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BUDGET ESTIMATES

FOR THE

UNITED STATES
DEPARTMENT OF AGRICULTURE

FOR THE FISCAL YEAR ENDING
SEPTEMBER 30, 1990



A SEPARATE FROM THE BUDGET OF
THE UNITED STATES GOVERNMENT

1990

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A Separate from the Budget of the United States Government
1990



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PART 9
FEDERAL PROGRAM BY AGENCY AND ACCOUNT

EXPLANATORY NOTE

This tabulation contains information on budget authority (BA), outlays (O), and subfunctional code number(s) for each appropriation and fund account. Budget authority amounts reflect transfers of budget authority between appropriations. All budget authority items are definite appropriations except where otherwise indicated.

This budget reflects the Administration's credit reform proposal. The effects of the proposal are identified in this tabulation by the footnote "W" to distinguish it from other proposed legislation items.

Congressional action in the appropriation process occasionally takes the form of a limitation on the use of a trust fund or other fund, or of an appropriation to liquidate contract authority. Amounts for such items, which do not affect budget authority, are included here in parentheses and identified in the stub column, but are not included in the totals.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code	1988 actual	1989 estimate	1990 estimate	1991 estimate
Funds Appropriated to the President—Con.				
Summary—Con.				
155 BA	—8,964,275	—8,594,000	—8,330,000	—7,855,000
O				
Total Trust funds.....	BA —835,013	—581,700	—499,700	—659,700
	O 99,764	125,307	120,300	108,300
Total Funds Appropriated to the President.....	BA 11,656,389	10,123,189	12,334,750	11,679,664
	O 7,252,647	5,577,404	11,456,923	11,072,520

Department of Agriculture**Office of the Secretary***Federal funds***General and Special Funds:**

Office of the Secretary	352				
Appropriation, current	BA	5,710	5,953	6,115	6,272
Outlays.....	O	4,434	5,953	6,094	6,272

Trust funds

Gifts and bequests	352				
Appropriation, permanent, indefinite.....	BA	1,585	2,328	50	50
Outlays.....	O	41	4,004	50	50

Departmental Administration*Federal funds***General and Special Funds:**

Departmental administration	352				
Appropriation, current	BA	24,916	25,922	27,054	28,180
Outlays.....	O	23,010	29,959	26,863	28,180
Hazardous waste management	304				
Appropriation, current	BA	2,000	5,000	25,688	25,688
Outlays.....	O	708	6,087	25,471	25,688
Rental payments and building operations	352				
Appropriation, current	BA	68,969	70,764	74,268	74,378
Outlays.....	O	66,449	70,764	74,271	74,378
Advisory committees	352				
Appropriation, current	BA	1,308	1,494	1,494	1,494
Outlays.....	O	951	1,494	1,494	1,494

Intragovernmental Funds:

Working capital fund	352				
Appropriation, current	BA	5,708	4,708	3,750	
Outlays.....	O	1,455	10,416	3,750	1,001

Total Federal funds Departmental Administration	BA	102,901	107,888	132,254	129,740
	O	92,573	118,720	131,849	130,741

Office of Governmental and Public Affairs*Federal funds***General and Special Funds:**

Office of Governmental and Public Affairs	352				
Appropriation, current	BA	8,673	8,859	9,068	9,219
Outlays.....	O	8,520	8,859	9,077	9,219

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Office of the Inspector General					
<i>Federal funds</i>					
General and Special Funds:					
Office of the Inspector General	352				
Appropriation, current	BA	48,795	50,510	52,530	53,871
Outlays	O	48,609	50,510	52,148	53,871
Office of the General Counsel					
<i>Federal funds</i>					
General and Special Funds:					
Office of the General Counsel	352				
Appropriation, current	BA	18,734	20,836	22,340	21,966
Outlays	O	18,543	20,836	22,340	21,966
Agricultural Research Service					
<i>Federal funds</i>					
General and Special Funds:					
Agricultural Research Service	352				
Appropriation, current	BA	540,684	563,381	581,118	592,237
Outlays	O	514,155	550,459	583,004	592,237
Buildings and facilities	352				
Appropriation, current	BA	15,300	5,390	18,500	18,500
Reappropriation	BA		10,631		
Outlays	O	23,113	30,127	16,105	18,500
Total Buildings and facilities	BA	15,300	16,021	18,500	18,500
	O	23,113	30,127	16,105	18,500
<i>Trust funds</i>					
Miscellaneous contributed funds	352				
Appropriation, permanent, indefinite	BA	3,509	5,000	5,000	5,000
Outlays	O	3,123	5,000	5,000	5,000
Total Federal funds Agricultural Research Service	BA	555,984	579,402	599,618	610,737
	O	537,268	580,586	599,109	610,737
Total Trust funds Agricultural Research Service	BA	3,509	5,000	5,000	5,000
	O	3,123	5,000	5,000	5,000
Cooperative State Research Service					
<i>Federal funds</i>					
General and Special Funds:					
Cooperative State Research Service	352				
Appropriation, current	BA	349,169	338,067	295,398	295,685
Appropriation, permanent	BA	2,850	2,850		
Outlays	O	301,775	342,485	376,592	348,553
Total Cooperative State Research Service	BA	352,019	340,917	295,398	295,685
	O	301,775	342,485	376,592	348,553

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Extension Service					
<i>Federal funds</i>					
General and Special Funds:					
Extension Service	352				
Appropriation, current	BA	357,963	361,370	324,840	325,167
Outlays	O	317,529	352,982	326,955	330,135
National Agricultural Library					
<i>Federal funds</i>					
General and Special Funds:					
National Agricultural Library	352				
Appropriation, current	BA	12,194	13,268	14,947	15,165
Outlays	O	12,359	13,519	14,719	15,165
National Agricultural Statistics Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	352				
Appropriation, current	BA	61,176	63,588	71,038	66,310
Outlays	O	57,801	63,089	70,026	66,310
<i>Trust funds</i>					
Miscellaneous contributed funds	352				
Appropriation, permanent, indefinite	BA	165	200	200	200
Outlays	O	275	200	200	200
Economic Research Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	352				
Appropriation, current	BA	48,186	49,336	51,714	53,308
Outlays	O	47,153	49,030	50,702	53,308
<i>Trust funds</i>					
Miscellaneous contributed funds	352				
Appropriation, permanent, indefinite	BA	91	200	200	200
Outlays	O	63	200	200	200
World Agricultural Outlook Board					
<i>Federal funds</i>					
General and Special Funds:					
World agricultural outlook board	352				
Appropriation, current	BA	1,730	1,820	2,045	2,102
Outlays	O	1,747	1,799	2,027	2,102
Foreign Agricultural Service					
<i>Federal funds</i>					
General and Special Funds:					
Foreign Agricultural Service	352				
Appropriation, current	BA	92,217	95,417	98,620	99,769
Outlays	O	84,354	93,466	98,509	99,769

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Office of International Cooperation and Development					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	352				
Appropriation, current	BA	5,295	5,319	4,983	5,074
Outlays	O	14,587	5,319	4,983	5,074
Scientific activities overseas (foreign currency program)	352				
Appropriation, current	BA	1,500	1,000		
Outlays	O	3,563	1,000	400	121
<i>Trust funds</i>					
Miscellaneous contributed funds	352				
Appropriation, permanent, indefinite	BA	3,213	3,935	3,935	3,935
Outlays	O	5,186	3,935	3,935	3,935
Total Federal funds Office of International Cooperation and Development	BA	6,795	6,319	4,983	5,074
	O	18,150	6,319	5,383	5,195
Total Trust funds Office of International Cooperation and Development	BA	3,213	3,935	3,935	3,935
	O	5,186	3,935	3,935	3,935
Foreign Assistance Programs					
<i>Federal funds</i>					
General and Special Funds:					
Expenses, Public Law 480, foreign assistance programs, Agriculture	151				
Appropriation, current	BA	1,059,596	1,098,100	930,945	1,056,000
				^w — 739,530	^w — 736,371
Outlays	O	1,059,596	1,098,100	930,945	1,056,000
				^w — 739,530	^w — 736,371
Total Expenses, Public Law 480, foreign assistance programs, Agriculture	BA	1,059,596	1,098,100	191,415	319,629
	O	1,059,596	1,098,100	191,415	319,629
Public law 480 loan subsidies	151				
Appropriation, current	BA			^w 531,864	^w 519,847
Outlays	O			^w 531,864	^w 519,847
Total Federal funds Foreign Assistance Programs	BA	1,059,596	1,098,100	723,279	839,476
	O	1,059,596	1,098,100	723,279	839,476
Agricultural Stabilization and Conservation Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	351				
Appropriation, current	BA	223	345		
Outlays	O	— 12,671	3,635		
Rural clean water program	304				
Outlays	O	5,207	4,990	4,558	3,033
Agricultural conservation program	302				
Appropriation, current	BA	176,935	176,935	8,000	8,000
Outlays	O	202,741	166,283	103,513	90,843

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Agricultural Stabilization and Conservation Service—Con.					
Colorado river basin salinity control program	304				
Appropriation, current	BA	4,904	5,452	10,420	10,420
Outlays	O	3,568	5,037	10,046	10,177
Conservation reserve program	302				
Appropriation, current	BA	1,085,760	1,802,539	1,202,000	1,663,961
Outlays	O	291,477	1,651,966	1,771,212	1,944,310
Water Bank program	302				
Appropriation, current	BA	8,371	9,000		
Outlays	O	8,744	9,808	8,371	8,371
				7,841	6,796
				787	8,371
Total Water Bank program	BA	8,371	9,000	8,371	8,371
	O	8,744	9,808	8,628	15,167
Emergency conservation program	453				
Appropriation, current	BA	1,000	5,000		
Outlays	O	4,763	7,742	9,045	
Dairy indemnity program	351				
Appropriation, current	BA	95	5		
Outlays	O	545	971	95	
Forestry incentives program	302				
Appropriation, current	BA	11,891	12,446		
Outlays	O	12,373	11,471	8,917	3,669
Total Federal funds Agricultural Stabilization and Conservation Service	BA	1,289,179	2,011,722	1,228,791	1,690,752
	O	516,747	1,861,903	1,916,014	2,067,199
Federal Crop Insurance Corporation					
<i>Federal funds</i>					
General and Special Funds:					
Administrative and operating expenses	351				
Appropriation, current	BA	200,000	201,992	225,626	276,681
Outlays	O	188,163	195,669	214,754	253,195
Public Enterprise Funds:					
Federal Crop Insurance Corporation fund	351				
Appropriation, current	BA	228,523	112,000	162,939	203,317
Outlays	O	222,375	1,049,142	370,764	303,370
Total Federal funds Federal Crop Insurance Corporation	BA	428,523	313,992	388,565	479,998
	O	410,538	1,244,811	585,518	556,565
Commodity Credit Corporation					
<i>Federal funds</i>					
General and Special Funds:					
Commodity Credit Corporation export loan guarantee subsidies	351				
Appropriation, current	BA			797,950	706,650
Outlays	O			797,950	706,650
Temporary emergency food assistance program	351				
Appropriation, current	BA	50,000	170,000	120,000	
Outlays	O	49,172	178,208	131,850	
			(170,000)	(120,000)	

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Commodity Credit Corporation—Con.					
Public Enterprise Funds:					
Commodity Credit Corporation Fund	351				
Appropriation, permanent, indefinite.....	BA	152,130	4,527	88,509	97,817
Authority to borrow, current	BA			J — 1,100,000	J — 1,900,000
				W 34,580	W — 56,412
Authority to borrow, permanent.....	BA	10,929,150	15,099,398	12,727,779	12,794,538
Liquidation of contract authority, current.....		(7,333,612)			
Outlays.....	O	12,174,834	13,894,812	11,785,725	12,892,355
				J — 1,100,000	J — 1,900,000
				W 34,580	W — 56,412
Limitation on administrative expenses and direct loans		(7,157)	(7,200)	(7,630)	(7,630)
Total Commodity Credit Corporation Fund.....	BA	11,081,280	15,103,925	11,750,868	10,935,943
	O	12,174,834	13,894,812	10,720,305	10,935,943
Total Federal funds Commodity Credit Corpora- tion.	BA	11,131,280	15,273,925	12,668,818	11,642,593
	O	12,224,006	14,073,020	11,650,105	11,642,593
Office of Rural Development Policy					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	452				
Outlays.....	O		2		
Rural Electrification Administration					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	271				
Appropriation, current	BA	30,868	31,284	30,862	29,773
Outlays.....	O	27,505	32,985	31,757	29,880
Reimbursement to the Rural electrification and tele- phone revolving fund for interest subsidies and losses	271				
Appropriation, current	BA	327,675	341,000		
Outlays.....	O	327,675	341,000		
Purchase of Rural Telephone Bank capital stock	452				
Appropriation, current	BA	28,710	28,710		
Outlays.....	O	28,710	28,710		
Rural electrification and telephone revolving fund loan subsidies	271				
Appropriation, current	BA			W 78,106	W 16,388
Outlays.....	O			W 11,075	W 20,076
Limitation on guaranteed loan commitments.....				W (1,365,000)	W (1,365,000)
Rural telephone bank loan subsidies	452				
Appropriation, current	BA			W 19,163	W 10,138
Outlays.....	O			W 1,150	W 4,633
Limitation on direct loan obligations				W (125,000)	W (125,000)
Public Enterprise Funds:					
Rural communication development fund	452				
Appropriation, current	BA	1,309	1,447	1,329	1,331
Outlays.....	O	1,052	1,416	1,404	1,390

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code	1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.				
Rural Electrification Administration— Con.				
Rural electrification and telephone revolving fund 271				
Appropriation, current.....	BA	540		
Authority to borrow, permanent.....	BA	906,272	1,114,751	
Outlays.....	O	-2,093,290	-226,230	410,305
				156,497
			J -511,791	J -273,126
			W 477	
Limitation on direct loan obligations.....		(1,590,133)	(1,794,375)	
Limitation on guaranteed loan commitments.....			J (1,365,000)	J (1,365,000)
			W (-1,365,000)	W (-1,365,000)
Total Rural electrification and telephone revolving fund.....	BA	906,272	1,115,291	
	O	-2,093,290	-226,230	-101,009
				-116,629
Rural telephone bank 452				
Appropriation, current, indefinite.....	BA		J -57,911	J 2,054
Authority to borrow, permanent, indefinite.....	BA		88,101	57,911
				51,368
				W -53,422
Outlays.....	O	-117,024	16,063	41,218
				39,575
			J -76,411	J 2,054
			W -7,208	W -32,338
Limitation on direct loan obligations.....		(80,139)	(177,045)	(125,000)
			W (-125,000)	W (-125,000)
Total Rural telephone bank.....	BA		88,101	
	O	-117,024	16,063	-42,401
				9,291
Total Federal funds Rural Electrification Administration.....	BA	1,294,834	1,605,833	129,460
	O	-1,825,372	193,944	-98,024
				-51,359
Farmers Home Administration				
<i>Federal funds</i>				
General and Special Funds:				
Salaries and expenses 452				
Appropriation, current.....	BA	408,441	415,517	418,334
Outlays.....	O	397,427	411,933	414,700
				416,900
Rural water and waste disposal grants 452				
Appropriation, current.....	BA	109,395	109,395	75,000
Outlays.....	O	136,054	151,441	128,323
				113,638
Rural community fire protection grants 452				
Appropriation, current.....	BA	3,091	3,091	
Outlays.....	O	2,840	2,970	2,150
				310
Rural housing for domestic farm labor 604				
Appropriation, current.....	BA	9,513	9,513	5,000
Outlays.....	O	7,488	12,636	12,636
				10,242
Rural development insurance fund loan subsidies 452				
Appropriation, current.....	BA			W 38,600
Outlays.....	O			W 1,863
				W 10,648
Limitation on direct loan obligations.....				W (200,000)
Limitation on guaranteed loan commitments.....				W (195,700)
Rural housing insurance fund loan subsidies 371				
Appropriation, current.....	BA			W 98,370
Outlays.....	O			W 43,128
				W 79,717
Limitation on direct loan obligations.....				W (100,000)
				W (100,000)

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Farmers Home Administration—Con.					
Rural development loan fund loan subsidies	452				
Appropriation, current	BA			^w 9,440	^w 9,064
Outlays	O			^w 944	^w 4,211
Limitation on direct loan obligations				^w (14,000)	^w (14,000)
Mutual and self-help housing	604				
Appropriation, current	BA	8,000	8,000		
Outlays	O	6,938	6,483	8,720	5,126
Very low income housing repair grants	604				
Appropriation, current	BA	12,500	12,500	10,000	10,000
Outlays	O	12,674	12,218	10,125	10,000
Rural housing voucher program	604				
Appropriation, current	BA			360,000	405,000
Outlays	O	14,845	15,677	34,689	89,013
Compensation for construction defects	371				
Appropriation, current	BA	713	500	250	250
Outlays	O	258	500	250	250
Rural housing preservation grants	604				
Appropriation, current	BA	19,140	19,140	15,000	15,000
Outlays	O	18,880	19,851	19,504	16,905
Rural development grant program	452				
Appropriation, current	BA	6,500	6,500		
Outlays	O	520	9,500	2,490	939
Agricultural credit insurance fund loan subsidies					
Appropriation, current	BA			^w 312,180	^w 274,600
Outlays	O			^w 236,968	^w 263,105
Limitation on direct loan obligations				^w (700,000)	^w (500,000)
Limitation on guaranteed loan commitments				^w (3,000,000)	^w (3,000,000)
Public Enterprise Funds:					
Agricultural credit insurance fund	351				
Appropriation, current	BA	3,605,153	3,467,596	4,462,159	6,297,225
Authority to borrow, permanent, indefinite	BA	1,152,128	3,757,245	625,908	
Outlays	O	2,617,671	3,435,238	1,958,425	1,627,508
				^w — 683,340	^w — 470,793
Limitation on administrative expenses		(16,515)	(100,000)	(100,000)	(75,000)
Limitation on direct loan obligations		(1,049,337)	(1,617,156)	(700,000)	(500,000)
				^w (— 700,000)	^w (— 500,000)
Limitation on guaranteed loan commitments		(1,254,879)	(2,777,000)	(3,000,000)	(3,000,000)
				^w (— 3,000,000)	^w (— 3,000,000)
Total Agricultural credit insurance fund	BA	4,757,281	7,224,841	5,088,067	6,297,225
	O	2,617,671	3,435,238	1,275,085	1,156,715
Self-help housing land development fund	371				
Outlays	O	6	58	84	— 23
Limitation on direct loan obligations		(500)	(500)		
Rural housing insurance fund	371				
Appropriation, current	BA	2,964,249	3,660,061	2,677,897	2,761,899
Indefinite	BA	149,587	182,428	218,945	244,285
Authority to borrow, permanent, indefinite	BA	3,479,998	527,905		
Outlays	O	3,611,339	3,294,690	1,595,394	1,311,563
				^j — 1,692,000	^j 140,400
				^w — 8,000	^w — 46,000
Limitation on administrative expenses		(275,310)	(290,310)		
Limitation on direct loan obligations		(1,844,990)	(1,844,990)	(100,000)	(100,000)
				^w (— 100,000)	^w (— 100,000)
Total Rural housing insurance fund	BA	6,593,834	4,370,394	2,896,842	3,006,184
	O	3,611,339	3,294,690	— 104,606	1,405,963

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Farmers Home Administration—Con.					
Rural development insurance fund	452				
Appropriation, current	BA	835,182	1,596,047	1,474,499	1,166,654
Authority to borrow, permanent, indefinite	BA	2,460,361			
Outlays	O	449,808	595,803	902,367	788,578
				^J -74,097	^J -72,732
				^w -7,675	^w -51,635
Limitation on direct loan obligations		(426,080)	(426,080)	(200,000)	(200,000)
				^w (-200,000)	^w (-200,000)
Limitation on guaranteed loan commitments		(95,700)	(295,700)	(195,700)	(195,700)
				^w (-195,700)	^w (-195,700)
Total Rural development insurance fund	BA	3,295,543	1,596,047	1,474,499	1,166,654
	O	449,808	595,803	820,595	664,211
Rural development loan fund	452				
Appropriation, current	BA	7,500	11,000	12,000	12,091
				^w -14,000	^w -14,000
Outlays	O	212	10,030	13,772	13,876
				^w -1,400	^w -6,230
Limitation on direct loan obligations		(14,000)	(14,000)	(14,000)	(14,000)
				^w (-14,000)	^w (-14,000)
Total Rural development loan fund	BA	7,500	11,000	-2,000	-1,909
	O	212	10,030	12,372	7,646
Total Federal funds Farmers Home Administration	BA	15,231,451	13,786,438	10,799,582	11,818,188
	O	7,276,960	7,979,028	2,920,020	4,255,516
Soil Conservation Service					
<i>Federal funds</i>					
General and Special Funds:					
Conservation operations	302				
Appropriation, current	BA	444,391	465,368	474,750	485,397
Outlays	O	449,699	475,291	477,069	485,397
Watershed planning	301				
Appropriation, current	BA	8,651	8,651	7,830	8,022
Outlays	O	8,515	8,846	7,945	8,022
River basin surveys & investigations	301				
Appropriation, current	BA	12,051	12,051	9,600	9,810
Outlays	O	9,439	13,348	9,747	9,810
Watershed and flood prevention operations	301				
Appropriation, current	BA	175,873	172,373	96,100	97,611
Outlays	O	184,698	181,780	155,997	119,303
Great plains conservation program	302				
Appropriation, current	BA	20,474	20,474	18,623	18,824
Outlays	O	20,823	20,979	21,593	21,721
Resource conservation and development	302				
Appropriation, current	BA	25,120	25,120	24,487	24,959
Outlays	O	27,147	26,826	24,873	26,420
<i>Trust funds</i>					
Miscellaneous contributed funds:					
(Water resources)	301				
(Appropriation, permanent, indefinite)	BA	211	460	460	460
(Outlays)	O	1,044	1,825	1,595	1,822

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Soil Conservation Service—Con.					
(Conservation and land management) 302					
(Appropriation, permanent, indefinite)	BA	100	100	100	100
(Outlays)	O	100	100	100	100
Total Miscellaneous contributed funds	BA	311	560	560	560
	O	1,144	1,925	1,695	1,922
Total Federal funds Soil Conservation Service...	BA	686,560	704,037	631,390	644,623
	O	700,321	727,070	697,224	670,673
Total Trust funds Soil Conservation Service.....	BA	311	560	560	560
	O	1,144	1,925	1,695	1,922
Animal and Plant Health Inspection Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses 352					
Appropriation, current	BA	329,330	331,207	332,756	314,179
				J - 68,056	J - 68,056
Outlays.....	O	330,682	331,207	346,427	314,179
				J - 68,056	J - 68,056
Total Salaries and expenses.....	BA	329,330	331,207	264,700	246,123
	O	330,682	331,207	278,371	246,123
Buildings and facilities 352					
Appropriation, current	BA	2,246	2,546	15,172	3,672
Outlays.....	O	4,011	4,400	12,554	3,672
<i>Trust funds</i>					
Miscellaneous trust funds 352					
Appropriation, permanent, indefinite.....	BA	5,039	5,000	5,000	5,000
Outlays.....	O	5,309	5,000	5,000	5,000
Total Federal funds Animal and Plant Health Inspection Service	BA	331,576	333,753	279,872	249,795
	O	334,693	335,607	290,925	249,795
Total Trust funds Animal and Plant Health Inspection Service	BA	5,039	5,000	5,000	5,000
	O	5,309	5,000	5,000	5,000
Federal Grain Inspection Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses 352					
Appropriation, current	BA	7,020	8,115	8,255	8,472
Outlays.....	O	7,239	8,115	8,255	8,472
Public Enterprise Funds:					
Inspection and weighing services 352					
Outlays.....	O	-4,946			
Total Federal funds Federal Grain Inspection Service	BA	7,020	8,115	8,255	8,472
	O	2,293	8,115	8,255	8,472

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Agricultural Marketing Service					
<i>Federal funds</i>					
General and Special Funds:					
Marketing services	352				
Appropriation, current	BA	32,409	33,373	32,242	34,780
				J — 4,246	J — 4,246
Outlays	O	36,635	40,361	39,469	34,780
				J — 4,246	J — 4,246
Total Marketing services	BA	32,409	33,373	27,996	30,534
	O	36,635	40,361	35,223	30,534
Payments to States and possessions	352				
Appropriation, current	BA	942	942		
Outlays	O	776	1,164	795	
Perishable Agricultural Commodities Act fund	352				
Appropriation, permanent, indefinite	BA	5,676	5,500	5,500	5,500
Outlays	O	4,500	5,500	5,500	5,500
Funds for strengthening markets, income, and supply (section 32)	605				
Appropriation, permanent, indefinite	BA	366,742	405,873	522,746	363,547
Outlays	O	382,040	382,240	363,247	363,547
				J — 6,685	J — 8,007
Total Funds for strengthening markets, income, and supply (section 32)	BA	366,742	405,873	522,746	363,547
	O	382,040	382,240	356,562	355,540
<i>Trust funds</i>					
Miscellaneous trust funds	352				
Appropriation, permanent, indefinite	BA	82,473	85,979	85,979	85,979
Outlays	O	88,831	63,088	85,979	85,979
Milk market orders assessment fund	351				
Outlays	O		3,282		
Total Federal funds Agricultural Marketing Service	BA	405,769	445,688	556,242	399,581
	O	423,951	429,265	398,080	391,574
Total Trust funds Agricultural Marketing Service	BA	82,473	85,979	85,979	85,979
	O	88,831	66,370	85,979	85,979
Office of Transportation					
<i>Federal funds</i>					
General and Special Funds:					
Office of Transportation	352				
Appropriation, current	BA	2,397	2,397	1,395	1,539
Outlays	O	2,489	2,397	1,581	1,539
Food Safety and Inspection Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	554				
Appropriation, current	BA	392,009	404,954	422,799	431,898
Outlays	O	389,757	404,954	422,799	431,898

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Food Safety and Inspection Service—Con.					
<i>Trust funds</i>					
Expenses and refunds, inspection and grading of farm products 352					
Appropriation, permanent, indefinite.....	BA	1,043	1,050	1,150	1,150
Outlays.....	O	1,129	1,050	1,150	1,150
Food and Nutrition Service					
<i>Federal funds</i>					
General and Special Funds:					
Food program administration 605					
Appropriation, current	BA	85,828	89,223	96,830	88,423
Outlays.....	O	84,831	88,954	96,357	94,558
Food stamp program 605					
Appropriation, current	BA	12,638,880	12,690,705	13,263,485	13,817,419
				' — 79,921	' — 90,663
Outlays.....	O	12,264,964	12,867,642	12,780,781	13,809,551
				' — 70,147	' — 89,349
Total Food stamp program	BA	12,638,880	12,690,705	13,183,564	13,726,756
	O	12,264,964	12,867,642	12,710,634	13,720,202
Nutrition assistance for Puerto Rico 605					
Appropriation, current	BA	879,250	908,250	825,000	825,000
Outlays.....	O	880,261	908,010	825,166	825,000
Special milk program 605					
Appropriation, current	BA	21,500	19,925	20,449	22,823
				' — 19,749	' — 21,481
Outlays.....	O	18,342	23,626	22,113	23,202
			' — 3,583	' — 15,943	' — 21,110
Total Special milk program.....	BA	21,500	19,925	700	1,342
	O	18,342	20,043	6,170	2,092
Child nutrition programs 605					
Appropriation, current	BA	679,826	497,544	693,426	1,249,484
			' — 80,348	' — 935,334	' — 1,003,356
Appropriation, permanent	BA	3,817,803	4,093,272	4,156,554	4,156,554
Outlays.....	O	4,286,242	4,697,508	4,989,036	5,348,584
			' — 68,793	' — 811,331	' — 995,167
Total Child nutrition programs	BA	4,497,629	4,510,468	3,914,646	4,402,682
	O	4,286,242	4,628,715	4,177,705	4,353,417
Supplemental feeding programs 605					
Appropriation, current	BA	1,852,363	1,979,362	2,023,390	2,087,637
Outlays.....	O	1,852,446	2,000,883	2,021,235	2,083,500
Cash and commodities for selected groups 605					
Appropriation, current	BA	194,108	239,147	246,510	244,475
Outlays.....	O	193,937	243,023	245,302	243,497
			(40,000)	(40,000)	(32,000)
Total Federal funds Food and Nutrition Service	BA	20,169,558	20,437,080	20,290,640	21,376,315
	O	19,581,023	20,757,270	20,082,569	21,322,266

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Human Nutrition Information Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	352				
Appropriation, current	BA	8,623	8,823	9,468	9,598
Outlays	0	10,621	8,910	9,200	9,598
Packers and Stockyards Administration					
<i>Federal funds</i>					
General and Special Funds:					
Packers and Stockyards Administration	352				
Appropriation, current	BA	9,402	9,562	9,562	10,150
Outlays	0	9,240	9,562	9,633	10,150
Agricultural Cooperative Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	352				
Appropriation, current	BA	4,611	4,655	2,303	2,533
Outlays	0	4,517	4,655	2,968	2,533
Forest Service					
<i>Federal funds</i>					
General and Special Funds:					
National forest system	302				
Appropriation, current	BA	1,239,991	1,329,488	1,265,614	1,290,331
			[^] 250,000		
				[^] — 258,139	[^] — 262,361
Reappropriation, indefinite	BA		9,117		
Outlays	0	964,476	1,316,512	1,246,116	1,287,043
			[^] 250,000		
				[^] — 180,697	[^] — 261,799
Total National forest system	BA	1,239,991	1,588,605	1,007,475	1,027,970
	0	964,476	1,566,512	1,065,419	1,025,244
Construction	302				
Appropriation, current	BA	214,078	225,518	221,000	224,020
Outlays	0	243,214	213,563	219,941	223,348
Forest research	302				
Appropriation, current	BA	132,510	137,867	133,799	136,306
Outlays	0	135,758	129,347	134,816	135,686
State and private forestry	302				
Appropriation, current	BA	79,869	86,668	48,606	49,070
Outlays	0	74,430	91,225	53,567	48,948
Federal wildland firefighting	302				
Appropriation, current	BA			[^] 281,992	[^] 286,214
Outlays	0			[^] 197,394	[^] 285,653
Other appropriations	302				
Appropriation, current	BA	37,000	35,999		
Outlays	0	— 48	26,363	9,764	

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Forest Service—Con.					
Operation and maintenance of recreation facilities	303				
Appropriation, current	BA			9,000	9,000
				7,500	7,500
Outlays	O			7,200	9,000
				6,000	7,500
Total Operation and maintenance of recreation facilities	BA			16,500	16,500
	O			13,200	16,500
Range betterment fund	302				
Appropriation, current, indefinite	BA	3,605	3,946	4,700	4,700
Outlays	O	3,330	4,265	4,646	4,700
Land acquisition	303				
Appropriation, current	BA	49,076	64,205	5,554	5,641
Outlays	O	63,339	49,392	39,656	11,454
Acquisition of lands for national forests, special acts	302				
Appropriation, current	BA	966	966	1,068	1,068
Outlays	O	247	966	1,058	1,068
Acquisition of lands to complete land exchanges	302				
Appropriation, current, indefinite	BA	385	335	1,070	1,070
Outlays	O	92	408	989	1,070
Operations and maintenance of quarters	302				
Appropriation, permanent, indefinite	BA	5,610	5,869	5,852	5,852
Outlays	O	4,976	5,805	5,856	5,852
General and Special Funds:					
Resource management—timber receipts	302				
Appropriation, permanent, indefinite	BA		73,125		
Outlays	O		58,500	14,625	
Forest Service permanent appropriations	302				
Appropriation, current, indefinite	BA		—40,000		
Appropriation, permanent, indefinite	BA	84,007	112,294	140,747	140,747
Outlays	O	145,201	130,341	128,228	140,747
Total Forest Service permanent appropriations	BA	84,007	72,294	140,747	140,747
	O	145,201	130,341	128,228	140,747
Forest Service permanent appropriations	806				
Appropriation, current, indefinite	BA			64,254	63,521
Appropriation, permanent, indefinite	BA	300,761	355,954	362,133	371,910
Outlays	O	305,025	343,919	359,830	371,910
				46,699	63,718
Total Forest Service permanent appropriations	BA	300,761	355,954	297,879	308,389
	O	305,025	343,919	313,131	308,192
Intragovernmental Funds:					
Working capital fund	302				
Outlays	O	7,716			
Trust funds					
Reforestation trust fund	302				
Appropriation, permanent, indefinite	BA	30,907	30,000	30,000	30,000
Outlays	O	33,434	30,000	30,517	30,000

See footnotes at end of table.

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Department of Agriculture—Con.					
Forest Service—Con.					
Cooperative work trust fund	302				
Appropriation, current, indefinite.....	BA		⁴ 250,000		
Appropriation, permanent, indefinite.....	BA	296,334	267,748	315,117	315,117
Outlays.....	O	706,753	265,037	308,067	315,117
Total Cooperative work trust fund.....	BA	296,334	517,748	315,117	315,117
	O	706,753	265,037	308,067	315,117
Gifts, donations and bequests for forest and range- land research	302				
Appropriation, current.....	BA	3	30	30	30
Outlays.....	O	36	30	30	30
Highway Construction: Mount St. Helens National Monument	401				
Contract authority, current.....	BA		5,333		
Liquidation of contract authority, current.....			(5,333)		
Outlays.....	O		4,008	4,596	
Total Federal funds Forest Service.....	BA	2,147,858	2,651,351	2,166,242	2,207,547
	O	1,947,756	2,620,606	2,202,290	2,208,462
Total Trust funds Forest Service.....	BA	327,244	553,111	345,147	345,147
	O	740,223	299,075	343,210	345,147
Summary					
Federal funds:					
(As shown in detail above).....	BA	56,273,323	60,805,908	52,002,173	53,565,073
	O	44,619,951	53,467,372	43,587,966	46,370,293
Deductions for offsetting receipts:					
Proprietary receipts from the public	302 BA	-1,070,200	-1,171,234	-1,091,103	-1,105,129
	O				
	BA			' - 82,017	' - 107,043
	O				
	303 BA		- 8,071	- 9,000	- 9,000
	O				
	BA			' - 7,500	' - 7,500
	O				
Total Federal funds.....	BA	55,203,123	59,626,603	50,812,553	52,336,401
	O	43,549,751	52,288,067	42,398,346	45,141,621
Trust funds:					
(As shown in detail above).....	BA	424,673	657,363	447,221	447,221
	O	845,324	386,759	446,419	448,583
Deductions for offsetting receipts:					
Proprietary receipts from the public	302 BA	- 296,334	- 517,748	- 315,117	- 315,117
	O				
	352 BA	- 95,844	- 101,924	- 102,024	- 102,024
	O				
Total Trust funds.....	BA	32,495	37,691	30,080	30,080
	O	453,146	- 232,913	29,278	31,442
Total Department of Agriculture.....	BA	55,235,618	59,664,294	50,842,633	52,366,481
	O	44,002,897	52,055,154	42,427,624	45,173,063

See footnotes at end of table.

9-190 THE FEDERAL PROGRAM BY AGENCY AND ACCOUNT

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Totals					
Budget Totals					
Federal funds:					
(As shown in detail above)	BA	872,756,351	923,817,715	954,817,404	993,634,901
	O	848,360,785	910,203,808	924,656,568	959,059,733
Deductions for offsetting receipts:					
(As shown in detail above):					
Intrafund transactions.....	BA				
	O	— 19,200,252	— 17,632,339	— 17,716,922	— 16,915,116
	BA			✓ — 16,144	✓ 8,500
	O				
Interfund transactions from off-budget accounts...	BA	— 915,931	— 934,000	— 870,000	— 795,000
	O			✓ 870,000	✓ 795,000
	BA				
Proprietary receipts from the public.....	BA	— 11,626,347	— 11,791,445	— 10,963,742	— 10,929,006
	O			✓ — 2,119,742	✓ 674,825
	BA				
	O				
(Undistributed by agency):					
Proprietary receipts from the public:					
Other interest	908 BA	— 1,387		— 559,071	
	O				
Rents and royalties on the Outer Continental Shelf	953 BA	— 3,547,691	— 2,655,000	— 3,710,020	— 3,283,000
	O				
Sale of major assets	954 BA			✓ — 2,285,000	✓ — 1,500,000
	O				
Other undistributed offsetting receipts	959 BA			— 2,652,000	— 2,476,000
	O				
Total deductions	BA	— 35,291,608	— 33,012,784	— 40,022,641	— 34,419,797
	O				
Federal fund totals	BA	837,464,743	890,804,931	914,794,763	959,215,104
	O	813,069,177	877,191,024	884,633,927	924,639,936
Trust funds:					
(As shown in detail above)	BA	253,870,222	275,319,694	297,903,996	313,038,193
	O	195,583,167	209,271,669	217,477,600	232,576,925
Deductions for offsetting receipts:					
(As shown in detail above):					
Intrafund transactions.....	BA	— 15,939	— 11,400	— 12,900	— 13,000
	O				
Intrafund transactions from off-budget accounts ..	BA	— 2,851,273	— 2,865,000	— 3,051,000	— 3,188,000
	O				
	BA			✓ 70,000	
Proprietary receipts from the public.....	BA	— 19,491,169	— 22,124,302	— 23,971,822	— 25,989,585
	O			✓ 406,156	✓ 634,609
	BA				
	O				
Total deductions	BA	— 22,358,381	— 25,000,702	— 26,629,566	— 28,485,976
	O				
Trust fund totals	BA	231,511,841	250,318,992	271,274,430	284,552,217
	O	173,224,786	184,270,967	190,848,034	204,090,949
Interfund transactions (—):					
Interest received by on-budget trust funds	902 BA	— 34,479,701	— 39,775,176	— 44,350,788	— 48,368,538
	O				

See footnotes at end of table.

THE FEDERAL PROGRAM BY AGENCY AND ACCOUNT 9-191

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code		1988 actual	1989 estimate	1990 estimate	1991 estimate
Totals—Con.					
Budget Totals—Con.					
	BA				
	O			' - 301,097	' - 875,398
Employer share, employee retirement (on-					
budget) 951	BA	- 29,036,842	- 29,427,038	- 27,844,314	- 28,932,092
	O				
	BA				' - 225,409
	O				
Applied by agency above	BA	- 61,425,015	- 66,091,059	- 71,255,647	- 74,765,753
	O				
Total interfund transactions	BA	- 124,941,588	- 135,293,273	- 143,751,846	- 153,167,190
	O				
Budget totalsΔ	BA	944,035,026	1,005,830,650	1,042,317,347	1,090,600,131
	O	861,352,405	926,168,718	931,730,115	975,563,695
Off-Budget Totals					
Trust funds:					
(As shown in detail above)	BA	259,056,279	289,278,353	315,492,009	343,018,000
	O	220,256,701	233,267,775	246,716,755	262,253,796
Deductions for offsetting receipts:					
(As shown in detail above):					
Proprietary receipts from the public	BA				
	O	- 137			
Interfund transactions (—):					
Interest received by off-budget trust					
funds 903	BA	- 7,415,602	- 11,210,000	- 15,758,000	- 20,472,000
	O				
	BA			' 870,000	' 795,000
	O				
Employer share, employee retirement (off-					
budget) 952	BA	- 4,382,000	- 4,848,722	- 5,551,041	- 5,928,000
	O				
Applied by agency above	BA	- 5,767,600	- 6,347,631	- 6,159,968	- 4,921,000
	O				
Total deductions	BA	- 17,565,339	- 22,406,353	- 26,599,009	- 30,526,000
	O				
Off-Budget totalsΔ	BA	241,490,940	266,872,000	288,893,000	312,492,000
	O	202,691,362	210,861,422	220,117,746	231,727,796
Federal Government totalsΔ	BA	1,185,525,966	1,272,702,650	1,331,210,347	1,403,092,131
	O	1,064,043,767	1,137,030,140	1,151,847,861	1,207,291,491

See footnotes at end of table.

9-192 THE FEDERAL PROGRAM BY AGENCY AND ACCOUNT

BUDGET BY AGENCY AND ACCOUNT (in thousands of dollars)—Continued

Account and functional code	1988 actual	1989 estimate	1990 estimate	1991 estimate		
Federal Government Totals						
ΔFederal Government budget totals are distributed as follows:						
	1988		1989		1990	
	BA	Outlays	BA	Outlays	BA	Outlays
Federal funds:						
Enacted, pending and initial requests:						
Appropriations	921,987,677	908,152,376	950,956,419	936,161,356	646,268,802	639,333,586
Multi-year appropriations requests (N)					346,350,794	329,940,104
Proposed in this budget:						
Supplemental requests:						
Programs:						
Under existing legislation (A)	2,052,037	2,171,743		164,042		— 36,805
Pay:						
Civilian pay raises (P)		3,460				
Military pay raises (R)		240				
Rescission proposal (H)	— 141,651	— 30,750		— 43,375		— 31,875
To be proposed separately:						
Under proposed legislation (J)	— 80,348	— 93,261	— 6,700,047	— 11,268,716	— 9,871,363	— 11,003,124
Federal credit reform proposal (W)			10,925,032	3,261	10,063,668	847
Allowances			— 364,000	— 360,000	823,000	857,000
Deductions for offsetting receipts	— 33,012,784	— 33,012,784	— 36,471,755	— 36,471,755	— 34,398,122	— 34,398,122
Under proposed legislation (J)			— 3,550,886	— 3,550,886	— 21,675	— 21,675
Total Federal funds.....	890,804,931	877,191,024	914,794,763	884,633,927	959,215,104	924,639,936
Trust funds:						
Enacted, pending and initial requests:						
Appropriations	564,348,492	442,536,889	612,994,074	471,795,521	656,650,495	505,180,285
Multi-year appropriations requests (N)					73,780	88,505
Proposed in this budget:						
Supplemental requests:						
Programs:						
Under existing legislation (A)	254,000	4,000				
Rescission proposal (H)	— 1,445	— 1,445				
To be proposed separately:						
Under proposed legislation (J)	— 3,000		401,931	— 7,601,166	— 668,082	— 10,438,069
Deductions for offsetting receipts	— 25,000,702	— 25,000,702	— 27,035,722	— 27,035,722	— 29,190,585	— 29,190,585
Under proposed legislation (J)			406,156	406,156	704,609	704,609
Total Trust funds.....	539,597,345	417,538,742	586,766,439	437,564,789	627,570,217	466,344,745
Interfund transactions (—)	— 157,699,626	— 157,699,626	— 170,350,855	— 170,350,855	— 183,693,190	— 183,693,190
Budget totals	1,272,702,650	1,137,030,140	1,331,210,347	1,151,847,861	1,403,092,131	1,207,291,491

^A Supplemental under existing legislation.^B Supplemental. Additional authorizing legislation required.^C Supplemental for wage-board pay raises.^D Supplemental for civilian pay raises.^E Supplemental for military pay raises.^F Proposed transfer to other accounts for pay raises (—).^G Proposed transfer from other accounts for pay raises.^H Rescission proposal.^J Proposed for later transmittal under existing legislation.^K Proposed for later transmittal under proposed legislation.^L Additional authorizing legislation required.^M Legislative action required.^N Second year of two year budget.^W Federal credit reform proposal.

EXPLANATION OF THE SUMMARY TABLES

Overview.—The tables in this part of the budget are organized as follows:

- Tables 1 through 10 provide summary data on the 1990 budget in terms of budget authority, outlays, receipts, and surpluses or deficits for the period 1988-94. Summary information is also included on Federal Government financing and debt, current services estimates, and Federal civilian employment.
- Tables 11 and 12 provide greater detail on governmental and offsetting receipts, respectively.
- Table 13 presents 5-year projections of the estimated costs of proposed legislation pursuant to 31 U.S.C. 1105 (a) (12).
- Table 14 provides data on controllability of outlays.
- Tables 15 through 19, 24 and 25 are historical in nature, giving data for earlier years on receipts by source; outlays by function; total receipts, outlays, and surpluses or deficits; and the on- and off-budget components of these amounts. Comparisons with the gross national product, receipts, and outlays in constant (fiscal year 1982) dollars are also presented.
- Tables 20 through 23 provide summary data on the credit budget and credit subsidies.

Periods covered.—Due to the change in fiscal year required by the Congressional Budget Act, the following periods are covered by the various columns or stub entries:

- July 1 through June 30, for the 1976 and prior fiscal periods.
- July 1 through September 30, 1976, for the transition quarter (TQ).
- October 1 through September 30, for the 1977 and subsequent fiscal periods.

Presentation of data.—As in the 1989 budget, totals shown in the 1990 budget include off-budget amounts, but the on- and off-budget components are identified separately.

In tables by agency, entries for "Health and Human Services, except social security" present on-budget data, and entries for "Health and Human Services, social security" present the off-budget amounts distributed by agency. The order of the agencies has changed to accommodate the enactment of Public Law No. 100-527. This law made the Veterans Administration a Cabinet agency and renamed it the Department of Veterans Affairs.

The outlay and deficit totals for 1988 are lower than those previously reported by the Department of the Treasury by \$11 million. The following table provides a reconciliation of the differences between the total published by Treasury and those published in this budget.

RECONCILIATION OF DIFFERENCES FOR 1988

(In millions of dollars)

	Outlays	Deficit (—)
Totals published by Treasury.....	1,064,055	— 155,102
Adjustments:		
Canteen revolving fund.....	— 32	+ 32
Corps of Engineers.....	— 19	+ 19
HUD participation sales fund.....	— 18	+ 18
Federal Home Loan Bank Board.....	— 2	+ 2
Federal Retirement Investment Thrift Board.....	— *	+ *
Loan guarantee revolving fund.....	+ 59	— 59
State.....	+ 1	— 1
Black lung, Labor.....	+ *	— *
Totals in the budget.....	1,064,044	— 155,090

* \$500 thousand or less.

The outlay and deficit totals for 1987 published in the 1989 budget have been reduced from \$1,004.6 billion and \$150.4 billion to \$1,003.8 billion and \$149.7 billion, respectively. This is because the 1987 data in the 1989 budget erroneously double counted \$756.6 million of spending. One error resulted from doublecounting a \$750 million intragovernmental transaction between the Commodity Credit Corporation and the Federal Crop Insurance Corporation in the Department of Agriculture. The other error was counting in both agencies \$6.6 million of outlays financed by the highway trust fund in the Department of Transportation but administered by the Department of Agriculture.

Allowances.—The tables in this part include a line entitled “Allowances” to cover certain budgetary transactions that are not reflected in either the agency or functional totals shown in the tables. The amounts on these lines are described in detail in the Allowances section of Part 5, “Federal Programs by Function.”

Undistributed offsetting receipts.—Offsetting receipts are generally deducted from budget authority and outlays at the subfunction and agency levels. However, in some cases these amounts are undistributed, i.e., deducted from totals for the Government as a whole rather than from a single agency or subfunction in order to avoid distortion of agency or subfunction totals. These payments are for the employer share, employee retirement (both on-budget and off-budget amounts), rents and royalties on the Outer Continental Shelf (OCS), the proposed sale of major assets (petroleum reserves and power marketing administrations), spectrum fees by the Federal Communications Commission, and chlorofluorocarbon production rights in 1989–94.

In addition, some offsetting receipts are undistributed at the agency level but not at the subfunction level. These are interest received by on-budget trust funds and interest received by off-

budget trust funds (subfunctions 902 and 903, respectively), and interest received from the OCS escrow account (in subfunction 908). Accordingly, the offsetting receipt totals identified as undistributed in tables by agency are larger than those shown in tables by function by the amount of the interest received by trust funds and the interest received from the OCS escrow account.

Description of the tables.—Each table in this part is described below.

- *Table 1, Summary*, provides a general overview of budget authority, receipts, outlays, and surpluses or deficits for 1988-94. Summary information on the Federal credit budget and on the Federal debt are also provided.
- *Table 2, Receipts by source and outlays by agency, 1988-94*, displays data on the composition of receipts by source, the distribution of outlays by the Legislative and Judicial Branches and by major agency in the Executive Branch, and the surpluses or deficits for these years.
- *Table 3, Outlays by function, 1988-94*, distributes outlays by function. Supporting data by subfunction from 1980-90 is found in table 16. Part 5 of this volume provides detail at the program level for 1988-92.
- *Table 4, Federal Government financing and debt*, shows the means of financing the Federal deficit, the debt held by Government accounts and the public, and the amount of debt subject to statutory limitation. Further data and information are contained in Special Analysis E, "Borrowing and Debt", and Part 7 of this volume.
- *Table 5, Full-time equivalent of Federal civilian employment*, provides full-time equivalent employment estimates for the major departments and agencies of the Executive Branch for 1988-91. For additional information, see Special Analysis I, "Civilian Employment in the Executive Branch", in the Special Analyses volume.
- *Table 6, Budget authority by function, 1988-94*, distributes budget authority by function. For detail at the program level, see Part 5 of this volume. For the subfunctional classification of budget authority in each account, see Part 9 of this volume.
- *Table 7, Budget authority by agency, 1988-94*, presents the distribution of budget authority by Legislative and Judicial Branches and by major agency in the Executive Branch. For account level detail, see Part 9 of this volume.
- *Table 8, Budget authority and outlays available through and without current action by Congress*, presents budget authority, including supplemental requests, for 1988-90 that requires congressional action during or immediately preceding the fiscal year in which it becomes available, and ties budget

authority and outlays available through current action to totals. In most cases, off-budget (social security trust fund) amounts are available as the result of previously enacted legislation (substantive legislation or prior appropriations acts) and do not require further action by Congress. Therefore, they are included in the portion available without current action by Congress. The remaining off-budget amounts are included in the portion available through current action by Congress.

- *Table 9, Relation of budget authority to outlays*, provides a bridge from budget authority to net obligations incurred to outlays for 1988-90. Data on off-budget amounts are included without separate identification. References are included to other tables in this part that provide detail on data shown in this table. A chart on the relationship of budget authority to outlays is shown in Part 7 of this volume.
- *Table 10, Balances of budget authority*, presents data on obligated and unobligated balances of budget authority for 1988-90.
- *Table 11, Receipts by source*, provides detailed data by source for 1988-90 on receipts that are classified as governmental receipts. The total of these receipts is compared with total outlays to calculate the Federal deficit. Information on governmental receipts is also included in table 15 and in Part 4 of this volume.
- *Table 12, Offsetting receipts by type*, presents, by type, offsetting receipts for 1988-90, which are deducted from gross disbursements to calculate outlays. Offsetting receipts data are also included in Part 9 of this volume.
- *Table 13, Legislative proposals for major new and expanded programs in the 1990 budget, projection of costs*, provides a description of major legislative proposals and a projection of costs for 1989-94.
- *Table 14, Controllability of outlays, 1988-90*, displays outlays classified as relatively uncontrollable and relatively controllable.
- *Table 15, Receipts by source, 1980-90*, provides historical data on governmental receipts by source.
- *Table 16, Outlays by function and subfunction, 1980-90*, includes historical data on outlays by function and subfunction.
- *Table 17, Federal finances and the gross national product, 1973-94*, displays receipts, outlays, surpluses or deficits, and Federal debt, and shows these amounts as percentages of the gross national product.

- *Table 18, Composition of receipts and outlays in current dollars, 1975-94*, includes historical data on the composition of receipts and outlays in current dollars.
- *Table 19, Composition of receipts and outlays in constant (fiscal year 1982) dollars, 1975-94*, includes historical data on the composition of receipts and outlays in constant dollars for the same categories shown in table 18.
- *Table 20, Credit budget: new direct loan obligations, guaranteed loan commitments and subsidies by agency*, displays direct loans outstanding for 1988, new obligations for direct loans for 1988-90, guaranteed loans outstanding for 1988, new commitments for guaranteed loans for 1988-90, and subsidies for 1990. Additional credit budget information can be found in Part 6 of this volume and Special Analysis F, "Federal Credit Programs", of the Special Analyses volume.
- *Table 21, Credit budget: new direct loan obligations, guaranteed loan commitments, and subsidies by function*, displays direct loans outstanding for 1988, new obligations for direct loans for 1988-90, guaranteed loans outstanding for 1988, new commitments for guaranteed loans for 1988-90, and subsidies for 1990.
- *Table 22, Direct loan obligations, guaranteed loan commitments and Government-sponsored enterprise obligations, by sector, 1980-94* summarizes total direct loan obligations and guaranteed loan commitments and Government-sponsored enterprise obligations by sector: agriculture, business, education, housing, and other.
- *Table 23, Direct loan obligations, guaranteed loan commitments, and Government-sponsored enterprise obligations, 1951-94*, includes historical data on direct loan obligations, guaranteed loan commitments, and Government-sponsored enterprise obligations. (Government-sponsored enterprise obligation data was not collected prior to 1972.)
- *Table 24, Total receipts and outlays, 1789-94*, includes historical data and out-year estimates of total receipts, outlays, and surpluses or deficits. Beginning in 1937, data include amounts for social security trust funds that are off-budget under current law.
- *Table 25, On-budget and off-budget receipts and outlays, 1937-94*, provides historical data and out-year estimates of on- and off-budget components of total receipts, outlays, and surpluses or deficits shown in table 24.

Table 1. SUMMARY

(In billions of dollars)

Description	1988 actual	Estimate					
		1989	1990	1991	1992	1993	1994
TOTALS							
Budget authority	1,185.5	1,272.7	1,331.2	1,403.1	1,452.4	1,504.5	1,547.8
On-budget	(944.0)	(1,005.8)	(1,042.3)	(1,090.6)	(1,120.6)	(1,150.2)	(1,173.5)
Off-budget	(241.5)	(266.9)	(288.9)	(312.5)	(331.8)	(354.4)	(374.2)
Receipts	909.0	975.5	1,059.3	1,140.5	1,212.2	1,281.4	1,345.0
On-budget	(667.5)	(708.7)	(770.4)	(828.0)	(880.4)	(927.1)	(970.7)
Off-budget	(241.5)	(266.9)	(288.9)	(312.5)	(331.8)	(354.4)	(374.2)
Outlays	1,064.0	1,137.0	1,151.8	1,207.3	1,244.4	1,279.0	1,311.6
On-budget	(861.4)	(926.2)	(931.7)	(975.6)	(1,003.6)	(1,029.3)	(1,053.8)
Off-budget	(202.7)	(210.9)	(220.1)	(231.7)	(240.8)	(249.8)	(257.8)
Surplus or deficit (—)	—155.1	—161.5	—92.5	—66.8	—32.2	2.4	33.4
On-budget	(—193.9)	(—217.5)	(—161.3)	(—147.6)	(—123.2)	(—102.2)	(—83.1)
Off-budget	(38.8)	(56.0)	(68.8)	(80.8)	(91.0)	(104.6)	(116.4)

THE CREDIT BUDGET

New direct loan obligations ...	27.2	16.9	12.3	12.8	11.8	10.8	9.5
New guaranteed loan commitments ¹	100.7	112.8	111.7	114.1	116.3	118.0	120.0
Total	127.9	129.8	123.9	126.9	128.1	128.8	129.5
Change in outstandings:							
Direct loans	—13.4	—12.6	—9.9	—6.1	—5.1	—5.6	—6.1
Guaranteed loans ¹	40.3	36.7	32.5	29.9	31.9	30.6	29.8
Total	26.9	24.0	22.6	23.7	26.8	25.1	23.7

FEDERAL DEBT

Debt outstanding, end of year:							
Gross Federal debt	2,600.8	2,868.8	3,107.2	3,335.6	3,537.1	3,719.7	3,886.4
Held by:							
Government accounts ...	550.6	675.0	822.2	984.3	1,154.2	1,339.8	1,540.4
The public	2,050.2	2,193.8	2,285.0	2,351.2	2,382.9	2,379.9	2,346.0
(Federal Reserve Banks)	(229.2)						
(Other)	(1,821.0)						
ADDENDUM							
Debt subject to statutory limitation	2,586.9	2,845.4	3,084.0	3,309.3	3,506.1	3,684.1	3,847.3

¹ To avoid double counting, excludes guarantees (or commitments) of loans previously guaranteed or guarantees (or commitments) by one Government account of direct loans made by another Government account.

Table 2. RECEIPTS BY SOURCE AND OUTLAYS BY AGENCY, 1988-94

(In billions of dollars)

	1988 actual	Estimate					
		1989	1990	1991	1992	1993	1994
Receipts by source:							
Individual income taxes	401.2	425.2	466.7	508.5	549.3	580.9	613.3
Corporation income taxes	94.5	107.0	117.4	129.2	137.2	145.6	150.6
Social insurance taxes and contribu- tions.....	334.3	363.9	391.5	419.0	441.9	469.8	494.6
On-budget	(92.8)	(97.0)	(102.6)	(106.5)	(110.1)	(115.5)	(120.4)
Off-budget	(241.5)	(266.9)	(288.9)	(312.5)	(331.8)	(354.4)	(374.2)
Excise taxes	35.2	34.0	35.3	33.7	33.1	33.6	34.2
Estate and gift taxes	7.6	7.8	8.1	8.3	8.3	8.3	8.4
Customs duties and fees	16.2	16.3	18.0	19.2	20.2	20.9	21.9
Miscellaneous receipts	19.9	21.4	22.4	22.6	22.2	22.2	21.9
Total receipts	909.0	975.5	1,059.3	1,140.5	1,212.2	1,281.4	1,345.0
On-budget	(667.5)	(708.7)	(770.4)	(828.0)	(880.4)	(927.1)	(970.7)
Off-budget	(241.5)	(266.9)	(288.9)	(312.5)	(331.8)	(354.4)	(374.2)
Outlays by agency:							
Legislative Branch	1.9	2.2	2.2	2.2	2.2	2.2	2.2
The Judiciary	1.3	1.5	1.5	1.5	1.5	1.6	1.6
Executive Office of the President.....	0.1	0.1	0.1	0.3	0.3	0.3	0.3
Funds Appropriated to the President...	7.3	5.6	11.5	11.1	11.6	11.5	11.7
Agriculture.....	44.0	52.1	42.4	45.2	43.3	41.2	39.3
Commerce.....	2.3	2.8	3.5	2.3	2.1	2.0	1.8
Defense--Military.....	281.9	289.8	293.8	304.7	316.3	329.4	343.5
Defense--Civil.....	22.0	23.4	23.8	24.8	25.6	26.3	27.1
Education.....	18.2	20.8	24.5	25.1	24.2	23.5	23.3
Energy	11.2	11.4	11.0	12.5	13.2	13.6	14.2
Health and Human Services, except Social Security	159.1	174.7	183.8	200.0	219.7	236.6	254.0
Health and Human Services, Social Security.....	214.5	226.9	240.6	257.3	271.3	284.7	297.0
Housing and Urban Development.....	18.9	20.4	22.6	24.1	24.4	24.1	23.3
Interior	5.1	5.5	3.1	5.1	4.8	3.3	4.5
Justice.....	5.4	6.0	6.8	7.3	7.4	7.5	7.6
Labor	21.9	22.8	23.0	23.6	24.6	25.6	26.4
State	3.4	3.6	3.9	3.9	4.0	4.1	4.2
Transportation.....	26.4	27.1	27.3	27.4	27.3	27.3	27.2
Treasury	202.4	227.7	235.7	238.9	235.7	232.3	226.6
Veterans Affairs.....	29.3	29.2	29.8	30.5	31.3	31.9	31.9
Environmental Protection Agency.....	4.9	5.2	5.5	5.6	5.3	4.9	4.7
General Services Administration.....	-0.3	-*	0.1	0.4	-*	0.1	*
National Aeronautics and Space Ad- ministration.....	9.1	10.6	12.6	14.0	15.1	15.9	16.4
Office of Personnel Management	29.2	30.8	30.5	31.8	33.9	36.2	38.3
Small Business Administration	-0.1	0.2	-0.1	-0.1	-0.2	-0.1	-0.3
Other Independent Agencies	23.4	24.7	14.9	18.3	16.2	16.0	14.9
Allowances.....			-0.4	0.9	2.0	3.1	4.0
Undistributed offsetting receipts.....	-78.9	-87.9	-102.1	-111.3	-118.5	-126.0	-134.0
Interest	(-41.9)	(-51.0)	(-60.1)	(-68.9)	(-76.5)	(-82.7)	(-88.1)
Other.....	(-37.0)	(-36.9)	(-42.0)	(-42.3)	(-42.0)	(-43.4)	(-45.9)
Total outlays	1,064.0	1,137.0	1,151.8	1,207.3	1,244.4	1,279.0	1,311.6
On-budget	(861.4)	(926.2)	(931.7)	(975.6)	(1,003.6)	(1,029.3)	(1,053.8)
Off-budget.....	(202.7)	(210.9)	(220.1)	(231.7)	(240.8)	(249.8)	(257.8)

* \$50 million or less.

Table 3. OUTLAYS BY FUNCTION, 1988-94

(In billions of dollars)

	1988 actual	Estimate					
		1989	1990	1991	1992	1993	1994
050 National defense.....	290.4	298.3	303.0	314.4	326.4	339.9	354.3
Department of Defense--Military.....	(281.9)	(289.8)	(293.8)	(304.7)	(316.3)	(329.4)	(343.5)
Other.....	(8.4)	(8.5)	(9.2)	(9.7)	(10.2)	(10.5)	(10.8)
150 International affairs.....	10.5	10.7	17.3	17.0	17.4	17.3	17.4
250 General science, space, and technology...	10.8	12.6	14.9	16.7	18.0	19.1	20.1
270 Energy.....	2.3	4.1	2.3	3.1	3.2	3.0	3.1
300 Natural resources and environment.....	14.6	16.5	14.4	16.7	15.7	13.7	14.4
350 Agriculture.....	17.2	20.9	15.9	15.7	14.0	11.4	8.7
370 Commerce and housing credit.....	18.8	20.0	8.3	12.6	9.8	9.0	5.9
400 Transportation.....	27.3	28.0	28.3	28.5	28.4	28.5	28.3
450 Community and regional development.....	5.3	6.3	6.4	5.9	5.3	5.0	4.7
500 Education, training, employment, and social services.....	31.9	36.4	39.5	39.9	39.0	38.1	38.0
550 Health.....	44.5	49.8	52.2	56.7	61.5	66.6	71.1
570 Medicare.....	78.9	86.7	94.9	107.1	120.9	132.1	143.3
600 Income security.....	129.3	136.9	136.8	142.5	148.6	154.4	160.9
650 Social security.....	219.3	232.3	246.7	262.3	276.8	290.5	303.2
On-budget.....	(4.9)	(5.4)	(6.2)	(4.9)	(5.5)	(5.9)	(6.2)
Off-budget.....	(214.5)	(226.9)	(240.6)	(257.3)	(271.3)	(284.7)	(297.0)
700 Veterans benefits and services.....	29.4	29.2	29.9	30.6	31.4	32.0	32.0
750 Administration of justice.....	9.2	9.4	10.6	10.9	11.1	11.3	11.4
800 General government.....	9.5	10.0	10.0	10.3	9.9	9.7	9.5
870 Central federal credit activities.....			-7.2	-7.9	-7.4	-6.2	-5.3
900 Net interest.....	151.7	165.7	170.1	165.7	154.5	144.0	132.3
On-budget.....	(159.2)	(176.9)	(185.0)	(185.4)	(178.5)	(171.9)	(164.0)
Off-budget.....	(-7.4)	(-11.2)	(-14.9)	(-19.7)	(-24.0)	(-27.9)	(-31.7)
920 Allowances							
Civilian agency pay raises.....			0.2	1.5	2.7	3.8	4.8
Employee health benefits reform.....			-0.3	-0.4	-0.4	-0.5	-0.6
Reduced Government mail rates.....			-0.3	-0.3	-0.3	-0.3	-0.3
Total allowances.....			-0.4	0.9	2.0	3.1	4.0
950 Undistributed offsetting receipts							
Employer share, employee retirement (on-budget).....	-29.0	-29.4	-27.8	-29.2	-30.3	-31.4	-32.8
Employer share, employee retirement (off-budget).....	-4.4	-4.8	-5.6	-5.9	-6.4	-7.0	-7.6
Rents and royalties on the Outer Continental Shelf.....	-3.5	-2.7	-3.7	-3.3	-3.5	-3.3	-3.5
Sale of major assets.....			-2.3	-1.5	-1.2	-1.0	-1.0
Other undistributed offsetting receipts.....			-2.7	-2.5	-0.6	-0.6	-1.0
Total undistributed offsetting receipts.....	-37.0	-36.9	-42.0	-42.3	-42.0	-43.4	-45.9
On-budget.....	(-32.6)	(-32.1)	(-36.5)	(-36.4)	(-35.5)	(-36.4)	(-38.3)
Off-budget.....	(-4.4)	(-4.8)	(-5.6)	(-5.9)	(-6.4)	(-7.0)	(-7.6)
Total outlays.....	1,064.0	1,137.0	1,151.8	1,207.3	1,244.4	1,279.0	1,311.6
On-budget.....	(861.4)	(926.2)	(931.7)	(975.6)	(1,003.6)	(1,029.3)	(1,053.8)
Off-budget.....	(202.7)	(210.9)	(220.1)	(231.7)	(240.8)	(249.8)	(257.8)

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Table 4. FEDERAL GOVERNMENT FINANCING AND DEBT ¹

(In billions of dollars)

	1988 actual	Estimate					
		1989	1990	1991	1992	1993	1994
FINANCING							
Surplus or deficit (—)	—155.1	—161.5	—92.5	—66.8	—32.2	2.4	33.4
On-budget	(—193.9)	(—217.5)	(—161.3)	(—147.6)	(—123.2)	(—102.2)	(—83.1)
Off-budget	(38.8)	(56.0)	(68.8)	(80.8)	(91.0)	(104.6)	(116.4)
Means of financing other than borrowing from the public:							
Decrease or increase (—) in Treasury operating cash balance ..	—8.0	14.4					
Increase or decrease (—) in:							
Checks outstanding, etc. ²	0.5	2.9	1.7				
Deposit fund balances	— .6	— *	— .9				
Seigniorage on coins	0.5	0.6	0.6	0.6	0.6	0.6	0.6
Proceeds from the sale of loan assets with recourse	0.6	*	*	*	*	*	*
Total, means of financing other than borrowing from the public	—7.0	17.9	1.3	0.6	0.6	0.6	0.6
Total, requirements for borrowing from the public	—162.1	—143.6	—91.2	—66.2	—31.6	3.0	33.9
Change in debt held by the public	162.1	143.6	91.2	66.2	31.6	—3.0	—33.9
DEBT, END OF YEAR							
Gross Federal debt:							
Debt issued by Treasury	2,588.3	2,844.0	3,078.5	3,303.9	3,500.6	3,678.7	3,841.9
Debt issued by other agencies	12.5	24.7	28.7	31.7	36.4	41.0	44.5
Total, gross Federal debt	2,600.8	2,868.8	3,107.2	3,335.6	3,537.1	3,719.7	3,886.4
Held by:							
Government accounts	550.6	675.0	822.2	984.3	1,154.2	1,339.8	1,540.4
The public	2,050.2	2,193.8	2,285.0	2,351.2	2,382.9	2,379.9	2,346.0
(Federal Reserve Banks)	(229.2)						
(Other)	(1,821.0)						

Table 4. FEDERAL GOVERNMENT FINANCING AND DEBT ¹—Continued

(In billions of dollars)

	1988 actual	Estimate					
		1989	1990	1991	1992	1993	1994
DEBT SUBJECT TO STATUTORY LIMITATION, END OF YEAR							
Debt issued by Treasury	2,588.3	2,844.0	3,078.5	3,303.9	3,500.6	3,678.7	3,841.9
Treasury debt not subject to limitation ³	— 15.4	— 15.6	— 15.6	— 15.6	— 15.6	— 15.6	— 15.6
Agency debt subject to limitation	0.1	0.4	0.7	0.7	0.7	0.7	0.7
Unamortized discount (less premium) on Treasury debt held by the public	13.9	16.5	20.3	20.3	20.3	20.3	20.3
Total, debt subject to statutory limitation ⁴ .	2,586.9	2,845.4	3,084.0	3,309.3	3,506.1	3,684.1	3,847.3

^{*} \$50 million or less.¹ For further data on the debt and for discussion of the debt, see Part 7 of this volume and Special Analysis E, "Borrowing and Debt."² Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on sale of gold.³ Consists of Federal Financing Bank debt and other Treasury debt not subject to statutory limitation.⁴ The statutory debt limit is \$2,800 billion.

Table 5. FULL-TIME EQUIVALENT OF FEDERAL CIVILIAN EMPLOYMENT ¹

Agency	Fiscal Year				
	1988 actual ²	1989 estimate	1990 estimate	1991 estimate	difference 1989-90
Agriculture	106,552	106,371	104,290	102,493	-2,081
Commerce	35,080	40,581	86,499	35,529	45,918
Defense—Civil functions	28,267	28,181	28,115	27,858	-66
Education	4,516	4,526	4,620	4,620	94
Energy	16,258	16,103	15,698	15,374	-405
Health and Human Services	118,734	114,849	114,000	111,593	-849
Housing & Urban Development	12,971	13,239	12,975	12,676	-264
Interior	70,336	70,335	68,500	68,500	-1,835
Justice	70,939	76,971	80,040	81,833	3,069
Labor	18,178	18,729	18,491	18,503	-238
State	25,482	25,977	25,881	25,736	-96
Transportation	61,330	62,069	64,253	65,577	2,184
Treasury	153,063	153,604	155,594	155,084	1,990
Veterans Affairs ³	214,433	215,090	206,064	207,042	-9,026
Environmental Protection Agency	14,389	14,720	15,130	14,876	410
National Aeronautics and Space Administration	22,326	23,734	24,007	24,007	273
Other:					
Agency For International Development	4,582	4,520	4,640	4,640	120
General Services Administration	18,807	19,440	19,274	18,856	-166
Nuclear Regulatory Commission	3,268	3,180	3,195	3,195	15
Office of Personnel Management	5,386	5,662	5,816	5,685	154
Panama Canal Commission	8,625	8,813	8,813	8,813	.....
Small Business Administration	4,105	4,065	4,030	3,959	-35
Tennessee Valley Authority	29,265	26,000	26,000	26,000	.....
United States Information Agency	8,796	8,815	8,700	8,550	-115
Miscellaneous	41,771	42,750	42,680	42,872	-70
Estimated nondefense lapse .....	.....	-11,083	-11,473	-10,939	-390
Civilian agency employment	1,097,459	1,097,241	1,135,832	1,082,932	38,591
Defense—Military functions: ⁴					
(Civilian personnel)	1,024,581	1,017,459	1,017,312	1,013,695	-147
Subtotal	2,122,040	2,114,700	2,153,144	2,096,627	38,444
Postal Service Employment ⁵	777,171	790,152	802,184	802,184	12,032
Total, Full-time Equivalents, Executive Branch (civilian personnel)	2,899,211	2,904,852	2,955,328	2,898,811	50,476
ADDENDUM					
Active duty military personnel: ⁶					
Department of Defense	2,142,133	2,132,624	2,136,625	2,136,537	4,001
Department of Transportation (Coast Guard)	38,286	38,225	38,171	38,171	-54
Total, military personnel	2,180,419	2,170,849	2,174,796	2,174,708	3,947
Grand total, Executive Branch	5,079,630	5,075,701	5,130,124	5,073,519	54,423

¹ Developmental positions under the Worker-Trainee Opportunity Program.² Data are estimated for portions of Defense-Civil Functions as well as for the Federal Reserve System, Board of Governors and the International Trade Commission.³ Due to changes in FTE controls enacted in P.L. 100-322 VA employment data are reported on a different basis than those displayed in the FY 1989 budget.⁴ By law (10 U.S.C., Chapter 4, section 140b), the Department of Defense is exempt from full-time equivalent employment controls. Data shown are estimated.⁵ Includes the Postal Rate Commission.⁶ These data represent the average number of active duty military personnel in each fiscal year. They are not strictly comparable to the FTE data presented above and are presented for information purposes only. (See text under "End-of-year employment levels.")

Table 6. BUDGET AUTHORITY BY FUNCTION, 1988-94

(In billions of dollars)

	1988 actual	Estimate					
		1989	1990	1991	1992	1993	1994
050 National defense.....	292.0	298.8	315.2	330.8	346.1	361.4	376.6
Department of Defense--Military.....	(283.8)	(290.2)	(305.6)	(320.9)	(335.7)	(350.7)	(365.6)
Other.....	(8.3)	(8.6)	(9.5)	(9.9)	(10.4)	(10.7)	(11.0)
150 International affairs.....	17.2	16.2	18.9	18.2	18.6	19.4	19.5
250 General science, space, and technology...	10.9	13.0	15.5	17.4	18.9	19.9	20.7
270 Energy.....	5.5	5.7	3.6	4.5	4.7	4.7	5.2
300 Natural resources and environment.....	15.4	16.8	12.7	15.1	14.5	12.7	13.2
350 Agriculture.....	18.4	25.1	20.6	20.8	19.6	16.8	11.9
370 Commerce and housing credit.....	22.7	22.9	17.5	15.8	15.3	16.5	12.8
400 Transportation.....	28.1	29.4	28.8	28.8	29.1	28.9	29.0
450 Community and regional development.....	8.8	6.7	6.4	6.1	5.5	5.5	5.6
500 Education, training, employment, and social services.....	35.0	37.9	40.4	39.6	38.7	38.1	38.2
550 Health.....	45.6	51.1	53.6	57.6	62.4	67.3	72.0
570 Medicare.....	94.2	107.4	125.4	136.1	147.7	161.2	175.0
600 Income security.....	169.3	174.8	176.4	190.9	194.4	198.4	203.7
650 Social security.....	258.1	288.3	315.5	343.0	367.7	395.1	419.7
On-budget.....	(4.9)	(5.4)	(6.2)	(4.9)	(5.5)	(5.9)	(6.2)
Off-budget.....	(253.3)	(282.9)	(309.3)	(338.1)	(362.2)	(389.3)	(413.5)
700 Veterans benefits and services.....	29.5	29.9	30.1	31.1	31.8	32.4	32.3
750 Administration of justice.....	9.4	9.9	10.7	10.8	11.2	11.4	11.3
800 General government.....	10.4	9.9	10.1	10.1	10.0	9.9	9.7
870 Central federal credit activities.....			2.1	2.1	1.7	1.5	1.4
900 Net interest.....	151.7	165.7	170.1	165.7	154.5	144.0	132.3
On-budget.....	(159.2)	(176.9)	(185.0)	(185.4)	(178.5)	(171.9)	(164.0)
Off-budget.....	(-7.4)	(-11.2)	(-14.9)	(-19.7)	(-24.0)	(-27.9)	(-31.7)
920 Allowances							
Civilian agency pay raises.....			0.2	1.5	2.6	3.6	4.5
Employee health benefits reform.....			-0.3	-0.4	-0.4	-0.5	-0.6
Reduced Government mail rates.....			-0.3	-0.3	-0.3	-0.3	-0.3
Total allowances.....			-0.4	0.8	1.9	2.9	3.7
950 Undistributed offsetting receipts							
Employer share, employee retirement (on-budget).....	-29.0	-29.4	-27.8	-29.2	-30.3	-31.4	-32.8
Employer share, employee retirement (off-budget).....	-4.4	-4.8	-5.6	-5.9	-6.4	-7.0	-7.6
Rents and royalties on the Outer Continental Shelf.....	-3.5	-2.7	-3.7	-3.3	-3.5	-3.3	-3.5
Sale of major assets.....			-2.3	-1.5	-1.2	-1.0	-1.0
Other undistributed offsetting receipts.....			-2.7	-2.5	-0.6	-0.6	-1.0
Total undistributed offsetting receipts.....	-37.0	-36.9	-42.0	-42.3	-42.0	-43.4	-45.9
On-budget.....	(-32.6)	(-32.1)	(-36.5)	(-36.4)	(-35.5)	(-36.4)	(-38.3)
Off-budget.....	(-4.4)	(-4.8)	(-5.6)	(-5.9)	(-6.4)	(-7.0)	(-7.6)
Total budget authority.....	1,185.5	1,272.7	1,331.2	1,403.1	1,452.4	1,504.5	1,547.8
On-budget.....	(944.0)	(1,005.8)	(1,042.3)	(1,090.6)	(1,120.6)	(1,150.2)	(1,173.5)
Off-budget.....	(241.5)	(266.9)	(288.9)	(312.5)	(331.8)	(354.4)	(374.2)

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Table 7. BUDGET AUTHORITY BY AGENCY, 1988-94

(In billions of dollars)

Department or other unit	1988 Actual	Estimate					
		1989	1990	1991	1992	1993	1994
Legislative Branch.....	2.1	2.1	2.1	2.2	2.2	2.2	2.2
The Judiciary.....	1.3	1.5	1.5	1.6	1.6	1.6	1.6
Executive Office of the President.....	0.1	0.1	0.3	0.3	0.3	0.3	0.3
Funds Appropriated to the President.....	11.7	10.1	12.3	11.7	11.8	12.2	12.4
Agriculture.....	55.2	59.7	50.8	52.4	51.1	48.8	45.0
Commerce.....	2.4	2.8	3.2	2.1	1.9	1.9	1.8
Defense—Military.....	283.8	290.2	305.6	320.9	335.7	350.7	365.6
Defense—Civil.....	36.3	38.0	38.1	40.4	42.4	44.4	46.4
Education.....	20.2	22.2	25.9	24.8	24.2	23.4	23.4
Energy.....	11.2	12.0	12.4	14.0	14.6	14.9	15.4
Health and Human Services, except Social Security.....	177.0	196.1	214.1	229.3	246.5	266.1	286.1
Health and Human Services, Social Security.....	253.3	282.9	309.3	338.1	362.2	389.3	413.5
Housing and Urban Development.....	14.9	14.9	16.8	25.1	23.0	22.0	20.7
Interior.....	5.2	5.6	3.0	4.9	4.6	3.2	4.5
Justice.....	5.6	6.4	6.9	7.1	7.5	7.6	7.5
Labor.....	30.7	31.7	31.4	31.6	30.7	30.6	30.4
State.....	3.8	3.9	4.4	4.5	4.6	4.7	4.7
Transportation.....	27.2	28.4	27.8	27.7	28.0	27.7	27.9
Treasury.....	204.1	227.5	245.0	249.0	244.9	240.2	233.6
Veterans Affairs.....	29.4	29.8	30.0	31.0	31.7	32.3	32.2
Environmental Protection Agency.....	5.0	5.1	4.8	4.7	4.4	4.1	3.5
General Services Administration.....	0.2	—*	—*	—*	—*	—*	—*
National Aeronautics and Space Administration.....	9.1	11.0	13.1	14.6	15.7	16.3	16.7
Office of Personnel Management.....	48.1	50.6	53.3	55.4	57.8	59.6	61.6
Small Business Administration..	0.4	0.4	0.4	0.4	0.3	0.3	0.2
Other Independent Agencies.....	25.9	27.8	21.1	19.9	21.5	23.3	20.9
Allowances:							
Civilian agency pay raises.....			0.2	1.5	2.6	3.6	4.5
Employee health benefits reform.....			—0.3	—0.4	—0.4	—0.5	—0.6
Reduced Government mail rates.....			—0.3	—0.3	—0.3	—0.3	—0.3
Undistributed offsetting receipts.....	—78.9	—87.9	—102.1	—111.3	—118.5	—126.0	—134.0
Total budget authority.....	1,185.5	1,272.7	1,331.2	1,403.1	1,452.4	1,504.5	1,547.8
On-budget.....	(944.0)	(1,005.8)	(1,042.3)	(1,090.6)	(1,120.6)	(1,150.2)	(1,173.5)
Off-budget.....	(241.5)	(266.9)	(288.9)	(312.5)	(331.8)	(354.4)	(374.2)

* \$50 million or less

Table 8. BUDGET AUTHORITY AND OUTLAYS AVAILABLE THROUGH AND WITHOUT CURRENT ACTION BY CONGRESS ¹

(In millions of dollars)

Department or other unit	Budget Authority			Outlays		
	1988 actual	1989 estimate	1990 estimate	1988 actual	1989 estimate	1990 estimate
Portion available through current action by Congress:						
Legislative Branch.....	1,776	1,851	1,863	1,593	1,681	1,682
The Judiciary.....	1,325	1,491	1,491	1,139	1,286	1,272
Executive Office of the President.....	125	127	272	107	111	119
Funds appropriated to the President....	12,671	12,827	13,468	4,864	5,356	5,076
Agriculture.....	32,610	35,415	33,309	27,918	29,766	19,534
Commerce.....	2,409	2,742	3,142	1,530	1,888	2,653
Defense—Military.....	283,939	290,750	306,401	169,854	177,011	184,512
Defense—Civil.....	3,307	3,302	3,235	2,049	2,193	2,198
Education.....	20,307	21,898	22,804	6,960	7,305	7,937
Energy.....	14,183	13,180	13,969	8,569	7,988	8,552
Health and Human Services.....	89,538	99,189	102,490	79,916	89,433	88,486
Housing and Urban Development.....	12,863	12,704	15,112	1,212	1,423	3,071
Interior.....	5,383	5,697	5,058	4,065	4,291	3,948
Justice.....	5,557	5,880	6,367	4,193	4,417	4,907
Labor.....	6,317	6,587	6,273	2,105	2,458	2,124
State.....	3,158	3,260	3,776	2,303	2,435	2,831
Transportation.....	11,959	11,137	10,891	6,753	6,808	6,744
Treasury.....	7,407	7,854	10,556	6,301	6,613	104
Veterans Affairs.....	28,363	29,102	14,314	25,489	25,758	12,196
Environmental Protection Agency.....	5,267	5,305	4,883	1,685	1,665	1,619
General Services Administration.....	267	247	256	187	171	174
National Aeronautics and Space Administration.....	8,823	10,716	13,100	5,696	6,559	7,962
Office of Personnel Management.....	6,612	7,341	8,037	6,565	7,309	4,790
Small Business Administration.....	405	419	437	148	207	231
Other Independent Agencies.....	8,168	8,277	6,647	5,701	5,919	4,584
Allowances.....			—364			—370
Subtotal.....	572,737	597,297	607,787	376,903	400,053	376,936
Portion available without current action by Congress.....	812,946	891,119	960,426	541,404	543,159	524,382
Outlays from obligated balances ²				222,280	233,710	248,193
Outlays from unobligated balances ²				123,614	175,822	239,340
Deductions for offsetting receipts.....	—200,157	—215,713	—237,003	—200,157	—215,713	—237,003
Total budget authority and outlays.....	1,185,526	1,272,703	1,331,210	1,064,044	1,137,030	1,151,848
MEMORANDUM						
Appropriations to liquidate contract authority: ³						
Agriculture.....	7,334	5				
Education.....		330	6,958			
Interior.....	31	47				
Transportation.....	15,981	14,659	16,398			
Veterans Affairs.....		773	15,215			
Total.....	23,345	15,813	38,571			

¹ Includes budget authority and outlays that are off-budget under current law.² Outlays from appropriations to liquidate contract authority are included as outlays from balances.³ Excluded from budget authority above.

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Table 9. RELATION OF BUDGET AUTHORITY TO OUTLAYS ¹

(In millions of dollars)

Description	1988 actual	1989 estimate	1990 estimate
<i>Budget authority available through current action by Congress:</i>			
Enacted, pending, or recommended herein:			
Appropriations ²	569,447	595,512	602,511
Contract authority	1,772	594	.....
Authority to borrow	673	1,103	45
Reappropriations and reauthorizations	845	172	57
To be requested separately:			
Appropriations ²		-83	611
Contract authority			4,781
Authority to borrow			-219
Total budget authority available through current action by Congress (Table 8)	572,737	597,297	607,787
<i>Budget authority available without current action by Congress (permanent authorizations):</i>			
Appropriations ²	754,515	827,624	891,590
Proceeds of loan asset sales with recourse	598	24	.....
Contract authority	23,641	25,607	43,234
Authority to borrow	34,192	37,863	25,602
<i>Deductions for offsetting receipts (table 12):</i>			
Intragovernmental transactions	-165,490	-179,142	-191,148
Proprietary receipts from the public	-34,667	-36,571	-45,855
Total budget authority for the year (table 8)	1,185,526	1,272,703	1,331,210
<i>Unobligated balances and adjustments:</i>			
Unobligated balances:			
Brought forward at start of year (table 10)	578,423	666,053	775,947
Written off (rescinded, lapsed, etc.) ³	-20,237	-15,321	-16,643
Carried forward at end of year (table 10)	-666,053	-775,947	-928,324
Obligations incurred, net ⁴	1,077,659	1,147,487	1,162,190
<i>Obligated balances:</i>			
Brought forward at start of year, funded (table 10)	643,202	651,828	649,148
Adjustments in expired accounts	7,066	-136	-984
Adjustments in unexpired accounts	-12,055	-13,001	-12,859
Deficiency appropriations .....			.....
Carried forward at end of year (table 10)	-651,828	-649,148	-645,635
Outlays (table 3)	1,064,044	1,137,030	1,151,848
MEMORANDUM			
Federal funds included above:			
Budget authority available through current action by Congress	566,572	592,360	600,536
Budget authority ⁵	837,465	890,805	914,795
Obligations incurred, net ⁵	823,407	885,431	892,708
Budget outlays ⁵	813,069	877,191	884,634

¹ Includes budget authority and outlays that are off-budget under current law.² Excludes appropriations to liquidate contract authority:

	1988 actual	1989 estimate	1990 estimate
Enacted, pending, or recommended herein	42,842	36,759	56,413
For later transmittal			4,098

³ Includes redemption of agency debt and capital transfers to the general fund.⁴ For additional information on obligations incurred, net, see the OMB report 'Object Class Analysis', which can be purchased from the National Technical Information Service shortly after the budget is transmitted.⁵ Amounts are net of intrafund transactions and proprietary receipts from the public.

Table 10. BALANCES OF BUDGET AUTHORITY ¹

(In millions of dollars)

Description	Start 1988		End 1988		End 1989		End 1990	
	Obligated	Unobligated	Obligated	Unobligated	Obligated	Unobligated	Obligated	Unobligated
Legislative Branch.....	427	353	429	588	413	487	418	438
The Judiciary.....	146	177	185	140	208	145	219	161
Executive Office of the President.....	19		20	1	20	*	22	137
Funds Appropriated to the President.....	50,835	30,303	50,143	30,641	49,770	30,364	49,860	30,486
Agriculture.....	31,362	2,119	38,555	2,900	38,938	2,881	36,951	2,271
Commerce.....	1,548	248	1,616	286	1,703	166	1,282	172
Defense—Military.....	212,484	47,621	216,941	42,292	218,376	41,196	227,721	43,614
Defense—Civil.....	2,457	37,061	2,495	51,303	2,697	65,751	2,872	79,898
Education.....	13,637	2,241	14,397	2,824	16,491	1,814	17,533	1,829
Energy.....	7,192	1,957	6,923	1,785	7,819	1,091	8,076	1,352
Health and Human Services, except Social Security.....	8,829	57,432	11,010	72,992	12,664	92,621	12,502	123,001
Health and Human Services, Social Security.....	16,864	48,576	18,660	85,579	20,668	139,582	22,007	207,018
Housing and Urban Development.....	207,865	48,160	198,286	44,922	183,295	41,568	165,892	39,748
Interior.....	2,105	2,069	2,188	2,014	2,463	1,745	2,328	1,705
Justice.....	1,517	458	1,640	496	2,012	519	2,146	512
Labor.....	3,705	32,046	3,951	40,484	3,868	49,389	3,878	57,731
State.....	1,009	4,721	1,168	4,915	1,598	4,783	2,032	4,884
Transportation.....	38,538	12,291	37,812	13,506	38,724	13,700	38,074	14,370
Treasury.....	1,846	20,290	3,303	20,155	2,791	20,244	1,640	30,465
Veterans Affairs.....	4,684	13,269	4,535	13,377	5,279	13,208	5,562	13,058
Environmental Protection Agency.....	8,390	1,908	9,093	1,285	9,741	557	9,278	315
General Services Administration..	749	1,106	622	1,669	913	1,387	1,208	964
National Aeronautics and Space Administration.....	2,795	3,298	3,646	2,359	5,321	1,042	6,188	727
Office of Personnel Management.....	3,282	183,758	3,650	202,336	3,972	221,838	4,176	244,417
Small Business Administration...	426	785	439	1,078	488	1,125	415	1,617
Other Independent Agencies:								
Export-Import Bank.....	1,561	1,093	1,546	717	1,640	597	983	386
Federal Home Loan Bank Board.....	—253	1,181	—1,430	3,097	—1,568	4,249	2,958	1,433
Railroad Retirement Board.....	—29	6,709	48	7,702	18	8,417	179	8,654
All Other Independent Agencies.....	19,212	17,194	19,957	14,609	18,828	15,480	19,242	16,963
Allowances.....							—6	
Total.....	643,202	578,423	651,828	666,053	649,148	775,947	645,635	928,324
MEMORANDUM								
Federal funds.....	569,827	175,094	575,358	169,111	570,460	159,396	564,679	166,044
Trust funds.....	73,375	403,329	76,470	496,942	78,687	616,551	80,956	762,280
Total.....	643,202	578,423	651,828	666,053	649,148	775,947	645,635	928,324

* \$500 thousand or less.

¹ Includes balances of budget authority that are off-budget under current law.

Table 11. RECEIPTS BY SOURCE

(In millions of dollars)

Source	1988 actual	1989 estimate	1990 estimate
Individual income taxes:			
Federal funds:			
Withheld.....	341,435	366,240	392,466
Other.....	132,232	138,405	154,315
Refunds.....	-72,487	-80,003	-86,291
Proposed legislation.....			-307
Total Federal funds net individual income taxes.....	401,181	424,642	460,183
Trust funds (Catastrophic health insurance).....		551	6,528
Total net individual income taxes.....	401,181	425,193	466,711
Corporation income taxes:			
Federal funds:			
Existing law.....	109,683	123,521	137,926
Proposed legislation.....			-1,993
Refunds.....	-15,487	-16,816	-18,848
Total Federal funds net corporation income taxes.....	94,195	106,705	117,086
Trust funds (Hazardous substance superfund).....	313	292	327
Total net corporation income taxes.....	94,508	106,997	117,413
Social insurance taxes and contributions (trust funds):			
Employment taxes and contributions:			
Old-age and survivors insurance (Off-budget).....	220,337	243,529	261,624
Disability insurance (Off-budget).....	21,154	23,343	27,269
Hospital insurance.....	59,859	65,515	69,850
Proposed legislation.....			2,027
Railroad retirement:			
Social Security equivalent account.....	1,417	1,352	1,339
Rail pension fund.....	2,326	2,297	2,255
Total employment taxes and contributions.....	305,093	336,037	364,363
On-budget.....	(63,602)	(69,165)	(75,470)
Off-budget.....	(241,491)	(266,872)	(288,893)
Unemployment insurance:			
State taxes deposited in Treasury ¹	18,310	17,408	16,525
Federal unemployment tax receipts ¹	5,920	5,442	5,612
Railroad unemployment tax receipts ¹	195	193	200
Proposed legislation.....		-3	-6
Railroad debt repayment ¹	158	57	104
Total unemployment insurance.....	24,584	23,097	22,435
Other retirement contributions:			
Federal employees' retirement—employee contributions.....	4,537	4,621	4,600
Contributions for non-Federal employees ²	122	116	110
Total other retirement contributions.....	4,658	4,737	4,710
Total social insurance taxes and contributions.....	334,335	363,871	391,509
On-budget.....	(92,845)	(96,999)	(102,616)
Off-budget.....	(241,491)	(266,872)	(288,893)
Excise taxes:			
Federal funds:			
Alcohol taxes:			
Distilled spirits.....	3,876	3,788	3,734
Beer.....	1,610	1,622	1,634
Wines.....	280	284	289
Special taxes in connection with liquor occupations.....	135	110	110

Table 11. RECEIPTS BY SOURCE—Continued

(In millions of dollars)

Source	1988 actual	1989 estimate	1990 estimate
Refunds	-192	-188	-187
Total alcohol taxes	5,709	5,616	5,580
Tobacco taxes:			
Cigarettes	4,550	4,402	4,236
Cigars	40	40	40
Cigarette papers and tubes	2	2	2
Smokeless tobacco	24	24	24
Other	8	8	8
Refunds	-8	-8	-7
Total tobacco taxes	4,616	4,468	4,303
Manufacturers' excise taxes:			
Gasoline	1	1	1
Firearms, shells, and cartridges	85	87	89
Pistols and revolvers	29	30	31
Bows and arrows	12	12	13
Gas guzzler tax	114	123	133
Refunds	-33	-33	-33
Total manufacturers' excise taxes	208	220	234
Miscellaneous excise taxes:			
General and toll telephone and teletype service	2,610	2,755	2,954
Wagering taxes, including occupational taxes	8	9	9
Employee pension plans	212	89	69
Tax on foundations	279	297	295
Foreign insurance policies	138	70	140
Refunds	-139	-220	-20
Total miscellaneous excise taxes	3,110	3,000	3,447
Undistributed Federal tax deposits and unapplied collections	2,542	63	884
Total Federal fund excise taxes	16,185	13,368	14,448
Trust funds:			
Highway:			
Gasoline	9,167	9,348	9,392
Trucks, buses, and trailers	1,277	1,267	1,327
Tires, innertubes, and tread rubber	334	318	320
Diesel fuel used on highways	2,755	3,395	3,154
Use-tax on certain vehicles	581	588	606
Other	1	3	4
Total highway trust fund	14,114	14,919	14,804
Airport and airway:			
Transportation of persons	2,815	3,300	2,432
Waybill tax	168	180	134
Tax on fuels	95	101	68
International departure tax	111	107	111
Proposed legislation			1,190
Total airport and airway trust fund	3,189	3,688	3,934
Aquatic resources trust fund	208	205	203
Black lung disability insurance trust fund	594	606	627
Inland waterway trust fund	48	50	56
Hazardous substances response trust fund	698	931	966
Post-closure liability trust fund	-9	-12	
Vaccine injury compensation fund	74	92	99
Leaking underground storage tank trust fund	125	131	132
Total trust fund excise taxes	19,042	20,610	20,821

Table 11. RECEIPTS BY SOURCE—Continued

(In millions of dollars)

Source	1988 actual	1989 estimate	1990 estimate
Total excise taxes	35,227	33,977	35,270
Estate and gift taxes	7,594	7,850	8,084
Customs duties and fees:			
Federal funds	16,024	16,062	17,180
Proposed legislation			574
Trust funds	174	219	234
Total customs duties and fees	16,198	16,281	17,988
Miscellaneous receipts: ³			
Miscellaneous taxes	137	257	298
Proposed legislation			8
Deposit of earnings, Federal Reserve System	17,163	17,950	18,619
Fees for permits and regulatory and judicial services:			
Immigration, passport, and consular fees	682	529	554
Patent and copyright fees	*		
Registration and filing fees	576	488	499
Proposed legislation			42
Coal mining reclamation fees	228	248	252
Miscellaneous fees for permits, licenses, etc	42	46	47
Proposed legislation			— 6
Miscellaneous fees for regulatory and judicial services	119	359	331
Proposed legislation			328
Fees for legal and judicial services	1	4	4
Total fees for permits and regulatory and judicial services	1,648	1,674	2,052
Fines, penalties, and forfeitures	904	1,455	1,361
Restitutions, reparations, and recoveries under military occupation	13	2	2
Gifts and contributions	47	52	50
Refunds and recoveries	— 2	— 25	— 25
Total miscellaneous receipts	19,910	21,365	22,365
Total budget receipts	908,954	975,534	1,059,339
On-budget	(667,463)	(708,662)	(770,446)
Off-budget	(241,491)	(266,872)	(288,893)
MEMORANDUM			
On-budget:			
Federal funds	560,183	593,793	643,649
Trust funds	232,222	250,162	270,549
Interfund transactions	— 124,942	— 135,293	— 143,752
Total on-budget	667,463	708,662	770,446
Off-budget (trust funds)	241,491	266,872	288,893
Total	908,954	975,534	1,059,339

* \$500 thousand or less.

¹ Deposits by States are State payroll taxes that cover the benefit part of the program. Federal unemployment tax receipts cover administrative costs at both the Federal and State level. Railroad unemployment tax receipts cover both the benefits and administrative costs of the program for the railroads.

² Represents employer and employee contributions to the civil service retirement and disability fund for covered employees of Government-sponsored, privately owned enterprises and the District of Columbia municipal government.

³ Includes both Federal and trust funds. Trust fund amounts in miscellaneous receipts are: 1988, \$165 million; 1989, \$203 million; and 1990, \$215 million.

Table 12. OFFSETTING RECEIPTS BY TYPE

(In millions of dollars)

Type	1988 actual	1989 estimate	1990 estimate
INTRAGOVERNMENTAL TRANSACTIONS			
Intrabudgetary transactions:			
Federal intrafund transactions:			
Distributed by agency:			
Interest from the Federal Financing Bank	15,228	14,110	13,420
Interest on Government capital in enterprises	3,716	3,335	3,384
Other	257	198	941
Total Federal intrafunds	19,200	17,643	17,745
Trust intrafund transactions:			
Distributed by agency	16	*	*
Total intrafund transactions	19,216	17,644	17,746
Interfund transactions:			
Distributed by agency:			
Federal fund payments to trust funds:			
Contributions to insurance programs:			
Military retirement fund	10,285	9,782	11,183
Supplementary medical insurance	25,418	30,712	34,647
Hospital insurance	1,045	1,060	764
Railroad social security equivalent benefits	2,429	2,497	2,600
Rail industry pension fund	243	263	*
Civilian supplementary retirement contributions	15,837	16,802	17,342
Unemployment insurance	216	290	322
Other	219	273	245
Miscellaneous contributions	476	408	209
Subtotal	56,167	62,086	67,312
Trust fund payments to Federal funds:			
Repayment of loans or advances to trust funds	4,584	3,423	3,386
Charges for services to trust funds	446	346	337
Other	228	236	221
Subtotal	5,258	4,005	3,944
Total interfunds distributed by agency	61,425	66,091	71,256
Undistributed by agency:			
Employer share, employee retirement (on-budget):			
Civil service retirement and disability insurance	8,708	8,546	9,029
Hospital insurance (contributions as employer) ¹	1,884	2,010	2,131
Military retirement fund	18,382	18,798	16,608
Other Federal employees retirement	63	73	76
Total employer share, employee retirement (on-budget)	29,037	29,427	27,844
Interest received by on-budget trust funds	34,480	39,775	44,652
Total interfund transactions undistributed by agency	63,517	69,202	72,496
Total interfund transactions	124,942	135,293	143,752
Total intrabudgetary transactions	144,158	152,937	161,498

Table 12. OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1988 actual	1989 estimate	1990 estimate
Payments by on-budget accounts to off-budget accounts:			
Interfund transactions:			
Distributed by agency:			
Federal fund payments to trust funds:			
Old-age, survivors, and disability insurance	5,768	6,348	6,160
Undistributed by agency:			
Employer share, employee retirement (off-budget)	4,382	4,849	5,551
Interest received by off-budget trust funds	7,416	11,210	14,888
Total payments by on-budget accounts to off-budget accounts	17,565	22,406	26,599
Payments by off-budget accounts to on-budget accounts:			
Intrafund transactions from off-budget accounts:			
Distributed by agency:			
Payments to railroad retirement ²	2,851	2,865	3,051
Total intrafund transactions from off-budget accounts	2,851	2,865	3,051
Interfund transactions from off-budget accounts:			
Distributed by agency:			
Interest payments to the Treasury	916	934	
Total payments by off-budget accounts to on-budget accounts	3,767	3,799	3,051
Total intragovernmental transactions	165,490	179,142	191,148
PROPRIETARY RECEIPTS FROM THE PUBLIC			
Distributed by agency:			
Interest:			
Interest on loans, Foreign Assistance Act	353	350	345
Other interest on foreign loans and deferred foreign collections	617	863	899
Interest on deposits in tax and loan accounts	1,394	1,341	1,100
Other interest (domestic—civil) ³	606	565	516
Total interest	2,971	3,119	2,860
Dividends and other earnings	79		
Rents:			
Rent and bonuses from land leases, etc.	11	80	2,228
Rent of land and other real property	52	52	46
Rent of equipment and other personal property	17	17	18
Total rents	80	148	2,292
Royalties	795	849	776
Sale of products:			
Sale of timber and other natural land products	1,272	1,293	1,279
Sale of minerals and mineral products	653	565	511
Sale of power and other utilities	759	635	1,079
Sale of other products	*	*	*
Recovery of mint manufacturing expense	100	154	54
Total sale of products	2,783	2,647	2,923

Table 12. OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1988 actual	1989 estimate	1990 estimate
Fees and other charges for services and special benefits:			
Medicare premiums and other charges (trust funds)	8,798	10,511	11,769
Revenues for enrichment of uranium	1,234		
Nuclear waste disposal revenues	472	526	538
Veterans life insurance (trust funds)	422	403	392
Tolls and other revenues, Panama Canal	113		
Other ^a	1,558	3,577	4,110
Total fees and other charges	12,596	15,017	16,810
Sale of Government property:			
Sale of land and other real property ^a	31	231	231
Sale of equipment and other personal property:			
Sale from the stockpile of strategic and critical materials	*		
Military assistance program sales (trust fund)	8,964	8,594	8,330
Sale of scrap and salvage material	72	73	74
Total sale of Government property	9,067	8,898	8,635
Realization upon loans and investments:			
Dollar repayments of loans, Agency for International Development	434	430	455
Foreign military credit sales	70	977	150
Dollar conversion of foreign currency	35	42	42
Repayment of loans to United Kingdom	90	92	94
Other	185	161	153
Total realization upon loans and investments	815	1,702	894
Recoveries and refunds ^a	526	550	533
Miscellaneous receipt accounts ^a	1,405	986	925
Total proprietary receipts from the public distributed by agency	31,118	33,916	36,649
Undistributed by agency:			
Other interest: Interest received from Outer Continental Shelf escrow account	1		559
Rents and royalties on the Outer Continental Shelf:			
Rents and bonuses	1,280	773	1,482
Royalties	2,268	1,882	2,228
Sale of major assets			2,285
Other undistributed offsetting receipts			2,652
Total proprietary receipts from the public undistributed by agency	3,549	2,655	9,206
Total proprietary receipts from the public ^a	34,667	36,571	45,855
Total offsetting receipts	200,157	215,713	237,003

^a \$500 thousand or less.¹ Includes provision for covered Federal civilian employees and military personnel.² Interchange receipts between the social security and railroad retirement funds place the social security funds in the same position they would have been if there were no separate railroad retirement system.³ Includes both Federal funds and trust funds.⁴ Consists of:

	1988 actual	1989 estimate	1990 estimate
Federal funds	15,175	14,451	22,295
Trust funds	19,491	22,119	23,561
Off-budget	*		

Table 13. LEGISLATIVE PROPOSALS FOR MAJOR NEW AND EXPANDED PROGRAMS IN THE 1990 BUDGET, PROJECTIONS OF COSTS *

(in millions of dollars)

		Estimates					
		1989	1990	1991	1992	1993	1994
Funds Appropriated to the President:							
International Monetary Fund	BA		150				
	O		3	5	8	11	13
This proposal would provide a U.S. contribution to the Enhanced Structural Adjustment Facility, a new loan program of the IMF. These concessional loans will be made to low-income countries that have protracted balance of payments problems and adopt multiyear economic reform programs.							
AID: Special Assistance Initiative	BA		200	200	200	200	200
	O		150	180	200	200	200
This program would provide extraordinary economic assistance to selected developing countries. The initial U.S. contribution of \$200 million would support economic restructuring in the Philippines.							
Department of Transportation	BA		424	59	61	63	65
Operating Differential Subsidies	O		10	18	37	1	24
This proposal would reform the program to give carriers increased operating flexibility, reduce the amount of subsidy per ship, and permit additional carriers to receive a subsidy.							
NASA:							
Space Station	BA	900	2,050	2,981	3,494	3,675	3,898
	O	646	1,439	2,297	2,997	3,409	3,695
This proposal would continue the planned buildup of funds supporting development of the Space Station for operation in the mid-1990s. The budget includes a request for advance appropriations for 1991 and 1992 and a cap on total program development costs.							

* The table is supplied to meet the requirements of section 221(a) of the Legislative Reorganization Act of 1970 (Public Law 91-510). The economic assumptions used to prepare these estimates are shown in Part 3 of this volume. These estimates do not reflect the effects of experience gained in operating the programs or reductions in the costs of other programs that might come about if the proposals were adopted. Since the assumptions upon which these estimates are based may change, they do not represent a commitment to specific funding levels in future years.

Table 14. CONTROLLABILITY OF OUTLAYS, 1988-90

(Dollar amounts in billions)

	1988 actual	1989 estimate	1990 estimate
Relatively uncontrollable under present law:			
Open-ended programs and fixed costs:			
Payments for individuals:			
Social security and railroad retirement	220.3	233.7	248.1
On-budget	(2.6)	(2.8)	(2.9)
Off-budget	(217.7)	(230.9)	(245.2)
Federal employees' retirement and insurance	59.3	60.9	65.7
Unemployment assistance	13.8	14.3	14.8
Medical care	114.7	128.7	145.1
Assistance to students	3.9	4.2	4.0
Food and nutrition assistance	4.3	4.7	5.0
Public assistance and related programs	28.8	31.2	30.8
All other relatively uncontrollable payments for individuals	2.9	3.7	3.0
Subtotal, payments for individuals	448.0	481.5	516.5
Net interest	151.7	165.7	169.9
On-budget	(159.2)	(176.9)	(185.7)
Off-budget	(-7.4)	(-11.2)	(-15.8)
General revenue sharing	—*	*	—
Farm price supports (CCC)	12.2	13.9	11.8
Other open-ended programs and fixed costs	8.7	7.1	-7.3
Total, open-ended programs and fixed costs	620.6	668.2	690.9
Outlays from prior-year contracts and obligations: ¹			
National defense	115.3	116.3	113.2
Civilian programs	71.5	80.5	98.8
Total, outlays from prior-year contracts and obligations	186.8	196.9	212.0
Total, relatively uncontrollable outlays	807.4	865.1	902.9
Relatively controllable outlays:			
National defense	174.8	181.9	189.7
Civilian programs	115.3	124.4	92.6
Administrative expenses of relatively uncontrollable payments for individuals	(8.7)	(9.3)	(9.3)
On-budget	(6.2)	(6.9)	(6.9)
Off-budget	(2.5)	(2.3)	(2.4)
Other	(106.6)	(115.1)	(83.3)
Total, relatively controllable outlays ²	290.1	306.3	282.3
Undistributed employer share, employee retirement	-33.4	-34.3	-33.4
On-budget	(-29.0)	(-29.4)	(-27.8)
Off-budget	(-4.4)	(-4.8)	(-5.6)
Total outlays	1,064.0	1,137.0	1,151.8

Table 14. CONTROLLABILITY OF OUTLAYS, 1988-90—Continued

(Dollar amounts in billions)

	1988 actual	1989 estimate	1990 estimate
MEMORANDUM—Percent of total outlays			
Relatively uncontrollable under present law:			
Open-ended programs and fixed costs:			
Payments for individuals	42.1	42.3	44.8
Other	16.2	16.4	15.1
Total, open-ended programs and fixed costs.....	58.3	58.8	60.0
Outlays from prior-year contracts and obligations	17.6	17.3	18.4
Total, relatively uncontrollable outlays	75.9	76.1	78.4
Relatively controllable outlays	27.3	26.9	24.5
Undistributed employer share, employee retirement	-3.1	-3.0	-2.9
Total outlays	100.0	100.0	100.0

*—\$50 million or less.

¹ Excluding prior year contracts and obligations for activities shown as "open-ended programs and fixed costs."² In addition to amounts provided under current law, includes the effect of proposed legislation as follows: for open-ended programs and fixed costs, —\$0.3 billion in 1989 and —\$12.6 billion in 1990 (all of which is for civilian programs); and for other relatively controllable programs, —\$8.3 billion in 1990 (of which \$0.1 billion is for national defense and —\$8.4 billion is for civilian programs).

Table 15. RECEIPTS BY SOURCE, 1980-90
(in millions of dollars)

Source	Actual										Estimate	
	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990	
Individual income taxes ²	244,069	285,917	297,744	288,938	298,415	334,531	348,959	392,557	401,181	425,193	466,711	
Corporation income taxes ²	64,600	61,137	49,207	37,022	56,893	61,331	63,143	83,926	94,508	106,997	117,413	
Social insurance taxes and contributions (trust funds):												
Employment taxes and contributions:												
Old-age and survivors insurance (off-budget)	96,581	117,757	122,840	128,972	150,312	169,822	182,518	194,541	220,337	243,529	261,624	
Disability insurance (off-budget)	16,628	12,418	20,626	18,348	15,763	16,348	17,711	18,861	21,154	23,343	27,269	
Hospital insurance	23,217	30,340	34,301	35,641	40,262	44,871	51,335	55,992	59,859	65,515	71,877	
Railroad retirement	2,323	2,457	2,917	2,805	3,321	3,605	3,498	3,634	3,743	3,650	3,593	
Total employment taxes and contributions	138,748	162,973	180,686	185,766	209,658	234,646	255,062	273,028	305,093	336,037	364,363	
Unemployment insurance	15,336	15,763	16,600	18,799	25,138	25,758	24,098	25,575	24,584	23,097	22,435	
Other retirement contributions:												
Federal employees' retirement, employee contributions	3,660	3,908	4,140	4,351	4,494	4,672	4,645	4,613	4,537	4,621	4,600	
Contributions for non-Federal employees	59	76	72	78	86	87	96	102	122	116	110	
Total other retirement contributions	3,719	3,984	4,212	4,429	4,580	4,759	4,742	4,715	4,658	4,737	4,710	
Total social insurance taxes and contributions ..	157,803	182,720	201,498	208,994	239,376	265,163	283,901	303,318	334,335	363,871	391,509	
Excise taxes:												
Federal funds:												
Alcohol	5,601	5,606	5,382	5,557	5,315	5,562	5,828	5,971	5,709	5,616	5,580	
Tobacco	2,443	2,581	2,537	4,136	4,660	4,779	4,589	4,763	4,616	4,468	4,303	
Windfall profit tax ¹	6,934	23,252	18,407	12,135	8,906	6,348	2,251					
Other	585	2,689	2,344	2,258	3,398	2,408	3,385	4,110	5,860	3,284	4,565	
Total Federal fund excise taxes	15,563	34,128	28,670	24,086	22,279	19,097	16,053	14,844	16,185	13,368	14,448	

Table 16. OUTLAYS BY FUNCTION AND SUBFUNCTION, 1980-90
(In millions of dollars)

Function and subfunction	Actual							Estimate			
	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990
050 NATIONAL DEFENSE:											
051 Department of Defense—Military:											
Military Personnel.....	40,897	47,941	55,170	60,886	64,158	67,842	71,511	72,020	76,337	78,229	79,377
Operation and Maintenance	44,788	51,885	59,695	64,932	67,388	72,371	75,288	76,205	84,475	85,394	88,673
Procurement.....	29,021	35,191	43,271	53,624	61,879	70,381	76,517	80,744	77,166	80,651	78,711
Research, Development, Test, and Evaluation	13,127	15,278	17,729	20,554	23,117	27,103	32,283	33,596	34,792	37,023	38,700
Military Construction	2,450	2,458	2,922	3,524	3,706	4,260	5,067	5,853	5,874	5,751	5,361
Family Housing.....	1,680	1,721	1,993	2,126	2,413	2,642	2,819	2,908	3,082	3,215	3,353
Other.....	—1,050	—605	—65	—1,236	—1,732	553	1,995	2,640	210	—463	—355
051 Subtotal, Department of Defense-Military	130,912	153,868	180,714	204,410	220,928	245,154	265,480	273,966	281,935	289,800	293,820
053 Atomic energy defense activities	2,878	3,398	4,309	5,171	6,120	7,098	7,445	7,451	7,913	7,945	8,647
054 Defense-related activities.....	206	246	286	322	365	495	450	582	512	510	524
TOTAL, 050 NATIONAL DEFENSE	133,995	157,513	185,309	209,903	227,413	252,748	273,375	281,999	290,361	298,255	302,991
150 INTERNATIONAL AFFAIRS:											
151 International development and humanitarian assistance.....	3,626	4,131	3,772	3,955	4,478	5,409	4,968	4,319	4,703	4,907	4,805
152 International security assistance	4,763	5,095	5,416	6,613	7,924	9,391	10,499	7,106	4,500	2,823	8,428
153 Conduct of foreign affairs	1,366	1,343	1,625	1,761	1,872	2,043	2,270	2,208	2,729	2,822	3,117
154 Foreign information and exchange activities	534	528	575	607	691	805	917	1,000	1,051	1,154	1,263
155 International financial programs	2,425	2,007	911	—1,089	910	—1,471	—4,501	—2,985	—2,513	—957	—291
TOTAL, 150 INTERNATIONAL AFFAIRS	12,714	13,104	12,300	11,848	15,876	16,176	14,152	11,649	10,471	10,748	17,322

250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY:	251 General science and basic research.....	1,381	1,477	1,607	1,644	1,849	2,019	2,221	2,260	2,428	2,734	3,133
	253 Space flight.....	2,594	3,053	3,543	4,053	4,028	3,989	3,794	4,137	5,007	6,245	7,512
	254 Space, science, applications, and technology	1,346	1,384	1,457	1,486	1,687	1,858	2,127	1,942	2,261	2,727	2,996
	255 Supporting space activities.....	512	555	593	751	754	761	835	878	1,145	886	1,221
	TOTAL, 250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY.....	5,832	6,469	7,200	7,935	8,317	8,627	8,976	9,216	10,841	12,593	14,863
270 ENERGY:	271 Energy supply	8,367	10,202	8,263	6,143	3,255	2,615	2,839	2,318	746	2,436	978
	272 Energy conservation	569	730	516	477	527	491	515	281	342	314	316
	274 Emergency energy preparedness.....	342	3,280	3,877	1,855	2,518	1,838	597	788	568	652	348
	276 Energy information, policy, and regulation	878	955	871	878	787	740	785	727	640	735	635
	TOTAL, 270 ENERGY	10,156	15,166	13,527	9,553	7,086	5,685	4,735	4,115	2,297	4,137	2,277
300 NATURAL RESOURCES AND ENVIRONMENT:	301 Water resources	4,223	4,132	3,948	3,904	4,070	4,122	4,041	3,783	4,034	4,391	4,247
	302 Conservation and land management.....	1,043	1,191	1,084	1,503	1,302	1,481	1,388	1,473	2,189	3,278	1,204
	303 Recreational resources.....	1,677	1,597	1,435	1,454	1,581	1,621	1,513	1,564	1,726	1,726	1,630
	304 Pollution control and abatement.....	5,510	5,170	5,012	4,263	4,044	4,465	4,831	4,869	4,832	5,122	5,486
	306 Other natural resources.....	1,405	1,478	1,519	1,548	1,595	1,668	1,866	1,675	1,878	1,970	1,865
TOTAL, 300 NATURAL RESOURCES AND ENVIRONMENT		13,858	13,568	12,998	12,672	12,593	13,357	13,639	13,363	14,606	16,487	14,434
350 AGRICULTURE:	351 Farm income stabilization.....	7,441	9,783	14,344	21,323	11,877	23,751	29,608	24,742	15,246	18,804	13,788
	352 Agricultural research and services.....	1,398	1,540	1,599	1,578	1,736	1,813	1,841	1,864	1,964	2,099	2,104
	TOTAL, 350 AGRICULTURE	8,839	11,323	15,944	22,901	13,613	25,565	31,449	26,606	17,210	20,903	15,892

Table 16. OUTLAYS BY FUNCTION AND SUBFUNCTION, 1980-90—Continued
(In millions of dollars)

Function and subfunction	Actual										Estimate	
	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990	
370 COMMERCE AND HOUSING CREDIT:												
371 Mortgage credit and deposit insurance.....	5,602	4,696	4,016	3,880	3,766	871	2,341	3,062	14,997	17,238	3,069	
372 Postal Service	1,246	1,432	154	1,111	1,239	1,351	758	1,593	2,229	579	2,214	
376 Other advancement of commerce	2,542	2,078	2,085	1,690	1,913	2,007	1,790	1,527	1,581	2,223	2,980	
TOTAL, 370 COMMERCE AND HOUSING CREDIT	9,390	8,206	6,256	6,681	6,917	4,229	4,890	6,182	18,808	20,040	8,262	
400 TRANSPORTATION:												
401 Ground transportation	15,274	17,074	14,321	14,265	16,158	17,606	18,725	17,150	18,148	17,949	17,230	
402 Air transportation	3,723	3,814	3,526	4,000	4,415	4,895	5,287	5,520	5,897	6,546	7,507	
403 Water transportation	2,229	2,381	2,687	2,969	3,010	3,201	3,964	3,461	3,111	3,395	3,406	
407 Other transportation	104	110	90	99	85	137	140	91	116	137	144	
TOTAL, 400 TRANSPORTATION	21,329	23,379	20,625	21,334	23,669	25,838	28,117	26,222	27,272	28,027	28,287	
450 COMMUNITY AND REGIONAL DEVELOPMENT:												
OPMENT:												
451 Community development	4,907	5,070	4,608	4,353	4,520	4,598	4,095	3,680	3,449	3,769	3,816	
452 Area and regional development	4,303	3,818	3,841	3,208	3,034	3,117	2,723	1,599	2,075	2,445	2,519	
453 Disaster relief and insurance	2,043	1,680	—102	—1	119	—35	416	—229	—230	89	31	
TOTAL, 450 COMMUNITY AND REGIONAL DEVELOPMENT	11,252	10,568	8,347	7,560	7,673	7,680	7,233	5,051	5,294	6,303	6,365	
500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES:												
501 Elementary, secondary, and vocational education	6,908	7,157	6,780	6,294	6,520	7,633	7,832	7,911	8,413	9,178	9,687	
502 Higher education	6,726	8,866	7,206	7,231	7,383	8,211	8,415	7,406	8,299	9,889	12,927	
503 Research and general education aids	1,197	997	1,041	1,055	1,210	1,121	1,164	1,255	1,261	1,413	1,503	

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504 Training and employment	10,345	9,241	5,464	5,295	4,644	4,972	5,257	5,084	5,215	5,384	5,308
505 Other labor services	551	587	589	599	639	678	672	675	739	801	803
506 Social services	6,116	6,861	5,950	6,133	7,185	6,728	7,246	7,394	8,011	9,686	9,303
TOTAL, 500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES	31,843	33,709	27,029	26,606	27,579	29,342	30,585	29,724	31,938	36,351	39,531
550 HEALTH:											
551 Health care services	18,003	21,205	21,786	23,008	24,522	26,984	28,850	32,616	36,019	40,549	42,357
552 Health research	3,442	3,836	3,948	3,973	4,379	4,908	5,393	5,599	6,645	7,332	8,045
553 Education and training of health care work force	719	779	670	578	388	468	529	556	541	536	459
554 Consumer and occupational health and safety	1,006	1,047	1,041	1,081	1,129	1,182	1,165	1,197	1,285	1,345	1,316
TOTAL, 550 HEALTH	23,169	26,866	27,445	28,641	30,417	33,542	35,936	39,968	44,490	49,761	52,177
570 MEDICARE	32,090	39,149	46,567	52,588	57,540	65,822	70,164	75,120	78,878	86,734	94,918
600 INCOME SECURITY:											
601 General retirement and disability insurance (excluding social security)	5,083	5,439	5,571	5,581	5,441	5,617	5,330	5,565	5,294	5,589	5,432
602 Federal employee retirement and disability	26,594	31,277	34,325	36,507	38,054	38,591	41,363	43,745	46,879	49,445	49,749
603 Unemployment compensation	18,051	19,656	23,728	31,464	18,421	17,475	17,753	17,080	15,271	15,782	16,050
604 Housing assistance	5,632	7,752	8,738	9,998	11,270	25,263	12,383	12,656	13,906	15,299	16,197
605 Food and nutrition assistance	14,016	16,205	15,581	17,952	18,055	18,540	18,602	18,940	20,083	21,259	20,554
609 Other income security	17,163	19,394	19,774	21,096	21,427	22,715	24,364	25,264	27,899	29,574	28,806
TOTAL, 600 INCOME SECURITY	86,540	99,723	107,717	122,598	112,668	128,200	119,796	123,250	129,332	136,947	136,788
650 SOCIAL SECURITY:											
On-budget	118,547	139,584	155,964	170,724	178,223	188,623	198,757	207,353	219,341	232,334	246,724
Off-budget	(675)	(670)	(844)	(19,993)	(7,056)	(5,189)	(8,072)	(4,930)	(4,852)	(5,414)	(6,167)
TOTAL, 650 SOCIAL SECURITY	(117,872)	(138,914)	(155,120)	(150,731)	(171,167)	(183,434)	(190,684)	(202,422)	(214,489)	(226,920)	(240,557)
700 VETERANS BENEFITS AND SERVICES:											
701 Income security for veterans	11,688	12,909	13,710	14,250	14,400	14,714	15,031	14,962	15,963	15,617	16,397

Table 16. OUTLAYS BY FUNCTION AND SUBFUNCTION, 1980-90—Continued
(In millions of dollars)

Function and subfunction	Actual						Estimate				
	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990
702 Veterans education, training and rehabilitation.....	2,342	2,254	1,947	1,625	1,359	1,059	526	454	454	415	259
703 Hospital and medical care for veterans.....	6,515	6,965	7,517	8,272	8,861	9,547	9,872	10,266	10,842	11,233	11,140
704 Veterans housing.....	-23	201	102	3	244	214	114	330	1,292	1,088	1,159
705 Other veterans benefits and services.....	665	662	682	696	751	758	813	769	877	864	918
TOTAL, 700 VETERANS BENEFITS AND SERVICES.....	21,185	22,991	23,958	24,846	25,614	26,292	26,356	26,782	29,428	29,218	29,872
750 ADMINISTRATION OF JUSTICE:											
751 Federal law enforcement activities.....	2,237	2,437	2,529	2,887	3,205	3,526	3,632	4,105	5,061	4,709	5,507
752 Federal litigative and judicial activities.....	1,347	1,491	1,517	1,627	1,825	2,064	2,176	2,482	2,880	3,150	3,184
753 Federal correctional activities.....	342	361	364	418	494	537	614	711	930	1,196	1,462
754 Criminal justice assistance.....	656	473	294	167	136	150	181	250	352	373	444
TOTAL, 750 ADMINISTRATION OF JUSTICE.....	4,582	4,762	4,703	5,099	5,660	6,277	6,603	7,548	9,223	9,428	10,598
800 GENERAL GOVERNMENT:											
801 Legislative functions.....	1,038	1,041	1,181	1,196	1,319	1,355	1,383	1,444	1,599	1,720	1,696
802 Executive direction and management.....	97	100	96	96	97	113	109	110	120	136	138
803 Central fiscal operations.....	2,614	2,616	2,593	3,053	3,254	3,485	3,605	3,918	4,809	5,456	5,711
804 Central property and records management.....	327	144	238	196	201	96	475	146	-182	71	220
805 Central personnel management.....	154	159	136	115	139	164	126	143	113	159	163
806 General purpose fiscal assistance.....	8,582	6,854	6,390	6,452	6,768	6,353	6,431	1,621	1,816	1,948	1,793
808 Other general government.....	569	745	504	768	557	521	482	810	1,893	900	732
809 Deductions for offsetting receipts.....	-351	-222	-216	-636	-513	-506	-78	-623	-694	-400	-459
TOTAL, 800 GENERAL GOVERNMENT.....	13,030	11,436	10,922	11,241	11,821	11,582	12,533	7,569	9,474	9,990	9,993

[illegible]

Table 16. OUTLAYS BY FUNCTION AND SUBFUNCTION, 1980-90—Continued
(in millions of dollars)

Function and subfunction	Actual										Estimate	
	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990	
TOTAL OUTLAYS	590,920	678,209	745,706	808,327	851,781	946,316	990,258	1,003,830	1,064,044	1,137,030	1,151,848	
On-budget.....	(476,591)	(543,013)	(594,302)	(661,219)	(685,968)	(769,509)	(806,760)	(809,998)	(861,352)	(926,169)	(931,730)	
Off-budget.....	(114,329)	(135,196)	(151,404)	(147,108)	(165,813)	(176,807)	(183,498)	(193,832)	(202,691)	(210,861)	(220,118)	
MEMORANDUM												
On-budget:												
Federal funds.....	433,468	496,182	543,437	613,168	637,839	725,897	756,474	760,166	813,069	877,191	884,634	
Trust funds.....	84,756	94,193	107,930	124,421	125,436	152,730	161,829	163,550	173,225	184,271	190,848	
Interfund transactions.....	-41,632	-47,362	-57,065	-76,371	-77,307	-109,118	-111,543	-113,718	-124,942	-135,293	-143,752	
Total on-budget.....	476,591	543,013	594,302	661,219	685,968	769,509	806,760	809,998	861,352	926,169	931,730	
Off-budget (trust funds).....	114,329	135,196	151,404	147,108	165,813	176,807	183,498	193,832	202,691	210,861	220,118	
Total.....	590,920	678,209	745,706	808,327	851,781	946,316	990,258	1,003,830	1,064,044	1,137,030	1,151,848	

Table 17. FEDERAL FINANCES AND THE GROSS NATIONAL PRODUCT, 1973-94
(Dollar amounts in billions)

Fiscal year	Gross national product	Receipts						Outlays					
		Total		On-budget		Off-budget ¹		Total		On-budget		Off-budget ²	
		Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP
1973	1,281.4	230.8	18.0	184.7	14.4	46.1	3.6	245.7	19.2	200.1	15.6	45.6	3.6
1974	1,416.5	263.2	18.6	209.3	14.8	53.9	3.8	269.4	19.0	217.3	15.3	52.1	3.7
1975	1,522.5	279.1	18.3	216.6	14.2	62.5	4.1	332.3	21.8	271.9	17.9	60.4	4.0
1976	1,698.2	298.1	17.6	231.7	13.6	66.4	3.9	371.8	21.9	302.2	17.8	69.6	4.1
1977	1,933.0	355.6	18.4	278.7	14.4	76.8	4.0	409.2	21.2	328.5	17.0	80.7	4.2
1978	2,171.8	399.6	18.4	314.2	14.5	85.4	3.9	458.7	21.1	369.1	17.0	89.7	4.1
1979	2,447.8	463.3	18.9	365.3	14.9	98.0	4.0	503.5	20.6	403.5	16.5	100.0	4.1
1980	2,670.6	517.1	19.4	403.9	15.1	113.2	4.2	590.9	22.1	476.6	17.8	114.3	4.3
1981	2,986.4	593.3	20.1	469.1	15.7	130.2	4.4	678.2	22.7	543.0	18.2	135.2	4.5
1982	3,139.1	617.8	19.7	474.3	15.1	143.5	4.6	745.7	23.8	594.3	18.9	151.4	4.8
1983	3,321.9	600.6	18.1	453.2	13.6	147.3	4.4	808.3	24.3	661.2	19.9	147.1	4.4
1984	3,687.7	666.5	18.1	500.4	13.6	166.1	4.5	851.8	23.1	686.0	18.6	165.8	4.5
1985	3,952.4	734.1	18.6	547.9	13.9	186.2	4.7	946.3	23.9	769.5	19.5	176.8	4.5
1986	4,186.8	769.1	18.4	568.9	13.6	200.2	4.8	990.3	23.7	806.8	19.3	183.5	4.4
1987	4,433.8	854.1	19.3	640.7	14.5	213.4	4.8	1,003.8	22.6	810.0	18.3	193.8	4.4
1988	4,780.0	999.0	19.0	667.5	14.0	241.5	5.1	1,064.0	22.3	861.4	18.0	202.7	4.2
1989 estimate	5,119.7	975.5	19.1	708.7	13.8	266.9	5.2	1,137.0	22.2	926.2	18.1	210.9	4.1
1990 estimate	5,475.7	1,059.3	19.3	770.4	14.1	288.9	5.3	1,151.8	21.0	931.7	17.0	220.1	4.0
1991 estimate	5,847.6	1,140.5	19.5	828.0	14.2	312.5	5.3	1,207.3	20.6	975.6	16.7	231.7	4.0
1992 estimate	6,208.5	1,212.2	19.5	880.4	14.2	331.8	5.3	1,244.4	20.0	1,003.6	16.2	240.8	3.9
1993 estimate	6,555.1	1,281.4	19.5	927.1	14.1	354.4	5.4	1,279.0	19.5	1,029.3	15.7	249.8	3.8
1994 estimate	6,887.5	1,345.0	19.5	970.7	14.1	374.2	5.4	1,311.6	19.0	1,053.8	15.3	257.8	3.7

Table 17. FEDERAL FINANCES AND THE GROSS NATIONAL PRODUCT, 1973-94—Continued

(Dollar amounts in billions)

Fiscal year	Gross national product	Surplus or deficit (—)				Off-budget ¹				Gross		Federal debt, end of year			
		Total		On-budget		Amount		Percent of GNP		Amount	Percent of GNP	Held by Government accounts		Held by the public	
		Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP			Amount	Percent of GNP	Amount	Percent of GNP
1973.....	1,281.4	-14.9	-1.2	-15.4	-1.2	0.5	*	466.3	36.4	125.4	9.8	340.9	26.6	340.9	26.6
1974.....	1,416.5	-6.1	-0.4	-8.0	-0.6	1.8	0.1	483.9	34.2	140.2	9.9	343.7	24.3	343.7	24.3
1975.....	1,522.5	-53.2	-3.5	-55.3	-3.6	2.0	0.1	541.9	35.6	147.2	9.7	394.7	25.9	394.7	25.9
1976.....	1,698.2	-73.7	-4.3	-70.5	-4.2	-3.2	-0.2	629.0	37.0	151.6	8.9	477.4	28.1	477.4	28.1
1977.....	1,933.0	-53.6	-2.8	-49.7	-2.6	-3.9	-0.2	706.4	36.5	157.3	8.1	549.1	28.4	549.1	28.4
1978.....	2,171.8	-59.2	-2.7	-54.9	-2.5	-4.3	-0.2	776.6	35.8	169.5	7.8	607.1	28.0	607.1	28.0
1979.....	2,447.8	-40.2	-1.6	-38.2	-1.6	-2.0	-0.1	828.9	33.9	189.2	7.7	639.8	26.1	639.8	26.1
1980.....	2,670.6	-73.8	-2.8	-72.7	-2.7	-1.1	*	908.5	34.0	199.2	7.5	709.3	26.6	709.3	26.6
1981.....	2,986.4	-78.9	-2.6	-73.9	-2.5	-5.0	-0.2	994.3	33.3	209.5	7.0	784.8	26.3	784.8	26.3
1982.....	3,139.1	-127.9	-4.1	-120.0	-3.8	-7.9	-0.3	1,136.8	36.2	217.6	6.9	919.2	29.3	919.2	29.3
1983.....	3,321.9	-207.8	-6.3	-208.0	-6.3	0.2	*	1,371.2	41.3	240.1	7.2	1,131.0	34.0	1,131.0	34.0
1984.....	3,687.7	-185.3	-5.0	-185.6	-5.0	0.3	*	1,584.1	42.4	264.2	7.2	1,300.0	35.3	1,300.0	35.3
1985.....	3,952.4	-212.3	-5.4	-211.6	-5.6	9.4	0.2	1,817.0	46.0	317.6	8.0	1,499.4	37.9	1,499.4	37.9
1986.....	4,186.8	-221.2	-5.3	-237.9	-5.7	16.7	0.4	2,120.1	50.6	383.9	9.2	1,736.2	41.5	1,736.2	41.5
1987.....	4,433.8	-149.7	-3.4	-169.3	-3.8	19.6	0.4	2,345.6	52.9	457.4	10.3	1,888.1	42.6	1,888.1	42.6
1988.....	4,780.0	-155.1	-3.2	-193.9	-4.1	38.8	0.8	2,600.8	54.4	550.6	11.5	2,050.2	42.9	2,050.2	42.9
1989 estimate.....	5,119.7	-161.5	-3.2	-217.5	-4.2	56.0	1.1	2,868.8	56.0	675.0	13.2	2,193.8	42.9	2,193.8	42.9
1990 estimate.....	5,475.7	-92.5	-1.7	-161.3	-2.9	68.8	1.3	3,107.2	56.7	822.2	15.0	2,285.0	41.7	2,285.0	41.7
1991 estimate.....	5,847.6	-66.8	-1.1	-147.6	-2.5	80.8	1.4	3,335.6	57.0	984.3	16.8	2,351.2	40.2	2,351.2	40.2
1992 estimate.....	6,208.5	-32.2	-0.5	-123.2	-2.0	91.0	1.5	3,537.1	57.0	1,154.2	18.6	2,382.9	38.4	2,382.9	38.4
1993 estimate.....	6,555.1	2.4	*	-102.2	-1.6	104.6	1.6	3,719.7	56.7	1,339.8	20.4	2,379.9	36.3	2,379.9	36.3
1994 estimate.....	6,887.5	33.4	0.5	-83.1	-1.2	116.4	1.7	3,886.4	56.4	1,540.4	22.4	2,346.0	34.1	2,346.0	34.1

* 0.05 percent or less. ¹ Social security trust funds. Note: Excludes transition quarter.

Table 18. COMPOSITION OF RECEIPTS AND OUTLAYS IN CURRENT DOLLARS: 1975-94
(In billions of dollars)

Fiscal year	Receipts	Outlays							Surplus or deficit (-)	
		Total	National defense	Nondefense						
				Total nondefense	Payments for individuals	All other grants ¹	Net Interest	Other		Undistrib- uted offsetting receipts
1975.....	279.1	332.3	86.5	245.8	153.5	33.3	23.2	49.4	-13.6	-53.2
1976.....	298.1	371.8	89.6	282.2	180.1	39.4	26.7	50.3	-14.4	-73.7
1977.....	355.6	409.2	97.2	312.0	196.3	46.1	29.9	54.5	-14.9	-53.6
1978.....	399.6	458.7	104.5	354.2	211.0	53.7	35.4	69.9	-15.7	-59.2
1979.....	463.3	503.5	116.3	387.1	232.9	55.9	42.6	73.2	-17.5	-40.2
1980.....	517.1	590.9	134.0	456.9	277.5	59.4	52.5	87.4	-19.9	-73.8
1981.....	599.3	678.2	157.5	520.7	323.4	57.8	68.7	98.8	-28.0	-78.9
1982.....	617.8	745.7	185.3	560.4	356.7	50.3	85.0	94.5	-26.1	-127.9
1983.....	600.6	808.3	209.9	598.4	395.4	50.8	89.8	96.5	-34.0	-207.8
1984.....	666.5	851.8	227.4	624.4	399.8	53.2	111.1	92.2	-32.0	-185.3
1985.....	734.1	946.3	252.7	693.6	425.6	57.6	129.4	113.6	-32.7	-212.3
1986.....	769.1	990.3	273.4	716.9	449.4	59.3	136.0	105.1	-33.0	-221.2
1987.....	854.1	1,003.8	282.0	721.8	469.4	51.8	138.6	98.4	-36.5	-149.7
1988.....	909.0	1,064.0	290.4	773.7	498.8	54.1	151.7	106.0	-37.0	-155.1
1989 estimate.....	975.5	1,137.0	298.3	838.8	534.5	56.8	165.7	118.7	-36.9	-161.5
1990 estimate.....	1,059.3	1,151.8	303.0	848.9	564.5	56.1	170.1	100.2	-42.0	-92.5
1991 estimate.....	1,140.5	1,207.3	314.4	892.9	603.4	55.7	165.7	110.4	-42.3	-66.8
1992 estimate.....	1,212.2	1,244.4	326.4	918.0	643.4	54.3	154.5	107.8	-42.0	-32.2
1993 estimate.....	1,281.4	1,279.0	339.9	939.1	680.1	53.3	144.0	105.0	-43.4	2.4
1994 estimate.....	1,345.0	1,311.6	354.3	957.3	718.1	53.0	132.3	99.8	-45.9	33.4

Note: Excludes transition quarter. Includes off-budget amounts.

¹ Grants to State and local governments excluding those for payments for individuals.

Table 19. COMPOSITION OF RECEIPTS AND OUTLAYS IN CONSTANT (FISCAL YEAR 1982) DOLLARS: 1975-94
(in billions of dollars)

Fiscal year	Receipts	Outlays						Surplus or deficit (—)		
		Total	National defense	Nondefense						
				Total nondefense	Payments for individuals	All other grants ¹	Net interest		Other	Undistrib- uted offsetting receipts
1975.....	492.1	586.0	159.8	426.2	265.8	58.5	40.4	84.9	—23.4	—93.9
1976.....	488.9	609.8	153.6	456.2	291.7	64.3	43.0	80.1	—22.9	—120.9
1977.....	541.0	622.6	154.3	468.3	295.5	70.1	44.6	79.9	—21.7	—81.6
1978.....	588.0	652.2	155.0	497.1	296.8	75.7	49.4	96.9	—21.7	—84.1
1979.....	607.5	660.2	159.1	501.0	301.6	71.8	54.7	95.9	—22.9	—52.7
1980.....	611.7	699.1	164.0	535.1	324.7	68.4	62.0	103.8	—23.8	—87.3
1981.....	642.0	726.5	171.4	555.2	344.3	61.3	73.7	106.0	—30.1	—84.6
1982.....	617.8	745.7	185.3	560.4	356.7	50.3	85.0	94.5	—26.1	—127.9
1983.....	575.8	775.0	201.3	573.7	378.6	48.8	86.1	92.6	—32.5	—199.2
1984.....	616.6	788.1	211.3	576.8	368.7	49.3	102.7	85.6	—29.4	—171.5
1985.....	659.1	849.6	230.0	619.7	380.0	51.0	116.0	101.7	—29.0	—190.6
1986.....	673.8	867.5	243.7	623.8	390.6	50.9	118.7	92.2	—28.6	—193.8
1987.....	729.8	857.8	250.3	607.4	393.1	43.4	117.2	84.6	—30.8	—127.9
1988.....	751.0	879.2	252.9	626.3	400.1	43.4	124.4	88.9	—30.6	—128.1
1989 estimate.....	774.2	902.4	250.0	652.4	412.3	43.2	130.7	95.6	—29.4	—128.2
1990 estimate.....	810.4	881.2	244.6	636.5	420.2	40.8	129.4	78.4	—32.3	—70.8
1991 estimate.....	843.3	892.7	245.6	647.1	434.7	38.8	122.1	83.4	—31.9	—49.4
1992 estimate.....	871.7	894.9	248.3	646.6	450.8	36.4	110.7	79.3	—30.6	—23.2
1993 estimate.....	901.4	899.7	253.0	646.7	465.8	34.6	100.8	75.6	—30.2	1.7
1994 estimate.....	929.3	906.3	259.4	647.0	483.1	33.6	91.0	70.7	—31.4	23.0

Note: Excludes transition quarter. Includes off-budget amounts.

¹ Grants to State and local governments excluding those for payments for individuals.

Table 20. CREDIT BUDGET: NEW DIRECT LOAN OBLIGATIONS, GUARANTEED LOAN COMMITMENTS, AND SUBSIDIES BY AGENCY

(In millions of dollars)

Department or other unit	1988 loans outstanding		Direct loan obligations			Guaranteed loan commitments			1990 loan subsidy estimates		
	Direct	Guaranteed	1988 actual	1989 estimate	1990 estimate	1988 actual	1989 estimate	1990 estimate	Direct	Guaranteed	Total
Funds Appropriated to the President	43,285	4,375	4,228	438	21	2,805	5,350	325	3	51	54
Agriculture.....	117,150	13,032	19,737	13,390	10,577	7,908	9,621	10,561	882	1,004	1,885
Commerce	536	438				93	95				
Defense	1,759										
Education	11,955	47,610	62	30		11,812	12,090	13,080		4,044	4,044
Health and Human Services	799	2,504	37	46	47	229	230	100	*	14	14
Housing and Urban Development ¹	15,073	306,781	667	501	158	50,123	56,762	58,979	17	2,229	2,246
Interior	176	170	34	41	44	38	45	45	22	12	34
Transportation	1,925	4,976	56	51	53	26			*		*
Treasury	685	952				450	1,000	810			
Veterans Affairs.....	1,388	149,705	851	911	971	17,682	13,486	13,851	64	769	833
NASA.....	899										
Small Business Administration.....	7,409	9,974	267	362		3,553	3,740	3,535		26	26
Other independent agencies:											
Export-Import Bank.....	9,905	5,703	693	695		5,739	10,200	10,384		136	136
Federal Deposit Insurance Corporation	3,649										
Federal Savings and Loan Insurance Corporation	1,852	3,077	84	75	35	64	55	19	1	5	6
National Credit Union Administration	123	2	66	73	50	1			16		16
Tennessee Valley Authority.....	2,425	1	421	288	299				*		*
Other agencies and programs.....	980	666	19	32		144	144				
Total	221,973	549,966	27,222	16,933	12,255	100,668	112,819	111,689	1,005	8,291	9,296
ADDENDUM											
Secondary guaranteed loans ¹		333,445				53,071	62,612	66,260			

^{*} \$500 thousand or less.¹ Commitments by CHNA to guarantee securities that are backed by loans previously insured or guaranteed by the Federal Housing Administration, Department of Veterans Affairs, or Farmers Home Administration (secondary guarantees) are excluded from the totals and shown as a memorandum entry.

Table 21. CREDIT BUDGET: NEW DIRECT LOAN OBLIGATIONS, GUARANTEED LOAN COMMITMENTS, AND SUBSIDIES BY FUNCTION
(in millions of dollars)

	1988 loans outstanding		Direct loan obligations			Guaranteed loan commitments			1990 loan subsidy estimates		
	Direct	Guaranteed	1988 actual	1989 estimate	1990 estimate	1988 actual	1989 estimate	1990 estimate	Direct	Guaranteed	Total
050 National defense.....	1,759										
150 International affairs.....	64,873	10,079	5,759	1,924	768	8,544	15,550	10,709	535	188	723
250 General science, space, and technology.....	899										
270 Energy.....	36,833	3,372	2,012	2,083	299	2,000	500	1,865	1	78	79
300 Natural resources and environment.....	118		41	59	31				18		18
350 Agriculture.....	37,480	8,426	14,470	7,862	8,940	5,812	8,825	8,500	187	923	1,110
370 Commerce and housing credit ¹	49,187	314,140	3,116	3,036	792	53,835	60,632	62,533	124	2,259	2,384
400 Transportation.....	1,942	4,976	57	51	53	26			*		*
450 Community and regional development.....	11,499	2,185	816	930	352	277	505	241	67	16	83
500 Education, training, employment, and social services.....	11,954	47,610	62	30		11,812	12,090	13,080		4,044	4,044
550 Health.....	804	2,522	38	46	48	229	230	100	*	14	14
600 Income security.....	2,110	5,998	1	1	1				8		8
700 Veterans benefits and services.....	1,383	149,705	850	911	971	17,682	13,486	13,851	64	769	833
800 General government.....	1,131	954				450	1,000	810			
Total.....	221,973	549,966	27,222	16,933	12,255	100,668	112,819	111,689	1,005	8,291	9,296
ADDENDUM											
Secondary guaranteed loans ¹		333,445				53,071	62,612	66,260			

* \$500 thousand or less.

¹ Commitments by GNMA to guarantee securities that are backed by loans previously insured or guaranteed by the Federal Housing Administration, Department of Veterans Affairs, or Farmers Home Administration (secondary guarantees) are excluded from the totals and shown as a memorandum entry.

Table 22. DIRECT LOAN OBLIGATIONS, GUARANTEED LOAN COMMITMENTS,
AND GSE LENDING, BY SECTOR, 1981-1994

(In millions of dollars)

Fiscal Year	Sector					Total
	Agriculture	Business	Education	Housing	Other	
DIRECT LOAN OBLIGATIONS						
1981.....	16,949	12,338	1,077	9,644	334	40,342
1982.....	18,063	9,424	504	8,229	230	36,450
1983.....	19,686	9,392	723	6,952	356	37,109
1984.....	12,497	16,617	978	6,428	226	36,746
1985.....	20,600	10,234	1,315	18,882	1,816	52,847
1986.....	24,834	10,398	1,582	3,824	693	41,329
1987.....	20,507	5,830	60	3,365	55	29,817
1988.....	17,418	5,830	96	3,836	39	27,222
1989 estimate.....	11,065	2,014	69	3,736	50	16,933
1990 estimate.....	10,027	458	41	1,678	52	12,255
1991 estimate.....	10,628	411	45	1,690	19	12,793
1992 estimate.....	9,852	455	48	1,456	21	11,832
1993 estimate.....	8,868	428	52	1,390	21	10,758
1994 estimate.....	7,528	542	52	1,322	21	9,462
GUARANTEED LOAN COMMITMENTS						
1981.....	2,933	20,711	5,807	53,992	55	83,498
1982.....	1,747	10,679	6,195	37,860	347	56,828
1983.....	4,822	11,823	7,262	73,567	247	97,721
1984.....	4,746	10,883	7,597	47,289	269	70,784
1985.....	3,910	11,943	9,159	59,581	117	84,710
1986.....	4,118	9,169	8,949	136,889	118	159,243
1987.....	4,678	12,470	9,951	114,895	69	142,064
1988.....	6,358	14,281	12,041	67,805	182	100,668
1989 estimate.....	10,121	19,940	12,320	70,248	189	112,819
1990 estimate.....	9,506	16,128	13,180	72,830	45	111,689
1991 estimate.....	8,966	16,078	13,961	75,032	45	114,081
1992 estimate.....	8,966	16,253	14,757	76,260	45	116,281
1993 estimate.....	8,696	16,153	15,621	77,511	45	118,025
1994 estimate.....	8,696	16,262	16,564	78,450	45	120,017
GSE LOAN OBLIGATIONS						
1981.....	53,646			60,564		114,210
1982.....	51,510		15	100,162		151,687
1983.....	50,299			119,096		169,395
1984.....	48,119			152,511		200,630
1985.....	44,095		3,125	212,764		259,984
1986.....	43,364		4,238	343,421		391,023
1987.....	20,892		5,260	401,366		427,518
1988.....	80,553		5,936	291,573		378,062
1989 estimate.....	80,694		6,529	303,841		391,065
1990 estimate.....	81,870		7,183	333,079		422,132
1991 estimate.....	83,276		7,901	348,000		439,177
1992 estimate.....	84,490		8,692	373,000		466,182
1993 estimate.....	86,072		9,560	378,000		473,632
1994 estimate.....	87,343		10,515	383,000		480,858

Table 23. DIRECT LOAN OBLIGATIONS, GUARANTEED LOAN COMMITMENTS,
AND GSE OBLIGATIONS, 1951-1994

(In millions of dollars)

Fiscal year	Direct loan obligations	Guaranteed loan commitments	GSE lending obligations ¹	Fiscal year	Direct loan obligations	Guaranteed loan commitments	GSE lending obligations
1951	3,057	8,462	.....	1974	18,645	30,800	16,259
1952	3,274	9,702	.....	1975	28,245	38,659	8,505
1953	3,501	9,513	.....	1976	24,813	36,205	36,113
1954	2,534	11,792	.....	TQ.....	6,256	9,073	N.A.
1955	2,537	14,808	.....	1977	25,411	64,979	11,033
1956	2,495	15,934	.....	1978	36,339	68,838	75,781
1957	4,962	13,226	.....	1979	39,232	88,981	81,175
1958	5,480	12,342	.....	1980	36,198	88,219	98,857
1959	5,729	15,099	.....	1981	40,342	83,498	114,210
1960	4,484	15,365	.....	1982	36,450	56,828	151,687
1961	5,318	14,654	.....	1983	37,109	97,721	169,395
1962	6,814	17,682	.....	1984	36,746	70,784	200,630
1963	7,048	19,475	.....	1985	52,847	84,710	259,984
1964	7,241	21,516	.....	1986	41,329	159,243	391,023
1965	7,388	23,021	.....	1987	29,817	142,064	427,518
1966	8,081	24,268	.....	1988	27,222	100,668	378,062
1967	14,035	16,885	.....	1989 estimate	16,933	112,819	391,065
1968	17,098	21,891	.....	1990 estimate	12,255	111,689	422,132
1969	13,290	25,303	.....	1991 estimate	12,793	114,081	439,177
1970	12,127	27,482	.....	1992 estimate	11,832	116,281	466,182
1971	12,295	38,547	.....	1993 estimate	10,758	118,025	473,632
1972	15,047	44,806	4,365	1994 estimate	9,462	120,017	480,858
1973	20,548	36,411	11,775				

¹ Government Sponsored Enterprise (GSE) lending data were not collected prior to 1972.
N.A.—Not available.

Table 24. TOTAL RECEIPTS AND OUTLAYS, 1789-1994 (In millions of dollars)

Fiscal year	Receipts	Outlays	Surplus or deficit (-)	Fiscal year	Receipts	Outlays	Surplus or deficit (-)
1789-1849 ...	1,160	1,090	+ 70	1947.....	38,514	34,496	+ 4,018
1850-1900 ...	14,462	15,453	- 991	1948.....	41,560	29,764	+ 11,796
1901.....	588	525	+ 63	1949.....	39,415	38,835	+ 580
1902.....	562	485	+ 77	1950.....	39,443	42,562	- 3,119
1903.....	562	517	+ 45	1951.....	51,616	45,514	+ 6,102
1904.....	541	584	- 43	1952.....	66,167	67,686	- 1,519
1905.....	544	567	- 23	1953.....	69,608	76,101	- 6,493
1906.....	595	570	+ 25	1954.....	69,701	70,855	- 1,154
1907.....	666	579	+ 87	1955.....	65,451	68,444	- 2,993
1908.....	602	659	- 57	1956.....	74,587	70,640	+ 3,947
1909.....	604	694	- 89	1957.....	79,990	76,578	+ 3,412
1910.....	676	694	- 18	1958.....	79,636	82,405	- 2,769
1911.....	702	691	+ 11	1959.....	79,249	92,098	- 12,849
1912.....	693	690	+ 3	1960.....	92,492	92,191	+ 301
1913.....	714	715	- *	1961.....	94,388	97,723	- 3,335
1914.....	725	726	- *	1962.....	99,676	106,821	- 7,146
1915.....	683	746	- 63	1963.....	106,560	111,316	- 4,756
1916.....	761	713	+ 48	1964.....	112,613	118,528	- 5,915
1917.....	1,101	1,954	- 853	1965.....	116,817	118,228	- 1,411
1918.....	3,645	12,677	- 9,032	1966.....	130,835	134,532	- 3,698
1919.....	5,130	18,493	- 13,363	1967.....	148,822	157,464	- 8,643
1920.....	6,649	6,358	+ 291	1968.....	152,973	178,134	- 25,161
1921.....	5,571	5,062	+ 509	1969.....	186,882	183,640	+ 3,242
1922.....	4,026	3,289	+ 736	1970.....	192,807	195,649	- 2,842
1923.....	3,853	3,140	+ 713	1971.....	187,139	210,172	- 23,033
1924.....	3,871	2,908	+ 963	1972.....	207,309	230,681	- 23,373
1925.....	3,641	2,924	+ 717	1973.....	230,799	245,707	- 14,908
1926.....	3,795	2,930	+ 865	1974.....	263,224	269,359	- 6,135
1927.....	4,013	2,857	+ 1,155	1975.....	279,090	332,332	- 53,242
1928.....	3,900	2,961	+ 939	1976.....	298,060	371,779	- 73,719
1929.....	3,862	3,127	+ 734	1977.....	81,232	95,973	- 14,741
1930.....	4,058	3,320	+ 738	1978.....	355,559	409,203	- 53,644
1931.....	3,116	3,577	- 462	1979.....	399,561	458,729	- 59,168
1932.....	1,924	4,659	- 2,735	1980.....	463,302	503,464	- 40,162
1933.....	1,997	4,598	- 2,602	1981.....	517,112	590,920	- 73,808
1934.....	2,955	6,541	- 3,586	1982.....	599,272	678,209	- 78,936
1935.....	3,609	6,412	- 2,803	1983.....	617,766	745,706	- 127,940
1936.....	3,923	8,228	- 4,304	1984.....	600,562	808,327	- 207,764
1937.....	5,387	7,580	- 2,193	1985.....	666,457	851,781	- 185,324
1938.....	6,751	6,840	- 89	1986.....	734,057	946,316	- 212,260
1939.....	6,295	9,141	- 2,846	1987.....	769,091	990,258	- 221,167
1940.....	6,548	9,468	- 2,920	1988.....	854,143	1,003,830	- 149,687
1941.....	8,712	13,653	- 4,941	1989 est.....	908,954	1,064,044	- 155,090
1942.....	14,634	35,137	- 20,503	1990 est.....	975,534	1,137,030	- 161,496
1943.....	24,001	78,555	- 54,554	1991 est.....	1,059,339	1,151,848	- 92,509
1944.....	43,747	91,304	- 47,557	1992 est.....	1,140,489	1,207,291	- 66,802
1945.....	45,159	92,712	- 47,553	1993 est.....	1,212,216	1,244,438	- 32,222
1946.....	39,296	55,232	- 15,936	1994 est.....	1,281,424	1,279,008	+ 2,416
					1,344,954	1,311,601	+ 33,353

* \$500 thousand or less.

Data for 1789-1933 are for the administrative budget; data for 1934 and all following years are for the unified budget. Includes amounts for social security trust funds that are off-budget, which begin in 1937. See table 25 for details.

Table 25. ON-BUDGET AND OFF-BUDGET RECEIPTS AND OUTLAYS, 1937-1994

(In millions of dollars)

Fiscal year	On-budget			Fiscal year	Off-budget		
	Receipts	Outlays	Surplus or deficit (-)		Receipts	Outlays	Surplus or deficit (-)
1937	5,122	7,582	-2,460	1937	265	-2	+267
1938	6,364	6,850	-486	1938	387	-10	+397
1939	5,792	9,154	-3,362	1939	503	-13	+516
1940	5,998	9,482	-3,484	1940	550	-14	+564
1941	8,024	13,618	-5,594	1941	688	35	+653
1942	13,738	35,071	-21,333	1942	896	66	+830
1943	22,871	78,466	-55,595	1943	1,130	89	+1,041
1944	42,455	91,190	-48,735	1944	1,292	114	+1,178
1945	43,849	92,569	-48,720	1945	1,310	143	+1,167
1946	38,057	55,022	-16,964	1946	1,238	210	+1,028
1947	37,055	34,193	+2,861	1947	1,459	303	+1,157
1948	39,944	29,396	+10,548	1948	1,616	368	+1,248
1949	37,724	38,408	-684	1949	1,690	427	+1,263
1950	37,336	42,038	-4,702	1950	2,106	524	+1,583
1951	48,496	44,237	+4,259	1951	3,120	1,277	+1,843
1952	62,573	65,956	-3,383	1952	3,594	1,730	+1,864
1953	65,511	73,771	-8,259	1953	4,097	2,330	+1,766
1954	65,112	67,943	-2,831	1954	4,589	2,912	+1,677
1955	60,370	64,461	-4,091	1955	5,081	3,983	+1,098
1956	68,162	65,668	+2,494	1956	6,425	4,972	+1,452
1957	73,201	70,562	+2,639	1957	6,789	6,016	+773
1958	71,587	74,902	-3,315	1958	8,049	7,503	+546
1959	70,953	83,102	-12,149	1959	8,296	8,996	-700
1960	81,851	81,341	+510	1960	10,641	10,850	-209
1961	82,279	86,046	-3,766	1961	12,109	11,677	+431
1962	87,405	93,286	-5,881	1962	12,271	13,535	-1,265
1963	92,385	96,352	-3,966	1963	14,175	14,964	-789
1964	96,248	102,794	-6,546	1964	16,366	15,734	+632
1965	100,094	101,699	-1,605	1965	16,723	16,529	+194
1966	111,749	114,817	-3,068	1966	19,085	19,715	-630
1967	124,420	137,040	-12,620	1967	24,401	20,424	+3,978
1968	128,056	155,798	-27,742	1968	24,917	22,336	+2,581
1969	157,928	158,436	-507	1969	28,953	25,204	+3,749
1970	159,348	168,042	-8,694	1970	33,459	27,607	+5,852
1971	151,294	177,346	-26,052	1971	35,845	32,826	+3,019
1972	167,402	193,824	-26,423	1972	39,907	36,857	+3,050
1973	184,715	200,118	-15,403	1973	46,084	45,589	+495
1974	209,299	217,270	-7,971	1974	53,925	52,089	+1,836
1975	216,633	271,892	-55,260	1975	62,458	60,440	+2,018
1976	231,671	302,170	-70,499	1976	66,389	69,609	-3,220
TQ	63,216	76,552	-13,336	TQ	18,016	19,421	-1,405
1977	278,741	328,487	-49,745	1977	76,817	80,716	-3,899
1978	314,169	369,072	-54,902	1978	85,391	89,657	-4,266
1979	365,309	403,486	-38,178	1979	97,994	99,978	-1,984
1980	403,903	476,591	-72,689	1980	113,209	114,329	-1,120

Table 25. ON-BUDGET AND OFF-BUDGET RECEIPTS AND OUTLAYS, 1937-1994—Continued

(In millions of dollars)

Fiscal year	On-budget			Fiscal year	Off-budget		
	Receipts	Outlays	Surplus or deficit (—)		Receipts	Outlays	Surplus or deficit (—)
1981	469,097	543,013	— 73,916	1981	130,176	135,196	— 5,020
1982	474,299	594,302	— 120,003	1982	143,467	151,404	— 7,937
1983	453,242	661,219	— 207,977	1983	147,320	147,108	+ 212
1984	500,382	685,968	— 185,586	1984	166,075	165,813	+ 262
1985	547,886	769,509	— 221,623	1985	186,171	176,807	+ 9,363
1986	568,862	806,760	— 237,898	1986	200,228	183,498	+ 16,731
1987	640,741	809,998	— 169,257	1987	213,402	193,832	+ 19,570
1988	667,463	861,352	— 193,890	1988	241,491	202,691	+ 38,800
1989 est	708,662	926,169	— 217,507	1989 est	266,872	210,861	+ 56,011
1990 est	770,446	931,730	— 161,284	1990 est	288,893	220,118	+ 68,775
1991 est	827,997	975,564	— 147,567	1991 est	312,492	231,728	+ 80,764
1992 est	880,440	1,003,614	— 123,174	1992 est	331,776	240,824	+ 90,952
1993 est	927,058	1,029,251	— 102,194	1993 est	354,366	249,756	+ 104,610
1994 est	970,715	1,053,800	— 83,085	1994 est	374,239	257,802	+ 116,437

Transactions of the social security trust fund are presented off-budget for all years.

EXPLANATION OF ESTIMATES

Part I contains various tables and certain schedules in support of the budget, including explanatory statements of the work to be performed and the money needed, as well as the text of the language proposed for enactment by Congress on each item for which congressional action in an appropriation bill is required. It also contains the text of general provisions of appropriations acts, proposed for enactment by the Congress, that apply to entire agencies or groups of agencies.

ARRANGEMENT

The chapters of Part I reflect the branches of Government, and the cabinet departments, selected independent agencies, and other activities of the executive branch. Most of the smaller agencies in the executive branch are grouped in one chapter—"Other independent agencies."

Each chapter is organized by major subordinate organizations within the agency (usually bureaus) or by major program area. For each bureau or major program area, *Federal funds*, covering the funds that are not set aside in "trust," precede *trust funds*, covering moneys that are held by the Government in accounts estab-

lished by law or by trust agreement for specific purposes and designated by law as being trust funds. Within each fund group, accounts with new budget authority in 1990 generally will precede those without such an entry. By law, the Old-Age and Survivors Insurance and Disability Insurance trust funds are outside the budget totals. In this volume, these accounts are presented in a separate chapter, Health and Human Services, Social Security.

The general provisions that are Government-wide in scope (identified "Departments, Agencies, and Corporations"), normally contained in the Treasury, Postal Service, and General Government Appropriations Act appear after this introductory section. The proposed language for general provisions of appropriations acts that are only applicable to the agency in each chapter appear in a separate section at the end of that chapter. In some instances general provisions in an appropriation act may apply to two or more agencies. In the first column of the following list are the thirteen enacted appropriations and the major agencies which are included in each act. The second column provides the location of those general provisions which apply to two or more agencies in the appropriations act.

	<i>Appropriation Act</i>	<i>Location of general provisions which apply to two or more agencies</i>	<i>Chapter</i>
1.	Legislative Branch Appropriations Act, 1989 (Public Law 100-458)	Legislative Branch.....	I-A
2.	Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1989 (Public Law 100-461). Department of Defense Department of State Agency for International Development Department of Agriculture	Funds Appropriated to the President.....	I-D
3.	Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989 (Public Law 100-460). Department of Agriculture Department of Health and Human Services	Department of Agriculture	I-E
4.	Departments of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 1989 (Public Law 100-459). Department of Commerce Department of Justice Department of State The Judiciary Department of Transportation Small Business Administration	Department of Commerce	I-F
5.	Department of Defense Appropriations Act, 1989 (Public Law 100-463)	Department of Defense Military.....	I-G
6.	Military Construction Appropriations Act, 1989 (Public Law 100-447)	Department of Defense	I-G
7.	Energy and Water Development Appropriations Act, 1989 (Public Law 100-371). Department of Energy Corps of Engineers Department of Interior	Department of Energy	I-J
8.	Department of Housing and Urban Development-Independent Agencies Appropriations Act, 1989 (Public Law 100-404). Housing and Urban Development NASA Veterans Administration Environmental Protection General Services Administration	Department of Housing and Urban Development.....	I-M
9.	Department of the Interior and Related Agencies Appropriations Act, 1989 (Public Law 100-446). Department of Interior	Department of the Interior	I-N

	Department of Agriculture		
	Department of Energy		
	Department of Education		
	Department of Health and Human Services		
10.	Departments of Labor, Health and Human Services, and Education and Related Agencies Appropriations Act, 1989 (Public Law 100-436).	Department of Labor.....	I-P
	Department of Labor		
	Department of Health and Human Services		
	Department of Education		
11.	Department of Transportation and Related Agencies Appropriations Act, 1989 (Public Law 100-457).	Department of Transportation.....	I-R
12.	District of Columbia Appropriations Act, 1989 (Public Law 100-462).....	(Not included in Appendix.)	
13.	Treasury, Postal Service and General Government Appropriations Act, 1989 (Public Law 100-440).	Department of Treasury.....	I-S
	All agencies	End of this section.	

An explanation of the types of funds included in the budget may be found in Part 8, "The Budget System and Concepts," in *The Budget of the United States Government, 1990*.

FORM OF DETAILED MATERIAL

APPROPRIATIONS LANGUAGE

The language proposed for inclusion in the 1990 appropriations acts is printed following the account title. Language for 1989 appropriations, printed in roman type, is used as a base. Brackets enclose material that is proposed for deletion; italic type indicates proposed new language. At the end of the final language paragraph, and printed in italics within parentheses, are citations to any relevant authorizing legislation and to the specific appropriations act from which the basic text of the 1989 language is taken. Where appropriate, a note follows the language indicating that the budget authority proposed is for continuing activities for which additional appropriations authorization is or has been proposed. An illustration of proposed appropriations language for 1990 follows:

OPERATING EXPENSES

For necessary expenses of the Office of Climate Information, **[\$29,440,000]** *\$28,920,000* of which **[\$150,000]** *\$400,000* shall remain available until expended. (34 U.S.C. 218 *et seq.*; *Department of Government Appropriation Act, 1989*.)

BASIS FOR SCHEDULES

The 1988 column of this budget generally presents the actual transactions and balances for that year, as recorded in agency accounts.

For 1989, the regular schedules include enacted appropriations. In addition, indefinite appropriations are included on the basis of amounts likely to be required.

The 1990 column of the regular schedules includes proposed appropriations for all programs under existing legislation, including those that require extension or renewal of expiring laws.

Amounts for proposed new legislation are shown generally in separate schedules, following the regular schedules or in budget sequence in the respective bureau. These schedules are headed "Proposed for later transmittal under proposed legislation." Appropriation language is included with the regular schedules, but not with the separate schedules for proposed legislation. Necessary appropriations language will be transmitted later upon enactment of the proposed legislation. In some cases, when the amount requested in the budget is

less than the amount required for the program level mandated in existing authorizing legislation (as in the case of certain entitlement programs), the reduced amount is reflected in the proposed appropriation language and the regular schedules. The proposed change in the authorizing legislation may be included in the appropriation language transmitted with the budget or in proposed legislation, to be transmitted separately. In these cases, the words, "Legislative Action Required" appear at the end of the language.

PROGRAM AND FINANCING SCHEDULE

This schedule consists of three parts.

In the "Program by activities" section, obligations generally are shown for specific activities or projects. The activity structure is developed individually for each appropriation or fund account to provide a meaningful presentation of information for the program being financed. That structure is tailored to the individual account and is not uniform across the Government. When the amounts of obligations that are financed from collections credited to an account (reimbursements and repayments) are significant, "Reimbursable program" obligations are shown separately from "Direct program" obligations. When the amounts are significant, "Capital investments" are shown separately from "Operating expenses." The last entry "Total obligations," indicates the minimum amount of budgetary resources that must be available to the appropriation or fund account in that year.

The "Financing" section shows the budgetary resources available or estimated to be available to finance the total obligations. First are the amounts of offsetting collections credited to the account. Next are unobligated balances of budgetary resources (that have not expired) brought forward from the end of the prior year. Finally, those amounts that were available for obligation during the year and were not used, but continue to be available, are shown as an unobligated balance available, end of year. That balance is carried forward and usually obligated in a subsequent year. Other adjusting entries may be included. The residual is the new budget authority required to finance the program. Where more than one kind of budget authority is provided, that information is shown. In some cases, the availability of budgetary resources may be restrained by legally binding limitations on obligations for direct loans or for other purposes. Such limitations are usually included in appropriations language.

The "Relation of obligations to outlays" section shows the difference between obligations, which may not be liquidated in the same year in which they are incurred, and outlays. The entry "obligations incurred, net," shows the amount of new obligations incurred in the year, less offsetting collections credited to the account. The amount of obligations that were incurred in previous years but not liquidated, are entered as an obligated balance, start of year. Similarly, an end of year obligated balance is entered. Certain adjusting entries may be included. The residual is the net amount of outlays resulting from the liquidation of obligations incurred in that year and previous years.

The account identification code, found at the head of the program and financing schedule, facilitates computer processing of budgetary information. The last three digits of this code represent the functional category to which the account is classified. Functional classification permits presentation of budget authority and outlays in terms of their purpose, rather than the organization administering the program or the account under which these funds are made available. For example, the 452 at the top of the following schedule indicates that the purpose of the program financed by this appropriation is *Area and regional development*—a subfunction within major function 450, *Community and regional development*. When the outlays from an account are split between two or more subfunctions within a single major function, the code of the major function is used. In those few cases where the outlays from an account are split between two or more functions, a code of 999 is used. A detailed discussion of how Federal programs are addressed to each identified national need is included in Part 5 of the 1990 Budget. The individual functional categories are identified with each appropriation or fund account in the "Federal Program by Agency and Account" in Part 9 of the Budget.

Program and Financing (in thousands of dollars)

Identification code	17-0643-0-1-452	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Information services.....	22,866	22,700	21,500
00.02	Meteorological research.....	4,780	4,900	4,900
00.03	Longitudinal weather studies.....	2,500	2,490	2,120
00.04	Construction.....		150	400
00.91	Total direct program.....	30,146	30,240	28,920
01.01	Reimbursable program.....	250	350	380
10.00	Total obligations.....	30,396	30,590	29,300
Financing:				
11.00	Offsetting collections from: Federal funds.....	-250	-350	-380
21.40	Unobligated balance available, start of year.....			-50
24.40	Unobligated balance available, end of year.....		50	
25.00	Unobligated balance lapsing.....	45		
40.00	Budget authority (appropriation).....	30,191	30,290	28,870
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	30,146	30,240	28,920
72.40	Obligated balance, start of year.....	1,364	1,120	1,246
74.40	Obligated balance, end of year.....	-1,120	-1,246	-1,275
90.00	Outlays.....	30,390	30,114	28,891

A schedule entitled "Summary of Budget Authority and Outlays" is shown immediately following the program and financing schedule and any associated notes for each account that includes separate program and

financing schedules for program supplemental requests, requests for later transmittal under proposed or existing legislation, or rescission proposals.

NARRATIVE STATEMENT OF PROGRAM AND PERFORMANCE

Narrative statements present briefly the objectives of the program and the work to be financed primarily for 1990. Measures of expected performance may be included, and the relationship to the financial estimates is described.

SCHEDULE OF OBJECT CLASSIFICATION AND PERSONNEL SUMMARY

There is shown for each account a schedule of obligations, according to the following uniform list of object classifications:

10 PERSONAL SERVICES AND BENEFITS	24 Printing and reproduction
11 Personnel compensation	25 Other services
12 Personnel benefits	26 Supplies and materials
13 Benefits for former personnel	30 ACQUISITION OF CAPITAL ASSETS
20 CONTRACTUAL SERVICES AND SUPPLIES	31 Equipment
21 Travel and transportation of persons	32 Lands and structures
22 Transportation of things	33 Investments and loans
23.1 Rental payment to GSA	40 GRANTS AND FIXED CHARGES
23.2 Rental payments to others	41 Grants, subsidies, and contributions
23.3 Communications, utilities, and miscellaneous charges	42 Insurance claims and indemnities
	43 Interest and dividends
	44 Refunds

These object classes reflect the nature of the things or services purchased, regardless of the purpose of the program for which they are used.

Several of the object classes are divided into subclasses—personnel compensation, for example, is shown separately for full-time permanent employees, for other than full-time employees, and for certain other payments.

Except for revolving funds, reimbursable obligations are aggregated in a single line and not identified by object class. Data, classified by object, are illustrated in the following schedule:

Object Classification (in thousands of dollars)

Identification code	17-0643-0-1-452	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	19,653	19,540	19,200
11.3	Other than full-time permanent.....	792	800	570
11.5	Other personnel compensation.....	231	169	190
11.9	Total personnel compensation.....	20,676	20,509	19,960
12.1	Civilian personnel benefits.....	1,940	1,899	1,887
21.0	Travel and transportation of persons.....	91	85	80
22.0	Transportation of things.....	17	18	17
23.1	Rental payments to GSA.....	1,680	1,752	1,790
23.3	Communications, utilities, and miscellaneous charges.....	1,759	1,580	1,675
24.0	Printing and reproduction.....	1,390	1,429	1,470
25.0	Other services.....	1,774	1,838	559
26.0	Supplies and materials.....	429	480	497
31.0	Equipment.....	390	500	585
32.0	Land and structures.....		150	400
99.0	Subtotal, direct obligations.....	30,146	30,240	28,920
99.0	Reimbursable obligations.....	250	350	380
99.9	Total obligations.....	30,396	30,590	29,300

When obligations for personnel compensation are shown in the object classification schedule, a personnel summary generally will follow the object classification schedule, as illustrated below:

Personnel Summary			
Direct:			
Total number of full-time permanent positions	813	785	741
Total compensable workyears:			
Full-time equivalent employment	774	748	706
Full-time equivalent of overtime and holiday hours	23	17	19
Reimbursable:			
Total number of full-time permanent positions	9	13	14
Total compensable workyears: Full-time equivalent employment	8	12	13

Control of Federal civilian employment generally is on a full-time equivalent (FTE) or workyear basis for the executive branch.

BUSINESS-TYPE BUDGET STATEMENTS

Business-type budget statements are presented for activities specifically required by the Government Corporation Control Act or similar legislation and generally for other revolving and trust revolving funds conducting business with the public. They are not usually presented for funds conducting business within the Government.

Statement of Revenue and Expense

For many revolving funds there is a statement of revenue and expense that shows the resulting net income or loss for the year. This statement usually includes accrued revenue (e.g., revenue earned) and accrued expenditures (e.g., including cost incurred but not yet paid), whether funded or unfunded.

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income:			
Revenue	23,625	27,950	34,980
Expense	-2,830	-3,700	-4,000
Net operating income, total	20,795	24,250	30,980
Nonoperating income: Interest from U.S. securities	8,092	9,874	12,791
Net income for the year	28,887	34,124	43,771

Statement of Financial Condition

The statement of financial condition shows assets, liabilities, and Government equity for the fund at the close of each fiscal year. In addition to this information, which is similar to commercial balance sheet data, budget needs also require additional information, shown in the equity section. A disclosure is made of obligations incurred that have not yet accrued into liabilities (undelivered orders) and of budgetary resources for which no funding has been received (unfinanced budgetary resources). Unfinanced budgetary resources include orders from Federal customers that have not been filled (unfilled orders), and unfinanced budget authority in the form of authority to borrow for which borrowing has not taken place, and contract authority for which liquidating cash has not been received. Orders received from the public must be accompanied by advance payment.

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Fund balance with Treasury	1,214	350	550	450
U.S. securities (par)	98,174	129,969	170,769	218,169
Accounts receivable (net)	5,546	5,737	7,365	9,106
Loans receivable (net)	6,901	4,059	6,415	8,715
Total assets	111,835	140,115	185,909	236,440
Liabilities:				
Accounts payable and accrued liabilities	1,941	1,162	862	862
Advances received	21,656	21,828	32,988	40,558
Total liabilities	23,597	22,990	33,850	41,420
Government equity:				
Unexpended balances:				
Unobligated balance	81,051	112,491	144,486	186,702
Undelivered orders	280	569	348	603
Unfinanced budget authority: Unfilled customer orders	-1,340	-896	-1,205	-1,536
Invested capital	8,247	4,961	7,620	9,251
Total Government equity	88,238	117,125	151,249	195,020

FEDERAL CREDIT SCHEDULES

As part of an effort to establish systematic control of the levels of Federal credit during any fiscal year, the budget appendix includes annual limitations on the amount of obligations for direct loans and commitments for guaranteed loans in appropriations language for appropriations or funds with credit activity. For those accounts under which Federal credit is extended, schedules for the status of direct loans and the status of guaranteed loans summarize activity for the years shown.

Status of Direct Loans

A direct loan obligation is a legal or binding agreement that results in: (1) a disbursement of funds to a non-Federal entity by a Federal agency (including the Federal Financing Bank on behalf of a Federal agency) that is contracted to be repaid, with or without interest; (2) a purchase of non-Federal loans by a Federal agency through secondary market operations; or (3) a sale of Federal agency assets to a non-Federal entity on credit terms of more than 90 days duration.

Acquisitions of guaranteed non-Federal loans by a Federal agency in satisfaction of default or other guarantee claims are not recorded as new direct loan obligations. However, they are disbursements for guaranteed loan claims (line 1232) in the cumulative balance of loans outstanding section of the schedule on the status of direct loans.

A direct loan obligation is counted against the annual limitation when the principal amount is obligated. Limitations apply to the gross obligations for direct loans, which means the amount obligated during a fiscal year, without reductions for such items as repayments, prepayments, sale of loan assets, defaults, or forgiveness.

For each appropriation or fund with direct loan activity, a schedule is displayed immediately following the program and financing schedule as follows:

Status of Direct Loans (in thousands of dollars)

Identification code	17-4023-0-3-453	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	19,700	14,000	14,000
1112	Unobligated direct loan limitation.....	-1,000		
1150	Total direct loan obligations.....	18,700	14,700	14,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	58,430	66,239	65,789
Disbursements:				
1231	Direct loan disbursements.....	18,700	14,000	14,000
1232	Disbursements for guarantee loan claims.....	5,000	3,000	2,000
Repayments:				
1251	Repayments and prepayments.....	-15,475	-16,500	-15,000
1252	Repayments of defaulted guaranteed loans.....	-150	-150	-150
Adjustments:				
1262	Write-offs for default.....	-1,000	-800	-600
1264	Other adjustments, net ¹	734		
1290	Outstanding, end of year.....	66,239	65,789	66,039
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent).....	8.73	7.62	7.83
1330	Subsidy amount (in thousands of dollars).....	1,633	1,120	1,096

¹ Represents an adjustment to the prior year balance of direct loans outstanding.

The subsidy amounts presented in these schedules are the estimated present value of the difference in cost to the borrower between the Federal direct loan or guaranteed loan and alternative private financing available to the same or a similar borrower for the same or a similar purpose.

Status of Guaranteed Loans

A guaranteed loan commitment is a legal or binding agreement that results in a non-Federal debt instrument on which the agency pledges to pay part or all of the amount due to a lender or holder in the event of default by the borrower. Agency guarantees that result in loans that are disbursed by the FFB are counted as *direct loans* of the agency and, therefore, will not be counted as guaranteed loans. However, the amount of direct loans made in this manner is subject to limitations on loan guarantee commitments of the originating agency. Loan guarantees include agreements in the form of loan insurance, defined as a type of guarantee in which an agency pledges the use of accumulated insurance premiums to secure lenders against default on the part of borrowers.

A guaranteed loan is counted against the annual limitation when a firm commitment is made, i.e., when the Government enters into a guarantee agreement to become effective at such time as the lender meets stipulated pre-conditions. A commitment is reported for every guaranteed loan, even though the commitment and the actual loan guarantee may occur simultaneous-

ly. Amounts for limitations and in the schedules are the full principal amounts of loans guaranteed whether guaranteed in full or in part. The amount of the Government's contingent liability is shown as a memorandum entry in the schedule. Limitations apply to the gross commitments for guaranteed loans, which means the amount committed during a fiscal year, without reductions for such items as repayments, prepayments, sale of guaranteed loans, or defaults.

For each appropriation or fund account with guaranteed loan activity, a schedule is displayed following the program and financing schedule (or status of direct loans schedule, if there is one) as follows:

Status of Guaranteed Loans (in thousands of dollars)

Identification code	17-4023-0-3-453	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders...	300,000	200,000	200,000
2112	Uncommitted limitation.....	-120,000		
2150	Total, guaranteed loan commitments.....	180,000	200,000	200,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....	965,752	910,736	923,336
2231	Disbursements of new guaranteed loans.....	158,600	170,000	170,000
2251	Repayments and prepayments.....	-208,616	-200,000	-200,000
Adjustments:				
2261	Terminations for default that result in direct loans.....	-5,000	-3,000	-2,000
2264	Other adjustments, net ¹		45,600	
2290	Outstanding, end of year.....	910,736	923,336	891,336
Memorandum:				
2299	U.S. contingent liability for guaranteed loans outstanding end of year.....	910,736	923,336	891,336
Estimate of guaranteed loan subsidy:				
2320	Subsidy rate (in percent).....	1.2	1.2	1.2
2330	Subsidy amount (in dollars).....	2,160	2,520	2,400

¹ Writedown of balance outstanding.

BUDGETS NOT SUBJECT TO REVIEW

In accordance with law or established practice, the presentations for the Legislative Branch, the Judiciary, the Federal Deposit Insurance Corporation, the Milk Market Orders Assessment Fund of the Department of Agriculture, the Farm Credit Administration, and the International Trade Commission have been included, without review, in the amounts submitted by the agencies.

The budgets of the privately owned Government-sponsored enterprises and the Board of Governors of the Federal Reserve System, presented in Part IV, are not subject to review; they are included for information purposes only.

GENERAL PROVISIONS

TITLE VI—GENERAL PROVISIONS

DEPARTMENTS, AGENCIES, AND CORPORATIONS

SECTION 601. Unless otherwise specifically provided, the maximum amount allowable during the current fiscal year in accordance with section 16 of the Act of August 2, 1946 (60 Stat. 810), for the purchase of any passenger motor vehicle (exclusive of buses and ambulances), is hereby fixed at \$6,600 except station wagons for which the maximum shall be \$7,600: *Provided*, That these limits may be exceeded by not to exceed ~~[\$2,700]~~ \$3,700 for police-type vehicles, and by not to exceed \$4,000 for special heavy-duty vehicles: *Provided further*, That the limits set forth in this section [shall not apply to] *may be exceeded by not more than five percent* for electric or hybrid vehicles purchased for demonstration under the provisions of the Electric and Hybrid Vehicle Research, Development, and Demonstration Act of 1976.

SEC. 602. Appropriations of the executive departments and independent establishments for the current fiscal year available for expenses of travel or for the expenses of the activity concerned, are hereby made available for quarters allowances and cost-of-living allowances, in accordance with 5 U.S.C. 5922-24.

SEC. 603. Unless otherwise specified during the current fiscal year no part of any appropriation contained in this or any other Act shall be used to pay the compensation of any officer or employee of the Government of the United States (including any agency the majority of the stock of which is owned by the Government of the United States) whose post of duty is in the continental United States unless such person (1) is a citizen of the United States, (2) is a person in the service of the United States on the date of enactment of this Act, who, being eligible for citizenship, has filed a declaration of intention to become a citizen of the United States prior to such date and is actually residing in the United States, (3) is a person who owes allegiance to the United States, (4) is an alien from Cuba, Poland, South Vietnam, or the Baltic countries lawfully admitted to the United States for permanent residence, or (5) South Vietnamese, Cambodian, and Laotian refugees paroled in the United States after January 1, 1975: *Provided*, That for the purpose of this section, an affidavit signed by any such person shall be considered prima facie evidence that the requirements of this section with respect to his status have been complied with: *Provided further*, That any person making a false affidavit shall be guilty of a felony, and, upon conviction, shall be fined no more than \$4,000 or imprisoned for not more than one year, or both: *Provided further*, That the above penal clause shall be in addition to, and not in substitution for any other provisions of existing law: *Provided further*, That any payment made to any officer or employee contrary to the provisions of this section shall be recoverable in action by the Federal Government. This section shall not apply to citizens of Ireland, Israel, the Republic of the Philippines or to nationals of those countries allied with the United States in the current defense effort, or to temporary employment of translators, or to temporary employment in the field service (not to exceed sixty days) as a result of emergencies.

SEC. 604. Appropriations available to any department or agency during the current fiscal year for necessary expenses, including maintenance or operating expenses, shall also be available for payment to the General Services Administration for charges for space and services and those expenses of renovation and alteration of buildings and facilities which constitute public improvements performed in accordance with the Public Buildings Act of 1959 (73 Stat. 749), the Public Buildings Amendments of 1972 (86 Stat. 216), or other applicable law.

SEC. 605. Funds made available by this or any other Act for administrative expenses in the current fiscal year of the corporations and agencies subject to chapter 91 of title 31, United States Code, shall be available, in addition to objects for which such funds are otherwise available, for rent in the District of Columbia; services in accordance with 5 U.S.C. 3109; and the objects specified under this head, all the provisions of which shall be applicable to the expenditure of such funds unless otherwise specified in the Act by which they are made available: *Provided*, That in the event any functions budgeted as administrative expenses are subsequently transferred to or paid from

other funds, the limitations on administrative expenses shall be correspondingly reduced.

[SEC. 606. No part of any appropriation for the current fiscal year contained in this or any other Act shall be paid to any person for the filling of any position for which he or she has been nominated after the Senate has voted not to approve the nomination of said person.]

SEC. [607] 606. Pursuant to section 1415 of the Act of July 15, 1952 (66 Stat. 662), foreign credits (including currencies) owed to or owned by the United States may be used by Federal agencies for any purpose for which appropriations are made for the current fiscal year (including the carrying out of Acts requiring or authorizing the use of such credits), only when reimbursement therefor is made to the Treasury from applicable appropriations of the agency concerned: *Provided*, That such credits received as exchanged allowances or proceeds of sales of personal property may be used in whole or part payment for acquisition of similar items, to the extent and in the manner authorized by law, without reimbursement to the Treasury.

SEC. [608] 607. No part of any appropriation contained in this or any other Act shall be available for interagency financing of boards, commissions, councils, committees, or similar groups (whether or not they are interagency entities) which do not have a prior and specific statutory approval to receive financial support from more than one agency or instrumentality.

SEC. [609] 608. Funds made available by this or any other Act to (1) the General Services Administration, including the fund created by the Public Building Amendments of 1972 (86 Stat. 216), and (2) the "Postal Service Fund" (39 U.S.C. 2003), shall be available for employment of guards for all buildings and areas owned or occupied by the United States or the Postal Service and under the charge and control of the General Services Administration or the Postal Service, and such guards shall have, with respect to such property, the powers of special policemen provided by the first section of the Act of June 1, 1948 (62 Stat. 281; 40 U.S.C. 318), but shall not be restricted to certain Federal property as otherwise required by the proviso contained in said section and, as to property owned or occupied by the Postal Service, the Postmaster General may take the same actions as the Administrator of General Services may take under the provisions of sections 2 and 3 of the Act of June 1, 1948 (62 Stat. 281; 40 U.S.C. 318a, 318b), attaching thereto penal consequences under the authority and within the limits provided in section 4 of the Act of June 1, 1948 (62 Stat. 281; 40 U.S.C. 318c): *Provided*, That when the Administrator of General Services delegates responsibility to protect property under this charge and control to the head of another Federal agency, that agency may employ guards to protect the property who shall have the same powers of special policemen in same manner as the foregoing.

[SEC. 610. None of the funds made available pursuant to the provisions of this Act shall be used to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States.]

SEC. [611] 609. No part of any appropriation contained in, or funds made available by, this or any other Act, shall be available for any agency to pay to the Administrator of the General Services Administration a higher rate per square foot for rental of space and services (established pursuant to section 210(j) of the Federal Property and Administrative Services Act of 1949, as amended) than the rate per square foot established for the space and services by the General Services Administration for the fiscal year for which appropriations were granted.

SEC. [612] 610. (a)(1) Notwithstanding any other provision of law, and except as otherwise provided in this section, no part of any of the funds appropriated for the fiscal years ending September 30, [1989] 1990, or September 30, [1990] 1991, by this Act or any other Act, may be used to pay any prevailing rate employee described in section 5342(a)(2)(A) of title 5, United States Code, or any employee covered by section 5348 of that title—

(1) during the period from the date of expiration of the limitation imposed by section [613] 612 of the Treasury, Postal Service, and General Government Appropriations Act, [1988] 1989, until the first day of the first applicable pay period that begins

not less than ninety days after that date, in an amount that exceeds the rate payable for the applicable grade and step of the applicable wage schedule in accordance with such section [613] 612; and

(2) during the period consisting of the remainder, if any, of fiscal year [1989] 1990, and that portion of fiscal year [1990] 1991, that precedes the normal effective date of the applicable wage survey adjustment that is to be effective in fiscal year [1990] 1991, in an amount that exceeds, as a result of a wage survey adjustment, the rate payable under paragraph (1) of this subsection by more than the overall average percentage adjustment in the General Schedule during fiscal year [1989] 1990.

(b) *Notwithstanding section 9(b) of Public Law 92-392 or section 704(b) of Public Law 95-454, subsection (a) of this section shall apply (in such manner as the Office of Personnel Management shall prescribe) to any prevailing rate employee to whom such section 9(b) applies.*

[(b)] (c) Notwithstanding any other provision of law, no prevailing rate employee described in subparagraph (B) or (C) of section 5342(a)(2) of title 5, United States Code, may be paid during the periods for which subsection (a) of this section is in effect at a rate that exceeds the rates that would be payable under subsection (a) were subsection (a) applicable to such employee.

[(c)] (d) For the purpose of this section, the rates payable to an employee who is covered by this section and who is paid from a schedule that was not in existence on September 30, [1988] 1989, shall be determined under regulations prescribed by the Office of Personnel Management.

[(d)] (e) Notwithstanding any other provision of law, rates of premium pay for employees subject to this section may not be changed from the rates in effect on September 30, [1988] 1989, except to the extent determined by the Office of Personnel Management to be consistent with the purpose of this section.

[(e)] (f) The provisions of this section shall apply with respect to pay for services performed by any affected employee on or after October 1, [1988] 1989.

[(f)] (g) For the purpose of administering any provision of law, including section 8431 of title 5, United States Code, or any rule or regulation that provides premium pay, retirement, life insurance, or any other employee benefit, that requires any deduction or contribution, or that imposes any requirement or limitation, on the basis of a rate of salary or basic pay, the rate or salary or basic pay payable after the application of this section shall be treated as the rate of salary or basic pay.

[(g)] (h) Nothing in this section may be construed to permit or require the payment to any employee covered by this section at a rate in excess of the rate that would be payable were this section not in effect.

[(h)] (i) The Office of Personnel Management may provide for exceptions to the limitations imposed by this section if the Office determines that such exceptions are necessary to ensure the recruitment or retention of qualified employees.

[SEC. 613. None of the funds made available in this Act may be used to plan, implement, or administer (1) any reduction in the number of regions, districts or entry processing locations of the United States Customs Service; or (2) any consolidation or centralization of duty assessment or appraisal functions of any offices in the United States Customs Service.]

[SEC. 614. During the period in which the head of any department or agency, or any other officer or civilian employee of the Government appointed by the President of the United States, holds office, no funds may be obligated or expended in excess of \$5,000 to renovate, remodel, furnish, or redecorate the office of such department head, agency head, officer, or employee, or to purchase furniture or make improvements for any such office, unless advance notice of such renovation, remodeling, furnishing, or redecoration is expressly approved by the Committees on Appropriations of the House and Senate.]

SEC. [615] 611. Funds appropriated in this or any other Act may be used to pay travel to the United States for the immediate family of employees serving abroad in cases of death or life threatening illness of said employee.

SEC. [616] 612. (a) Notwithstanding the provisions of sections 112 and 113 of title 3, United States Code, each Executive agency detailing any personnel shall submit a report on an annual basis in each fiscal year to the Senate and House Committees on Appropriations on all employees or members of the armed services detailed to Executive agencies, listing the grade, position, and offices of each person detailed and the agency to which each such person is detailed.

(b) The provisions of this section shall not apply to Federal employees or members of the armed services detailed to or from—

(1) the Central Intelligence Agency;

(2) the National Security Agency;

(3) the Defense Intelligence Agency;

(4) the offices within the Department of Defense for the collection of specialized national foreign intelligence through reconnaissance programs;

(5) the Bureau of Intelligence and Research of the Department of State;

(6) any agency, office, or unit of the Army, Navy, Air Force, and Marine Corps, the Federal Bureau of Investigation and the Drug Enforcement Administration of the Department of Justice, the Department of the Treasury, and the Department of Energy performing intelligence functions; and

(7) the Director of Central Intelligence.

(c) The exemptions in part (b) of this section are not intended to apply to information on the use of personnel detailed to or from the intelligence agencies which is currently being supplied to the Senate and House Intelligence and Appropriations Committees by the executive branch through budget justification materials and other reports.

(d) For the purposes of this section, the term "Executive agency" has the same meaning as defined under section 105 of title 5, United States Code (except that the provisions of section 104(2) of title 5, United States Code shall not apply) and includes the White House Office, the Executive Residence, and any office, council, or organizational unit of the Executive Office of the President.

[SEC. 617. (a) None of the funds made available by this or any other Act with respect to any fiscal year may be used to make a contract for the manufacture of distinctive paper for United States currency and securities pursuant to section 5114 of title 31, United States Code, with any corporation or other entity owned or controlled by persons not citizens of the United States, or for the manufacture of such distinctive paper outside of the United States or its possessions. This subsection shall not apply if the Secretary of the Treasury determines that no domestic manufacturer of distinctive paper for United States currency or securities exists with which to make a contract and if the Secretary of the Treasury publishes in the Federal Register a written finding stating the basis for the determination.]

[(b) None of the funds made available by this or any other Act with respect to any fiscal year may be used to procure paper for passports granted or issued pursuant to the first section of the Act entitled "An Act to regulate the issue and validity of passports, and for other purposes", approved July 3, 1926 (22 U.S.C. 211a), if such paper is manufactured outside of the United States or its possessions or is procured from any corporation or other entity owned or controlled by persons not citizens of the United States. This subsection shall not apply if no domestic manufacturer for passport paper exists.]

[SEC. 618. TEMPORARY AUTHORITY TO TRANSFER LEAVE.—In order to ensure that the experimental use of voluntary leave transfers established under Public Laws 99-500, 99-591, and 100-202 may continue and may cover additional employees in fiscal year 1989, the Office of Personnel Management may continue to operate by regulation, notwithstanding chapter 63 of title 5, United States Code, a program under which the unused accrued annual leave of officers or employees of the Federal Government may be transferred for use by other officers or employees who need such leave due to a personal emergency as defined in the regulations. The Office may provide by regulation for such exceptions from the provisions of section 7351 of title 5 as the Office may determine appropriate for the transfer of leave under this section. The Veterans' Administration may operate a similar program for employees subject to section 4108 of title 38, United States Code. The programs operated under this section shall expire at the end of fiscal year 1989, but any leave that has been transferred to an officer or employee under the programs shall remain available for use until the personal emergency has ended, and any remaining unused transferred leave shall, to the extent administratively feasible, be restored to the leave accounts of the officers or employees from whose accounts it was originally transferred.]

[EMPLOYEE DISCLOSURE AGREEMENTS]

[SEC. 619. No funds appropriated in this or any other Act for fiscal year 1989 may be used to implement or enforce the agreements in Standard Forms 189 and 4193 of the Government or any other nondisclosure policy, form or agreement if such policy, form or agreement:

(1) concerns information other than that specifically marked as classified; or, unmarked but known by the employee to be classified; or, unclassified but known by the employee to be in the process of a classification determination;

(2) contains the term classifiable;

(3) directly or indirectly obstructs, by requirement of prior written authorization, limitation of authorized disclosure, or otherwise, the right of any individual to petition or communicate with Members of Congress in a secure manner as provided by the rules and procedures of the Congress;

(4) interferes with the right of the Congress to obtain executive branch information in a secure manner as provided by the rules and procedures of the Congress;

(5) imposes any obligations or invokes any remedies inconsistent with statutory law:

Provided, That nothing in this section shall affect the enforcement of those aspects of such nondisclosure policy, form or agreement that do not fall within subsection (1)-(5) of this section.]

[SEC. 620. (a)(1) Notwithstanding any other provision of law, in the case of fiscal year 1989, the overall percentage of the adjustment under section 5305 of title 5, United States Code, in the rates of pay under the General Schedule, and in the rates of pay under the other statutory pay systems (as defined by section 5301(c) of such title), shall be an increase of 4.1 percent.

(2) Each increase in a pay rate or schedule which takes effect pursuant to paragraph (1) shall, to the maximum extent practicable, be of the same percentage, and shall take effect as of the first day of the first applicable pay period commencing on or after January 1, 1989.]

[(b)(1) Notwithstanding any other provision of this Act or any other law, no adjustment in rates of pay under section 5305 of title 5, United States Code, which becomes effective on or after October 1, 1988, and before October 1, 1989, shall have the effect of increasing the rate of salary or basic pay for any office or position in the legislative, executive, or judicial branch or in the government of the District of Columbia—

(A) if the rate of salary of basic pay payable for that office or position as of September 30, 1988, was equal to or greater than the rate of basic pay then payable for level III of the Executive Schedule under section 5314 of title 5, United States Code; or

(B) to a rate exceeding the rate of basic pay payable for level III of the Executive Schedule under such section 5314 as of September 30, 1988, if, as of that date, the rate of salary or basic pay payable for that office or position was less than the rate of basic pay then payable for such level III.

(2) For purposes of paragraph (1), the rate of salary of basic pay payable as of September 30, 1988, for any office or position which was not in existence on such date shall be deemed to be the rate of salary or basic pay payable to individuals in comparable offices or positions on such date, as determined under regulations prescribed—

(A) by the President, in the case of any office or position within the executive branch or in the government of the District of Columbia;

(B) jointly by the Speaker of the House of Representatives and the President pro tempore of the Senate, in the case of any office or position within the legislative branch; or

(C) by the Chief Justice of the United States, in the case of any office or position within the judicial branch.]

[SEC. 621. Effective October 1, 1988 the Secretary shall sell, within fiscal year 1989, two million five hundred thousand fine troy ounces of silver held by the Treasury subject to Sec. 624 of this Act.]

[SEC. 622. Effective October 1, 1989 the Secretary shall sell, within fiscal year 1990, two million five hundred thousand fine troy ounces of silver held by the Treasury subject to Sec. 624 of this Act.]

[SEC. 623. Effective October 1, 1990 the Secretary shall sell, within fiscal year 1991, two million five hundred thousand fine troy ounces of silver held by the Treasury subject to Sec. 624 of this Act.]

[SEC. 624. The Secretary of the Treasury may reduce the amount of silver required to be sold pursuant to this Act if he makes a written determination to the Congress that such a sale will severely disrupt the domestic market for silver.]

[SEC. 625. Notwithstanding any other provision of law, no executive branch agency shall purchase, construct, and/or lease any additional facilities, except within or contiguous to existing locations to be used for the purpose of conducting Federal law enforcement training without the advance approval of the House and Senate Committees on Appropriations.]

[SEC. 626. Employees currently performing stockpile management and related functions in the Federal Property Resources Service, General Services Administration, pursuant to the Strategic and Critical Materials Stockpiling Act shall continue to perform these functions notwithstanding enactment of any amendments to this Act placing the direct functional responsibilities in another Federal department or agency. Any of these employees transferred from the Federal Property Resources Service, General Services Administration, to another Federal department or agency pursuant to law shall not be subject to agency reduction-in-force procedures nor shall they be reduced in classification or compensation for two years after such transfer, except for cause. A formal plan implementing these provisions shall be submitted to the House and Senate Committees on Appropriations by the recipient agency prior to any actual transfer that may be mandated.]

SEC. [627] 613. None of the funds appropriated by this or any other Act may be expended by any Federal agency to procure any product or service that is subject to the provisions of Public Law 89-306 and that will be available under the procurement by the Administrator of General Services known as "FTS2000" unless—

(1) such product or service is procured by the Administrator of General Services as part of the procurement known as "FTS2000"; or

(2) that agency establishes to the satisfaction of the Administrator of General Services that—

(A) the agency's requirements for such procurement are unique and cannot be satisfied by property and service procured by the Administrator of General Services as part of the procurement known as "FTS2000"; and

(B) the agency procurement, pursuant to such delegation, would be cost-effective and would not adversely affect the cost-effectiveness of the FTS2000 procurement.

SEC. [628] 614. [(a)] No department, agency, or instrumentality of the United States receiving appropriated funds under this Act for fiscal year [1989] 1990, or under any other Act appropriating funds for fiscal year [1989] 1990, shall obligate or expend any such funds, unless such department, agency, or instrumentality has in place, and will continue to administer in good faith, a written policy designed to ensure that all of its workplaces are free from the illegal use, possession, or distribution of controlled substances (as defined in the Controlled Substances Act) by the officers and employees of such department, agency, or instrumentality.

[(b) No funds so appropriated to any such department, agency, or instrumentality shall be available for payment in connection with any grant, contract, or other agreement, unless the recipient of such grant, contract or party to such agreement, as the case may be, has in place and will continue to administer in good faith a written policy, adopted by such recipient, contractor, or party's board of directors or other governing authority, satisfactory to the head of the department, agency, or instrumentality making such payments, designed to ensure that all of the workplaces of such recipient, contractor, or party are free from the illegal use, possession, or distribution of controlled substances (as defined in the Controlled Substances Act) by the officers and employees of such recipient, contractor, or party.]

[SEC. 629. (a) Section 5724(a) of title 5, United States Code, is amended—

(1) by striking out "and" at the end of paragraph (1);

(2) by striking out the period at the end of paragraph (2) and inserting in lieu thereof "; and"; and

(3) by adding at the end the following:

"(3) upon the separation of a career appointee (as defined in section 3132(a)(4) of this title), the travel expenses of that individual, the transportation expenses of the immediate family of such individual, and the expenses of moving (including transporting, packing, crating, temporarily storing, draying, and unpacking) the household goods of such individual and personal effects not in excess of eighteen thousand pounds net weight, to the place where the individual will reside within the United States, its territories or possessions, the Commonwealth of Puerto Rico, or the areas and installations in the Republic of Panama made available to the United States pursuant to the Panama Canal Treaty of 1977 and related agreements, as described in section 3(a) of the Panama Canal Act of 1979 (or, if the individual dies before the travel, transportation, and moving is completed, to the place where the family will reside) if such an individual—

"(A) during the five years preceding eligibility to receive an annuity under subchapter III of chapter 83, or of chapter 84 of

this title, and thereafter, has been transferred in the interest of the government from one official station to another for permanent duty as a career appointee in the Senior Executive Service; and

"(B) is eligible to receive an annuity upon such separation under the provisions of subchapter III of chapter 83 or chapter 84 of this title.".]

[(b) The amendments made by subsection (a) shall be carried out by agencies by the use of funds appropriated or otherwise available for the administrative expenses of each of such respective agencies. The amendments made by such subsection do not authorize the appropriation of funds in amounts exceeding the sums otherwise authorized to be appropriated for such agencies.]

[SEC. 630. Notwithstanding any other provision of law, Public Law 89-784, 80 Stat. 1367 and Public Law 90-469, 82 Stat. 666 pertaining to the naming, maintaining and operating of the William Langer Jewel Bearing Plant are amended by striking out all references to the "General Services Administration", "the Administrator of the General Services" and "Administrator" and inserting in lieu thereof "the National Defense Stockpile Manager".]

[SEC. 631. For purposes of section 1886 of the Social Security Act, Missouri Baptist Hospital of Sullivan in Sullivan, Missouri is deemed to be located in Franklin County, Missouri, retroactively effective for discharges beginning on or after December 22, 1987.]

SEC. 615. *Notwithstanding any other provision of law, beginning in fiscal year 1990 and thereafter, the Government of the District of Columbia shall bill directly on a quarterly basis and in advance, individual establishments of the Judicial, Legislative, and Executive branches of the Federal Government for the water and sewer services*

that they receive in buildings owned by such establishments, pursuant to sections 106 and 212 of the District of Columbia Public Works Act of 1954. From funds available to such Federal establishments, each establishment shall pay quarterly and in advance to "Federal Payment for Water and Sewer Services" the amount billed by the District Government for water and sewer services to be furnished: Provided, That the amounts paid to "Federal Payment for Water and Sewer Services" shall be paid quarterly and in advance to the District of Columbia for such services, pursuant to sections 106 and 212 of the Act: Provided further, That after the end of each quarter, the District Government shall adjust its individual billings promptly to reflect actual usage of services.

SEC. 616. *Funds appropriated for fiscal year 1990 to the Departments of Justice, Health and Human Services, Treasury, Housing and Urban Development, Veterans Affairs, and to the Coast Guard, for purposes consistent with authorizations contained in the Anti-Drug Abuse Act of 1988 (Public Law 100-690) may be used within the accounts to which they are appropriated for the similar activities authorized by the Anti-Drug Abuse Act of 1988. (Treasury, Postal Service and General Government Appropriations Act, 1989.)*

SEC. 617. *Funds appropriated for fiscal year 1990 to the Departments of Health and Human Services, Housing and Urban Development, and Veterans Affairs, for purposes consistent with authorizations contained in the Stewart B. McKinney Homeless Assistance Amendments of 1988 (Public Law 100-628) may be used within the accounts to which they are appropriated for the similar activities authorized by the Stewart B. McKinney Homeless Assistance Amendments of 1988. (Treasury, Postal Service and General Government Appropriations Act, 1989.)*

DEPARTMENT OF AGRICULTURE

OFFICE OF THE SECRETARY

Federal Funds

General and special funds:

OFFICE OF THE SECRETARY

For necessary expenses of the Office of the Secretary of Agriculture, [including the direct supervision of the Soil Conservation Service and the Forest Service,] and not to exceed [\$50,000] \$75,000 for employment under 5 U.S.C. 3109, [\$1,762,000] \$6,115,000: *Provided*, That not to exceed [\$8,000] \$11,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Secretary.

[OFFICE OF THE DEPUTY SECRETARY]

[For necessary expenses of the Office of the Deputy Secretary of Agriculture, including not to exceed \$25,000 for employment under 5 U.S.C. 3109, \$363,000: *Provided*, That not to exceed \$3,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Deputy Secretary.]

[OFFICE OF THE ASSISTANT TO THE SECRETARY FOR SPECIAL SERVICES]

[For necessary salaries and expenses to continue the Office of the Assistant to the Secretary for purposes of providing special services to the Department, \$150,000: *Provided*: That none of these funds shall be available for the supervision or management of Natural Resources and Environmental activities, the Soil Conservation Service, or the Forest Service, or any other activities or functions associated therewith.]

[OFFICE OF THE ASSISTANT SECRETARY FOR ADMINISTRATION]

[For necessary expenses of the Office of the Assistant Secretary for Administration to carry out the programs funded in this Act, \$467,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR GOVERNMENTAL AND PUBLIC AFFAIRS]

[For necessary expenses of the Office of the Assistant Secretary for Governmental and Public Affairs to carry out the programs funded in this Act, \$408,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR ECONOMICS]

[For necessary expenses of the Office of the Assistant Secretary for Economics to carry out the programs funded in this Act, \$447,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR SCIENCE AND EDUCATION]

[For necessary salaries and expenses of the Office of the Assistant Secretary for Science and Education to administer the laws enacted by the Congress for the Agricultural Research Service, Cooperative State Research Service, Extension Service, and National Agricultural Library, \$432,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR MARKETING AND INSPECTION SERVICES]

[For necessary salaries and expenses of the Office of the Assistant Secretary for Marketing and Inspection Services to administer programs under the laws enacted by the Congress for the Animal and Plant Health Inspection Service, Food Safety and Inspection Service, Federal Grain Inspection Service, Agricultural Cooperative Service, Agricultural Marketing Service (including Office of Transportation) and Packers and Stockyards Administration, \$421,000.]

[OFFICE OF THE UNDER SECRETARY FOR INTERNATIONAL AFFAIRS AND COMMODITY PROGRAMS]

[For necessary salaries and expenses of the Office of the Under Secretary for International Affairs and Commodity Programs to administer the laws enacted by Congress for the Agricultural Stabilization and Conservation Service, Office of International Cooperation

and Development, Foreign Agricultural Service, and the Commodity Credit Corporation, \$413,000.]

[OFFICE OF THE UNDER SECRETARY FOR SMALL COMMUNITY AND RURAL DEVELOPMENT]

[For necessary salaries and expenses of the Office of the Under Secretary for Small Community and Rural Development to administer programs under the laws enacted by the Congress for the Farmers Home Administration, Rural Electrification Administration, Federal Crop Insurance Corporation, and rural development activities of the Department of Agriculture, \$418,000.]

[For necessary salaries and expenses of the Office of the Assistant to the Secretary for Natural Resources and Environment to administer the laws enacted by the Congress for the Forest Service and the Soil Conservation Service, \$266,000: *Provided*, That the position of the Assistant to the Secretary for Natural Resources and Environment, for maximum results, should be filled by an experienced employee of the Soil Conservation Service or the Forest Service.]

[OFFICE OF THE ASSISTANT SECRETARY FOR FOOD AND CONSUMER SERVICES]

[For necessary salaries and expenses of the Office of the Assistant Secretary for Food and Consumer Services to administer the laws enacted by the Congress for the Food and Nutrition Service and the Human Nutrition Information Service, \$406,000.] (7 U.S.C. 2201-2202; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-0115-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Office of the Secretary	1,430	1,762	1,789
00.02	Investigations	75	.....	.....
00.03	Special services	406	.....	.....
00.04	Office of the Deputy Secretary	307	363	397
00.05	Administration	432	467	474
00.06	Governmental and public affairs	301	408	414
00.07	Economics	441	447	454
00.08	Science and education	346	432	438
00.09	Marketing and inspection service	324	421	427
00.10	International affairs and commodity programs	287	413	419
00.11	Small community and rural development	411	418	424
00.12	Natural resources and environment .....	.....	.....	467
00.13	Food and consumer services	342	406	412
00.14	Assistant to the Secretary for Special Services .....	.....	150	.....
00.15	Assistant to the Secretary for Resource and Environment .....	.....	266	.....
00.91	Total direct program	5,102	5,953	6,115
01.01	Reimbursable program	874	929	940
10.00	Total obligations	5,976	6,882	7,055
Financing:				
11.00	Offsetting collections from: Federal funds	-874	-929	-940
25.00	Unobligated balance lapsing	608	.....	.....
40.00	Budget authority (appropriation)	5,710	5,953	6,115
Relation of obligations to outlays:				
71.00	Obligations incurred, net	5,102	5,953	6,115
72.10	Receivables in excess of obligations, start of year	-368	.....	.....
72.40	Obligated balance, start of year .....	.....	324	324
74.40	Obligated balance, end of year	-324	-324	-345
77.00	Adjustments in expired accounts	24	.....	.....
90.00	Outlays	4,434	5,953	6,094

The Office of the Secretary covers the overall planning, coordination, and administration of the Department's programs. This includes the Secretary, Deputy

General and special funds—Continued

OFFICE OF THE SECRETARY—Continued

Secretary, Under Secretaries, Assistant Secretaries, and their immediate staffs, who provide top policy guidance for the Department; maintain relationships with agricultural organizations and others in the development of farm programs; and provide liaison with the Executive Office of the President and Members of Congress on all matters pertaining to agricultural policy. As in past years, the Administration has requested combining the individual appropriations for each major policy office into one appropriation. This will enable the Secretary to more effectively manage his own staff resources.

Object Classification (in thousands of dollars)

Identification code	12-0115-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	3,298	4,158	4,256
11.5	Other personnel compensation	40	40	40
11.9	Total personnel compensation	3,338	4,198	4,296
12.1	Civilian personnel benefits	642	662	675
21.0	Travel and transportation of persons	152	130	130
22.0	Transportation of things	12	1	1
23.3	Communications, utilities, and miscellaneous charges	383	394	430
24.0	Printing and reproduction	141	126	134
25.0	Other services	353	355	359
26.0	Supplies and materials	67	76	79
31.0	Equipment	13	11	11
99.0	Subtotal, direct obligations	5,102	5,953	6,115
99.0	Reimbursable obligations	873	929	940
99.9	Total obligations	5,976	6,882	7,055

Personnel Summary

Total number of full-time permanent positions	76	86	87
Total compensable workyears:			
Full-time equivalent employment	77	84	85
Full-time equivalent of overtime and holiday hours	1	4	4

Trust Funds

GIFTS AND BEQUESTS

Program and Financing (in thousands of dollars)

Identification code	12-8203-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	1,340	2,610	50
Financing:				
21.40	Unobligated balance available, start of year	— 109	— 354	— 72
24.40	Unobligated balance available, end of year	354	72	72
60.00	Budget authority (appropriation) (permanent, indefinite)	1,585	2,328	50
Relation of obligations to outlays:				
71.00	Obligations incurred, net	1,340	2,610	50
72.40	Obligated balance, start of year	95	1,394	
74.40	Obligated balance, end of year	— 1,394		
90.00	Outlays	41	4,004	50

The Secretary is authorized to accept and administer gifts and bequests of real and personal property to facilitate the work of the Department. Property and the proceeds thereof are used in accordance with the terms of the gift or bequest (7 U.S.C. 2269). Funding in 1988 and 1989 represents donations for the purchase of land in the Lake Tahoe area.

Object Classification (in thousands of dollars)

Identification code	12-8203-0-7-352	1988 actual	1989 est.	1990 est.
21.0	Travel and transportation of persons	5		
24.0	Printing and reproduction	27		
25.0	Other services	21		20
26.0	Supplies and materials			5
32.0	Lands and structures	1,262	2,585	
41.0	Grants, subsidies, and contributions	25	25	25
99.9	Total obligations	1,340	2,610	50

DEPARTMENTAL ADMINISTRATION

Federal Funds

General and special funds:

DEPARTMENTAL ADMINISTRATION

(INCLUDING TRANSFERS OF FUNDS)

For Budget and Program Analysis, [\$4,389,000] \$4,554,000; for Personnel, Finance and Management, Operations, Information Resources Management, Advocacy and Enterprise, and Administrative Law Judges and Judicial Officer, [\$21,271,000] \$22,498,000 and in addition, for payment of the USDA share of the National Communications System, [\$262,000] \$2,000; making a total of [\$25,922,000] \$27,054,000 for Departmental Administration to provide for necessary expenses for management support services to offices of the Department of Agriculture and for general administration and emergency preparedness of the Department of Agriculture, repairs and alterations, and other miscellaneous supplies and expenses not otherwise provided for and necessary for the practical and efficient work of the Department of Agriculture, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$10,000 is for employment under 5 U.S.C. 3109: *Provided*, That this appropriation shall be reimbursed from applicable appropriations in this Act for travel expenses incident to the holding of hearings as required by 5 U.S.C. 551-558. (5 U.S.C. 5901; 7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-0120-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Budget and program analysis	3,884	4,389	4,554
00.02	Personnel	5,560	5,982	6,112
00.03	Finance and management	3,607	3,853	4,082
00.04	Operations	2,586	2,688	2,865
00.05	Information resources management	4,540	4,635	4,901
00.06	Advocacy and enterprise	2,992	3,088	3,213
00.07	Administrative law judges and judicial officer	955	1,025	1,325
00.08	National communications system	84	262	2
00.91	Total direct program	24,208	25,922	27,054
01.01	Reimbursable program	4,275	3,878	3,929
10.00	Total obligations	28,483	29,800	30,983
Financing:				
11.00	Offsetting collections from: Federal funds	— 4,275	— 3,878	— 3,929
25.00	Unobligated balance lapsing	708		
39.00	Budget authority	24,916	25,922	27,054
Budget authority:				
40.00	Appropriation	25,004	25,922	27,054
41.00	Transferred to other accounts	— 88		
43.00	Appropriation (adjusted)	24,916	25,922	27,054
Relation of obligations to outlays:				
71.00	Obligations incurred, net	24,208	25,922	27,054
72.40	Obligated balance, start of year	7,682	8,404	4,367
74.40	Obligated balance, end of year	— 8,404	— 4,367	— 4,558
77.00	Adjustments in expired accounts	— 476		
90.00	Outlays	23,010	29,959	26,863

Budget and program analysis.—This activity provides overall direction and administration of the Department's budgetary functions including development, presentation, and execution of the budget; review of program and legislative proposals for program and budget implications; and analysis of program resource issues and alternatives, and preparation of summaries of pertinent data to aid Departmental policy officials and agency program managers in the decisionmaking process.

Personnel.—This activity provides general liaison, direction, leadership coordination and monitoring of the personnel management program in the Department. Department policies and procedures relating to all personnel functions are promulgated, and operational services are provided to the Office of the Secretary, Office of the General Counsel, Office of Governmental and Public Affairs, Office of Budget and Program Analysis, and those staff offices under Departmental Administration reporting to the Assistant Secretary for Administration.

Finance and management.—This activity provides Departmental leadership, development and evaluation of programs in finance, accounting, Federal assistance, occupational safety and health, productivity improvement, management improvement, audit resolution and follow up activities, and for the management and operation of the National Finance Center. The Director serves as the Department's chief financial officer, management improvement officer and comptroller of the Working Capital Fund. Finance and Management also provides budget, accounting and fiscal services for the Departmental staff offices, Office of the General Counsel, Office of Governmental and Public Affairs, and the Office of the Secretary.

Operations.—This activity provides staff and support services in the management of real and personal property, procurement, contracts, transportation, supplies, motor vehicles and internal energy conservation to the USDA agencies, including those in the Washington, D.C., complex.

Information resources management.—This activity designs, implements and revises systems, processes, work methods and techniques to improve the management of information resources and the operational effectiveness of USDA. The Director serves as the Department's clearance officer for statistical reporting and information collection. This activity also provides telecommunications and ADP services to USDA agencies and staff offices, including the operation of computer centers in Fort Collins, Colorado and Kansas City, Missouri.

Advocacy and enterprise.—This activity provides leadership, direction and coordination for the Department's programs for civil rights, which include program delivery, compliance and equal employment opportunity, and for efforts to further participation of minority colleges and universities in Departmental programs. It provides oversight of all procurement activities to assure maximum participation of small and disadvantaged business in the process and directs and monitors agency compliance in promoting full and open competition in procurement.

Administrative law judges and judicial officer.—The administrative law judges hold hearings on new regulations and orders and on disciplinary complaints filed by the Department or on some petitions filed by private parties. Final administrative decisions in regulatory proceedings are rendered by the Judicial Officer.

National communications system.—This item provides funding for USDA's proportional share of the communications system being developed as part of the National Security and Emergency Preparedness Program. Participation in the NCS is required under National Security Directive 201 of December 1985.

Object Classification (in thousands of dollars)

Identification code	12-0120-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	16,283	18,138	18,767
11.3	Other than full-time permanent	179	186	187
11.5	Other personnel compensation	566	587	588
11.9	Total personnel compensation	17,028	18,911	19,542
12.1	Civilian personnel benefits	2,192	2,446	2,511
13.0	Benefits for former personnel	14	19	19
21.0	Travel and transportation of persons	402	413	428
22.0	Transportation of things	19	8	8
23.2	Rental payments to others	17		
23.3	Communications, utilities, and miscellaneous charges	926	982	1,125
24.0	Printing and reproduction	296	296	354
25.0	Other services	2,279	2,187	2,259
26.0	Supplies and materials	413	412	426
31.0	Equipment	507	148	272
41.0	Grants, subsidies, and contributions	115	100	110
99.0	Subtotal, direct obligations	24,208	25,922	27,054
99.0	Reimbursable obligations	4,275	3,878	3,929
99.9	Total obligations	28,483	29,800	30,983

Personnel Summary

Total number of full-time permanent positions	482	563	579
Total compensable workyears:			
Full-time equivalent employment	494	540	553
Full-time equivalent of overtime and holiday hours	3	5	5

HAZARDOUS WASTE MANAGEMENT

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Department of Agriculture, except for expenses of the Commodity Credit Corporation, to comply with the requirement of section 107g of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. 9607g, and section 6001 of the Resource Conservation and Recovery Act, as amended, 42 U.S.C. 6961, **[\$5,000,000] \$25,688,000**, to remain available until expended: *Provided*, That appropriations and funds available herein to the Department of Agriculture for hazardous waste management may be transferred to any agency of the Department for its use in meeting all requirements pursuant to the above Acts on Federal and non-Federal lands. (42 U.S.C. 6961, et seq., 42 U.S.C. 9601, et seq.; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-0500-0-1-304	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	744	6,256	25,688
Financing:				
21.40	Unobligated balance available, start of year		-1,256	
24.40	Unobligated balance available, end of year	1,256		
40.00	Budget authority (appropriation)	2,000	5,000	25,688

General and special funds—Continued

HAZARDOUS WASTE MANAGEMENT—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-0500-0-1-304	1988 actual	1989 est.	1990 est.
Relation of obligations to outlays:				
71.00	Obligations incurred, net	744	6,256	25,688
72.40	Obligated balance, start of year		37	205
74.40	Obligated balance, end of year	-37	-205	-422
90.00	Outlays	708	6,087	25,471

Under the Comprehensive Environmental Response, Compensation, and Liability Act and the Resource Conservation and Recovery Act, the Department has the responsibility to meet the same standards for storage and disposition of hazardous wastes as private businesses. Since the Department may have substantial commitments under these Acts, a central fund has been established so that resources may be allocated to the Department's agencies. Allocations will be made according to objective criteria.

Object Classification (in thousands of dollars)

Identification code	12-0500-0-1-304	1988 actual	1989 est.	1990 est.
21.0	Travel and transportation of persons		13	
25.0	Other services	349	6,243	25,688
26.0	Supplies and materials	395		
99.9	Total obligations	744	6,256	25,688

RENTAL PAYMENTS (USDA)

(INCLUDING TRANSFERS OF FUNDS)

For payment of space rental and related costs pursuant to Public Law 92-313 for programs and activities of the Department of Agriculture which are included in this Act, \$50,659,000, of which \$3,000,000 shall be retained by the Department of Agriculture for non-recurring repairs as determined by the Department of Agriculture: *Provided*, That in the event an agency within the Department of Agriculture should require modification of space needs, the Secretary of Agriculture may transfer a share of that agency's appropriation made available by this Act to this appropriation, or may transfer a share of this appropriation to that agency's appropriation, but such transfers shall not exceed 10 per centum of the funds made available for space rental and related costs to or from this account.

BUILDING OPERATIONS AND MAINTENANCE

For the operation, maintenance, and repair of Agriculture buildings pursuant to the delegation of authority from the Administrator of General Services authorized by 40 U.S.C. 486, ["\$21,297,000"] \$23,609,000. (7 U.S.C. 2201, 2202, 2208; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-0117-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Rental payments to GSA: Non-recurring repairs	48,553	49,467	50,659
00.02	Building operations and maintenance	19,400	21,297	23,609
00.91	Total direct program	67,953	70,764	74,268
01.01	Reimbursable program	2,394	1,786	1,786
10.00	Total obligations	70,347	72,550	76,054
Financing:				
11.00	Offsetting collections from: Federal funds	-2,394	-1,786	-1,786

25.00	Unobligated balance lapsing	1,016		
39.00	Budget authority	68,969	70,764	74,268
Budget authority:				
40.00	Appropriation	69,689	71,956	74,268
41.00	Transferred to other accounts	-808	-1,192	
42.00	Transferred from other accounts	88		
43.00	Appropriation (adjusted)	68,969	70,764	74,268
Relation of obligations to outlays:				
71.00	Obligations incurred, net	67,953	70,764	74,268
72.40	Obligated balance, start of year	8,864	9,817	9,817
74.40	Obligated balance, end of year	-9,817	-9,817	-9,814
77.00	Adjustments in expired accounts	-550		
90.00	Outlays	66,449	70,764	74,271
Distribution of budget authority by account:				
	Rental payments	48,857	49,467	50,659
	Building operations and maintenance	20,112	21,297	23,609
Distribution of outlays by account:				
	Rental payments	46,130	49,467	50,659
	Building operations and maintenance	20,319	21,297	23,612

This annual account finances the General Services Administration's fees for rental of space and related services. The appropriation covers all fees for all regular appropriated accounts within the Department of Agriculture with the exception of the Forest Service.

This account also finances the operation and maintenance of seven buildings in the Headquarters area. In 1985, GSA delegated responsibility for operating and maintaining five office buildings to USDA. The delegation was expanded to include two warehouses in 1987.

Object Classification (in thousands of dollars)

Identification code	12-0117-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	2,057	2,246	2,277
11.5	Other personnel compensation	327	250	253
11.9	Total personnel compensation	2,384	2,496	2,530
12.1	Civilian personnel benefits	317	285	277
13.0	Benefits for former personnel	1	1	1
21.0	Travel and transportation of persons	8	4	4
22.0	Transportation of things	1	4	4
23.1	Rental payments to GSA	45,857	46,467	47,659
23.3	Communications, utilities, and miscellaneous charges	2,560	6,377	6,607
24.0	Printing and reproduction	11	18	19
25.0	Other services	16,231	14,482	16,514
26.0	Supplies and materials	261	215	223
31.0	Equipment	84	158	164
32.0	Land and structures	239	252	261
43.0	Interest and dividends	1	5	5
99.0	Subtotal, direct obligations	67,953	70,764	74,268
99.0	Reimbursable obligations	2,394	1,786	1,786
99.9	Total obligations	70,347	72,550	76,054

Personnel Summary

Total number of full-time permanent positions	66	69	69
Total compensable workyears:			
Full-time equivalent employment	63	69	69
Full-time equivalent of overtime and holiday hours	5	5	5

ADVISORY COMMITTEES (USDA)

For necessary expenses for activities of Advisory Committees of the Department of Agriculture which are included in this Act, \$1,494,000: *Provided*, That no other funds appropriated to the Department of Agriculture in this Act shall be available to the Department of Agriculture for support of activities of Advisory Committees. (7 U.S.C.

2233; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-0118-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 USDA advisory committees.....	968	1,294	1,394
00.02 National Commission on Agricultural and Rural Development.....		200	200
10.00 Total obligations.....	968	1,494	1,594
Financing:			
21.40 Unobligated balance available, start of year.....	-100	-100	-100
24.40 Unobligated balance available, end of year.....	100	100	
25.00 Unobligated balance lapsing.....	340		
40.00 Budget authority (appropriation).....	1,308	1,494	1,494
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	968	1,494	1,594
72.40 Obligated balance, start of year.....	472	346	
74.40 Obligated balance, end of year.....	-346	-346	-446
77.00 Adjustments in expired accounts.....	-142		
90.00 Outlays.....	951	1,494	1,494
Distribution of budget authority by account:			
USDA advisory committees.....	1,308	1,294	1,394
National commission on agriculture and rural development.....		200	100
Distribution of outlays by account:			
USDA advisory committees.....	951	1,394	1,394
National commission on agriculture and rural development.....		100	100

The Federal Advisory Committee Act (Public Law 92-463) was passed in 1972 to recognize a means by which committees and similar groups provide expert advice to officers of the Federal Government. This account provides for direction and financial support of all authorized Department of Agriculture advisory committee activities other than those included in the Forest Service or financed by other than appropriated funds.

Object Classification (in thousands of dollars)

Identification code 12-0118-0-1-352	1988 actual	1989 est.	1990 est.
11.1 Personnel compensation: Full-time permanent.....	381	476	538
12.1 Civilian personnel benefits.....	55	58	65
21.0 Travel and transportation of persons.....	398	609	641
22.0 Transportation of things.....	1	4	4
23.3 Communications, utilities, and miscellaneous charges.....	4	15	17
24.0 Printing and reproduction.....	1	41	43
25.0 Other services.....	112	267	259
26.0 Supplies and materials.....	11	16	19
31.0 Equipment.....	5	8	8
99.9 Total obligations.....	968	1,494	1,594

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	14	14	14
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Note.—Represents employees detailed from other agencies.

Intragovernmental funds:

WORKING CAPITAL FUND

An amount of **[\$4,708,000] \$3,750,000** is hereby appropriated to the Departmental Working Capital Fund to increase the Government's equity in this fund and to provide for the purchase of automated data processing, data communication, and other related equipment necessary for the provision of Departmental centralized services to the agencies. (7 U.S.C. 2235; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-4609-0-4-352	1988 actual	1989 est.	1990 est.
Program by activities:			
Operating expenses:			
00.01 Supply and other central services.....	10,245	13,604	14,133
00.02 Video and other visual information services.....	2,882	2,869	2,924
00.03 National Finance Center.....	60,864	63,710	68,068
00.04 ADP systems.....	50,591	59,214	59,188
00.91 Total operating expenses.....	124,582	139,397	144,313
Purchase of equipment:			
01.01 Supply and other central services.....	354	1,111	824
01.02 Video and other visual information services.....	101	108	165
01.03 National Finance Center.....	6,530	12,520	9,951
01.04 ADP systems.....	7,617	9,027	13,045
01.91 Total purchase of equipment.....	14,602	22,766	23,985
10.00 Total obligations.....	139,184	162,163	168,298
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-135,155	-157,155	-164,248
14.00 Non-Federal sources.....	-738	-300	-300
17.00 Recovery of prior year obligations.....	1,605		
21.98 Unobligated balance available, start of year: Fund balance.....	-3,665	-4,479	-4,479
24.98 Unobligated balance available, end of year: Fund balance.....	4,479	4,479	4,479
40.00 Budget authority (appropriation).....	5,708	4,708	3,750
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	3,291	4,708	3,750
72.98 Obligated balance, start of year: Fund balance.....	8,034	11,476	5,768
74.98 Obligated balance, end of year: Fund balance.....	-11,476	-5,768	-5,768
77.00 Adjustments in expired accounts.....	2		
78.00 Adjustments in unexpired accounts.....	1,605		
90.00 Outlays.....	1,455	10,416	3,750

This fund finances by advances or reimbursements certain central services in the Department of Agriculture, including duplicating and other visual information services, art and graphics, video services, supply, centralized accounting systems, centralized automated data processing systems for payroll, personnel, and related services, voucher payments services, and ADP systems. The capital consists of \$400 thousand appropriated (7 U.S.C. 2235), and accumulated earnings of \$2,388 thousand as of September 30, 1988. Earnings are kept at a low level through adjustments in rates charged for services to maintain as nearly as possible the nonprofit nature of the fund. The 1990 budget includes an appropriation request of \$3.75 million for the acquisition of computer equipment.

Object Classification (in thousands of dollars)

Identification code 12-4609-0-4-352	1988 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent.....	36,652	40,009	41,751
11.3 Other than full-time permanent.....	3,001	3,276	3,418
11.5 Other personnel compensation.....	2,481	2,289	2,210
11.9 Total personnel compensation.....	42,134	45,574	47,379
12.1 Civilian personnel benefits.....	5,391	6,331	6,698
13.0 Benefits for former personnel.....	170	113	117
21.0 Travel and transportation of persons.....	1,033	1,020	1,022
22.0 Transportation of things.....	401	405	386
23.1 Rental payments to GSA.....	2,505	3,976	4,101
23.2 Rental payments to others.....	1,187	1,262	1,311
23.3 Communications, utilities, and miscellaneous charges.....	21,441	32,822	36,011
24.0 Printing and reproduction.....	695	840	869
25.0 Other services.....	34,146	29,151	27,279
26.0 Supplies and materials.....	5,353	6,893	7,292
31.0 Equipment.....	15,404	23,039	24,288
43.0 Interest and dividends.....	15	1	1

Intragovernmental funds—Continued

WORKING CAPITAL FUND—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-4609-0-4-352	1988 actual	1989 est.	1990 est.
92.0	Depreciation	9,309	10,736	11,544
99.9	Total obligations	139,184	162,163	168,298

Personnel Summary

Total number of full-time permanent positions	1,403	1,458	1,469
Total compensable workyears:			
Full-time equivalent employment	1,524	1,614	1,633
Full-time equivalent of overtime and holiday hours	63	65	62

OFFICE OF GOVERNMENTAL AND PUBLIC AFFAIRS

Federal Funds

General and special funds:

[PUBLIC AFFAIRS] OFFICE OF GOVERNMENTAL AND PUBLIC AFFAIRS

For necessary expenses to carry on services relating to the coordination of programs involving public affairs, and for the dissemination of agricultural information and the coordination of information, work and programs authorized by Congress in the Department, [\$7,883,000] \$8,001,000 including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$10,000 shall be available for employment under 5 U.S.C. 3109, and not to exceed \$2,000,000, may be used for farmers' bulletins and not fewer than two hundred thirty-two thousand two hundred and fifty copies for the use of the Senate and House of Representatives of part 2 of the annual report of the Secretary (known as the Yearbook of Agriculture) as authorized by 44 U.S.C. 1301: *Provided*, That in the preparation of motion pictures or exhibits by the Department, this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225).

[CONGRESSIONAL RELATIONS]

For necessary expenses for liaison with the Congress on legislative matters, [\$497,000] \$588,000.

[INTERGOVERNMENTAL AFFAIRS]

For necessary expenses for programs involving intergovernmental affairs and liaison within the executive branch, \$479,000. (7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; *Rural Development, Agriculture and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-0130-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Public affairs	7,697	7,883	8,001
00.02	Congressional relations	493	497	588
00.03	Intergovernmental affairs	444	479	479
00.91	Total direct program	8,634	8,859	9,068
01.01	Reimbursable program	701	733	761
10.00	Total obligations	9,335	9,592	9,829
Financing:				
Offsetting collections from:				
11.00	Federal funds	-692	-724	-752
14.00	Non-Federal sources	-9	-9	-9
25.00	Unobligated balance lapsing	40		
40.00	Budget authority (appropriation)	8,673	8,859	9,068
Relation of obligations to outlays:				
71.00	Obligations incurred, net	8,634	8,859	9,068
72.40	Obligated balance, start of year	2,130	2,085	2,085
74.40	Obligated balance, end of year	-2,085	-2,085	-2,076

77.00	Adjustments in expired accounts	-158		
90.00	Outlays	8,520	8,859	9,077

Public affairs.—This activity provides general direction, leadership, and coordination of the Department's information program. The major objective is to provide a balanced and useful information program that reports on USDA's research, action, and regulatory activities using all communications media in order to enable the general public and the agricultural industry to have a better understanding of agriculture's services to farmers and to society.

Congressional relations.—This activity includes responsibility for maintaining liaison with the Congress and the White House on legislative matters of concern to the Department and for the coordination of all Congressional matters except Congressional appropriation.

Intergovernmental affairs.—This activity provides for overall direction and coordination in the development and implementation of policies and procedures applicable to the Department's intra- and intergovernmental relations.

Object Classification (in thousands of dollars)

Identification code	12-0130-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	4,902	5,275	5,436
11.3	Other than full-time permanent	102	106	110
11.5	Other personnel compensation	128	133	138
11.9	Total personnel compensation	5,132	5,514	5,684
12.1	Civilian personnel benefits	643	699	732
13.0	Benefits for former personnel	11	13	12
21.0	Travel and transportation of persons	133	146	126
22.0	Transportation of things	1	5	5
23.3	Communications, utilities, and miscellaneous charges	520	546	546
24.0	Printing and reproduction	836	781	823
25.0	Other services	1,092	1,010	974
26.0	Supplies and materials	118	91	91
31.0	Equipment	148	54	75
99.0	Subtotal, direct obligations	8,634	8,859	9,068
99.0	Reimbursable obligations	701	733	761
99.9	Total obligations	9,335	9,592	9,829

Personnel Summary

Total number of full-time permanent positions	122	124	125
Total compensable workyears:			
Full-time equivalent employment	126	134	135
Full-time equivalent of overtime and holiday hours	1	1	1

OFFICE OF THE INSPECTOR GENERAL

Federal Funds

General and special funds:

OFFICE OF THE INSPECTOR GENERAL

For necessary expenses of the Office of the Inspector General, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), [\$50,491,000] \$52,530,000, including such sums as may be necessary for contracting and other arrangements with public agencies and private persons pursuant to section 6(a)(8) of the Inspector General Act of 1978 (Public Law 95-452), and including a sum not to exceed \$50,000 for employment under 5 U.S.C. 3109; and including a sum not to exceed \$95,000 for certain confidential operational expenses including the payment of informants, to be expended under the direction of the Inspector General pursuant to Public Law 95-452 and section 1337 of Public Law

97-98. (7 U.S.C. 450b, 2201, 2202, 2220, 2270, Public Law 100-504; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-0900-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Direct program.....	48,741	50,510	52,530
01.01 Reimbursable program.....	557		
10.00 Total obligations.....	49,298	50,510	52,530
Financing:			
11.00 Offsetting collections from: Federal funds.....	-557		
25.00 Unobligated balance lapsing.....	54		
39.00 Budget authority.....	48,795	50,510	52,530
Budget authority:			
40.00 Appropriation.....	48,795	50,491	52,530
42.00 Transferred from other accounts.....		19	
43.00 Appropriation (adjusted).....	48,795	50,510	52,530
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	48,742	50,510	52,530
72.40 Obligated balance, start of year.....	5,894	5,069	5,069
74.40 Obligated balance, end of year.....	-5,069	-5,069	-5,451
77.00 Adjustments in expired accounts.....	-957		
90.00 Outlays.....	48,609	50,510	52,148

The Office keeps the Secretary and the Congress informed about fraud, other serious problems, abuses, and deficiencies in Department programs and operations, recommends corrective action, and reports on the progress made in correcting the problems. It reviews existing and proposed legislation and regulations and makes recommendations to the Secretary and Congress regarding the impact these laws have on the Department's programs and the prevention and detection of fraud and abuse in such programs. The Office provides policy direction and conducts, supervises, and coordinates all audits and investigations. The office supervises and coordinates other activities in the Department and between the Department and other Federal, State and local government agencies whose purposes are to: (a) promote economy and efficiency; (b) prevent and detect fraud and abuse; and (c) identify and prosecute people involved in fraud or abuse.

Object Classification (in thousands of dollars)

Identification code 12-0900-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	28,430	28,770	29,863
11.3 Other than full-time permanent.....	334	350	350
11.5 Other personnel compensation.....	1,444	1,500	1,500
11.9 Total personnel compensation.....	30,208	30,620	31,713
12.1 Civilian personnel benefits.....	5,882	6,315	6,628
13.0 Benefits for former personnel.....	12	15	15
21.0 Travel and transportation of persons.....	4,760	5,400	5,560
22.0 Transportation of things.....	184	243	243
23.2 Rental payments to others.....	115	184	165
23.3 Communications, utilities, and miscellaneous charges...	1,935	2,239	2,597
24.0 Printing and reproduction.....	99	158	158
25.0 Other services.....	3,759	3,716	3,801
26.0 Supplies and materials.....	714	650	660
31.0 Equipment.....	1,067	970	990
42.0 Insurance claims and indemnities.....	5		
43.0 Interest and dividends.....	1		
99.0 Subtotal, direct obligations.....	48,741	50,510	52,530
99.0 Reimbursable obligations.....	557		
99.9 Total obligations.....	49,298	50,510	52,530

Personnel Summary

Total number of full-time permanent positions.....	844	830	840
Total compensable workyears:			
Full-time equivalent employment.....	835	850	860
Full-time equivalent of overtime and holiday hours.....	36	30	30

OFFICE OF THE GENERAL COUNSEL

Federal Funds

General and special funds:

OFFICE OF THE GENERAL COUNSEL

For necessary expenses of the Office of the General Counsel, **[\$20,836,000] \$22,340,000.** (7 U.S.C. 2201; 2202, 2214a; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-2300-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Direct program.....	18,695	20,836	22,340
01.01 Reimbursable program.....	14	120	120
10.00 Total obligations.....	18,709	20,956	22,460
Financing:			
11.00 Offsetting collections from: Federal funds.....	-14	-120	-120
25.00 Unobligated balance lapsing.....	39		
40.00 Budget authority (appropriation).....	18,734	20,836	22,340
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	18,695	20,836	22,340
72.40 Obligated balance, start of year.....	1,872	1,993	1,993
74.40 Obligated balance, end of year.....	-1,993	-1,993	-1,993
77.00 Adjustments in expired accounts.....	-31		
90.00 Outlays.....	18,543	20,836	22,340

The Office of the General Counsel of the Department of Agriculture provides all legal advice, counsel and services to the Secretary and all agencies, offices, and corporations of the Department on all aspects of their operations. It represents the Department in administrative proceedings; nonlitigation debt collection proceedings; state water rights adjudications; proceedings before the Environmental Protection Agency, Interstate Commerce Commission, Federal Maritime Administration and International Trade Commission; and, in conjunction with the Department of Justice, in judicial proceedings and litigation. All attorneys and related support personnel of the Department are under the supervision of the General Counsel. The 1990 request includes a one year increase of \$1.024 million for office automation.

Object Classification (in thousands of dollars)

Identification code 12-2300-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent.....	13,930	15,211	15,433
12.1 Civilian personnel benefits.....	2,105	2,364	2,353
13.0 Benefits for former employees.....	11	11	11
21.0 Travel and transportation of persons.....	274	539	354
22.0 Transportation of things.....	7	40	15
23.3 Communications, utilities, and miscellaneous charges...	785	905	1,210
24.0 Printing and reproduction.....	46	46	46
25.0 Other services.....	330	386	476
26.0 Supplies and materials.....	563	527	562
31.0 Equipment.....	643	807	1,880
43.0 Interest and dividends.....	1		
99.0 Subtotal, direct obligations.....	18,695	20,836	22,340

General and special funds—Continued

OFFICE OF THE GENERAL COUNSEL—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-2300-0-1-352	1988 actual	1989 est.	1990 est.
99.0	Reimbursable obligations	14	120	120
99.9	Total obligations	18,709	20,956	22,460

Personnel Summary

Total number of full-time permanent positions.....	345	386	386
Total compensable workyears:			
Full-time equivalent employment	342	385	385
Full-time equivalent of overtime and holiday hours	1	3	3

AGRICULTURAL RESEARCH SERVICE

Federal Funds

General and special funds:

AGRICULTURAL RESEARCH SERVICE

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to enable the Agricultural Research Service to perform agricultural research and demonstration relating to production, utilization, marketing, and distribution (not otherwise provided for), home economics or nutrition and consumer use, and for acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100, **[\$561,581,000]** *\$579,318,000*: *Provided*, That appropriations hereunder shall be available for temporary employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$115,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That funds appropriated herein can be used to provide financial assistance to the organizers of national and international conferences, if such conferences are in support of agency programs: *Provided further*, That appropriations hereunder shall be available for the operation and maintenance of aircraft and the purchase of not to exceed one for replacement only: *Provided further*, That uniform allowances for each uniformed employee of the Agricultural Research Service shall not be in excess of \$400 annually: *Provided further*, That appropriations hereunder shall be available to conduct marketing research: *Provided further*, That appropriations hereunder shall be available pursuant to 7 U.S.C. 2250 for the construction, alteration, and repair of buildings and improvements, but unless otherwise provided the cost of constructing any one building shall not exceed **[\$175,000]** *\$250,000*, except for greenhouses **[connecting]** or greenhouses which shall each be limited to **[\$500,000]** *\$1,000,000*, and except for ten buildings to be constructed or improved at a cost not to exceed **[\$300,000]** *\$500,000* each, and the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building or **[\$175,000]** *\$250,000*, whichever is greater: *Provided further*, That the limitations on alterations contained in this Act shall not apply to a total of **[\$300,000]** *\$311,000* for facilities at Beltsville, Maryland: *Provided further*, That the foregoing limitations shall not apply to replacement of buildings needed to carry out the Act of April 24, 1948 (21 U.S.C. 113a) **[:** *Provided further*, That the foregoing limitations on purchase of land shall not apply to the purchase of land at the Grand Forks Human Nutrition Center, Grand Forks, North Dakota: *Provided further*, That not to exceed \$190,000 of this appropriation may be transferred to and merged with the appropriation for the Office of the Assistant Secretary for Science and Education for the scientific review of international issues involving agricultural chemicals and food additives].

Special fund: To provide for additional labor, subprofessional, and junior scientific help to be employed under contracts and cooperative agreements to strengthen the work at Federal research installations in the field, \$1,800,000. (7 U.S.C. 328, 427, 427i, 1281 note, 1621, 2201, 2204, 2225, 2250, 3101 note; 10 U.S.C. 2306; 16 U.S.C. 590(a)-590(b), 590(k); 18 U.S.C. 1114; 19 U.S.C. 1306(a), 1306(c); 20 U.S.C. 191-194; 21 U.S.C. 113a, 114c, 114e-131; 42 U.S.C. 1476(e), 1483; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1400-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Research on soil and water conservation.....	60,521	66,122	76,122
00.02	Research on plant science	210,534	214,030	214,450
00.03	Research on animal science	93,029	94,481	100,681
00.04	Research on commodity conversion and delivery	104,779	107,801	112,501
00.05	Human nutrition research	44,121	45,696	45,696
00.06	Integration of agricultural systems	12,354	13,013	13,013
00.07	Repair and maintenance of facilities	11,446	21,296	17,713
00.08	Contingencies	910	942	942
00.09	Construction of facilities	3,153	7,891	.....
00.91	Total direct program	540,847	571,272	581,118
01.01	Reimbursable program	18,025	20,000	20,000
10.00	Total obligations	558,872	591,272	601,118
Financing:				
Offsetting collections from:				
11.00	Federal funds	-15,179	-16,800	-16,800
14.00	Non-Federal sources	-2,846	-3,200	-3,200
21.40	Unobligated balance available, start of year	-11,044	-7,891	.....
24.40	Unobligated balance available, end of year	7,891	.....	.....
25.00	Unobligated balance lapsing	2,989	.....	.....
40.00	Budget authority (appropriation)	540,684	563,381	581,118
Relation of obligations to outlays:				
71.00	Obligations incurred, net	540,847	571,272	581,118
72.40	Obligated balance, start of year	126,992	151,316	172,129
74.40	Obligated balance, end of year	-151,316	-172,129	-170,243
77.00	Adjustments in expired accounts	-2,368	.....	.....
90.00	Outlays	514,155	550,459	583,004

The Agricultural Research Service conducts research to provide the means for a safer, more economical supply of agricultural products for the Nation and to provide producers with technologies to competitively supply these products. The Service uses coordinated, interdisciplinary approaches to perform basic and applied research on soil and water conservation, plant and animal sciences, commodity conversion and delivery, human nutrition, and integrated agricultural systems. The 1990 budget proposes increases to improve the quality of the Nation's agricultural soil and water resources, enhance plant productivity, improve food safety and quality, and improve the production efficiency of high quality livestock and poultry. In addition, the Agency contributes to the U.S. Global Change Research Program being coordinated by the Federal Coordinating Council on Science, Engineering, and Technology's Committee on Earth Sciences. The U.S. Global Change Research Program will be highlighted in a separate document accompanying the President's 1990 Budget.

Research on soil and water conservation.—Research is conducted to improve soil and water management, irrigation, and conservation practices; to protect natural resources from harmful effects of soil, air, and water pollutants and to minimize certain agricultural pollution problems; and to determine the relation of soil types and water to plant, animal, and human nutrition. A 1990 research initiative, in coordination with other Federal agencies, will focus on development of crop production systems which minimize adverse impacts on water quality in the Midwest Corn Belt and other areas.

Research on plant science.—Research is conducted to increase plant productivity by improving plant varie-

ties, developing new crop resources, and improving crop production practices, including methods to control plant diseases, nematodes, insects, and weeds. An increase is proposed for gene mapping crop plants in 1990.

Research on animal science.—Research is conducted to increase livestock productivity (including poultry) through improved breeding, feeding, and management practices, and to develop methods for controlling diseases, parasites, and insect pests affecting these animals. The increases proposed for 1990 are to reduce the bacterial contamination in meat animals, improve diagnostic methods for animal diseases, and enhance animal germplasm preservation.

Research on commodity conversion and delivery.—Research is conducted to develop new and improved foods, feeds, products, and processes for agricultural commodities and to improve the processing, transportation, storage, wholesaling, and retailing of products. Research is also conducted on problems of human health and safety, including means to insure the safety of food and feed supplies, control insect pests of man and his belongings, and reduce the hazards to human life resulting from pesticide residues and other causes. The increase proposed in 1990 is to reduce bacterial contamination and residues in foods and products of animal origin.

Human nutrition research.—Research is conducted on subjects such as human nutritional requirements and the composition and nutritive value of foods, to promote optimum human health through improved nutrition.

Integration of agricultural systems.—Research is conducted to develop integrated systems for efficiently producing, processing, and marketing agricultural products, and to develop alternative agricultural systems that are less dependent upon nonrenewable resources and that are productive, efficient, and sustainable in the long term.

Repair and maintenance of facilities.—Funds are used to restore, upgrade, and maintain Federal facilities to meet OSHA and EPA requirements, provide suitable workspace for in-house research programs, and to retrofit existing structures for better energy utilization.

Contingencies.—Funds available to meet urgent needs that develop unexpectedly during the year when such needs cannot be met by redirection of resources from other projects.

Construction of facilities.—Unobligated balances are used for this purpose. Construction proposals for 1990 are included under Buildings and Facilities.

Reimbursements.—Agricultural Research Service performs program research activities and services for other USDA, Federal, and non-Federal agencies. These activities and services are paid for on a reimbursable basis.

12.1	Civilian personnel benefits	43,084	45,069	48,450
21.0	Travel and transportation of persons	9,059	9,297	9,597
22.0	Transportation of things	1,563	1,640	1,696
23.3	Communications, utilities, and miscellaneous charges	27,176	28,500	29,473
24.0	Printing and reproduction	1,068	1,120	1,158
25.0	Other services	113,576	119,118	123,511
26.0	Supplies and materials	41,257	43,269	44,747
31.0	Equipment	40,106	42,061	43,498
32.0	Land and structures	3,074	3,224	3,334
41.0	Grants, subsidies, and contributions	8,393	13,858	6,169

99.0	Subtotal, direct obligations	540,486	570,907	580,753
99.0	Reimbursable obligations	18,025	20,000	20,000

ALLOCATION TO FOREST SERVICE

Personnel compensation:				
11.1	Full-time permanent	18	18	18
11.3	Other than full-time permanent	38	38	38
11.9	Total personnel compensation	56	56	56
12.1	Civilian personnel benefits	2	2	2
21.0	Travel and transportation of persons	3	3	3
25.0	Other services	245	249	249
26.0	Supplies and materials	35	35	35
31.0	Equipment	20	20	20
99.0	Subtotal, Forest Service obligations	361	365	365
99.9	Total obligations	558,872	591,272	601,118

Personnel Summary

Direct:				
	Total number of full-time permanent positions	6,821	6,815	6,815
	Total compensable workyears:			
	Full-time equivalent employment	7,977	7,969	7,969
	Full-time equivalent of overtime and holiday hours	64	64	64
Reimbursable:				
	Total number of full-time permanent positions	120	126	126
	Total compensable workyears: Full-time equivalent employment	141	147	147

BUILDINGS AND FACILITIES

(INCLUDING TRANSFERS OF FUNDS)

For acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities and for grants to States and other eligible recipients for such purposes, as necessary to carry out the agricultural research, extension and teaching programs of the Department of Agriculture, where not otherwise provided, **["\$28,350,000"] \$18,500,000: Provided,** That these funds may be transferred to such other accounts in this Act as may be appropriate to carry out these purposes: **Provided further,** That facilities to house Bonsai collections at the National Arboretum may be constructed with funds accepted under the provisions of Public Law 94-129 (20 U.S.C. 195) and the limitation on construction contained in the Act of August 24, 1912 (40 U.S.C. 68) shall not apply to the construction of such facilities: **Provided further,** That funds recovered in satisfaction of judgment at the Plum Island Animal Disease Center shall be available and augment funds appropriated in a prior fiscal year for construction at Plum Island Animal Disease Center and be used for construction necessary to consolidate research and operations at the Center and for renovation of the Beltsville Agricultural Research Center. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Object Classification (in thousands of dollars)

Identification code	12-1400-0-1-352	1988 actual	1989 est.	1990 est.
AGRICULTURAL RESEARCH SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	226,366	236,996	241,878
11.3	Other than full-time permanent	19,765	20,695	21,122
11.5	Other personnel compensation	5,999	6,060	6,120
11.9	Total personnel compensation	252,130	263,751	269,120

Program and Financing (in thousands of dollars)

Identification code	12-1401-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 32.0)	17,291	22,407	13,550
Financing:				
21.40	Unobligated balance available, start of year	-22,991	-21,001	-7,114
22.40	Unobligated balance transferred, net		7,500	
24.40	Unobligated balance available, end of year	21,001	7,114	12,064
39.00	Budget authority	15,300	16,021	18,500

General and special funds—Continued

BUILDINGS AND FACILITIES—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-1401-0-1-352	1988 actual	1989 est.	1990 est.
Budget authority:				
40.00	Appropriation	57,815	28,350	18,500
41.00	Transferred to other accounts	-42,515	-22,960	
43.00	Appropriation (adjusted)	15,300	5,390	18,500
50.00	Reappropriation		10,631	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	17,291	22,407	13,550
72.40	Obligated balance, start of year	34,183	28,361	20,641
74.40	Obligated balance, end of year	-28,361	-20,641	-18,086
90.00	Outlays	23,113	30,127	16,105

This account provides funds for acquisition of land, construction, repair, improvement, extension, alterations, and purchases of fixed equipment or facilities of or used by the Agricultural Research Service. The 1990 request of \$18.5 million is for: constructing the National Seed Storage Laboratory, Fort Collins, Colorado (\$8.75 million); planning, design and construction of a Poultry Disease Laboratory in Athens, Georgia (\$2.5 million); and modernization of facilities, ARS Agricultural Research Center in Beltsville, Maryland (\$7.25 million).

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8214-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	3,076	5,000	5,000
Financing:				
21.40	Unobligated balance available, start of year	-2,860	-3,292	-3,292
24.40	Unobligated balance available, end of year	3,292	3,292	3,292
60.00	Budget authority (appropriation) (permanent, indefinite)	3,509	5,000	5,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	3,076	5,000	5,000
72.40	Obligated balance, start of year	569	522	522
74.40	Obligated balance, end of year	-522	-522	-522
90.00	Outlays	3,123	5,000	5,000

Miscellaneous contributed funds received from States, local organizations, individuals, and others are available for work under cooperative agreements on research activities.

Object Classification (in thousands of dollars)

Identification code	12-8214-0-7-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent	236	247	251
11.3	Other than full-time permanent	856	896	908
11.5	Other personnel compensation	5	5	5
11.9	Total personnel compensation	1,097	1,148	1,164
12.1	Civilian personnel benefits	182	191	193
21.0	Travel and transportation of persons	115	186	186
22.0	Transportation of things	2	3	3
23.3	Communications, utilities, and miscellaneous charges	11	18	18
24.0	Printing and reproduction	3	5	5
25.0	Other services	944	2,285	2,267

26.0	Supplies and materials	488	787	787
31.0	Equipment	234	377	377
99.9	Total obligations	3,076	5,000	5,000

Personnel Summary

Total number of full-time permanent positions	27	27	27
Total compensable workyears: Full-time equivalent employment	31	31	31

COOPERATIVE STATE RESEARCH SERVICE

Federal Funds

General and special funds:

COOPERATIVE STATE RESEARCH SERVICE

For payments to agricultural experiment stations, for cooperative forestry and other research, for facilities, and for other expenses, including \$155,545,000 to carry into effect the provisions of the Hatch Act approved March 2, 1887, as amended [by the Act approved August 11, 1955 (7 U.S.C. 361a-361i), and further amended by Public Law 92-318 approved June 23, 1972, and further amended by Public Law 93-471 approved October 26, 1974], including administration by the United States Department of Agriculture, and penalty mail costs of agricultural experiment stations under section 6 of the Hatch Act of 1887, as amended, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); [\$17,500,000] \$12,975,000 for grants for cooperative forestry research under the Act approved October 10, 1962 (16 U.S.C. 582a-582-a7), as amended [by Public Law 92-318 approved June 23, 1972], including administrative expenses, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); [\$24,333,000] \$25,333,000 for payments to the 1890 land-grant colleges, including Tuskegee University, for research under section 1445 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (Public Law 95-113), as amended, including administration by the United States Department of Agriculture, and penalty mail costs of the 1890 land-grant colleges including Tuskegee University; [\$41,886,000] \$15,123,000 for contracts and grants for agricultural research under the Act of August 4, 1965, as amended (7 U.S.C. 450i); [\$39,716,000] \$63,542,000 for competitive research grants including administrative expenses; [\$5,476,000 for the support of animal health and disease programs authorized by section 1433 of Public Law 95-113, including administrative expenses; \$1,025,000 for supplemental and alternative crops and products as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3319d); \$3,668,000] \$668,000 for grants [for research and construction of facilities] to conduct research pursuant to the Critical Agricultural Materials Act of 1984 (7 U.S.C. 178); [and section 1472 of the Food and Agricultural Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended; \$475,000 for range-land research grants as authorized by subtitle M of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended; \$4,754,000] \$5,000,000 for higher education grants under section 1417(a) of Public Law 95-113, as amended (7 U.S.C. 3152(a)); [\$3,750,000 for grants as authorized by section 1475 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 and other Acts; \$3,000,000 for a groundwater quality program; \$3,152,000 for grants to States for the establishment and operation of international trade development centers, as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3292); \$4,450,000 for low-input agriculture as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 4701-4710);] \$5,000,000 for a forestry competitive grants program; and [\$6,377,000] \$12,212,000 for necessary expenses of Cooperative State Research Service activities, including coordination and program leadership for higher education work of the Department, administration of payments to State agricultural experiment stations, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 for employment under 5 U.S.C. 3109; in all, [\$315,107,000] \$295,398,000: Provided, That no funds shall be available in fiscal year 1990 or thereafter for payments under the Act of August 30, 1890 and the tenth and eleventh paragraphs under the heading "Emergency Appropriations" of the Act of March 4, 1907 (7 U.S.C. 321 et seq.). (7 U.S.C. 450b, 2201-02, 2220, 2250a; 39 U.S.C.

3202(a)(4), 3206(b); 42 U.S.C. 1891-1893; Public Law 95-113; Public Law 95-547; Public Law 95-592; Public Law 96-294; Public Law 97-98; Public Law 98-284; Public Law 99-198; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-1500-0-1-352		1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Payments under the Hatch Act.....	154,640	155,545	155,545
00.02	Cooperative forestry research.....	17,500	17,500	12,975
00.03	Payments to 1890 colleges and Tuskegee University ...	23,333	24,333	25,333
00.04	Special research grants.....	51,780	61,406	15,791
00.05	Competitive research grants.....	42,372	39,716	63,542
00.06	Animal health and disease research.....	5,476	5,476	.....
00.07	Federal administration.....	4,094	6,377	12,212
00.08	Higher education.....	7,604	7,604	5,000
00.09	Forestry competitive grants.....	3,000	.....	5,000
00.10	Buildings and facilities.....	72,455	30,770	.....
00.91	Total direct program.....	382,254	348,727	295,398
01.01	Reimbursable program.....	3,672	4,800	4,000
10.00	Total obligations.....	385,926	353,527	299,398
Financing:				
11.00	Offsetting collections from: Federal funds.....	-3,672	-4,800	-4,000
21.40	Unobligated balance available, start of year.....	-31,450	-310	.....
22.40	Unobligated balance transferred, net.....	.....	-7,500	.....
24.40	Unobligated balance available, end of year.....	310	.....	.....
25.00	Unobligated balance lapsing.....	905	.....	.....
39.00	Budget authority.....	352,019	340,917	295,398
Budget authority:				
Current:				
40.00	Appropriation.....	303,654	315,107	295,398
42.00	Transferred from other accounts.....	45,515	22,960	.....
43.00	Appropriation (adjusted).....	349,169	338,067	295,398
Permanent:				
60.00	Appropriation (permanent, indefinite).....	2,850	2,850	.....
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	382,254	348,727	295,398
72.40	Obligated balance, start of year.....	253,083	332,957	339,199
74.40	Obligated balance, end of year.....	-332,957	-339,199	-258,005
77.00	Adjustments in expired accounts.....	-606	.....	.....
90.00	Outlays.....	301,775	342,485	376,592
Distribution of outlays by account:				
	Cooperative State Research Service.....	301,775	337,955	361,492
	Buildings and Facilities.....	.....	4,530	15,100

Cooperative State Research Service participates in a nationwide system of agricultural research program planning and coordination between the State institutions and the U.S. Department of Agriculture. It assists in maintaining cooperation among the State institutions, and between the State institutions and their Federal research partners. The Agency administers grants and payments to State institutions to supplement State and local funding for agricultural research and higher education.

Payments under the Hatch Act.—Funds under the Hatch Act are allocated on a formula basis to agricultural experiment stations of the land-grant colleges in the 50 States, District of Columbia, Puerto Rico, Guam, the Virgin Islands, American Samoa, Micronesia, and Northern Mariana Islands.

Cooperative forestry research.—These funds are allocated by formula to land-grant colleges or agricultural experiment stations in the 50 States, Puerto Rico, Guam, the Virgin Islands, and other State-supported colleges and universities having a forestry school and offering graduate training in forestry sciences.

Payments to 1890 colleges and Tuskegee University.—Funds support agricultural research at the 1890 land-grant colleges, including Tuskegee University.

Special research grants.—This program targets research to problems of national interest. Funding is proposed for seven national interest grants, including a category for water quality research. This is the university research component of a coordinated Federal initiative in water quality and will provide funds to focus on agriculture-related water quality concerns in the Midwest Corn Belt and other regions. Funding is also proposed for related grants in pesticide impact assessment and integrated pest management.

Competitive research grants.—Research scientists throughout the U.S. scientific community compete for funding under this program. These grants support basic research in biotechnology, plant and animal science, pest science, human nutrition, and the effects of the depletion of stratospheric ozone on major crops. An increase is also proposed to fund a program of plant science centers in coordination with the Department of Energy and the National Science Foundation.

Animal health and disease research.—Funds, distributed by formula, support livestock and poultry disease research in colleges of veterinary medicine and in eligible agricultural experiment stations. Funding for animal health and disease research for 1990 is proposed within the competitive grants programs.

Federal administration.—A coordinating and review staff assists in maintaining cooperation within and among the States, and between the States and their Federal research partners. This staff also administers research grants and payments to States. Federal administration is funded from a combination of program set-asides from formula and grant programs and from direct appropriation for administration. Funding is proposed for a new capacity building program at the 1890 institutions as part of a USDA initiative to strengthen these institutions.

Higher education.—Funding is proposed for graduate training grants and a new competitive challenge grants program.

Forestry competitive grants.—This program emphasizes research in the areas of harvesting, wood utilization and forest biology.

Buildings and facilities.—Funds support the planning, construction, acquisition, equipping and remodeling of research facilities at designated State agricultural experiment stations and other eligible institutions. No funding is proposed in 1990.

Reimbursable program.—Funds support basic and applied agriculture research and activities performed for other USDA, Federal, and non-Federal agencies.

Object Classification (in thousands of dollars)

Identification code 12-1500-0-1-352		1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	5,336	5,499	5,552
11.3	Other than full-time permanent.....	266	273	276
11.5	Other personnel compensation.....	234	234	234
11.9	Total personnel compensation.....	5,836	6,006	6,062
12.1	Civilian personnel benefits.....	779	806	814
13.0	Benefits for former personnel.....	6	6	6

General and special funds—Continued

COOPERATIVE STATE RESEARCH SERVICE—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-1500-0-1-352	1988 actual	1989 est.	1990 est.
21.0	Travel and transportation of persons	1,038	910	942
22.0	Transportation of things	23	15	15
23.3	Communications, utilities, and miscellaneous charges	267	413	413
24.0	Printing and reproduction	258	189	189
25.0	Other services	3,626	3,885	1,688
26.0	Supplies and materials	153	160	160
31.0	Equipment	417	350	350
41.0	Grants, subsidies, and contributions	369,851	335,987	284,759
99.0	Subtotal, direct obligations	382,254	348,727	295,398
99.0	Reimbursable obligations	3,672	4,800	4,000
99.9	Total obligations	385,926	353,527	299,398

Personnel Summary

Direct:				
Total number of full-time permanent positions	166	166	166	
Total compensable workyears:				
Full-time equivalent employment	155	140	150	
Full-time equivalent of overtime and holiday hours	1	1	1	
Reimbursable:				
Total number of full-time permanent positions	10	10	10	
Total compensable workyears: Full-time equivalent employment	10	10	10	

EXTENSION SERVICE

Federal Funds

General and special funds:

EXTENSION SERVICE

[(INCLUDING TRANSFERS OF FUNDS)]

Payments to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa: For payments for cooperative agricultural extension work under the Smith-Lever Act, as amended [by the Act of June 26, 1953, the Act of August 11, 1955, the Act of October 5, 1962 (7 U.S.C. 341-349), section 506 of the Act of June 23, 1972, and the Act of September 29, 1977 (7 U.S.C. 341-349), as amended, and section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.)], to be distributed under sections 3(b) and 3(c) of said Act, for retirement and employees' compensation costs for extension agents and for costs of penalty mail for cooperative extension agents and State extension directors, \$241,594,000; payments for the nutrition and family education program for low-income areas under section 3(d) of the Act, [\$58,635,000; payments for the urban gardening program under section 3(d) of the Act, \$3,500,000] \$21,600,000; payments for the pest management program under section 3(d) of the Act, \$7,164,000; [payments for the farm safety program under section 3(d) of the Act, \$970,000;] payments for the pesticide impact assessment program under section 3(d) of the Act, [\$1,633,000] \$2,580,000; grants to upgrade 1890 land-grant college extension facilities as authorized by section 1416 of Public Law 99-198, \$9,508,000, to remain available until expended; [payments for an integrated reproductive management program under section 3(d) of the Act, \$47,000;] payments for the rural development centers under section 3(d) of the Act, \$950,000; payments for extension work under section 209(c) of Public Law 93-471, \$953,000; payments for a groundwater quality program under section 3(d) of the Act, [\$1,500,000; payments for a financial management assistance program under section 3(d) of the Act, \$1,427,000; for special grants for financially stressed farmers and dislocated farmers as authorized by Public Law 100-219, \$3,350,000; payments for carrying out the provisions of the Renewable Resource Extension Act of 1978 under 3(d) of the Act, \$2,765,000] \$6,500,000; payments for Priority Initiative Projects under section 3(d) of the Act, \$5,000,000; and payments for extension work by the colleges receiving the benefits of the second Morrill Act (7 U.S.C. 321-326, 328) and Tuskegee University, [\$18,291,000] \$24,000,000; in all, [\$352,287,000, of which not less than \$79,400,000 is for Home Economics] \$319,849,000. Provided, That funds hereby appropriated pursuant to section 3(c) of the Act of June 26, 1953, and section 506 of the Act of June 23, 1972, as amend-

ed, shall not be paid to any State, Puerto Rico, Guam, or the Virgin Islands, Micronesia, Northern Marianas, and American Samoa prior to availability of an equal sum from non-Federal sources for expenditure during the current fiscal year.

Federal administration and coordination: For administration of the Smith-Lever Act, as amended by the Act of June 26, 1953, the Act of August 11, 1955, the Act of October 5, 1962, section 506 of the Act of June 23, 1972, section 209(d) of Public Law 93-471, and the Act of September 29, 1977 (7 U.S.C. 341-349), as amended, and section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.), and to coordinate and provide program leadership for the extension work of the Department and the several States and insular possessions, [\$9,083,000, of which not less than \$2,300,000 is for Home Economics] \$4,991,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-0502-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Smith-Lever Act, 3(b) and 3(c)	241,574	241,594	241,594
	Smith-Lever Act, 3(d):			
00.02	Priority initiatives			5,000
00.03	Water quality		1,500	6,500
00.04	Food and nutrition education (EFNEP)	58,635	58,635	21,600
00.05	Pest management	7,164	7,164	7,164
00.06	Farm safety	970	970	
00.07	Pesticide impact assessment	1,633	1,633	2,580
00.08	Urban gardening	3,329	3,500	
00.09	Financial management	1,427	1,427	
00.10	Integrated reproductive management	47	47	
00.11	Rural development centers	903	950	950
00.12	Payments to the District of Columbia	935	953	953
00.13	Payments to 1890 colleges and Tuskegee University	18,291	18,291	24,000
00.14	1890 facilities	9,508	9,508	9,508
00.15	Farmer assistance	3,350	3,350	
00.16	Renewable Resources Extension Act	2,765	2,765	
00.17	Federal administration	7,405	9,083	4,991
00.91	Total direct program	357,936	361,370	324,840
01.01	Reimbursable program	6,232	6,145	6,042
10.00	Total obligations	364,168	367,515	330,882
Financing:				
Offsetting collections from:				
11.00	Federal funds	-5,861	-5,765	-5,662
14.00	Non-Federal sources	-371	-380	-380
25.00	Unobligated balance lapsing	27		
39.00	Budget authority	357,963	361,370	324,840
Budget authority:				
40.00	Appropriation	318,336	361,370	324,840
42.00	Transferred from other accounts	39,627		
43.00	Appropriation (adjusted)	357,963	361,370	324,840
Relation of obligations to outlays:				
71.00	Obligations incurred, net	357,936	361,370	324,840
72.40	Obligated balance, start of year	72,466	108,066	116,454
74.40	Obligated balance, end of year	-108,066	-116,454	-114,339
77.00	Adjustments in expired accounts	-4,807		
90.00	Outlays	317,529	352,982	326,955

The Extension Service-USDA, States, and localities comprise the Cooperative Extension System. This nationwide system provides out-of-school, applied education, information, and technology transfer to the public on national issues and concerns.

Federal funds are distributed primarily by formula to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa, on the basis of population and other factors. Funds are used primarily for the employment of State, area, and county extension workers and paraprofessionals who work with individuals, families, community organizations, marketing concerns, and others by providing

advice and assistance in the application of improved methods for agricultural production, marketing, nutrition, family living, and community development. Most of these funds are matched by the States and provide the Federal share of State retirement and penalty mail costs associated with program activities specifically undertaken with these matched funds.

Initiatives proposed for 1990 will provide resources to assist Extension professionals to address priority National concerns in water quality, agricultural profitability, rural revitalization and other areas. Increased funding for water quality education is part of a coordinated Federal initiative and will allow Extension to assist agricultural producers and others adopt new technologies to minimize adverse impacts on water resources. Increases are proposed for the 1890 institutions and Tuskegee University to strengthen the capabilities of those institutions to address priority issues. Funds are also proposed for low income nutrition education and an increase in the pesticide impact assessment program is proposed consistent with Federal pesticide regulatory activity levels.

The Extension Service provides leadership and assistance to States, Puerto Rico, Guam, the Virgin Islands, the District of Columbia, American Samoa, Northern Marianas and Micronesia, in developing extension programs, improving teaching methods, efficient use of available resources, evaluation of programs, and administrative services. These responsibilities are funded from a combination of program set-asides for administering payments to States and from direct appropriations for the Federal Extension Administration.

Object Classification (in thousands of dollars)

Identification code	12-0502-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	7,618	8,008	8,079
11.3	Other than full-time permanent	68	70	70
11.5	Other personnel compensation	44	45	45
11.9	Total personnel compensation	7,730	8,123	8,194
12.1	Civilian personnel benefits	1,114	1,140	1,158
21.0	Travel and transportation of persons	638	650	650
22.0	Transportation of things	32	30	30
23.3	Communications, utilities, and miscellaneous charges	632	625	600
24.0	Printing and reproduction	482	490	480
25.0	Other services	1,273	1,200	1,150
26.0	Supplies and materials	212	200	200
31.0	Equipment	273	237	220
41.0	Grants, subsidies, and contributions	345,550	348,675	312,158
99.0	Subtotal, direct obligations	357,936	361,370	324,840
99.0	Reimbursable obligations	6,232	6,145	6,042
99.9	Total obligations	364,168	367,515	330,882

Personnel Summary

Total number of full-time permanent positions	185	185	185
Total compensable workyears:			
Full-time equivalent employment	173	173	173
Full-time equivalent of overtime and holiday hours	1	1	1

NATIONAL AGRICULTURAL LIBRARY

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL LIBRARY

For necessary expenses of the National Agricultural Library, **[\$13,268,000] \$14,947,000: Provided**, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$35,000 shall be available for employment under 5 U.S.C. 3109: **Provided further**, That not to exceed **[\$775,000] \$675,000** shall be available pursuant to 7 U.S.C. 2250 for the alteration and repair of buildings and improvements: **Provided further**, That \$37,000 shall be available for a grant pursuant to section 1472 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3318). (5 U.S.C. 301, 552, 5946; 7 U.S.C. 450b, 450i, 2201, 2202, 2204, 2206, 2244, 2264, 2265, 3318; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-0300-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Agricultural information and library services	11,790	12,638	14,647
00.02	Repairs and maintenance of facilities	300	630	300
00.91	Total direct program	12,090	13,268	14,947
01.01	Reimbursable program	2,650	2,000	2,000
10.00	Total obligations	14,740	15,268	16,947
Financing:				
11.00	Offsetting collections from: Federal funds	-2,650	-2,000	-2,000
25.00	Unobligated balance lapsing	104		
40.00	Budget authority (appropriation)	12,194	13,268	14,947
Relation of obligations to outlays:				
71.00	Obligations incurred, net	12,090	13,268	14,947
72.40	Obligated balance, start of year	4,674	4,185	3,934
74.40	Obligated balance, end of year	-4,185	-3,934	-4,162
77.00	Adjustments in expired accounts	-220		
90.00	Outlays	12,359	13,519	14,719

The primary purpose of NAL is to acquire, preserve, and disseminate a comprehensive collection of reliable information in all phases of the agricultural and allied sciences.

Agricultural information and library services.—The National Agricultural Library provides a variety of information products and services through: (1) the administration of a unique collection of books, journals, and other information materials about food and agriculture to ensure accessibility to their contents; (2) the development and maintenance of cooperative efforts in the library and related information areas, with other Federal agencies and with educational institutions in each State; and (3) an active program of information dissemination. Increases are proposed for 1990 to enhance information services in water quality and quantity, to develop a coordinated network with the Land-Grant libraries, and to strengthen ongoing NAL programs.

Repairs and maintenance of facilities.—These funds are used for maintaining the library building.

Object Classification (in thousands of dollars)

Identification code	12-0300-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	5,050	5,203	5,700
11.3	Other than full-time permanent	167	200	200

General and special funds—Continued

NATIONAL AGRICULTURAL LIBRARY—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-0300-0-1-352	1988 actual	1989 est.	1990 est.
11.5	Other personnel compensation.....	72	100	100
11.9	Total personnel compensation.....	5,289	5,503	6,006
12.1	Civilian personnel benefits.....	763	828	910
13.0	Benefits for former personnel.....	5		
21.0	Travel and transportation of persons.....	80	86	93
22.0	Transportation of things.....	6	10	18
23.3	Communications, utilities, and miscellaneous charges...	749	800	850
24.0	Printing and reproduction.....	114	135	160
25.0	Other services.....	2,447	2,923	4,016
26.0	Supplies and materials.....	1,465	1,800	2,000
31.0	Equipment.....	840	850	900
41.0	Grants, subsidies, and contributions.....	333	333	
99.0	Subtotal, direct obligations.....	12,090	13,268	14,947
99.0	Reimbursable obligations.....	2,650	2,000	2,000
99.9	Total obligations.....	14,740	15,268	16,947

Personnel Summary

Direct:			
Total number of full-time permanent positions	182	182	183
Total compensable workyears:			
Full-time equivalent employment.....	175	168	180
Full-time equivalent of overtime and holiday hours.....	4	5	5
	<u> </u>	<u> </u>	<u> </u>
Reimbursable:			
Total number of full-time permanent positions	15	22	11
Total compensable workyears: Full-time equivalent employment.	15	22	11

NATIONAL AGRICULTURAL STATISTICS
SERVICE

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL STATISTICS SERVICE

For necessary expenses of the National Agricultural Statistics Service in conducting statistical reporting and service work, including crop and livestock estimates, statistical coordination and improvements, and marketing surveys, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627) and other laws, **[\$63,588,000] \$71,038,000: Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$40,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 411, 411a, 411b, 427, 471, 475, 476, 501, 951, 953, 955-57, 2201, 2202, 2248, 3103, 3311, 3504; 18 U.S.C. 1902, 1905, 2072; 42 U.S.C. 1891-93; 44 U.S.C. 3501-11; 50 U.S.C. 2061 et seq., 2251 et seq.; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1801-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Crop and livestock estimates.....	57,458	59,900	67,350
00.02	Statistical research and service.....	3,611	3,688	3,688
00.91	Total direct program.....	61,069	63,588	71,038
01.01	Reimbursable program.....	7,154	7,000	7,000
10.00	Total obligations.....	68,223	70,588	78,038
Financing:				
Offsetting collections from:				
11.00	Federal funds.....	— 5,952	— 5,800	— 5,800

14.00	Non-Federal sources.....	-1,202	-1,200	-1,200
25.00	Unobligated balance lapsing.....	107		
40.00	Budget authority (appropriation).....	61,176	63,588	71,038
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	61,069	63,588	71,038
72.40	Obligated balance, start of year.....	4,226	7,720	8,219
74.40	Obligated balance, end of year.....	-7,720	-8,219	-9,231
77.00	Adjustments in expired accounts.....	226		
90.00	Outlays.....	57,801	63,089	70,226

Crop and livestock estimates.—The Service provides the official National and State estimates of acreage, yield, and production of crops, stocks and value of farm commodities, and numbers of inventory values of livestock items. Data on approximately 120 crops and 45 livestock products are covered in some 300 reports issued each year. Data collected and published on prices paid and received by farmers are basic to computation of parity prices.

The work under this activity is conducted through 45 State offices serving the 50 States; most of these offices are operated as joint State and Federal services. Cooperative arrangements with State agencies provide additional State and county data. The major program modifications in 1990 are: an increase of \$1,450,000 for Probability Crop Yield Surveys and an increase of \$6,000,000 for Information Technology Improvements.

Statistical research and service.—This activity is designed to improve crop and livestock estimating techniques by improving sample survey designs and procedures and by testing new forecasting and estimating techniques, such as the use of satellite data.

Object Classification (in thousands of dollars)

Identification code	12-1801-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	28,309	29,266	29,379
11.3	Other than full-time permanent.....	942	973	977
11.5	Other personnel compensation.....	321	333	334
11.9	Total personnel compensation	29,572	30,572	30,690
12.1	Civilian personnel benefits	5,203	5,378	5,399
13.0	Benefits for former personnel	16	10	10
21.0	Travel and transportation of persons	1,051	1,320	1,400
22.0	Transportation of things.....	340	308	324
23.3	Communications, utilities, and miscellaneous charges...	3,482	3,306	3,494
24.0	Printing and reproduction	402	432	453
25.0	Other services.....	18,798	18,818	20,639
26.0	Supplies and materials.....	779	898	1,827
31.0	Equipment.....	1,424	2,546	6,802
43.0	Interest and dividends.....	2		
99.0	Subtotal, direct obligations.....	61,069	63,588	71,038
99.0	Reimbursable obligations	7,154	7,000	7,000
99.9	Total obligations.....	68,223	70,588	78,038

Personnel Summary

Total number of full-time permanent positions.....	975	975	965
Total compensable workyears:			
Full-time equivalent employment.....	1,032	1,047	1,032
Full-time equivalent of overtime and holiday hours.....	2	2	2

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8218-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	188	200	200
Financing:				
21.40	Unobligated balance available, start of year.....	-23		
60.00	Budget authority (appropriation) (permanent, indefinite).....	165	200	200
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	188	200	200
72.40	Obligated balance, start of year.....	126	39	39
74.40	Obligated balance, end of year.....	-39	-39	-39
90.00	Outlays.....	275	200	200

Miscellaneous funds received from local organizations, commodity groups, and others are available for dissemination of reports and for crop and livestock survey work under cooperative agreements (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code	12-8218-0-7-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	47	50	50
11.3	Other than full-time permanent.....	5	5	5
11.9	Total personnel compensation.....	52	55	55
12.1	Civilian personnel benefits.....	7	8	8
21.0	Travel and transportation of persons.....	1	1	1
23.3	Communications, utilities, and miscellaneous charges.....	35	36	36
24.0	Printing and reproduction.....	53	54	54
25.0	Other services.....	37	43	43
26.0	Supplies and materials.....	3	3	3
99.9	Total obligations.....	188	200	200

Personnel Summary

Total number of full-time permanent positions.....	1	1	1
Total compensable workyears: Full-time equivalent employment.....	2	2	2

ECONOMIC RESEARCH SERVICE

Federal Funds

General and special funds:

ECONOMIC RESEARCH SERVICE

For necessary expenses of the Economic Research Service in conducting economic research and service relating to agricultural production, marketing, and distribution, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and other laws, including economics of marketing; analyses relating to farm prices, income and population, and demand for farm products, use of resources in agriculture, adjustments, costs and returns in farming, and farm finance; research relating to the economic and marketing aspects of farmer cooperatives; and for [analyses] analysis of supply and demand for farm products in foreign countries and their effect on prospects for United States exports, progress in economic development and its relation to sales of farm products, assembly and analysis of agricultural trade statistics and analysis of international financial and monetary programs and policies as they affect the competitive position of United States farm products, [\$49,336,000] \$51,714,000; of which \$500,000 shall be available for investigation, determination and finding as to the effect upon the production of food and upon the agricultural economy of any proposed action affecting such subject matter pending before the Administrator of the Environmental Protection Agency for presentation, in the public interest, before said Adminis-

trator, other agencies or before the courts: *Provided*, That this appropriation shall be available to continue to gather statistics and conduct a special study on the price spread between the farmer and the consumer: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225): *Provided further*, That this appropriation shall be available for analysis of statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis. (7 U.S.C. 292, 411, 427, 1441a, 1704, 1761-68, 2201, 2202, 3103, 3291, 3311, 3504; 22 U.S.C. 3101; 42 U.S.C. 1891-93; 44 U.S.C. 3501-11; 50 U.S.C. 2061 et seq., 2251 et seq.; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1701-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Direct program.....	48,107	49,555	51,714
01.01	Reimbursable program.....	1,409	1,500	1,500
10.00	Total obligations.....	49,516	51,055	53,214
Financing:				
11.00	Offsetting collections from: Federal funds.....	-1,409	-1,500	-1,500
21.40	Unobligated balance available, start of year.....	-210	-219	
24.40	Unobligated balance available, end of year.....	219		
25.00	Unobligated balance lapsing.....	70		
40.00	Budget authority (appropriation).....	48,186	49,336	51,714
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	48,107	49,555	51,714
72.40	Obligated balance, start of year.....	7,476	8,095	8,620
74.40	Obligated balance, end of year.....	-8,095	-8,620	-9,632
77.00	Adjustments in expired accounts.....	-335		
90.00	Outlays.....	47,153	49,030	50,702

The Economic Research Service performs agricultural economic and other social science research, outlook forecasting, policy analysis, and data collection and management related to U.S. and international agriculture, food, natural resources, and rural America. 1990 funding includes \$2,450,000 for water quality data collection and analysis as part of the government-wide Water Quality Initiative.

Object Classification (in thousands of dollars)

Identification code	12-1701-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	29,147	32,191	32,130
11.3	Other than full-time permanent.....	379	419	418
11.5	Other personnel compensation.....	292	322	321
11.9	Total personnel compensation.....	29,818	32,932	32,869
12.1	Civilian personnel benefits.....	4,509	5,135	5,126
13.0	Benefits for former personnel.....	18	18	18
21.0	Travel and transportation of persons.....	683	798	833
22.0	Transportation of things.....	73	140	146
23.3	Communications, utilities, and miscellaneous charges.....	920	947	987
24.0	Printing and reproduction.....	424	441	460
25.0	Other services.....	9,277	7,624	9,691
26.0	Supplies and materials.....	601	550	573
31.0	Equipment.....	1,784	970	1,011
99.0	Subtotal, direct obligations.....	48,107	49,555	51,714
99.0	Reimbursable obligations.....	1,409	1,500	1,500
99.9	Total obligations.....	49,516	51,055	53,214

Personnel Summary

Total number of full-time permanent positions.....	751	820	810
Total compensable workyears: Full-time equivalent employment.....	790	859	849

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8227-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	83	229	200
Financing:				
21.40	Unobligated balance available, start of year.....	-20	-29	
24.40	Unobligated balance available, end of year.....	29		
60.00	Budget authority (appropriation) (permanent, indefinite).....	91	200	200
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	83	229	200
72.40	Obligated balance, start of year.....	-3	17	46
74.40	Obligated balance, end of year.....	-17	-46	-46
90.00	Outlays.....	63	200	200

Miscellaneous funds received from States, local organizations, and others are available for support of economic research and analysis (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code	12-8227-0-7-352	1988 actual	1989 est.	1990 est.
11.1	Personnel compensation: Full-time permanent.....	10	35	35
12.1	Civilian personnel benefits.....	2	9	9
23.3	Communications, utilities, and miscellaneous charges.....	7	16	16
24.0	Printing and reproduction.....	8	10	10
25.0	Other services.....	53	159	130
26.0	Supplies and materials.....	3		
99.9	Total obligations.....	83	229	200

Personnel Summary

Total number of full-time positions.....	1	1	1
Total compensable work years: Full-time equivalent employment.....	1	1	1

WORLD AGRICULTURAL OUTLOOK BOARD

Federal Funds

General and special funds:

WORLD AGRICULTURAL OUTLOOK BOARD

For necessary expenses of the World Agricultural Outlook Board to coordinate and review all commodity and aggregate agricultural and food data used to develop outlook and situation material within the Department of Agriculture, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1622g), **[\$1,820,000] \$2,045,000: Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2100-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Direct program.....	1,719	1,820	2,045
01.01	Reimbursable program.....	32	29	30
10.00	Total obligations.....	1,751	1,849	2,075
Financing:				
11.00	Offsetting collections from: Federal funds.....	-32	-29	-30

25.00	Unobligated balance lapsing.....	11		
40.00	Budget authority (appropriation).....	1,730	1,820	2,045
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	1,719	1,820	2,045
72.40	Obligated balance, start of year.....	361	374	395
74.40	Obligated balance, end of year.....	-374	-395	-413
77.00	Adjustments in expired accounts.....	42		
90.00	Outlays.....	1,747	1,799	2,027

The World Agricultural Outlook Board (WAOB) was established to provide a single focal point for the Nation's economic intelligence related to domestic and international food and agriculture.

The objectives of the WAOB are to improve the consistency, objectivity, and reliability of outlook and situation material being disseminated to the public and to integrate and coordinate USDA domestic and international economic information assistance.

The WAOB carries out these objectives through daily market surveillance and special analyses of international and domestic agricultural developments, direct participation in the planning of research programs supporting outlook and situation activities, and coordination of all departmental activities relating to weather and climate and remote sensing. The 1990 budget includes funds for economic analysis and coordination of long-term supply/demand estimates, meteorological data base expansion for improved crop forecasting, and a study of remote sensing.

Object Classification (in thousands of dollars)

Identification code	12-2100-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	1,204	1,208	1,302
11.3	Other than full-time permanent.....	13	10	10
11.9	Total personnel compensation.....	1,217	1,218	1,312
12.1	Civilian personnel benefits.....	156	170	183
21.0	Travel and transportation of persons.....	31	34	37
23.3	Communications, utilities, and miscellaneous charges.....	56	50	50
24.0	Printing and reproduction.....	27	19	19
25.0	Other services.....	146	229	314
26.0	Supplies and materials.....	49	32	37
31.0	Equipment.....	37	68	93
99.0	Subtotal, direct obligations.....	1,719	1,820	2,045
99.0	Reimbursable obligations.....	32	29	30
99.9	Total obligations.....	1,751	1,849	2,075

Personnel Summary

Total number of full-time permanent positions.....	27	30	32
Total compensable workyears: Full-time equivalent employment.....	27	30	32

FOREIGN AGRICULTURAL SERVICE

Federal Funds

General and special funds:

FOREIGN AGRICULTURAL SERVICE

For necessary expenses of the Foreign Agricultural Service, including carrying out title VI of the Agricultural Act of 1954, as amended (7 U.S.C. 1761-1768), market development activities abroad, and for enabling the Secretary to coordinate and integrate activities of the Department in connection with foreign agricultural work, including not to exceed \$110,000 for representation allowances and for expenses pursuant to section 8 of the Act approved August 3, 1956 (7 U.S.C.

1766), [\$95,017,000] \$98,620,000: Provided, That this appropriation shall be available to obtain statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis.

【AGRICULTURAL TRADE MISSIONS】

【For necessary expenses for agricultural aid and trade missions as authorized by Public Law 100-202, \$400,000.】

GENERAL SALES MANAGER

(INCLUDING TRANSFERS OF FUNDS)

Not to exceed 【\$7,200,000】 \$7,630,000 may be transferred from the Commodity Credit Corporation funds to support the General Sales Manager 【, of which up to \$4,000,000 shall be available only for the purpose of selling surplus agricultural commodities from Commodity Credit Corporation inventory in world trade at competitive prices for the purpose of regaining and retaining our normal share of world markets】. The General Sales Manager shall report directly to the Secretary of Agriculture. The General Sales Manager shall obtain, assimilate, and analyze all available information on developments related to private sales, as well as those funded by the Corporation, including grade and quality as sold and as delivered, including information relating to the effectiveness of greater reliance by the General Sales Manager upon loan guarantees as contrasted to direct loans for financing commercial export sales of agricultural commodities out of private stocks on credit terms, as provided in titles I and II of the Agricultural Trade Act of 1978, Public Law 95-501, and shall submit 【quarterly】 annual reports to the appropriate committees of Congress concerning such developments. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code 12-2900-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:			
Direct program:			
00.01 Foreign agricultural affairs.....	26,136	28,144	30,546
00.02 Foreign market information and access.....	13,481	14,339	14,339
00.03 Foreign market development.....	51,674	52,934	53,735
00.91 Total direct program.....	91,291	95,417	98,620
01.01 Reimbursable program.....	3,040	3,251	3,251
10.00 Total obligations.....	94,331	98,668	101,871
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-2,753	-2,995	-2,995
14.00 Non-Federal sources.....	-287	-256	-256
25.00 Unobligated balance lapsing.....	926		
40.00 Budget authority (appropriation).....	92,217	95,417	98,620
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	91,291	95,417	98,620
72.40 Obligated balance, start of year.....	53,771	58,929	60,880
74.40 Obligated balance, end of year.....	-58,929	-60,880	-60,991
77.00 Adjustments in expired accounts.....	-1,779		
90.00 Outlays.....	84,354	93,466	98,509

Note.—Includes \$3,203 thousand in budget authority in 1990 for activities previously financed from:

(In thousands of dollars)	1988 actual	1989 estimate
Department of State:		
Salaries and expenses.....	2,544	2,726
Acquisition and maintenance of buildings abroad.....	294	315

The Foreign Agricultural Service mission is to help American farmers and traders take maximum advantage of increased opportunities to sell U.S. agricultural commodities abroad and to help increase U.S. farm income.

Activities are conducted within three program areas:

Foreign agricultural affairs.—The Service maintains agricultural counselors, attachés or trade officers at 75 foreign posts to assist overseas development of markets for U.S. farm commodities. They work closely with numerous U.S. agricultural trade groups and maintain significant contacts with foreign governments and trad-

ers to promote market access for U.S. farm products. They also file annually about 5,000 comprehensive reports regarding foreign agricultural production, supply, demand, marketing and trade policy developments to keep U.S. agriculture, industry, and Government currently informed.

PROGRAM STATISTICS

	1988 actual	1989 est.	1990 est.
Number of countries covered.....	110	110	110
Number of trade and Government visitors.....	26,000	27,000	27,000
Number of posts accessible by telecommunications ¹	66	70	74

¹ Global Economic Data Exchange System.

Foreign market information and access.—Under this broad program heading, the Service initiates, directs, and coordinates the Department's formulation of trade policies and programs with the goal of maintaining and expanding world markets for U.S. agricultural products. The Service is responsible for the development and maintenance of the USDA statistical data base encompassing foreign production estimates, trade data, export forecasts, economic indicators, price data and export sales reporting. These data are collected, analyzed, and disseminated to U.S. farm and trade groups providing ready access to reliable information to assess short-term changes in world agricultural supply and demand conditions by commodity.

The analyses of world commodity conditions provide the information necessary to develop export marketing strategies that can be used by the Department not only to gain market access but to enhance the long term market development plans for major U.S. commodities.

Foreign market development.—This program provides funding support to 47 commodity associations (cooperators), 2 contractors participating in the export incentive program, 4 regional groups (representing 47 State departments of agriculture) and the National Association of State Departments of Agriculture. Under FAS guidance and supervision, these organizations conduct an extensive worldwide market development program on behalf of the U.S. farm sector. In addition, the Service develops and operates a worldwide system of multicommodity promotional programs utilizing product exhibits, trade teams, trade services, market information programs, and trade referral services to expand overseas markets. Historically, FAS contributes approximately one-third of the total annual cost of this program.

PROGRAM STATISTICS

	1988 actual	1989 est.	1990 est.
Number of commodity associations and firms actively working with FAS.....	75	80	80
Number of agricultural trade offices (ATO).....	15	15	15
Number of countries covered by ATO's.....	33	33	33
Number of visitors to ATO's.....	8,000	8,300	9,000

Object Classification (in thousands of dollars)

Identification code 12-2900-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	25,918	26,902	26,718
11.3 Other than full-time permanent.....	687	853	853
11.5 Other personnel compensation.....	793	820	820
11.9 Total personnel compensation.....	27,398	28,575	28,391
12.1 Civilian personnel benefits.....	5,106	6,106	6,128
13.0 Benefits for former personnel.....	425	458	458
21.0 Travel and transportation of persons.....	3,018	3,458	3,512

General and special funds—Continued

GENERAL SALES MANAGER—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-2900-0-1-352	1988 actual	1989 est.	1990 est.
22.0	Transportation of things.....	1,178	1,203	1,135
23.2	Rental payments to others.....	5,840	6,379	6,379
23.3	Communications, utilities, and miscellaneous charges...	1,504	1,635	1,700
24.0	Printing and reproduction.....	871	828	1,066
25.0	Other services.....	43,259	43,931	47,023
26.0	Supplies and materials.....	1,291	1,541	1,554
31.0	Equipment.....	1,377	1,298	1,269
42.0	Insurance claims and indemnities.....	24	5	5
99.0	Subtotal, direct obligations.....	91,291	95,417	98,620
99.0	Reimbursable obligations.....	3,040	3,251	3,251
99.9	Total obligations.....	94,331	98,668	101,871

Personnel Summary

Direct:				
Total number of full-time permanent positions.....	722	722	712	
Total compensable workyears:				
Full-time equivalent employment.....	716	716	706	
Full-time equivalent of overtime and holiday hours.....	2	2	2	
Reimbursable:				
Total number of full-time permanent positions.....	2	2	2	
Total compensable workyears: Full-time equivalent employment.	2	2	2	

OFFICE OF INTERNATIONAL COOPERATION
AND DEVELOPMENT

Federal Funds

General and special funds:

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT
(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Office of International Cooperation and Development to coordinate, plan, and direct activities involving international development, technical assistance and training, and international scientific and technical cooperation in the Department of Agriculture, including those authorized by the Food and Agriculture Act of 1977 (7 U.S.C. 3291), [\$5,319,000] \$4,983,000: *Provided*, That not to exceed \$3,000 of this amount shall be available for official reception and representation expenses as authorized by 7 U.S.C. 1766: *Provided further*, That in addition, funds available to the Department of Agriculture shall be available to assist an international organization in meeting the costs, including salaries, fringe benefits and other associated costs, related to the employment by the organization of Federal personnel that may transfer to the organization under the provisions of 5 U.S.C. 3581-3584, or of other well-qualified United States citizens, for the performance of activities that contribute to increased understanding of international agricultural issues, with transfer of funds for this purpose from one appropriation to another or to a single account authorized, such funds remaining available until expended: *Provided further*, That the Office may utilize advances of funds, or reimburse this appropriation for expenditures made on behalf of Federal agencies, public and private organizations and institutions under agreements executed pursuant to the agricultural food production assistance programs (7 U.S.C. 1736) and the foreign assistance programs of the International Development Cooperation Administration (22 U.S.C. 2392). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3200-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	International agricultural development.....	1,792	1,792	785
00.02	International scientific and technical cooperation.....	3,503	3,527	4,198
00.91	Total direct program.....	5,295	5,319	4,983

Reimbursable program:				
01.01	Technical assistance and analyses to aid foreign development.....	22,739	23,401	25,661
01.02	Subsistence, tuitions, and training for foreign nationals in the United States.....	13,445	13,836	15,172
01.03	International research.....	1,034	1,064	1,167
01.91	Total reimbursable program.....	37,218	38,302	42,000
10.00	Total obligations.....	42,513	43,621	46,983
Financing:				
11.00	Offsetting collections from: Federal funds.....	-37,218	-38,302	-42,000
40.00	Budget authority (appropriation).....	5,295	5,319	4,983
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	5,295	5,319	4,983
72.10	Receivables in excess of obligations, start of year.....	-66,418	-79,248	-79,248
74.10	Receivables in excess of obligations, end of year.....	79,248	79,248	79,248
77.00	Adjustments in expired accounts.....	-3,538		
90.00	Outlays.....	14,587	5,319	4,983

The mission of the Office of International Cooperation and Development (OICD) is to promote U.S. agriculture and to advance the agriculture of developing countries as parts of a complementary global agricultural system capable of providing ample food and fiber for all people.

International agricultural development.—OICD analyzes agricultural policy issues related to USDA's international agricultural development efforts, and supports the International Science and Education Council. The Agency also reviews food aid development activities supported by Public Law 480 Titles I and III agreements.

International scientific and technical cooperation.—OICD manages the Department's bilateral exchange and cooperative research programs with foreign governments and institutions in order to strengthen the role of science and technology in the ongoing effort to stabilize world food supplies and to increase the efficiency with which world resources are used. Priorities and criteria for these programs are based on domestic research priorities, potential benefits to U.S. agricultural production, and the availability of desired technologies. OICD coordinates USDA's and the U.S. Government's participation in approximately 30 international organizations concerned with food, agriculture and rural development.

Reimbursable program.—OICD, utilizing USDA and university expertise, provides technical assistance and training to developing countries at the request of AID and international organizations. OICD manages technical assistance projects in over 50 countries, focusing on land and water management, crop and livestock production and marketing, forestry, pest control, resource conservation and other areas. OICD offers a technical and management training program in agriculture and rural development to participants from foreign countries and designees of international organizations.

Object Classification (in thousands of dollars)

Identification code	12-3200-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	2,270	2,315	2,348
11.3	Other than full-time permanent.....	72	73	74

11.5	Other personnel compensation.....	48	49	49
11.9	Total personnel compensation.....	2,389	2,437	2,471
12.1	Civilian personnel benefits.....	399	406	413
21.0	Travel and transportation of persons.....	519	518	410
22.0	Transportation of things.....	12	12	11
23.2	Rental payments to others.....	2	2	2
23.3	Communications, utilities, and miscellaneous charges.....	42	38	35
24.0	Printing and reproduction.....	3	2	2
25.0	Other services.....	1,174	1,156	1,036
26.0	Supplies and materials.....	17	17	28
31.0	Equipment.....	41	41	75
41.0	Grants, subsidies, and contributions.....	696	690	500
99.0	Subtotal, direct obligations.....	5,295	5,319	4,983
99.0	Reimbursable obligations.....	37,218	38,302	42,000
99.9	Total obligations.....	42,513	43,621	46,983

Personnel Summary

Direct:				
Total number of full-time permanent positions.....	48	48	49	
Total compensable workyears: Full-time equivalent employment.....	61	60	61	
Reimbursements:				
Total number of full-time permanent positions.....	118	118	118	
Total compensable workyears:				
Full-time equivalent employment.....	131	131	115	
Full-time equivalent of overtime and holiday hours.....	2	2	2	

【SCIENTIFIC ACTIVITIES OVERSEAS (FOREIGN CURRENCY PROGRAM)】

【For payments in foreign currencies owed to or owned by the United States for market development research authorized by section 104(b)(1) and for agricultural and forestry research and other functions related thereto authorized by section 104(b)(3) of the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1704(b)(1), (3)), \$1,000,000: *Provided*, That this appropriation shall be available, in addition to other appropriations for these purposes, for payments in the foregoing currencies: *Provided further*, That funds appropriated herein shall be used for payments in such foreign currencies as the Department determines are needed and can be used most effectively to carry out the purposes of this paragraph: *Provided further*, That not to exceed \$25,000 of this appropriation shall be available for payments in foreign currencies for expenses of employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), as amended by 5 U.S.C. 3109.】
(*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code 12-1404-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Market development research (sec. 104(b)(1)).....	349	100	40
00.02 Agricultural and forestry research (sec. 104(b)(3)).....	3,137	900	360
10.00 Total obligations.....	3,486	1,000	400
Financing:			
21.40 Unobligated balance available, start of year.....	-2,699	-713	-713
24.40 Unobligated balance available, end of year.....	713	713	313
40.00 Budget authority (appropriation).....	1,500	1,000	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	3,486	1,000	400
72.40 Obligated balance, start of year.....	11,698	11,621	11,621
74.40 Obligated balance, end of year.....	-11,621	-11,621	-11,621
90.00 Outlays.....	3,563	1,000	400

As authorized by the Agricultural Trade Development and Assistance Act of 1954 (Public Law 480), as amended, USDA uses foreign currencies to support research on problems of mutual interest to the United States and participating foreign countries. After 1989, special foreign currency programs will be discontinued.

Object Classification (in thousands of dollars)

Identification code 12-1404-0-1-352	1988 actual	1989 est.	1990 est.
21.0 Travel and transportation of persons.....	113	90	40
22.0 Transportation of things.....	1	1	1
23.3 Communications, utilities, and miscellaneous charges.....	2	2	2
25.0 Other services.....	282	140	75
26.0 Supplies and materials.....	4	5	5
41.0 Grants, subsidies, and contributions.....	3,084	762	277
99.9 Total obligations.....	3,486	1,000	400

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code 12-8232-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:			
10.00 Total obligations.....	4,135	3,935	3,935
Financing:			
21.40 Unobligated balance available, start of year.....	-2,946	-2,025	-2,025
24.40 Unobligated balance available, end of year.....	2,025	2,025	2,025
60.00 Budget authority (appropriation) (permanent, indefinite).....	3,213	3,935	3,935
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	4,135	3,935	3,935
72.40 Obligated balance, start of year.....	1,816	765	765
74.40 Obligated balance, end of year.....	-765	-765	-765
90.00 Outlays.....	5,186	3,935	3,935

Miscellaneous funds are received from the Department of State and from Saudi Arabia and other developing countries for USDA development assistance and international research projects (22 U.S.C. 2392).

Object Classification (in thousands of dollars)

Identification code 12-8232-0-7-352	1988 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent.....	416	429	433
11.5 Other personnel compensation.....	43	44	45
11.9 Total personnel compensation.....	459	473	478
12.1 Civilian personnel benefits.....	118	102	102
21.0 Travel and transportation of persons.....	174	151	151
22.0 Transportation of things.....	4	4	4
23.2 Rental payments to others.....	61	52	52
23.3 Communications, utilities, and miscellaneous charges.....	40	35	35
24.0 Printing and reproduction.....	2	2	2
25.0 Other services.....	1,972	1,986	1,981
26.0 Supplies and materials.....	94	82	82
31.0 Equipment.....	153	132	132
41.0 Grants, subsidies, and contributions.....	1,058	916	916
99.9 Total obligations.....	4,135	3,935	3,935

Personnel Summary

Total number of full-time permanent positions.....	16	16	16
Total compensable workyears: Full-time equivalent employment.....	16	16	16

FOREIGN ASSISTANCE PROGRAMS

Facilities and funds of the Commodity Credit Corporation may by law be used in carrying out programs for exporting agricultural commodities.

Included in this category are the following activities carried out under the Agricultural Trade Development and Assistance Act of 1954, Public Law 480, 83d Con-

gress, as amended: Financing sales of agricultural commodities for dollars on credit terms, for convertible foreign currency on credit terms, or for convertible foreign currency for use under section 108 of the Act; furnishing commodities to carry out the Food for Progress Act of 1985 (titles I and III); and for dispositions abroad (title II).

No agreements to finance sales under the authority of title I or programs of assistance under title II may be entered into after December 31, 1990.

Federal Funds

General and special funds:

PUBLIC LAW 480

(INCLUDING TRANSFERS OF FUNDS)

For expenses during the current fiscal year, not otherwise recoverable, and unrecovered prior years' costs, including interest thereon, under the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1691, 1701-1715, 1721-1726, 1727-1727f, 1731-1736g), as follows: (1) financing the sale of agricultural commodities for convertible foreign currencies and for dollars on credit terms pursuant to titles I and III of said Act, or for convertible foreign currency for use under 7 U.S.C. 1708, and for furnishing commodities to carry out the Food for Progress Act of 1985, not more than **[\$851,900,000]** \$817,000,000, of which **[\$468,100,000]** \$265,945,000 is hereby appropriated and the balance derived from proceeds from sales of foreign currencies and dollar loan repayments, repayments on long-term credit sales, carryover balances and commodities made available from the inventories of the Commodity Credit Corporation by the Secretary of Agriculture pursuant to sections 102 and 403(b) of said Act, and (2) commodities supplied in connection with dispositions abroad, pursuant to title II of said Act, not more than **[\$630,000,000]** \$665,000,000, of which **[\$630,000,000]** \$665,000,000 is hereby appropriated: *Provided*, That not to exceed **[10]** 15 per centum of the funds made available to carry out any title to this paragraph may be used to carry out any other title of this paragraph. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2274-0-1-151	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Financing the sale of agricultural commodities for foreign currencies and for dollars on credit terms (titles I and III).....	763,622	851,900	817,000
00.02	Commodities supplied in connection with dispositions abroad (title II).....	715,200	630,000	665,000
00.91	Total program level.....	1,478,822	1,481,900	1,482,000
01.01	Amount financed by balance in CCC and by receipts.....	-419,226	-383,800	-551,055
10.00	Total obligations (object class 25.0).....	1,059,596	1,098,100	930,945
Financing:				
40.00	Budget authority (appropriation).....	1,059,596	1,098,100	930,945
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	1,059,596	1,098,100	930,945
90.00	Outlays.....	1,059,596	1,098,100	930,945

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)				
Enacted/requested:	1988 actual	1989 est.	1990 est.	
Budget authority.....	1,059,596	1,098,100	930,945	
Outlays.....	1,059,596	1,098,100	930,945	
Credit reform:				
Budget authority.....			-739,530	
Outlays.....			-739,530	
Total:				
Budget authority.....	1,059,596	1,098,100	191,415	
Outlays.....	1,059,596	1,098,100	191,415	

Status of Direct Loans (in thousands of dollars)

Identification code	12-2274-0-1-151	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....			
1131	Direct loan obligations exempt from limitation.....	837,358	790,900	747,000
1150	Total direct loan obligations.....	837,358	790,900	747,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	11,219,302	11,632,252	12,214,245
1231	Disbursements: Direct loan disbursements.....	762,061	790,900	747,000
1251	Repayments: Repayments and prepayments.....	-424,408	-208,907	-198,090
1261	Adjustments: Capitalized interest.....	75,297		
1290	Outstanding, end of year.....	11,632,252	12,214,245	12,763,155
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent).....	73.2	72.6	71.2
1330	Subsidy amount (in thousands of dollars).....	557,827	574,510	531,864

RECONCILIATION OF PROGRAM LEVEL TO PROGRAM COSTS FUNDED BY CCC

(In thousands of dollars)

Titles I/II	1988 actual	1989 est.	1990 est.
Gross commodity costs.....	715,778	807,000	762,500
Ocean freight differential and ocean transportation.....	67,113	61,000	70,000
Subtotal.....	782,891	868,000	832,500
Initial payments to exporters.....	-19,269	-16,100	-15,500
Total program level, current year.....	763,622	851,900	817,000
Prior year obligations adjusted.....	43,246		
Prior year obligations financed.....	210,972	211,096	211,096
Obligations financed in succeeding year.....	-211,096	-211,096	-211,096
Total program costs, funded.....	806,744	851,900	817,000
Title II			
Commodity costs.....	458,300	450,000	448,000
Ocean and inland transportation.....	256,900	180,000	217,000
Total program level, current year.....	715,200	630,000	665,000
Prior year obligations financed.....	446,329	626,612	626,612
Obligations financed in succeeding year.....	-626,612	-626,612	-626,612
Total program costs, funded.....	534,917	630,000	665,000

Financing the sale of agricultural commodities for convertible foreign currencies and for dollars on credit terms; for convertible foreign currency for use under section 108; and furnishing commodities to carry out the Food for Progress Act of 1985 (titles I and III).—The Corporation finances all sales made pursuant to agreements concluded under the authority of title I, and may serve as the purchasing or shipping agent, or both, if the purchaser so requests. Sales are made to friendly countries—as defined in section 103(d) of the act—and must not displace expected commercial sales for cash dollars (secs. 103 (c) and (n)).

Agreements may not be made under title I in any calendar year which call for an appropriation to reimburse the Corporation in excess of \$1.9 billion, plus unused prior years' authorizations.

Whenever practicable, terms of agreements must require payment at time of delivery of not less than 5% of the purchase price in dollars or in currencies convertible to dollars. These initial payments are applied against costs to reduce appropriation requests.

When U.S.-flag vessels are required to ship commodities under this title, the Corporation will pay the difference between U.S.-flag rates and foreign-flag rates. In limited cases, full transportation costs to port of entry or point of entry abroad may be included along with the cost of the commodity in the amount financed by CCC in order to ensure that U.S. food aid would reach the most needy recipients.

Use of foreign currency (title I).—Certain U.S. uses of foreign currencies are subject to the appropriation process. The Corporation is reimbursed for the dollar value of currencies so used. Proceeds from sales of foreign currencies and from dollar repayments of foreign currency loans are applied as a reduction in appropriation requests.

Financing sales of agricultural commodities for dollars or convertible foreign currencies on credit terms (title I).—Agreements are made with friendly countries for delivery in annual installments for not more than 10 years from the date of the agreement subject to the availability of the commodity.

Credit terms are to be no less favorable than those required by section 122 of the Foreign Assistance Act of 1961, as amended, for loans made under that section.

Repayments under dollar credit agreements are not more than 20 years with a grace period of not more than 2 years on repayment of principal. Convertible foreign currency terms permit repayment of up to 40 years with deferral of principal payments for up to 10 years. As payments are received each year, they are applied against current costs to reduce appropriation requests.

Financing sales of agricultural commodities for convertible foreign currencies to be used pursuant to section 108 (title I).—Title I sales may be financed for convertible foreign currencies which are then loaned to financial intermediaries in the recipient country pursuant to agreements whereby the intermediaries would reloan the funds to promote private enterprise. Funds repaid by the financial intermediaries may be used to finance additional private enterprise investment, develop new markets, pay U.S. obligations, or be converted to dollars.

Furnishing commodities to carry out the Food for Progress Act of 1985 (title I).—Funds appropriated to carry out title I may be used to furnish commodities to carry out the Food for Progress Act of 1985. Such commodities may be furnished on credit terms or on a grant basis in order to assist countries that have made a commitment to introduce and expand free enterprise elements in their agricultural economies.

Total title I agreements made since inception to September 30, 1988, amount to \$17,596.6 million cost value, including ocean freight for shipment on U.S. ships. Major commodities are wheat, cotton, oils, rice, and feed grains. Payments received during the period amount to \$4,884.5 million, of which \$2,955.3 million was applied to principal and \$1,929.2 million to interest.

The following table reflects the composition of the combined appropriations (in thousands of dollars):

SALES FOR DOLLARS ON CREDIT TERMS

Item:	1988 actual	1989 est.	1990 est.
Expenses of shipments:			
Commodity costs:			
Foreign currency.....	41,430	18,700	19,900
Long-term credit.....	705,173	772,200	727,100
Total commodity costs.....	746,603	790,900	747,000
Ocean freight and freight differential (support of U.S. Merchant Marine):			
Foreign currency.....	4,427	2,100	1,700
Long-term credit.....	55,714	58,900	68,300
Total ocean freight and freight differential.....	60,141	61,000	70,000
Total foreign currency.....	45,857	20,800	21,600
Total long-term credit.....	760,887	831,100	795,400
Total expenses of shipments.....	806,744	851,900	817,000
Deduct collections:			
Proceeds from sales and use of currencies and loan repayments (foreign currency).....	—130,256		
Payments from foreign governments, including interest, applied to reduce appropriation (long-term credit).....	—437,835	—332,000	—344,000
Total foreign currency.....	—84,399	20,800	21,600
Total long-term credit.....	323,052	499,100	451,400
Total.....	238,653	519,900	473,000
Prior years' costs or funds brought or carried forward:			
1987: Funds: Long-term credit.....	—364,209		
1988: Funds: Long-term credit.....	469,952	—469,952	
1989: Funds: Long-term credit.....		418,152	—418,152
1990: Funds: Long-term credit.....			211,097
Foreign currency funds applied to long-term credit costs:			
Foreign currency.....	130,256		
Long-term credit.....	—130,256		
Appropriation or estimate: Long-term credit.....	344,396	468,100	265,945

Commodities supplied in connection with dispositions abroad (title II).—Under title II, agricultural commodities are furnished to developing countries to meet famine or other emergency relief needs and to combat malnutrition. They are furnished through friendly governments, private voluntary agencies, foreign nonprofit voluntary agencies if no such U.S. agency is available, and intergovernmental organizations such as the United Nations World Food Program.

The Corporation is authorized to pay the costs of acquisition, packaging, processing, enrichment, preservation, fortification, transportation, handling, and other incidental costs incurred up to the time of delivery to U.S. ports. The Corporation also pays ocean freight charges, and pays transportation costs to points of entry other than ports in the case of landlocked countries, where carriers to a specific country are unavailable, where ports cannot be used effectively, or where a substantial saving in costs or time can be obtained, and pays general average contributions arising from ocean transport. In addition, transportation costs from designated points of entry or ports of entry abroad to storage and distribution sites and associated storage and distribution costs may be paid for commodities made available to meet urgent and extraordinary relief requirements.

Up to \$7.5 million each year may be used to buy foreign currencies accruing under title I of this act to meet costs directed to community and other self-help activities designed to alleviate the causes of the need for such aid. Such costs may not include personnel and

General and special funds—Continued

PUBLIC LAW 480—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

administrative costs of cooperating sponsors, distributing agencies and recipient agencies.

Through September 30, 1988, appropriations totaling \$19,850 million were authorized. Beginning October 1, 1985, no programs of assistance shall be undertaken under this title during any fiscal year which call for an appropriation of more than \$1 billion to reimburse the Corporation. This limitation applies to costs incurred, including its investment in commodities (but only on the basis of a price not greater than the export market price of commodities acquired under a price support program), plus any amount by which programs of assistance undertaken under this title in the preceding fiscal year have called or will call for appropriations in amounts less than authorized during the preceding year. This limitation may be waived if the President determines that a waiver is necessary to undertake programs to meet urgent humanitarian needs. Any incidental sales proceeds and proceeds from loss, damage, and other claims are applied against costs to reflect a reduction in appropriation requests.

The following reflects the composition of the appropriations (in thousands of dollars):

COMMODITIES SUPPLIED IN CONNECTION WITH DISPOSITIONS ABROAD

Item:	1988 actual	1989 est.	1990 est.
Expenses of shipments:			
Commodity Credit Corporation stocks and other costs in connection with commodities supplied.....	303,779	450,000	448,000
Ocean transportation.....	231,138	180,000	217,000
Total program costs.....	534,917	630,000	665,000
Prior years' costs or funds brought or carried forward:			
1987: Funds.....	-414,732		
1988: Funds.....	595,015	-595,015	
1989: Funds.....		595,015	-595,015
1990: Funds.....			595,015
Appropriation or estimate.....	715,200	630,000	665,000

PUBLIC LAW 480

(Proposed for latest transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-2274-6-1-151	1988 actual	1989 est.	1990 est.
Program by activities:			
Direct program:			
00.01 Financing the sale of agricultural commodities for foreign currencies and for dollars on credit terms (titles I and III).....			-747,000
00.91 Total program level funded.....			-747,000
01.01 Amount financed by balance in CCC and by receipts.....			-7,470
10.00 Total obligations (object class 25.0).....			-739,530
Financing:			
40.00 Budget authority (appropriation).....			-739,530
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....			-739,530
90.00 Outlays.....			-739,530

Status of Direct Loans (in thousands of dollars)

Identification code 12-2274-6-1-151	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans.....			
1131 Direct loan obligations exempt from limitation.....			-747,000
1150 Total direct loan obligations.....			-747,000
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements.....			-747,000
1251 Repayments: Repayments and prepayments.....			7,470
1290 Outstanding, end of year.....			-739,530
Estimate of direct loan subsidy:			
1320 Subsidy rate (in percent).....			-71.2
1330 Subsidy amount (in thousands of dollars).....			-531,864

This schedule shows the effects of the Administration's credit reform proposal. All new activity in this program in 1990 and beyond is recorded in a corresponding proposed general fund subsidy account that follows. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

PUBLIC LAW 480 LOAN SUBSIDIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-2276-6-1-151	1988 actual	1989 est.	1990 est.
Program by activities:			
10.00 Total obligations (object class 41.0).....			531,864
Financing:			
40.00 Budget authority (appropriation).....			531,864
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....			531,864
90.00 Outlays.....			531,864

Status of Direct Loans (in thousands of dollars)

Identification code 12-2276-6-1-151	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans.....			747,000
1150 Total direct loan obligations.....			747,000
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements.....			747,000
1251 Repayments: Repayments and prepayments.....			-7,470
1290 Outstanding, end of year.....			739,530
Estimate of direct loan subsidy:			
1320 Subsidy rate (in percent).....			71.2
1330 Subsidy amount (in thousands of dollars).....			531,864

This schedule shows the effects of the Administration's credit reform proposal. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Public Law 480 direct loan obligations. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES *

* See Part II for additional information.

(INCLUDING TRANSFERS OF FUNDS)

For necessary administrative expenses of the Agricultural Stabilization and Conservation Service, including expenses to formulate and carry out programs authorized by title III of the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1301-1393); the Agricultural Act of 1949, as amended (7 U.S.C. 1421 et seq.); sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act, as amended and supplemented (16 U.S.C. 590g-590o, 590p(a), 590p(f), and 590q); sections 1001 to 1004, 1006 to 1008, and 1010 of the Agricultural Act of 1970 as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501 to 1504, 1506 to 1508, and 1510); the Water Bank Act, as amended (16 U.S.C. 1301-1311); the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101); sections 202(c) and 205 of title II of the Colorado River Basin Salinity Control Act of 1974, as amended (43 U.S.C. 1592(c), 1595); sections 401, 402, and 404 to 406 of the Agricultural Credit Act of 1978 (16 U.S.C. 2201 to 2205); the United States Warehouse Act as amended (7 U.S.C. 241-273); and laws pertaining to the Commodity Credit Corporation, not to exceed \$580,000,000 \$632,588,000, to be derived by transfer from the Commodity Credit Corporation fund: *Provided*, That other funds made available to the Agricultural Stabilization and Conservation Service for authorized activities may be advanced to and merged with this account: *Provided further*, That these funds shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That no part of the funds made available under this Act shall be used (1) to influence the vote in any referendum; (2) to influence agricultural legislation, except as permitted in 18 U.S.C. 1913; or (3) for salaries or other expenses of members of county and community committees established pursuant to section 8(b) of the Soil Conservation and Domestic Allotment Act, as amended, for engaging in any activities other than advisory and supervisory duties and delegated program functions prescribed in administrative regulations. (7 U.S.C. 135b, 442-445, 447-449, 450j-1, 608c, 624, 1282, 1421-33, 1441-49, 1691-92, 1701-10, 1721-24, 1731-36f, 1781-87, 1838, 1851-54, 1856-57, 1859; 15 U.S.C. 712a, 713a-4-713a-13, 714-714p; 31 U.S.C. 9101, 9103-9109; 40 U.S.C. App. A203, A401-5; 50 U.S.C. App. 1917; Public Law 96-108; Public Law 96-528; Public Law 97-103; Public Law 97-370; Public Law 100-387; Public Law 100-393; Public Law 100-460; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-3300-0-1-351	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Program formulation and appraisal.....	24,432	24,290	25,047
00.02	Operation of supply adjustment, conservation, and price support programs.....	567,867	564,579	582,175
00.03	Inventory management and merchandising.....	68,012	67,618	69,726
00.04	Warehouse examination.....	5,857	6,111	6,190
10.00	Total obligations.....	666,168	662,598	683,138
Financing:				
Offsetting collections from:				
Federal funds:				
11.00	Commodity Credit Corporation fund.....	-609,927	-580,000	-632,588
11.00	Other.....	-35,761	-32,723	-30,596
14.00	Non-Federal sources.....	-20,257	-49,530	-19,954
39.00	Budget authority.....	223	345	.....
Budget authority:				
42.00	Transferred from other accounts.....	223	345	.....
43.00	Appropriation (adjusted).....	223	345	.....

Relation of obligations to outlays:			
71.00	Obligations incurred, net.....	223	345
72.40	Obligated balance, start of year.....	30,678	43,844
74.40	Obligated balance, end of year.....	-43,844	-40,554
77.00	Adjustments in expired accounts.....	272	.....
90.00	Outlays.....	-12,671	3,635

This account includes funds to cover expenses of programs administered by, and functions assigned to, the Service. The funds consist of transfers from the Commodity Credit Corporation (CCC), user fees, and miscellaneous advances from other sources. This is a consolidated account for administrative expenses of national, commodity, State, and county offices.

Program formulation and appraisal.—The supply adjustment, conservation, and commodity support programs, and the management and merchandising of commodities acquired under the support program, have a tremendous impact on the national and (to a lesser extent) the international economy. This activity provides for constant review of the effectiveness of these programs. It also provides for the analysis of data to formulate more effective programs.

Operation of supply adjustment, conservation, and price support programs.—This activity includes all functions dealing with the administration of programs carried out through the farmer committee system, including: (a) developing program regulations and procedures; (b) holding meetings with employees and producers to discuss new programs or changes in existing programs; (c) collecting and compiling basic data for individual farms; (d) establishing individual farm allotments, bases, and yields; (e) notifying producers of established allotments, bases, and yields; (f) determining farm marketing quotas; (g) handling appeals; (h) conducting referendums and certifying results; (i) accepting farmer certifications and checking compliance; (j) accepting producer applications for participation in commodity price stabilizing programs; (k) issuing marketing cards so that production from the allotted acreage can be marketed without penalty; (l) processing producer requests for conservation cost-sharing and issuing conservation reserve rental payments; (m) processing commodity loan and storage facility loan documents and issuing checks; (n) processing disaster, deficiency, and diversion payments and issuing checks and commodity certificates; and (o) certifying payment eligibility and monitoring payment limitations.

Inventory management and merchandising.—This activity includes: (a) overall management of CCC-owned commodities; (b) purchasing commodities; (c) donating commodities; (d) selling commodities; (e) processing the redemption of commodity certificates for CCC inventory; and (f) accounting for loans and commodities.

Warehouse examination.—This activity provides for the examination of warehouses licensed under the U.S. Warehouse Act and non-licensed warehouses storing CCC-owned or pledged commodities. ASCS examiners perform periodic examinations of the facilities and the warehouse records to ensure protection of depositors against potential losses of the stored commodities and to ensure compliance with the U.S. Warehouse Act and any CCC storage agreements.

General and special funds—Continued

SALARIES AND EXPENSES—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Automated data processing.—ADP in ASCS is integral to the agency's long range Information Resources Management Plan. The plan calls for the utilization of modern technology wherever it is feasible and cost-beneficial. In 1986, ASCS implemented a national network of computer systems in support of CCC operations. All State and county ASCS offices now utilize computer-based procedures to conduct day-to-day support to producers. This distributed network approach has dramatically reduced the agency's previous dependency upon traditional paper documents and manually prepared forms. Most farm and producer data are currently maintained on the county office computers and are automatically accessed, used, and updated while servicing the producers. All major program applications were completed during 1988. Equipment has been purchased, user requirements are being validated and refined, and efforts are continuing to link ASCS/FAS into a shared data base by drawing information from ASCS/FAS data bases containing information on domestic production of and foreign demand for agricultural commodities. Equipment purchases for these systems represent a capital investment under the statutory authority of the Commodity Credit Corporation Charter Act.

Object Classification (in thousands of dollars)

Identification code	12-3300-0-1-351	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	84,238	89,956	92,373
11.3	Other than full-time permanent.....	9,309	9,458	8,947
11.5	Other personnel compensation.....	3,700	5,477	4,318
11.9	Total personnel compensation.....	97,247	104,891	105,638
12.1	Civilian personnel benefits.....	16,241	17,434	17,583
13.0	Benefits for former personnel.....	609	690	713
21.0	Travel and transportation of persons.....	6,036	6,230	6,370
22.0	Transportation of things.....	1,227	1,211	1,221
23.1	Rental payments to GSA.....	33	34	35
23.3	Communications, utilities, and miscellaneous charges.....	18,793	23,631	25,920
24.0	Printing and reproduction.....	3,637	3,474	3,607
25.0	Other services.....	25,695	27,658	27,390
26.0	Supplies and materials.....	4,456	5,320	5,584
31.0	Equipment.....	717	1,254	1,181
41.0	Grants, subsidies, and contributions.....	491,375	470,658	487,783
42.0	Insurance claims and indemnities.....	42	64	64
43.0	Interest and dividends.....	7	9	9
44.0	Refunds.....	53	40	40
99.9	Total obligations.....	666,168	662,598	683,138

Personnel Summary

Total number of full-time permanent positions.....	2,810	2,754	2,742
Total compensable workyears:			
Full-time equivalent employment.....	3,304	3,167	3,108
Full-time equivalent of overtime and holiday hours.....	80	122	88

RURAL CLEAN WATER PROGRAM

Program and Financing (In thousands of dollars)

Identification code	12-3337-0-1-304	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....	2,108	234	.....
Financing:				
17.00	Recovery of prior year obligations.....	-1,926	.....	.....

21.40	Unobligated balance available, start of year.....	-416	-234	.....
24.40	Unobligated balance available, end of year.....	234	.....	.....
39.00	Budget authority.....	.....	.....	.....
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	2,108	234	.....
72.40	Obligated balance, start of year.....	24,968	19,944	15,188
74.40	Obligated balance, end of year.....	-19,944	-15,188	-10,630
78.00	Adjustments in unexpired accounts.....	-1,926	.....	.....
90.00	Outlays.....	5,207	4,990	4,558

This experimental Rural Clean Water Program (RCWP), authorized by the Appropriation Acts of 1980 (Public Law 96-108) and 1981 (Public Law 96-528), is a cooperative endeavor among farmers, various USDA agencies and other organizations to develop and test means of controlling agricultural nonpoint source water pollution in rural areas.

Recommended project areas were developed by local and State committees and approved by the Secretary of Agriculture in consultation with the Administrator of the Environmental Protection Agency. Full funding has been provided in previous budgets for all approved projects.

The 1990 Budget requires no additional funding for implementing this program.

AGRICULTURAL CONSERVATION PROGRAM

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry into effect the program authorized in sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act approved February 29, 1936, as amended and supplemented (16 U.S.C. 590g-590o, 590p(a), 590p(f), and 590(q), and sections 1001-1004, 1006-1008, and 1010 of the Agricultural Act of 1970, as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501-1504, 1506-1508, and 1510), and including not to exceed \$15,000 for the preparation and display of exhibits, including such displays at State, interstate, and international fairs within the United States, [\$176,935,000] \$8,000,000, to remain available until expended (16 U.S.C. 590o) for agreements, excluding administration but including technical assistance and related expenses, except that no participant in the Agricultural Conservation Program shall receive more than \$3,500 per year, except where the participants from two or more farms or ranches join to carry out approved practices designed to conserve or improve the agricultural resources of the community, or where a participant has a long-term agreement, in which case the total payment shall not exceed the annual payment limitation multiplied by the number of years of the agreement: *Provided*, That no portion of the funds for the current year's program may be utilized to provide financial or technical assistance for drainage on wetlands now designated as Wetlands Types 3 (III) through 20 (XX) in United States Department of the Interior, Fish and Wildlife Circular 39, Wetlands of the United States, 1956: *Provided further*, That such amounts shall be available for the purchase of seeds, fertilizers, lime, trees, or any other conservation materials, or any soil-terracing services, and making grants thereof to agricultural producers to aid them in carrying out approved farming practices as authorized by the Soil Conservation and Domestic Allotment Act, as amended, as determined and recommended by the county committees, approved by the State committees and the Secretary, under programs provided for herein: *Provided further*, That such assistance will not be used for carrying out measures and practices that are primarily production-oriented or that have little or no conservation or pollution abatement benefits: *Provided further*, That not to exceed 5 per centum of the allocation for the current year's program for any county may, on the recommendation of such county committee and approval of the State committee, be withheld and allotted to the Soil Conservation Service for services of its technicians in formulating and carrying out the Agricultural Conservation Program in the participating counties, and shall not be utilized by the Soil Conservation Service for any purpose

other than technical and other assistance in such counties, and in addition, on the recommendation of such county committee and approval of the State committee, not to exceed 1 per centum may be made available to any other Federal, State, or local public agency for the same purpose and under the same conditions: *Provided further*, That for the current year's program not to exceed \$2,500,000 shall be available for technical assistance in formulating and carrying out rural environmental practices: *Provided further*, That no part of any funds available to the Department, or any bureau, office, corporation, or other agency constituting a part of such Department, shall be used in the current fiscal year for the payment of salary or travel expenses of any person who has been convicted of violating the Act entitled "An Act to prevent pernicious political activities" approved August 2, 1939, as amended, or who has been found in accordance with the provisions of title 18 U.S.C. 1913 to have violated or attempted to violate such section which prohibits the use of Federal appropriations for the payment of personal services or other expenses designed to influence in any manner a Member of Congress to favor or oppose any legislation or appropriation by Congress except upon request of any Member or through the proper official channels. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989*).

Program and Financing (in thousands of dollars)

Identification code	12-3315-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	197,788	228,479	8,000
Financing:				
21.40	Unobligated balance available, start of year	-72,396	-51,544	.....
24.40	Unobligated balance available, end of year	51,544	.....	.....
40.00	Budget authority (appropriation)	176,935	176,935	8,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	197,788	228,479	8,000
72.40	Obligated balance, start of year	192,294	187,341	249,537
74.40	Obligated balance, end of year	-187,341	-249,537	-154,024
90.00	Outlays	202,741	166,283	103,513

The primary objectives of the program are to conserve soil and water resources. Along with annual agreements, cost sharing is authorized for long-term agreements of 3-10 years.

The program is administered by ASC county committees, with review and approval by State ASC committees and the Secretary. Technical assistance is provided by SCS and FS.

The 1989 program level of \$176,935 thousand will be allocated to States based on the highest priority soil and water resource problems, and is expected to serve 7.8 million acres. Practices are expected to prevent approximately 38 million tons of soil erosion and save 585,000 acre-feet of water.

The 1990 Budget proposes funding for activities consistent with the Government-wide 1990 water quality initiative.

COLORADO RIVER BASIN SALINITY CONTROL PROGRAM

For necessary expenses for carrying out [the purposes of] a voluntary cooperative salinity control program pursuant to section 202(c) of title II of the Colorado River Basin Salinity Control Act, as amended (43 U.S.C. 1592(c)), [to be used to reduce salinity in the Colorado River and to enhance the supply and quality of water available for use in the United States and the Republic of Mexico, \$5,452,000] \$10,420,000, to be used for investigations and surveys, for technical assistance in developing conservation practices and in the preparation of salinity control plans, for the establishment of on-farm irrigation management systems, including related lateral improvement measures, for making cost-share payments to agricultural landowners and operators, Indian tribes, irrigation districts and associations, local governmental and nongovernmental entities, and other landowners to aid them in carrying out approved conservation practices as deter-

mined and recommended by the county committees, approved by the State committees and the Secretary, and for associated costs of program planning, information and education, and program monitoring and evaluation: *Provided*, That the Soil Conservation Service shall provide technical assistance and the Agricultural Stabilization and Conservation Service shall provide administrative services for the program, including but not limited to, the negotiation and administration of agreements and the disbursement of payments: *Provided further*, That such program shall be coordinated with the regular Agricultural Conservation Program and with research programs of other agencies. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989*.)

Program and Financing (in thousands of dollars)

Identification code	12-3318-0-1-304	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	5,612	6,373	10,420
Financing:				
21.40	Unobligated balance available, start of year	-1,630	-921	.....
24.40	Unobligated balance available, end of year	921	.....	.....
40.00	Budget authority (appropriation)	4,904	5,452	10,420
Relation of obligations to outlays:				
71.00	Obligations incurred, net	5,612	6,373	10,420
72.40	Obligated balance, start of year	890	2,934	4,270
74.40	Obligated balance, end of year	-2,934	-4,270	-4,644
90.00	Outlays	3,568	5,037	10,046

This program carries out the purposes of section 202(c) of Title II of the Colorado River Basin Salinity Control Act (43 U.S.C. 1592(c)), as amended, by providing cost-share assistance to landowners and others in the Colorado River Basin. The main objective is to enhance the supply and quality of water in the Colorado River for delivery to downstream users in the U.S. and Mexico.

Practices are recommended by the ASC county committees and approved by the State committees and the Secretary of Agriculture. Technical assistance is provided by the Soil Conservation Service. Education and information activities are provided by the Extension Service.

The 1989 program will focus on six projects in Colorado, Nevada, Utah, and Wyoming.

The 1990 Budget will provide financial assistance in promoting the Government-wide 1990 water quality initiative. The funding level of \$10.4 million will accelerate implementation of six existing projects and fund one additional project.

Under this program, 30 percent of ASCS cost-share funds will be reimbursed to the U.S. Treasury by the Colorado River Basin States.

CONSERVATION RESERVE PROGRAM

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the conservation reserve program pursuant to the Food Security Act of 1985 (16 U.S.C. 3831-3845), [\$1,864,000,000] \$1,202,000,000, to remain available until expended, to be used for Commodity Credit Corporation expenditures for cost-share assistance for the establishment of conservation practices provided for in approved conservation reserve program contracts, for annual rental payments provided in such contracts, and for technical assistance: *Provided*, [That 4 per centum of the funds available for the conservation reserve program in this Act, but not to exceed \$61,461,000, shall be available for payment to technicians of the Soil Conservation Service for services in carrying out the conservation programs of the Food Security Act of 1985: *Provided further*,] That

General and special funds—Continued

CONSERVATION RESERVE PROGRAM—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

none of the funds in this Act may be used to enter into new contracts that are in excess of the prevailing local rental rates for an acre of comparable land. *Provided further*, That not to exceed \$385,000,000 of the funds in this Act, or otherwise made available by this Act, shall be available to provide cost share assistance on crop year 1989 acreage during fiscal year 1989; for the purposes of section 202 of the Balanced Budget and Emergency Deficit Control Reaffirmation Act of 1987 (Public Law 100-119, September 19, 1987), to the extent that this proviso has the effect of transferring an outlay of the United States from one fiscal year to an adjacent fiscal year, such transfer is a necessary (but secondary) result of a significant policy change. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)*

Program and Financing (in thousands of dollars)

Identification code 12-3319-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Cost-sharing assistance.....	284,829	435,493	363,118
00.02 Annual rental payments.....	1,036	1,201,474	1,404,694
00.03 Technical assistance.....	5,612	15,000	3,400
10.00 Total obligations.....	291,477	1,651,966	1,771,212
Financing:			
21.40 Unobligated balance available, start of year.....		-794,283	-944,855
24.40 Unobligated balance available, end of year.....	794,283	944,855	375,643
39.00 Budget authority.....	1,085,760	1,802,539	1,202,000
Budget authority:			
40.00 Appropriation.....	1,131,000	1,864,000	1,202,000
41.00 Transferred to other accounts.....	-45,240	-61,461	
43.00 Appropriation (adjusted).....	1,085,760	1,802,539	1,202,000
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	291,477	1,651,966	1,771,212
74.40 Obligated balance, end of year.....			
90.00 Outlays.....	291,477	1,651,966	1,771,212

Note.—Includes funds for reimbursement of CRP expenses incurred by the Commodity Credit Corporation during four 1988 short-term continuing resolutions; Public Law 100-120, Public Law 100-162, Public Law 100-193, and Public Law 100-197.

RECONCILIATION OF PROGRAM LEVEL TO APPROPRIATION

(In thousands of dollars)

Annual rental payments:	<i>1988 actual</i>	<i>1989 est.</i>	<i>1990 est.</i>
Cash.....	1,036	1,192,049	1,672,049
CCC commodity certificates.....	759,067		
Total rental payments.....	760,103	1,192,049	1,672,049
Cost-sharing assistance.....	284,829	546,806	363,118
Technical assistance.....	5,612	21,400	3,400
Total program level, current year.....	1,050,544	1,760,255	2,038,567
Deduct:			
Financing by CCC commodity certificates.....	-759,067		
Add:			
Change in unobligated balances.....	794,283	42,284	-836,567
Appropriation, net.....	1,085,760	1,802,539	1,202,000

Object Classification (in thousands of dollars)

Identification code 12-3319-0-1-302	1988 actual	1989 est.	1990 est.
Direct obligations:			
41.0 Grants, subsidies, and contributions.....	285,865	1,630,566	1,767,812
99.0 Reimbursable obligations.....	5,612	21,400	3,400
99.9 Total obligations.....	291,477	1,651,966	1,771,212

The Conservation Reserve Program (CRP) was mandated by sections 1231-1244 of the Food Security Act of 1985 (Public Law 99-198) to establish permanent cover on highly erodible cropland. The primary objectives of

the CRP are to help farmers control critical soil erosion that occurs on about a third of America's cropland and to decrease production of some surplus agricultural commodities.

The CRP is authorized in all 50 States, Puerto Rico, and the Virgin Islands on all croplands meeting the eligibility criteria of eroding at three times the soil loss tolerance or higher, or twice the soil loss tolerance with serious gully erosion or with an erosion predominance of 66% percent of the field if planted to grass or an erosion predominance of 33½ percent if the area is planted to trees. The 1990 Budget proposes funding for 40 million acres of highly erodible cropland in the reserve.

The program is administered through the Commodity Credit Corporation (CCC) by State and local ASC committees working under the general direction of ASCS. Technical assistance is provided by the Soil Conservation Service, the Forest Service, the Cooperative Extension Service, and others.

In exchange for entering land into the reserve, program participants receive annual rental payments in cash or commodities, based on their accepted bids per acre and the number of acres placed under 10-year contracts. In addition, farmers receive one-time payments of 50 percent of the eligible costs of establishing vegetative cover on the reserve acreage.

To facilitate program implementation, use of the funds and facilities of the Commodity Credit Corporation was authorized for 1986 and 1987. Beginning in fiscal year 1988, the services and facilities of CCC will continue to be used, but appropriations were provided to CCC in advance to carry out the program. The 1988 appropriation also required that CCC be reimbursed for CRP expenditures made for the period of the 1988 short-term continuing resolutions, extending from October 1, 1987 through December 21, 1987. Under the Food Security Act, authority is provided to enter into CRP contracts through 1990. Appropriations needed to make annual payments will be requested through 2000.

During 1989, two sign-up periods will be held to enroll acres. The first sign-up period will be held in February 1989 for crop year 1989 acres. A second sign-up, which will be for both crop year 1989 and 1990 acres, will be held later in 1989. These signups are expected to enroll about 8 million acres during crop year 1989, bringing total participation through crop year 1989 up to approximately 36 million acres.

The 1990 program is expected to enroll 3.9 million acres of highly erodible cropland. These 1990 crop acres would be enrolled during 1990 or in advance during 1989. Total participation through 1990 is projected to meet the minimum requirement of 40 million acres established by the Act.

The appropriation requested for 1990 would be used for annual rental payments due on prior year contracts, for cost-sharing assistance on 1990 and prior crop years' contracts, and for 1990 technical assistance payments.

WATER BANK PROGRAM

[For necessary expenses to carry into effect the provisions of the Water Bank Act (16 U.S.C. 1301-1311), \$9,000,000, to remain available

until expended.】 (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3320-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	9,230	10,409	
Financing:				
21.40	Unobligated balance available, start of year	-2,268	-1,409	
24.40	Unobligated balance available, end of year	1,409		
40.00	Budget authority (appropriation)	8,371	9,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	9,230	10,409	
72.40	Obligated balance, start of year	36,667	37,153	37,754
74.40	Obligated balance, end of year	-37,153	-37,754	-29,913
90.00	Outlays	8,744	9,808	7,841

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority	8,371	9,000	
Outlays	8,744	9,808	7,841
Proposed for later transmittal under proposed legislation:			
Budget authority			8,371
Outlays			787
Total:			
Budget authority	8,371	9,000	8,371
Outlays	8,744	9,808	8,628

The objectives of the Water Bank Program are to conserve water; preserve, maintain, and improve the Nation's wetlands; increase waterfowl habitat in migratory waterfowl nesting, breeding, and feeding areas in the United States; and secure recreational and environmental benefits for the Nation. The program was authorized by the Water Bank Act, approved December 19, 1970, as amended by Public Law 96-182, approved January 2, 1980.

The Secretary of Agriculture, through designated ASCS county offices, uses program funds to enter into 10-year agreements with landowners and operators for the conservation of specified wetlands. Provisions exist to renew agreements for additional periods, to make annual payments on agreements, and under certain conditions to increase payment rates in the fifth year of a contract or at the time of renewal.

Legislation is being proposed to authorize program participants to receive a one-time payment in exchange for a permanent easement on wetlands or adjacent lands. This payment would be offered in lieu of renewal of expiring contracts under current law.

WATER BANK PROGRAM

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3320-2-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)			8,371
Financing:				
40.00	Budget authority (appropriation)			8,371
Relation of obligations to outlays:				
71.00	Obligations incurred, net			8,371
74.40	Obligated balance, end of year			-7,584
90.00	Outlays			787

This proposal would amend existing law to terminate authority to enter into 10-year contracts and instead authorize the purchase of conservation easements from Water Bank Program participants. A one-time payment would be made to Water Bank Program participants whose agreements expire in 1990, in exchange for a permanent easement on wetlands or adjacent lands covered by the expiring agreements.

【EMERGENCY CONSERVATION PROGRAM】

【For necessary expenses to carry into effect the program authorized in sections 401, 402, and 404 of title IV of the Agricultural Credit Act of 1978 (16 U.S.C. 2201-2205), \$5,000,000, to remain available until expended, as authorized by 16 U.S.C. 2204.】 (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3316-0-1-453	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	5,927	13,021	
Financing:				
21.40	Unobligated balance available, start of year	-12,948	-8,021	
24.40	Unobligated balance available, end of year	8,021		
40.00	Budget authority (appropriation)	1,000	5,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	5,927	13,021	
72.40	Obligated balance, start of year	2,602	3,766	9,045
74.40	Obligated balance, end of year	-3,766	-9,045	
90.00	Outlays	4,763	7,742	9,045

This program was authorized by the Agricultural Credit Act of 1978 (16 U.S.C. 2201-05). It provides funds for sharing the cost of emergency measures to deal with cases of severe damage to farms and rangelands resulting from natural disasters.

Under the 1988 program, cost-sharing assistance was provided in 37 States to treat farmlands damaged by floods, tornadoes, and drought. The 1989 program is expected to rehabilitate approximately 313,675 acres of farmland damaged by natural disaster.

The 1990 Budget proposes no funding for this program.

【DAIRY INDEMNITY PROGRAM】

【(INCLUDING TRANSFERS OF FUNDS)】

【For necessary expenses involved in making indemnity payments to dairy farmers for milk or cows producing such milk and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because it contained residues of chemicals registered and approved for use by the Federal Government, and in making indemnity payments for milk, or cows producing such milk, at a fair market value to any dairy farmer who is directed to remove his milk from commercial markets because of (1) the presence of products of nuclear radiation or fallout if such contamination is not due to the fault of the farmer, or (2) residues of chemicals or toxic substances not included under the first sentence of the Act of August 13, 1968, as amended (7 U.S.C. 450j), if such chemicals or toxic substances were not used in a manner contrary to applicable regulations or labeling instructions provided at the time of use and the contamination is not due to the fault of the farmer, \$5,000: *Provided*, That none of the funds contained in this Act shall be used to make indemnity payments to any farmer whose milk was removed from commercial markets as a result of his willful failure to follow procedures prescribed by the Federal Government: *Provided further*, That this amount shall be transferred to the Commodity

General and special funds—Continued

【DAIRY INDEMNITY PROGRAM】—Continued

【(INCLUDING TRANSFERS OF FUNDS)】—Continued

Credit Corporation: *Provided further*, That the Secretary is authorized to utilize the services, facilities, and authorities of the Commodity Credit Corporation for the purpose of making dairy indemnity disbursement.】 (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3314-0-1-351	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	40	545	95
Financing:				
17.00	Recovery of prior year obligations		-70	
21.40	Unobligated balance available, start of year	-510	-565	-95
24.40	Unobligated balance available, end of year	565	95	
40.00	Budget authority (appropriation)	95	5	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	40	545	95
72.40	Obligated balance, start of year	1,001	496	
74.40	Obligated balance, end of year	-496		
78.00	Adjustments in unexpired accounts		-70	
90.00	Outlays	545	971	95

¹ 1988 includes \$409 thousand recouped through litigation.

Under this program indemnification payments are made to dairy farmers and manufacturers of dairy products.

The Dairy Indemnity Program was authorized under 78 Stat. 508 in 1964, and has been extended through September 30, 1990, by the Food Security Act of 1985 (Public Law 99-198). Payments are made to farmers and manufacturers who are directed to remove their milk or milk products from commercial markets because they contain residues of chemicals which have been registered and approved for use by the Federal Government, of other chemicals, of nuclear radiation, or of nuclear fallout. The authority also provides that indemnification may be paid for cows producing such milk.

In 1989, an estimated \$971 thousand will be paid to producers and manufacturers who file claims under the program.

Due to the emergency nature of this program, funding is requested as needs arise. Since sufficient carry-over funds are available to operate a program in a normal year, the 1990 Budget proposes no funding for this program.

【FORESTRY INCENTIVES PROGRAM】

【For necessary expenses, not otherwise provided for, to carry out the program of forestry incentives, as authorized in the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101), including technical assistance and related expenses, \$12,446,000, to remain available until expended, as authorized by that Act.】 (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3336-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	11,814	14,203	
Financing:				
21.40	Unobligated balance available, start of year	-1,680	-1,757	

24.40	Unobligated balance available, end of year	1,757		
40.00	Budget authority (appropriation)	11,891	12,446	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	11,814	14,203	
72.40	Obligated balance, start of year	19,172	18,613	21,345
74.40	Obligated balance, end of year	-18,613	-21,345	-12,428
90.00	Outlays	12,373	11,471	8,917

This program was authorized by the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101). The objectives of the program are to bring private, nonindustrial forest land under intensified management, to increase timber production, to ensure adequate supplies of timber products, and to enhance other forest resources.

The Forestry Incentives Program shares up to 65 percent of the cost of tree planting and timberstand improvement. The percentage cost-shared depends on the rate set in a particular State and county by the Agricultural Stabilization and Conservation Committee, after consulting with the State forester. The program is available in designated counties based on a Forest Service survey of total eligible private timberland available for production of timber products. The program is administered by ASCS. Technical assistance is provided by Forest Service.

Under the 1989 program, cost-sharing will be provided to farmers for planting trees on 175,000 acres and improving the timberstand on 33,900 acres of forest.

The 1990 Budget proposes no funding for this program.

CORPORATIONS

The following corporations and agencies are hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to each such corporation or agency and in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the programs set forth in the budget for the current fiscal year for such corporation or agency, except as hereinafter provided:

FEDERAL CROP INSURANCE CORPORATION

Federal Funds

General and special funds:

ADMINISTRATIVE AND OPERATING EXPENSES

For administrative and operating expenses, as authorized by the Federal Crop Insurance Act, as amended (7 U.S.C. 1516), 【\$201,992,000】 \$225,626,000: *Provided*, That not to exceed \$700 shall be available for official reception and representation expenses, as authorized by 7 U.S.C. 1506(i). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2707-0-1-351	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Underwriting, actuarial, and program development	11,812	12,095	12,284
00.02	Reinsured companies	123,093	141,663	165,522
00.03	Agency sales and service agreements and loss adjustment contracts	47,419	25,703	27,991
00.04	Program administration	2,905	4,320	4,377
00.05	Program management and administrative support	13,093	18,211	15,452
10.00	Total obligations	198,322	201,992	225,626

Financing:				
25.00	Unobligated balance lapsing	1,678		
40.00	Budget authority (appropriation)	200,000	201,992	225,626
Relation of obligations to outlays:				
71.00	Obligations incurred, net	198,322	201,992	225,626
72.40	Obligated balance, start of year	75,089	86,594	92,917
74.40	Obligated balance, end of year	-86,594	-92,917	-103,789
77.00	Adjustments in expired accounts	1,346		
90.00	Outlays	188,163	195,669	214,754

This appropriation finances the administrative and operating expenses of the Corporation to provide funds to establish and maintain rates and coverages for 21,500 county programs in over 3,000 counties and to continue development of sales policies. Crop insurance in force is estimated to increase from \$9.0 billion in crop year 1989 to \$9.1 billion in crop year 1990, and the estimated insured acres are expected to be about 71 million in crop year 1989, but dropping back to about 66 million for crop year 1990. The 1989 increase is due to the estimated acreage that will be covered under the mandatory provisions of the 1988 Disaster Assistance Bill.

The Corporation's long-term objective is to oversee the private delivery of crop insurance on an actuarially sound basis, develop actuarial rates for use by private insurance companies, and perform compliance activities.

For 1990, the appropriation for administrative and operating expenses will enable the Corporation to provide for growth in the expanded crop insurance program. An estimated 29 percent of farmers will participate, bringing the program closer to attaining its long-term objective.

The major portion of administrative and operating expenses is to support delivery systems which rely heavily on the private sector as provided by the Federal Crop Insurance Act of 1980 under section 507(c). The delivery systems are:

(a) Reinsured companies which enable insurance companies to provide the insurance marketing, distribution, servicing, training, quality control, and loss adjustment functions. The companies also share with the Federal Crop Insurance Corporation, to a limited extent, in both profits and losses. It is estimated that reinsured companies will handle about 80 percent of the total premium during crop year 1990. For crop year 1989, 30 companies or groups will be writing crop insurance with reinsurance from FCIC; and

(b) Agency sales and service agreement, also known as the "master marketing agreement." Under this type of agreement, private insurance companies and associations are offered the opportunity to contract with FCIC to provide insurance sales and services. They are compensated on a commission basis. It is estimated that these agreements will account for 20 percent of the total premium for crop year 1990.

In addition, in areas where an adequate private sales and service force is not available, FCIC may ask other USDA agencies to sell and service multiple peril crop insurance through existing county offices.

Object Classification (in thousands of dollars)

Identification code	12-2707-0-1-351	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent	21,048	23,809	23,809
11.3	Other than full-time permanent	3,258	2,371	2,371
11.5	Other personnel compensation	1,015	303	303
11.9	Total personnel compensation	25,321	26,483	26,483
12.1	Civilian personnel benefits	5,723	4,183	4,183
13.0	Benefits for former personnel	302	212	212
21.0	Travel and transportation of persons	2,769	3,680	3,813
22.0	Transportation of things	419	779	807
23.2	Rental payments to others	361	400	414
23.3	Communications, utilities, and miscellaneous charges	2,641	3,291	3,410
24.0	Printing and reproduction	365	998	1,034
25.0	Other services	158,716	160,103	183,340
26.0	Supplies and materials	531	753	780
31.0	Equipment	1,134	1,104	1,144
42.0	Insurance claims and indemnities	6	4	4
43.0	Interest and dividends	34	2	2
99.9	Total obligations	198,322	201,992	225,626

Personnel Summary

Total number of full-time permanent positions	760	760	760
Total compensable workyears:			
Full-time equivalent employment	841	865	865
Full-time equivalent of overtime and holiday hours	12	10	10

Public enterprise funds:

FEDERAL CROP INSURANCE CORPORATION FUND

For payments as authorized by section 508(b) of the Federal Crop Insurance Act, as amended, ["\$112,000,000"] \$134,077,000; and in addition, \$28,862,000, to reimburse the Federal Crop Insurance Corporation Fund for agents' commission and loss adjustment obligations incurred during prior years, but not previously reimbursed, as provided for under the provisions of section 516(a) of the Act. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-4085-0-3-351	1988 actual	1989 est.	1990 est.
Program by activities:				
Operating expenses:				
00.01	Indemnities	217,427	145,935	138,849
00.02	Other expenses	33,983	42,378	28,450
01.01	Reinsurance losses, net	1,211,954	609,262	555,394
10.00	Total obligations	1,463,364	797,575	722,693
Financing:				
14.00	Offsetting collections from: Non-Federal sources	-321,589	-406,940	-400,191
21.98	Unobligated balance available, start of year: Fund balance	-371,797	-358,545	-379,910
22.98	Unobligated balance transferred, net: Fund balance	-900,000	-300,000	-175,000
24.98	Unobligated balance available, end of year: Fund balance	358,545	379,910	395,347
40.00	Budget authority (appropriation)	228,523	112,000	162,939
Relation of obligations to outlays:				
71.00	Obligations incurred, net	1,141,774	390,635	322,502
72.10	Receivables in excess of obligations, start of year	82,535	1,001,934	343,427
74.10	Receivables in excess of obligations, end of year	-1,001,934	-343,427	-295,165
90.00	Outlays	222,375	1,049,142	370,764

The Federal Crop Insurance Corporation, a wholly owned Government corporation, was created on February 16, 1938 (7 U.S.C. 1501-1520), to carry out the provisions of the Federal Crop Insurance Act, as amended. The purpose of this act is to promote the national welfare by improving the economic stability of agriculture

Public enterprise funds—Continued

FEDERAL CROP INSURANCE CORPORATION FUND—Continued

through a sound system of crop insurance, and to provide the means for the research and experience helpful in devising and establishing such insurance.

Crop insurance offered to agricultural producers by the Corporation provides protection from losses caused by natural hazards, such as insect and wildlife damage, plant diseases, fire, drought, flood, wind, and other weather conditions. It does not indemnify producers for losses resulting from negligence or failure to observe good farming practices.

Budget program.—The program for crop year 1989 will provide crop insurance protection to farmers amounting to approximately \$9.0 billion on the following commodities: Almonds, apples, barley, beans (dry and C&P), citrus, citrus trees, corn, cotton, ELS cotton, cranberries, figs, flax, forage production, forage seeding, grain sorghum, grapes, table grapes, hybrid seeding, macadamia nuts, macadamia trees, nursery stock, oats, onions, peaches, peanuts, pears, peas (dry and green), peppers, popcorn, potatoes, prevented planting, prunes, raisins, rice, rye, safflower, soybeans, stonefruit (CA only—apricots, nectarines and peaches), sugar beets, sugarcane, sunflowers, C&P sweet corn, sweet corn (fresh), tobacco, tomatoes (fresh), C&P tomatoes, walnuts, and wheat.

The 1988 appropriation provided sufficient funding for crop year 1988 to insure 54 million acres with an estimated \$435.0 million in total premium income, including \$107.1 million in premium subsidy.

The following table compares the scope of the insurance operations planned for 1989 and 1990, as compared with 1988. Amounts in the 1988 column are as of September 30, 1988, and pertain to the 1988 crop year.

The Corporation's budget is presented in accordance with generally accepted accounting principles, the Financial Accounting Standards Board (FASB) Statement No. 60, "Accounting and Reporting by Insurance Enterprises," and Statement No. 5, "Accounting for Contingencies."

	1988 crop year estimate	1989 crop year estimate	1990 crop year estimate
Number of States.....	50	50	50
Number of counties.....	3,015	3,019	3,019
Insurance in force (thousands).....	\$6,925	\$9,018	\$9,146
Insured acreage (thousands).....	54	71	66
Farmers premium (thousands) ¹	\$327,878	\$393,359	\$400,950
Premium subsidy (thousands) ¹	\$107,122	\$133,868	\$133,650
Total premium (thousands) ¹	\$435,000	\$527,227	\$534,600
Indemnities (thousands) ¹	\$1,479,000	\$737,141	\$694,980
Loss ratio.....	3.40	1.40	1.30

¹ Includes amounts that will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance loss.

Financing.—The Corporation is authorized under the Federal Crop Insurance Act, as amended, to use funds from the issuance of capital stock which provides working capital for the Corporation.

Receipts which are for deposit to this fund come mainly from premiums paid by farmers. The principal payments from this fund are for indemnities to insured farmers, the direct cost of adjusting crop losses and agents' commissions. However, an appropriation will be

requested in subsequent years for payments made from premium income used for loss adjustment costs and/or agents' commissions as provided by section 516(a) of the Federal Crop Insurance Act, as amended.

Premium subsidies are authorized by section 508(b) of the Federal Crop Insurance Act, as amended. The purpose of the subsidy is to encourage the broadest possible participation of farm producers in the crop insurance program. Subsidies are paid by the Corporation based upon 30 percent of each producer's premium (reduced, where applicable, for hail and fire exclusion or State agency subsidy) on any coverage, under the Corporation's policy of insurance of up to a maximum of 65 percent of the recorded or appraised average yield, as adjusted.

In 1988, the Corporation received a transfer of \$900 million from the Commodity Credit Corporation as a hedge against heavy crop years' 1987 and 1988 losses.

PREMIUM AND SUBSIDY

(In thousands of dollars)

	1988 crop year actual	1989 crop year estimate	1990 crop year estimate
Premiums:			
Producer premium.....	327,878	393,359	400,950
(Government operations).....	(49,897)	(78,672)	(80,190)
(Reinsurance operations) ¹	(277,981)	(314,687)	(320,760)
Amount of subsidies.....	107,122	133,868	133,650
(Government operations).....	(15,103)	(26,774)	(26,730)
(Reinsurance operations) ¹	(92,019)	(107,094)	(106,920)
Total premiums.....	435,000	527,227	534,600
Indemnities.....	1,479,000	737,140	694,980
(Government operations).....	221,000	147,428	138,996
(Reinsurance operations) ¹	1,258,000	589,712	555,984

¹ These amounts will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance losses.

The annual appropriation for the administrative and operating expenses of the Corporation is presented earlier in the budget.

Operating results and financial condition.—As of September 30, 1988, the Corporation reflected a deficit of \$2,861.6 million. This compares with a deficit of \$1,719.8 million at September 30, 1987.

For crop years 1948 through 1987, indemnities (\$3,480.7 million) exceeded premium income (\$2,722.2 million) by \$758.5 million; the loss ratio for the period was 1.28. Indemnity costs exceeded premiums in 22 of the 40 years.

The following table summarizes the insurance operations for 1988, 1989 and 1990:

NET INCOME OR LOSS (—) ON INSURANCE OPERATIONS

(In thousands of dollars)

	1988 fiscal year actual	1989 fiscal year estimate	1990 fiscal year estimate
Premiums over indemnities.....	—167,968	—68,267	—58,810
(Premium subsidy expenses—non-add).....	(14,982)	(26,284)	(26,734)
Interest expense.....	3,192	—	—
Administrative expenses.....	—	—40,825	—26,850
Other income or expense, net (—).....	—37,150	—1,553	—1,601
Reinsurance underwriting gain (+) or loss (—).....	—850,910	—167,931	—128,304
Premium subsidy expense—reinsurance.....	—88,939	—112,059	—106,937
Net income or loss (—).....	—1,141,775	—390,635	—322,502

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Revenue.....	321,589	406,940	400,191
Expense.....	1,463,364	797,575	722,693
Net income or loss (—) for the year.....	—1,141,775	—390,635	—322,502

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Selected assets:				
Treasury balance	454,332	1,360,480	723,338	690,513
Accounts receivable, net.....	284,656	330,404	350,173	350,787
Total assets	738,988	1,690,884	1,073,511	1,041,300
Liabilities:				
Selected liabilities:				
Accounts payable and accrued liabilities.....	319,022	1,278,881	599,027	561,768
Deferred credits	48,124	53,383	39,336	40,095
Provisions for surety losses and other	75	75	75	75
Total liabilities.....	367,221	1,332,339	638,438	601,938
Government equity:				
Selected equities:				
Non-interest-bearing capital	500,000	500,000	500,000	500,000
Paid-in capital	37,978	37,978	37,978	37,978
Appropriation (Treasury borrowing).....	113,000	113,000	113,000	113,000
Appropriation (premium subsidy).....	638,081	866,604	978,604	1,112,681
Appropriation (master marketing expenses)	47,909	47,909	47,909	67,967
Appropriation (loss adjustment).....	4,632	4,632	4,632	11,929
Appropriation (reinsurance loss adjustment).....				1,507
Transfer from Commodity Credit Corp.....	750,000	1,650,000	1,950,000	2,125,000
Retained earnings	—1,719,803	—2,861,578	—3,252,213	—3,574,715
Total Government equity ¹	371,797	358,545	379,910	395,347

¹ Reflects long-term notes payable to Treasury for borrowing. Includes \$113 million Treasury borrowing in fiscal year 1985. Also includes \$175 million CCC borrowing in fiscal year 1990, which has been added to the unobligated balance.

Object Classification (in thousands of dollars)

Identification code	12-4085-0-3-351	1988 actual	1989 est.	1990 est.
Other services:				
25.0 Master marketing expenses			20,058	22,098
25.0 Loss adjustment cost			7,297	4,752
25.0 Reinsurance loss adjustment.....			13,470	
Insurance claims and indemnities:				
42.0 Government operations		217,427	145,935	138,849
42.0 Reinsurance		1,211,954	609,262	555,394
92.0 Undistributed.....		33,983	1,553	1,600
99.9 Total obligations.....		1,463,364	797,575	722,693

COMMODITY CREDIT CORPORATION

Federal Funds

General and special funds:

COMMODITY CREDIT CORPORATION LOAN SUBSIDIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1336-6-1-351	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01 Short-term export guarantee subsidy.....				673,000
00.02 Intermediate export guarantee subsidy.....				124,950
10.00 Total obligations (object class 41.0).....				797,950

Financing:

43.00 Budget authority (appropriation)			797,950
Relation of obligations to outlays:			
71.00 Obligations incurred, net			797,950
90.00 Outlays.....			797,950

Status of Direct Loans (in thousands of dollars)

Identification code	12-1336-6-1-351	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:				
1232 Disbursements: Disbursements for guaranteed loan claims.....				7,570
1290 Outstanding, end of year.....				7,570

Status of Guarantee Loans (in thousands of dollars)

Identification code	12-1336-6-1-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111 Limitation on guaranteed loans by private lenders.....				
2131 Guaranteed loan commitments exempt from limitation.....				5,500,000
2150 Total guaranteed loan commitments.....				5,500,000
Cumulative balance of guaranteed loans outstanding:				
2231 Disbursements: Disbursements of new guaranteed loans.....				5,500,000
2290 Outstanding, end of year.....				5,500,000

MEMORANDUM

2299 U.S. contingent liability for guaranteed loans outstanding, end of year			5,390,000
Estimate of guaranteed loan subsidy:			
2320 Subsidy rate (in percent)			14.5
2330 Subsidy amount (in thousands of dollars)			797,950

This schedule shows the effects of the Administration's credit reform proposal. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Federal guaranteed loan commitments made by this program. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

TEMPORARY EMERGENCY FOOD ASSISTANCE PROGRAM

[For necessary expenses to carry out the Temporary Emergency Food Assistance Act of 1983, as amended, \$50,000,000: *Provided*, That, in accordance with section 202 of Public Law 98-92, these funds shall be available only if the Secretary determines the existence of excess commodities.]

For purchases of commodities to carry out the Temporary Emergency Food Assistance Act of 1983, as amended by section 104 of the Hunger Prevention Act of 1988, \$120,000,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3635-0-1-351	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01 Administrative costs.....		49,999	50,000	
00.02 Commodity procurement.....			120,000	120,000
10.00 Total obligations.....		49,999	170,000	120,000
Financing:				
25.00 Unobligated balance lapsing.....		1		
40.00 Budget authority (appropriation)		50,000	170,000	120,000

General and special funds—Continued

TEMPORARY EMERGENCY FOOD ASSISTANCE PROGRAM—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-3635-0-1-351	1988 actual	1989 est.	1990 est.
Relation of obligations to outlays:				
71.00	Obligations incurred, net	49,999	170,000	120,000
72.40	Obligated balance, start of year	20,588	20,058	11,850
74.40	Obligated balance, end of year	-20,058	-11,850	.....
77.00	Adjustments in expired accounts	-1,357	.....	.....
90.00	Outlays	49,172	178,208	131,850

This program provides States with funding to cover storage and distribution costs of federally financed CCC commodities, and provides funds for States to purchase additional commodities.

Object Classification (in thousands of dollars)

Identification code	12-3635-0-1-351	1988 actual	1989 est.	1990 est.
26.0	Supplies and materials .....	.....	120,000	120,000
41.0	Grants, subsidies, and contributions	49,999	50,000	.....
99.9	Total obligations	49,999	170,000	120,000

REIMBURSEMENT FOR NET REALIZED LOSSES

For fiscal year [1989] 1990, such sums as may be necessary to reimburse the Commodity Credit Corporation for net realized losses sustained or anticipated, but not previously reimbursed, [but not to exceed \$8,828,286,000,] pursuant to section 2 of the Act of August 17, 1961, as amended (15 U.S.C. 713a-11).

SHORT-TERM EXPORT CREDIT

The Commodity Credit Corporation shall make available not [less] more than \$5,000,000,000 in credit guarantees under its export credit guarantee program for short-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 1125(b) of the Food Security Act of 1985 (Public Law 99-198).

INTERMEDIATE EXPORT CREDIT

The Commodity Credit Corporation shall make available not [less] more than \$500,000,000 in credit guarantees under its export guarantee program for intermediate-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 1131(3)(B) of the Food Security Act of 1985 (Public Law 99-198). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

REIMBURSEMENT TO COMMODITY CREDIT CORPORATION, NATIONAL WOOL ACT

Public enterprise funds:

COMMODITY CREDIT CORPORATION FUND

Program and Financing (in thousands of dollars)

Identification code	12-4336-0-3-351	1988 actual	1989 est.	1990 est.
Program by activities:				
Support and related programs:				
Operating expenses:				
00.01	Commodity purchases and related inventory acquisitions	10,114,537	2,062,099	1,727,320
00.02	Storage, transportation, and other obligations not included above	1,701,921	1,061,148	951,469
00.03	Producer storage payments	669,044	791,523	174,096
Direct producer payments:				
00.05	Feed grains	2,024,542	4,853,254	6,245,600
00.06	Wheat	794,002	1,058,603	1,201,000
00.07	Rice	418,275	650,283	624,800
00.08	Cotton	870,337	1,179,634	911,000
00.09	Dairy	207,383	200,000	189,000
00.11	Crop disaster .....	.....	3,613,000	.....
00.12	Livestock assistance	30,962	902,000	8,000

00.14	Operating expense	624,450	592,032	645,089
Interest:				
00.15	Treasury	675,710	602,298	555,323
00.16	Other	189	.....	.....
00.91	Total operating expenses	18,131,352	17,565,874	13,232,697
Capital investment:				
Direct loans:				
01.01	Storage facility	525	.....	.....
01.02	Commodity	13,301,529	6,094,773	8,040,311
01.03	Guarantee claims	288,691	230,981	232,010
01.04	Purchase of administrative equipment	35,423	41,000	15,190
01.91	Total capital investment	13,626,168	6,366,754	8,287,511
01.92	Total support and related programs	31,757,520	23,932,628	21,520,208
Special activities:				
Operating expenses:				
02.01	Commodities transferred from support program and commodities procured	303,779	414,985	424,513
02.02	Interest	617	2,910	2,618
02.03	Conservation reserve program payments	1,085,760	1,802,539	1,202,000
02.04	Other program and operating expenses	1,041,792	1,152,514	1,152,686
02.91	Total special activities	2,431,948	3,372,948	2,781,817
10.00	Total obligations	34,189,468	27,305,576	24,302,025

Financing:

Offsetting collections from:

Federal funds:

11.00	Supports and related programs:			
11.00	Sales to special activities	-303,779	-414,985	-424,513
11.00	Interest revenue	-617	-2,910	-2,618
11.00	Other revenue	-1,863	-1,799	-1,799
Special activities:				
11.00	Reimbursements received	-130,256	.....	.....
11.00	Advance from foreign assistance programs	-1,059,596	-1,098,100	-930,945
11.00	Advance from conservation reserve program	-1,085,760	-1,802,539	-1,202,000
Non-Federal sources (62 Stat. 1070):				
Supports and related programs:				
14.00	Sales and other proceeds	-2,092,412	-649,295	-236,279
14.00	Interest revenue	-482,297	-207,827	-187,291
14.00	Other revenue	-43,507	-339	.....
14.00	Realization of assets	-382	-250	-250
14.00	Loans repaid	-18,001,139	-7,569,709	-7,963,073
Repayments by importers:				
14.00	Short-term export credit sales program	-50,001	-41,495	-46,084
14.00	Export guarantee program	-15,761	-38,480	-44,950
14.00	Interest revenue	-302,983	-341,923	-276,935
Special activities:				
14.00	Non-Federal sources (62 Stat. 1070)	-437,835	-332,000	-344,000
22.98	Unobligated balance transferred, net: Fund balance	900,000	300,000	175,000
39.00	Budget authority	11,081,280	15,103,925	12,816,288

Budget authority:

Current: Support and related programs:

40.00	Appropriation	21,133,658	8,828,286	4,800,000
40.47	Portion applied to debt reduction	-13,812,046	-8,828,286	-4,800,000
40.49	Portion applied to liquidate contract authority	-7,333,612	.....	.....
42.00	Transferred from other accounts	12,000	.....	.....
43.00	Appropriation (adjusted) .....	.....	.....	.....
Permanent:				
60.00	Appropriation: Reimbursement to Commodity Credit Corporation, National Wool Act (permanent, indefinite) (special fund)	152,130	4,527	88,509
67.10	Authority to borrow (15 U.S.C. 713a-4)	10,929,150	15,099,398	12,727,779

Relation of obligations to outlays:

Support and related programs:

71.00	Obligations incurred, net	10,462,779	14,663,616	12,336,416
Obligated balance, start of year:				
72.47	Authority to borrow	4,030,732	18,241,534	19,150,647
72.49	Contract authority	7,154,295	.....	.....
72.98	Fund balance	-282,447	-476,013	-476,013
Obligated balance, end of year:				
74.47	Authority to borrow	-18,241,534	-19,150,647	-20,006,210
74.98	Fund balance	476,013	476,013	476,013

77.00	Adjustments in expired accounts.....	8,856,495		
	Special activities:			
71.00	Obligations incurred, net	—281,499	140,309	304,872
72.49	Obligated balance, start of year: Contract authority	179,317	210,655	210,655
74.49	Obligated balance, end of year: Contract authority	—210,655	—210,655	—210,655
77.00	Adjustments in expired accounts.....	31,338		
90.00	Total outlays.....	12,174,834	13,894,812	11,785,725

Note.—Contingent liabilities, commitments and other obligations do not become charges against the statutory borrowing authority until they result in borrowing from Treasury. Only that portion of borrowing authority is available which has not been charged by actual borrowing.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority	11,081,280	15,103,925	12,816,288
Outlays	12,174,834	13,894,812	11,785,725
Proposed for later transmittal under proposed legislation:			
Budget authority			—1,100,000
Outlays			—1,100,000
Credit reform:			
Budget authority			34,580
Outlays			34,580
Total:			
Budget authority	11,081,280	15,103,925	11,750,868
Outlays	12,174,834	13,894,812	10,720,305

Status of Unfunded Contract Authority (in thousands of dollars)

Identification code 12-4336-0-3-351	1988 actual	1989 est.	1990 est.
Unfunded balance, start of year	7,333,612		
Contract authority			
Appropriation to liquidate contract authority	—7,333,612		
Unfunded balance, end of year.....			

Status of Direct Loans (in thousands of dollars)

Identification code 12-4336-0-3-351	1988 actual	1989 est.	1990 est.
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SHORT AND MEDIUM TERM LOANS

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	777,949	732,538	731,720
1251	Repayments: Repayments and prepayments.....	—50,001	—41,495	—46,084
1261	Adjustments: Capitalized interest.....	4,590	40,677	21,069
1290	Outstanding, end of year	732,538	731,720	706,705

COMMODITY LOANS

Position with respect to appropriations act limitation on obligations:

1111	Limitation on direct loans			
1131	Direct loan obligations exempt from limitation	13,301,529	6,094,773	8,040,311
1150	Total direct loan obligations.....	13,301,529	6,094,773	8,040,311

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	15,108,432	8,329,106	5,760,614
1231	Disbursements: Direct loan disbursements.....	13,301,529	6,094,773	8,040,311
1251	Repayments: Repayments and prepayments.....	—17,599,126	—7,211,193	—7,531,262
	Adjustments:			
1262	Write-offs for default	—3,044		
1264	Other adjustments, net	—2,478,685	—1,452,072	—1,420,198
1290	Outstanding, end of year	8,329,106	5,760,614	4,849,465

STORAGE FACILITY LOANS

Position with respect to appropriations act limitation on obligations:

1111	Limitation on direct loans			
1131	Direct loan obligations exempt from limitation	525		
1150	Total direct loan obligations.....	525		

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	65,179	24,610	6,821
1231	Disbursements: Direct loan disbursements.....	525		
1251	Repayments: Repayments and prepayments.....	—41,094	—17,789	—5,018
1290	Outstanding, end of year	24,610	6,821	1,803

EXPORT GUARANTEE CLAIMS

Cumulative balance of direct loans outstanding:

1210	Outstanding, start of year	2,625,958	2,912,481	3,319,951
1232	Disbursements for guaranteed loan claims	288,691	230,981	232,010
	Repayments:			
1251	Repayments and prepayments.....	—15,599	—38,480	—44,950
1252	Repayments of defaulted guaranteed loans	—162		
1261	Adjustments: Capitalized interest.....	13,593	214,969	151,108
1290	Outstanding, end of year	2,912,481	3,319,951	3,658,119

¹ This entry includes commodities received as the result of loan forfeitures valued at \$2.1, \$1.1, and \$1.0 billion for fiscal years 1988 through 1990, respectively. It also includes non-receipt of loan repayments for marketing loans and adjustments for loans to peanut associations.

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4336-0-3-351	1988 actual	1989 est.	1990 est.
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CCC EXPORT GUARANTEE PROGRAM

Position with respect to appropriations act limitation on commitments:

2111	Limitation on guaranteed loans made by private lenders			
2131	Guaranteed loan commitments exempt from limitation	4,557,345	5,500,000	5,500,000
2150	Total guaranteed loan commitments	4,557,345	5,500,000	5,500,000

Cumulative balance of guaranteed loans outstanding:

2210	Outstanding, start of year	3,732,055	4,918,973	7,937,323
2231	Disbursements: Disbursements of new guaranteed loans	3,650,882	5,500,000	5,500,000
2251	Repayments and prepayments	—2,192,346	—2,273,632	—3,020,635
2261	Adjustments: Terminations for default that result in direct loans.....	—271,618	—208,018	—202,430
2290	Outstanding, end of year	4,918,973	7,937,323	10,214,258

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	4,771,537	7,778,577	10,009,973
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Estimate of guaranteed loan subsidy:

2320	Subsidy rate (in percent)	15.0	15.0	14.5
2330	Subsidy amount (in thousands of dollars)	682,542	824,300	797,950

The Corporation was created to stabilize, support, and protect farm income and prices, to help maintain balanced and adequate supplies of agricultural commodities, their products, foods, feeds, and fibers, and to help in their orderly distribution (15 U.S.C. 714-714p). It may make available materials and facilities required in connection with the production and marketing of agricultural commodities and may be used to administer and to temporarily finance numerous special activities.

The Corporation's capital stock of \$100 million is held by the United States. Under present law, up to \$30 billion may be borrowed from the U.S. Treasury to finance operations.

The 1990 estimate includes savings from improving the control and timing of disbursements and handling of cash collections as part of continuing budget management reforms. Current indefinite appropriation authority is requested to cover all net realized losses. Appro-

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

priations to the Corporation for net realized losses have no effect on budget authority.

Budget assumptions.—The following general assumptions form the basis for the Corporation's 1989 and 1990 budget estimates: (a) National income will rise both in 1989 and 1990 from the present level; (b) 1989 crop production will rise from 1988 crop levels; (c) generally, exports of agricultural commodities in 1990 are expected to be slightly higher than 1989 levels; (d) yields for the 1989 crops are based on recent averages adjusted for trend; (e) acreage allotments and marketing quotas will be in effect for the 1989 crops of certain kinds of tobacco; (f) poundage quotas will be in effect for the 1989 crop of peanuts.

It is difficult to forecast with accuracy requirements for the year ending September 30, 1990, since the projections are subject to complex and unpredictable factors such as weather, other factors which affect the volume of production of crops not yet planted, feed and food needs here and overseas, and available dollar exchange.

PROGRAMS OF THE CORPORATION

The basic functions of the Corporation include the following programs for which appropriations are made for net realized losses sustained:

Program	1990 estimate (in thousands of dollars)		
	Gross obligations	Net outlays	Net realized loss for year
Short-term and intermediate export credit sales		-46,084	
Export Guarantee Programs	232,010	144,650	-42,410
Commodity loans	8,040,311	1,011,353	4,500
Storage facilities		-5,018	
Supply	519	89	89
Feed grain payments	6,245,600	4,353,619	6,245,600
Wheat payments	1,201,000	1,029,000	1,201,000
Rice payments	624,800	608,300	624,800
Cotton payments	911,000	1,014,800	911,000
Dairy	189,000	189,000	189,000
Other support and related	2,816,618	1,195,697	3,465,275
Other items not distributed by program:			
Interest	555,323	283,469	88,478
All other	704,027	1,701,978	720,699
Total	21,520,208	11,480,853	13,408,031

Price support and related stabilization programs.—The Corporation conducts programs to support farm income and prices and stabilize the market for agricultural commodities. Price support is provided to producers of agricultural commodities through loans, purchases, payments, and other means. This is done mainly under the Commodity Credit Corporation Charter Act, as amended (15 U.S.C. 714 et seq.), the Agricultural Act of 1949, as amended (7 U.S.C. 1421 et seq.), and the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1281 et seq.).

Price support is mandatory for the basic commodities—corn, cotton, wheat, rice, peanuts, and tobacco. The Agricultural Act of 1949, as amended, also requires support of the following nonbasic commodities: honey, milk, barley, oats, rye, grain sorghum, sugar and soybeans. The National Wool Act of 1954, as amended (7 U.S.C. 1781-87), requires support for wool and mohair. Support for other nonbasic commodities is discretionary. The support program may also include operations

to remove and dispose of surplus agricultural commodities in order to stabilize prices at levels not in excess of those permissible by law.

The principal methods of providing support are loans to and purchases from producers. With limited exceptions, loans made on commodities are nonrecourse. The commodities serve as collateral for the loan and on maturity the producer may deliver or forfeit such collateral to satisfy the loan obligation without further payment.

Direct purchases are also made from processors as well as producers, depending on the commodity involved. Also, special purchases are made under various laws for the removal of surpluses; for example, the Act of August 19, 1958, as amended (7 U.S.C. 1431 note), and section 416 of the Agricultural Act of 1949, as amended (7 U.S.C. 1431).

Set-aside program and acreage limitation program.—The Agricultural Act of 1949, as amended, authorizes the Secretary to establish, through the Corporation, acreage limitation programs for the 1986 through 1990 crops of upland cotton, rice, and ELS cotton. In addition, the Secretary is authorized to implement a set-aside or acreage limitation program for the 1986 through 1990 crops of wheat and feed grains.

Land diversion payments.—The Agricultural Act of 1949, as amended, provides that, to assist in adjusting the acreage of commodities to desirable goals, the Secretary is required, with respect to the 1986 crops of wheat and feed grains if certain stock levels exist on the first day of the marketing years for such crop, to make land diversion payments in the form of an "in-kind" payment; and is required to make land diversion payments with respect to the 1988 crops of corn, grain sorghum, and barley. With respect to the 1987, 1989, and 1990 crops of feed grains, the 1987 and subsequent crops of wheat and the 1986 through 1990 crops of upland cotton, ELS cotton, and rice, the Corporation may make land diversion payments to producers who devote to approved conservation uses acreages of cropland in addition to those required to be so devoted under the acreage limitation or set-aside programs. For the 1987 and subsequent crops, diversion payments may be paid in cash or on a non-cash basis, including payments in the form of commodities or commodity certificates that may be exchanged for commodities owned by the Corporation.

Producer eligibility.—Producers of feed grains and wheat must comply with acreage limitation provisions or acreage set-aside provisions, and normal crop acreage (NCA) requirements, if in effect, in order to be eligible for price support loans and purchases and deficiency payments. Producers of rice must comply with acreage limitation provisions, if in effect, in order to be eligible for price support loans and purchases and deficiency payments. Producers of cotton must comply with acreage limitation provisions, if in effect, in order to be eligible for price support loans and deficiency payments.

Deficiency payments.—The Agricultural Act of 1949, as amended, establishes: (1) minimum established "target" prices for the 1986 through 1990 crops of the following commodities—wheat, corn, upland cotton,

rice, and ELS cotton; (2) minimum price support loan and purchase levels for wheat, feed grains, and rice; and (3) minimum price support loan levels for upland cotton and ELS cotton. Deficiency payments for each of the commodities are required when the target price for the commodity exceeds the national average market price or the price support loan level, whichever is higher. The target prices for grain sorghum and oats and, if designated by the Secretary, barley, are established at a level which is fair and reasonable in relation to the target prices established for corn. These payments may be paid by cash or on a non-cash basis, including payments in the form of commodities or commodity certificates that may be exchanged for commodities owned by CCC.

Disaster Assistance.—The Disaster Assistance Act of 1988, Public Law 100-387, was enacted on August 11, 1988, to provide disaster assistance to producers who experienced livestock or crop losses due to drought, hail, or excessive moisture in 1988. For “target” price commodities including wheat, feed grains, upland and ELS cotton, and rice, Title I, Section 201(a) of the Act requires the Secretary to make disaster payments to eligible producers if their 1988 crop production loss is greater than 35 percent. Payments are based on a percentage of the legislatively set “target” price. Section 201(b)(4) provides that wheat, feed grain, rice and upland cotton producers who received 1988 crop advance deficiency payments will not be required to refund these payments on the first 35 percent of their production loss. Producers must refund deficiency payments on the remaining 65 percent loss if they receive a disaster payment for that loss. Producers who elected not to participate in the 1988 price support programs for the “target” price commodities and who experienced a production loss of more than 35 percent will receive a disaster payment based on a percentage of the county loan rate for that commodity. Disaster payments to producers of non-“target” commodities, including 1988 crop peanuts, sugar, tobacco and soybeans, are also required for crop losses greater than 35 percent. Section 203(f) provides that 1988 crop sugar cane and sugar beet producers that are unable to process the commodity into sugar due to the inability of local processing plants to process sugar due to drought, hail, excessive moisture or related condition in 1988 are eligible for disaster payments for such loss, minus the proceeds received for that portion of the crop on which disaster payments are made. For peanuts, the payment will be based on a percentage of the price support level; for tobacco, on a percentage of the loan rate; and for sugar beets and sugar cane, the Secretary must establish a payment rate that is “fair and reasonable” in relation to the 1988 crop sugar price support rate. Payment for soybean losses will be based on a percentage of the simple average price received by producers in the five preceding marketing years, excluding the highest and lowest prices.

Section 606(a) of the 1988 Disaster Act also amended the Agricultural Act of 1949 to provide for emergency feed assistance for the maintenance and preservation of livestock to producers who suffered a livestock emergency due to natural disasters. The Secretary is required, upon determination that a livestock emergency

exists, to implement one or more of the specified assistance programs.

The majority of payments under the Disaster Assistance Act will be made in 1989. In accordance with Section 211, payments to a producer may not exceed \$100,000 under the livestock and crop assistance programs combined. To avoid double benefits, with respect to the same loss of production, producers are ineligible for a disaster payment if they have received emergency livestock assistance with respect to such loss.

Title II, Section 103 of the Disaster Assistance Act authorizes the Secretary to implement tree assistance cost-share payments for the cost of replanting seedlings for commercial use. Under the Tree Assistance Program (TAP) cost-share assistance of 65 percent will be provided for replanting the portion of the seeding loss which after adjustment for normal mortality exceeds 35 percent. Each participant must (1) own not more than 1,000 total planted commercial tree acres, (2) have annual qualifying income of less than \$2 million, (3) own at least 1 total acre of commercial trees regardless of size or condition. There is a maximum limitation of \$25,000 per person.

Title I, Section 103 of the 1988 Disaster Act authorizes the Secretary to implement a cost-share emergency forage program utilizing CCC funds to assist owners or operators to reestablish forage crops on established pastureland. Assistance may be provided only when (1) the forage crop will not regenerate naturally; (2) reseeding is the most cost-effective method to reestablish the forage crop; and (3) reseeding is not undertaken simply to improve the forage crop damaged by the drought. Cost-share assistance of 50 percent of eligible costs, including seed, fertilizer, and other inputs on reseeded pasture will be provided. The payment limitation for the Forage Assistance Program (FAP) as stated in Section 103(c), is \$3,500 per person. Not more than \$50 million of CCC funds may be used to fund this program.

Marketing loan and certificate programs.—The Agricultural Act of 1949, as amended, authorizes a mandatory marketing loan program for each of the 1986 through 1990 crops of rice and upland cotton and a discretionary marketing loan program for each of the 1986 through 1990 crops of wheat, feed grains, and soybeans. Under a marketing loan program, a producer may repay a price support loan at a level which is lower than the original loan rate. The Agricultural Act of 1949, as amended, also provides that the Secretary may allow honey producers to repay price support loans at a level which is lower than the original loan rate. The Agricultural Act of 1949, as amended, provided for payments, in the form of negotiable marketing certificates, to persons holding free stocks of upland cotton as of August 1, 1986, and to first handlers of upland cotton (persons regularly engaged in buying or selling upland cotton). The Food Security Act of 1985, as amended, provides for a marketing certificate program for rice producers and sellers.

The following table itemizes CCC certificate payments by program:

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

VALUE OF CCC CERTIFICATES ISSUED

[In thousands of dollars]				
Item	1987 actual	1988 actual	1989 est.	1990 est.
Deficiency payments.....	4,468,281	7,765,122	1,889,637	.....
Diversion payments.....	1,208,823	692,740	.....	.....
Upland cotton loan deficiency.....	63,755	296	.....	.....
Upland cotton inventory protection.....	229,894	-2,630	.....	.....
Upland cotton first handler.....	94,257	4,833	.....	.....
Rice marketing.....	18,211	185	.....	.....
Disaster certificates.....	556,469	9,874	.....	.....
Export enhancement program.....	642,981	1,198,760	770,000	1,000,000
Targeted export assistance.....	68,187	104,195	160,000	200,000
Ethanol plant assistance.....	29,270	-709	.....	.....
Conservation Reserve Program.....	409,969	759,067	.....	.....
Emergency Feed Program.....	83,488	40,862	.....	.....
Distress Commodity Program.....	769	36	.....	.....
Total.....	7,876,354	10,572,631	2,819,637	1,200,000

Grain reserves.—The Agricultural Act of 1949, as amended, authorizes a producer-owned grain reserve program for wheat and feed grains that provides 3-year extended loans to producers. Producers receive annual storage payments under the contract. Program provisions establish when interest is charged. Storage payments cease and producers may repay their loans when market prices reach the higher of 140 percent of the nonrecourse loan rate for the commodity or the established price for the commodity.

Dairy.—The Agricultural Act of 1949, as amended, provides for a revised dairy price support program. The support price was \$11.35 per hundredweight for the period January 1, 1987 through September 30, 1987 and \$11.10 per hundredweight for the period October 1, 1987, through December 31, 1987. Since estimates of CCC purchases of milk or milk products for the 12-month calendar year beginning January 1, 1988, were in excess of 5 billion pounds milk equivalent, the Secretary, as required, reduced the support price in effect by 50 cents, from \$11.10 to \$10.60 per hundredweight on January 1, 1988. During the period April 1, 1989, through June 30, 1989, the support price in effect will be increased by 50 cents per hundredweight. As of July 1, 1989, the support price will be \$10.60 again. The Secretary will also, on January 1 of calendar year 1990, reduce the support price in effect by 50 cents per hundredweight if estimates of CCC purchases of milk or milk products for the twelve-month period beginning on such date is in excess of five billion pounds milk equivalent. In addition, if the Secretary estimates on January 1 in the calendar years 1989 and 1990 that the level of purchases of milk and milk products by CCC for such calendar year will not exceed 2.5 billion pounds, the Secretary must increase the support price in effect on such date by 50 cents per hundredweight. The Secretary is required to provide for a reduction of 2½ cents per hundredweight in the support price received on all milk marketed for commercial use by producers to be made during the period January 1, 1988 through December 31, 1988.

Storage facilities.—Pursuant to sections 4(h) and 5(b) of the Commodity Credit Corporation Charter Act, as amended, the Corporation has authority to make secured loans for the purchase, construction, or remodeling of facilities for storage and care of commodities on the farm.

Conservation Reserve Program.—The Food Security Act of 1985, as amended, provides that the Secretary shall carry out a Conservation Reserve Program by entering into 10- to 15-year contracts with owners or operators of highly erodible cropland to assist them in conserving and using the soil and water resources of their farms. Non-erodible lands which pose an off-farm environmental threat or cause productivity degradation due to soil salinity may also be included. In return for placing land in the reserve, farmers receive cost-share and rental payments, as well as technical assistance from USDA agencies. Annual rental payments may be paid in cash or on a non-cash basis, including payments in the form of commodities or commodity certificates that may be exchanged for commodities owned by the Corporation. Total acres to be included in the reserve by the end of 1990 are 40 million. The facilities, services and funds of CCC were used to carry out the program in fiscal years 1986 and 1987. The services and facilities of the Corporation may be used in subsequent years, but appropriations must be provided in advance to carry out the program. Beginning in 1988, a separate appropriation for advance to CCC was provided to carry out the program. See "Special Activities" section.

Payment limitations.—The Food Security Act of 1985, as amended, provides that the total amount of deficiency and land diversion payments, excluding any deficiency payment received as the result of a reduction of the wheat or feed grain price support loan level, which a person is entitled to receive under one or more of the annual programs for feed grains, wheat, upland cotton, ELS cotton, and rice for each of the 1987 through 1990 crops of these commodities shall not exceed \$50 thousand. For each of the 1987 through 1990 crops, the total amount of: (1) with respect to wheat, feed grains, upland cotton, ELS cotton, rice, and honey, deficiency payments; land diversion payments; disaster payments; loan deficiency payments; inventory reduction payments; and gains realized from a marketing loan repayment; and (2) with respect to other commodities, gains realized by a producer from repaying a loan at less than the original loan level that a person shall be entitled to receive under one or more of the annual programs for such commodities shall not exceed \$250 thousand, except as otherwise may be authorized by the Secretary. Annual rental payments made under the Conservation Reserve Program are limited to \$50,000 per person. Combined disaster and emergency livestock payments made under the Disaster Assistance Act of 1988 are limited to \$100,000 per person. The total amount of benefits that a person may receive annually under one or more of the emergency livestock assistance programs is limited to \$50,000. Payments under the Forage Assistance Program are limited to \$3,500 per person and under the Tree Assistance Program to \$25,000 per person.

Supply and foreign purchase.—The Corporation can procure from domestic and foreign sources food, agricultural commodities, and products and related materials to supply the needs of Federal agencies, foreign governments, and private and international relief agencies, under section 5 (b) and (c) of the Commodity Credit Corporation Charter Act, as amended.

Commodity export.—The Corporation promotes the export of agricultural commodities and products through sales for dollars or foreign currency, payments, extension of credit, assumption of certain risks, and conduct of other operations with respect to the exportation of commodities. Such commodities and products may be those held in private trade channels as well as those acquired by the Corporation. These programs are carried out under the Corporation's charter and other specific legislation.

Foreign donations.—Under the authority of section 416(b) of the Agricultural Act of 1949, as amended, the Corporation may furnish eligible commodities for carrying out programs of assistance in developing and friendly countries and may pay costs associated with making the commodities available. Such commodities may also be used to carry out the Food for Progress Act of 1985 or furnished in connection with (1) sales under title I of the Agricultural Trade Development Act of 1954, as amended; (2) agricultural export bonus or promotion programs; or (3) agreements by recipient countries to acquire additional agricultural commodities from the United States through commercial arrangements.

Loan operations.—The following table reflects commodity and storage facility loan operations of the Corporation:

[In thousands of dollars]				
Item	1988 actual	1989 est.	1990 est.	
Loans outstanding, gross, start of year:				
Commodity Credit Corporation	15,173,611	8,353,716	5,767,435	
Additional loans made	13,302,054	6,094,773	8,040,311	
Deduct:				
Loans repaid	18,001,139	7,569,709	7,963,073	
Acquisition of loan collateral	2,109,943	1,106,691	988,905	
Write-offs	10,867	4,654	4,500	
Total loans outstanding, gross, end of year	8,353,716	5,767,435	4,851,268	
Loans outstanding, gross, end of year:				
Commodity Credit Corporation	8,353,716	5,767,435	4,851,268	
Allowance for losses	-346,329	-239,642	-201,738	
Loans receivable, net (support and storage facilities)	8,007,387	5,527,793	4,649,530	

Inventory operations.—The following table reflects the inventory operations applicable to the preceding programs:

AGRICULTURAL COMMODITIES

[In thousands of dollars]				
Item	1988 actual	1989 est.	1990 est.	
On hand, start of year: gross	11,734,890	5,588,151	3,224,656	
Acquisitions:				
Forfeiture of loan collateral	2,109,943	1,106,691	988,905	
Excess of collateral acquired over loans canceled	156,052	56,553	55,707	
Purchases	9,900,653	1,958,866	1,635,613	
Transfers and exchanges, net	-32,653			
Carrying charges:				
Charges to inventory	90,485	46,680	36,000	
Storage and handling (non-add)	(985,890)	(530,155)	(357,196)	
Transportation (non-add)	(37,100)	(77,250)	(49,860)	
Total acquisitions	12,224,480	3,168,790	2,716,225	
Dispositions:				
Domestic donations to:				
Families	714,964	318,364	169,408	
Institutions	246,032	204,779	183,416	
School lunch	476,304	346,200	303,899	
Total domestic donations	1,437,300	869,343	656,723	
Export donations	272,372	292,739		

Sales and transfers:			
Special programs: Title II, Public Law 480	303,779	414,985	424,513
Other sales	11,849,395	3,690,654	1,770,317
Net loss or gain (—) on sales and transfers	4,508,373	264,564	355,824
Total sales and transfers	16,661,547	4,370,203	2,550,654
Total dispositions	18,371,219	5,532,285	3,207,377
On hand, end of year, gross	5,588,151	3,224,656	2,733,504
Allowance for losses	-1,111,380	-641,384	-543,694
On hand, end of year, net	4,476,771	2,583,272	2,189,810

Other data.—The following table reflects other data which is applicable to price support and related programs:

DATA ON SUPPORT AND RELATED PROGRAMS

[In thousands of dollars]				
Item	1988 actual	1989 est.	1990 est.	
Loans made	13,302,054	6,094,773	8,040,311	
Loans repaid	18,001,139	7,569,709	7,963,073	
Loan collateral forfeited	2,109,943	1,106,691	988,905	
Loans outstanding, end of year	8,353,716	5,767,435	4,851,268	
Acquisitions	12,224,480	3,168,790	2,716,225	
Cost of commodities sold	16,661,547	4,370,203	2,550,654	
Cost of commodities donated	1,709,672	1,162,082	656,723	
Inventory, end of year	5,588,151	3,224,656	2,733,504	
Investment in loans and inventory, end of year	13,941,867	8,992,091	7,584,772	
Direct producer payments	4,244,212	9,854,615	7,194,719	
Net expenditures	12,456,333	13,754,503	11,480,853	
Realized losses	8,640,679	7,337,191	13,408,031	

Operating expenses.—The Corporation carries out its functions through utilization of employees and facilities of other Government agencies. Administrative expenses are incurred for the services of: the Agricultural Stabilization and Conservation Service, General Sales Manager, and other agencies of the Department engaged in the Corporation's activities; and the General Accounting Office for audit. Additional expenses are incurred for ASCS county offices for work related to programs of the Corporation, other ASCS expenses offset by revenue, custodian, and agency expenses of the Federal Reserve banks and lending agencies, and miscellaneous costs.

Expenses are incurred for acquisition, operation, maintenance, improvement, or disposition of property which the Corporation owns or in which it has an interest. These expenses are treated as program expenses. Such program expenses include inspection, classing and grading work performed on a fee basis by Federal employees or Federal- or State-licensed inspectors; work relating to Commodity Credit Corporation programs performed on a contract or fee basis by Agricultural Stabilization and Conservation Service; and special services performed by other Federal agencies within and outside this Department. Most of these general expenses, including storage and handling, transportation, inspection, classing and grading, and producer storage payments, are included in program costs. They are shown in the program and financing schedule in the entries entitled "Storage, transportation, and other obligations not included above," and "Producer storage payments."

The Corporation receives reimbursement for grain requisitioned pursuant to Public Law 87-152 (7 U.S.C. 447-449) by the States from Corporation stocks to feed resident wildlife threatened with starvation through the appropriation reimbursement for net realized

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

losses. There have been no requisitions in recent years, however.

SPECIAL ACTIVITIES

These activities are carried out under authority of section 5(g) of the Corporation's charter act and specific statutory authorizations or directives with respect thereto which are currently in effect or which may subsequently be enacted.

A summary of such current activities not included under other designated activities is as follows:

Item	1990 estimate [in thousands of dollars]	
	Gross obligations	Outlays (reimbursable)
(1) Sale of agricultural commodities for foreign currencies.....	22,000	22,000
(2) Financing sales of agricultural commodities for convertible foreign currencies and for dollars on credit terms.....	795,000	451,000
(3) Commodities supplied in connection with dispositions abroad.....	665,000	665,000
(4) National Wool Act.....	97,817	97,817
(5) Conservation Reserve Program.....	1,202,000	1,771,212
Total.....	2,781,817	3,007,029

The Corporation receives appropriations or reimbursement for cost of these activities as described under each.

Activities currently being carried out are as follows (see Foreign Assistance programs for details of items (1), (2), (3) and (4) and see Conservation Reserve Program for details of item (5)):

(1) Sale of agricultural commodities for foreign currencies (*title I, Public Law 480*).

(2) Financing sales of agricultural commodities for convertible foreign currencies and for dollars on credit terms (*titles I and III, Public Law 480*).

(3) Commodities supplied in connection with dispositions abroad (*title II, Public Law 480*).

(4) *National Wool Act*.—Under the National Wool Act of 1954, as amended, support of prices of wool and mohair is mandatory. The Corporation makes payments to producers in order to bring the national average price received by all producers up to the support price required under the act.

(5) *Conservation Reserve Program*.—The Food Security Act of 1985, as amended, provides that the Secretary shall carry out a Conservation Reserve Program by entering into 10- to 15-year contracts with owners and operators of highly erodible cropland to assist them in conserving and using the soil and water resources of their farms. In return for placing land in the reserve, farmers receive cost-share and rental payments, as well as technical assistance from USDA agencies. Beginning in 1988, a separate appropriation for advance to CCC was provided to carry out the program.

COST OF THE NATIONAL WOOL ACT

Item	[In thousands of dollars]		
	1988 actual	1989 est.	1990 est.
Marketings on which payments made:			
Shorn wool (thousand pounds).....	79,336	85,900	87,400
Unshorn lambs (thousands cwt.).....	4,717	4,400	4,400
Mohair (thousand pounds).....	15,801	14,300	15,700
Amount of payments:			
Shorn wool.....	74,689	36,900	49,800

Unshorn lambs.....	16,839	7,600	10,000
Mohair.....	36,627	39,300	33,600
Promotional and advertising program ¹ (non-add).....	(6,432)	(7,114)	(7,274)
Total payments.....	128,155	83,800	93,400
Administrative expense.....	1,863	1,799	1,799
Interest expense.....	617	2,910	2,618
Less advance appropriation.....	-126,108		
Total.....	4,527	88,509	97,817

¹ Deductions from producer payments for promotional advertising and selected marketing development activities.

Total payments made under the National Wool Act cannot at any time exceed an amount equal to 70 percent of the accumulated totals, as of the same date, of the gross receipts from import duties collected on and after January 1, 1953, on wool and wool manufactures. Actual or estimated payments compared with this limitation are as follows:

Item	[In thousands of dollars]		
	1988 actual	1989 est.	1990 est.
70% of customs receipts on wool and wool manufactures, cumulative from Jan. 1, 1953, to end of preceding calendar year.....	4,062,761	4,358,340	4,657,419
Cumulative incentive payments on marketings to end of preceding calendar year.....	1,926,718	2,010,518	2,103,918
Balance of limitation available for payments in succeeding marketing years.....	2,136,043	2,347,822	2,553,501

Funds of the Corporation are used to carry on this program. For the purpose of reimbursing the Corporation, section 705 of the act appropriates each fiscal year an amount equal to amounts expended by the Corporation during the preceding year and to amounts expended in prior fiscal years not previously reimbursed, but not to exceed an amount equal to 70 percent of the gross receipts from duties collected on wool and wool manufactures during the calendar year preceding the fiscal year. However, for fiscal year 1988, Congress appropriated specified amounts for various activities of the Corporation in lieu of providing reimbursement for the Corporation's losses. This included \$126,108,000 for the National Wool Act, which was applied to fiscal year 1988 expenditures to reduce the amount that will need to be appropriated under section 705 in 1989.

Estimated costs and appropriations to the Corporation are indicated in the following table:

Item	[In thousands of dollars]		
	1988 actual	1989 est.	1990 est.
Due start of year.....	152,130	4,527	88,509
Costs for year:			
Program.....	130,018	85,599	95,199
Interest.....	617	2,910	2,618
Subtotal.....	130,635	88,509	97,817
Total due.....	282,765	93,036	186,326
Appropriations to Commodity Credit Corporation for the year.....	152,130	4,527	88,509
Operating expenses advance appropriation.....	126,108		
Due end of year.....	4,527	88,509	97,817

FINANCING

Borrowing authority.—The Corporation has an authorized capital stock of \$100 million held by the United States and, effective in 1988, authority to borrow up to \$30 billion.

Funds are borrowed from Treasury and may also be borrowed from private lending agencies and others. The Corporation reserves a sufficient amount of its borrowing authority to purchase at any time all notes and other obligations evidencing loans made by such agencies and others. All bonds, notes, debentures, and similar obligations issued by the Corporation are subject to approval by the Secretary of the Treasury as required by the Act of March 8, 1938 (15 U.S.C. 713a-4).

Interest on borrowings from the Treasury (and on capital stock) is paid at a rate based upon the average interest rate of all outstanding marketable obligations (of comparable maturity date) of the United States as of the preceding month. Interest is also paid on other notes and obligations at a rate prescribed by the Corporation and approved by the Secretary of Treasury.

The Department of Agriculture and Related Agencies Appropriation Act, 1966, made provision for terminating interest after June 30, 1964 on the portion of the Corporation's borrowings from the Treasury equal to the unreimbursed realized losses recorded on the books of the Corporation after the end of the fiscal year in which such losses are realized.

POSITION WITH RESPECT TO BORROWING AUTHORITY, END OF YEAR

[In thousands of dollars]			
Item	1988 actual	1989 est.	1990 est.
Statutory borrowing authority	30,000,000	30,000,000	30,000,000
Deduct: Borrowings from Treasury	11,758,466	17,078,181	24,987,487
Total statutory borrowing authority in use	11,758,466	17,078,181	24,987,487
Net statutory borrowing authority available	18,241,534	12,921,819	5,012,513

Note.—Accounts payable, accrued liabilities and other outstanding obligations not reflected on this table do not become charges against the statutory borrowing authority until they result in borrowings from the Treasury.

Contract authority.—Price support and other programs required by statute may result in the Corporation incurring obligations in excess of available funds and borrowing authority. Such obligations are liquidated from subsequent appropriations and other funds which may become available to the Corporation. Any increase in obligations in excess of available fund resources is reported as contract authority in the year involved; a decrease is reported as the application of appropriations and other funds to liquidate the authority.

Appropriations.—Under section 2 of Public Law 87-155 (15 U.S.C. 713a-11), annual appropriations are authorized for each fiscal year to reimburse the Corporation for net realized losses incurred as of the close of each year. However, for 1988, Congress appropriated specified amounts for various activities of the Corporation in lieu of providing reimbursement for the Corporation's losses.

The special activities are financed as indicated in the program descriptions above. In addition to certain reimbursements from other agencies, appropriations are made for the National Wool Act (see above), foreign assistance programs, and the Conservation Reserve Program.

Deficit.—The net realized losses of the Corporation have previously been reimbursed as follows:

SUPPORT AND RELATED PROGRAMS

[In thousands of dollars]	
Realized losses, 1933 to 1988, inclusive	174,651,112
Reimbursements by the Treasury:	
Reimbursements of realized losses:	
Appropriations (49 times)	161,098,245
Note cancellations (6 times)	2,697,807
Less dividends paid to Treasury (4 times)	—138,209
Total reimbursements for net realized losses	163,657,843
Other reimbursements:	
Appropriations (2 times)	541,916
Note cancellation (1 time)	56,239
Total other reimbursements	598,155
Total	164,255,998
Realized deficit as of September 30, 1988, support and related programs	10,395,114

SPECIAL ACTIVITIES

Realized losses, 1948 to 1988, inclusive	43,955,855
Excess amounts appropriated to reimburse cost of special activities	1,064,967
Reimbursements by the Treasury:	
Appropriations (42 times)	44,446,172
Note cancellations (4 times)	536,518
Other reimbursements: Sale proceeds (5 times)	33,605
Total reimbursements	45,016,295
Realized deficit as of September 30, 1988, special activities	4,527

Capital and deficit, special activities.—Advances to the Corporation in excess of costs incurred, and costs incurred in excess of advances received are shown in the following table:

Excess of funds held by CCC [in thousands of dollars]				
	1987 actual	1988 actual	1989 est.	1990 est.
Foreign assistance programs: Public Law 480:				
Titles I and III: Sale of agricultural commodities for foreign currencies and for dollars on credit terms	364,209	469,952	418,152	211,097
Title II: Commodities supplied in connection with dispositions abroad	414,732	595,015	595,015	595,015
Total	778,941	1,064,967	1,013,167	806,112
Deficit requiring subsequent funds				
Deficit financed by CCC or excess funds held (—) (nonadd)	—778,941	—1,064,967	—1,013,167	—806,112
Increase or decrease (—) in amount owed by general fund for foreign assistance programs (nonadd)	—68,132	—286,026	51,800	207,055
Other programs: National Wool Act	152,130	4,527	88,509	97,817
Total	152,130	4,527	88,509	97,817

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Support and related programs:			
Revenue	28,115,926	9,311,225	2,709,883
Expense	36,756,605	16,648,416	16,117,914
Net realized losses	—8,640,679	—7,337,191	—13,408,031
Increase (—) or decrease in provisions for losses (unrealized):			
On commodities for sale	1,835,295	469,996	97,690
On loans receivable	95,529	106,687	37,904
On accounts receivable	—17,429	—18	—
Net loss for the year, support and related programs	—6,727,284	—6,760,526	—13,272,437
Special activities:			
Revenue	694,199	332,000	344,000

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

Revenue and Expense (in thousands of dollars)—Continued

	1988 actual	1989 est.	1990 est.
Received from appropriations: Decrease in unearned receipts	-286,026	51,800	207,055
Earned revenue	408,173	383,800	551,055
Expense	1,472,296	1,570,409	1,579,817
Net realized loss, special activities	-1,064,123	-1,186,609	-1,028,762
Net loss for the year	-7,791,407	-7,947,135	-14,301,199

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Drawing account with Treasury	-282,447	-476,013	-476,013	-476,013
Accounts receivable: Support and related programs (net of provisions for losses)	1,610,860	2,931,900	1,303,462	2,441,543
Selected assets: Support and related programs:				
Agricultural commodities for sale, net of provision for losses	8,788,215	4,476,771	2,583,272	2,189,810
Advances to producers	483,385	9,532,748		
Deferred and undistributed charges	990,889	828,897	1,748,540	2,748,540
Loans receivable, guarantee claims rescheduled	2,356,962	2,681,551	3,319,951	3,658,119
Interest in amounts due from foreign governments and private trade entities under Public Law 480	11,560,205	11,984,574	12,578,199	13,139,323
Loans receivable, net of provision for losses:				
Commodity and storage facility loans (held by Commodity Credit Corporation)	14,731,753	8,007,387	5,527,793	4,649,530
Export credit sales programs	777,949	732,538	731,720	706,705
Fixed assets, net	89,694	109,542	118,454	99,733
Total assets	41,107,465	40,809,895	27,435,378	29,157,290
Liabilities:				
Current liabilities:				
Support and related programs	14,596,208	24,927,663	6,736,492	8,676,744
Deferred interest in amounts due from foreign governments and private trade entities under Public Law 480	11,560,205	11,984,574	12,578,199	13,139,323
Debt issued under borrowing authority: Borrowing from Treasury	20,969,268	11,758,466	17,078,181	24,987,487
Total liabilities	47,125,681	48,670,703	36,392,872	46,803,584
Government equity:				
Obligations other than liabilities:				
Support and related programs:				
Other commitments	161,474	226,888	73,981	73,091
Special activities: Letters of commitment for Public Law 480	179,317	210,655	230,021	220,136
Total obligations other than liabilities	340,791	437,543	304,002	293,227
Unfinanced budget authority	+6,359,007	-8,298,351	-9,261,496	-17,939,521
Total Government equity	-6,018,216	-7,860,808	-8,957,494	-17,646,294

Note.—In addition to obligations other than liabilities, the Corporation does not reflect in its accounts claims by the Corporation on which adequate proof has not been established.

Object Classification (in thousands of dollars)

Identification code	12-4336-0-3-351	1988 actual	1989 est.	1990 est.
22.0	Transportation of things	411,326	413,265	342,747
25.0	Other services	1,222,387	987,574	1,191,301
25.0	Other services (storage and handling)	1,654,934	1,321,678	531,292
	Supplies and materials: Cost of commodities sold or donated:			
26.0	Foreign assistance programs	1,050,382	1,205,885	1,189,113
26.0	Other	11,074,099	3,864,638	2,929,320

31.0	Equipment	35,423	41,000	15,190
33.0	Investments and loans	13,590,745	6,325,754	8,272,321
41.0	Grants, subsidies, and contributions	4,473,656	12,540,574	9,272,800
43.0	Interest and dividends	676,516	605,208	557,941
99.9	Total obligations	34,189,468	27,305,576	24,302,025

COMMODITY CREDIT CORPORATION FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4336-2-3-351	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)			-1,100,000
Financing:				
47.10	Budget authority: Authority to borrow (15 U.S.C. 713a-4)			-1,100,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net			-1,100,000
90.00	Outlays			-1,100,000

As part of a Government-wide effort to reduce outlays, legislation will be needed to modify the current provisions of the CCC price support and related programs.

COMMODITY CREDIT CORPORATION FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4336-6-3-351	1988 actual	1989 est.	1990 est.
Program by activities:				
	Support and related programs:			
	Operating expenses: programs:			
00.14	Interest: Treasury			-260
00.91	Total operating expenses			-260
01.03	Capital investment: Guarantee claims			-7,570
01.91	Total capital investment			-7,570
01.92	Total support and related program			-7,830
10.00	Total obligations			-7,830
Financing:				
14.00	Offsetting collections from: Non-Federal funds			42,410
47.10	Budget authority: Authority to borrow (15 U.S.C. 713a-4)			34,580
Relation of obligations to outlays:				
71.00	Obligations incurred, net			34,580
74.47	Obligated balance, end of year			34,580
74.49	Obligated balance, end of year			-34,580
90.00	Outlays			34,580

Status of Direct Loans (in thousands of dollars)

Identification code	12-4336-6-3-351	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:				
1232	Disbursements: Disbursements for guaranteed loan claims			-7,570
1290	Outstanding, end of year			-7,570

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4336-6-3-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders.....			
2131	Guaranteed loan commitments exempt from limitation.....			-5,500,000
2150	Total guaranteed loan commitments.....			-5,500,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans...			-5,500,000
2290	Outstanding, end of year.....			-5,500,000

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			-5,390,000
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Estimate of guaranteed loan subsidy:				
2320	Subsidy rate (in percent).....			-14.5
2330	Subsidy amount (in thousands of dollars).....			-797,950

This schedule shows the effects of the Administration's credit reform proposal on the existing revolving fund. All new activity in this program in 1990 and beyond is recorded in a corresponding proposed general fund subsidy account. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

Object Classification (in thousands of dollars)

Identification code	12-4336-6-3-351	1988 actual	1989 est.	1990 est.
33.0	Investments and loans.....			-7,570
43.0	Interest and dividends.....			-260
99.9	Total obligations.....			-7,830

OFFICE OF RURAL DEVELOPMENT POLICY

Federal Funds

General and special funds:

SALARIES AND EXPENSES

Program and Financing (in thousands of dollars)

Identification code	12-0801-0-1-452	1988 actual	1989 est.	1990 est.
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			
72.40	Obligated balance, start of year.....	25	2	
74.40	Obligated balance, end of year.....	-2		
77.00	Adjustments in expired accounts.....	-23		
90.00	Outlays.....		2	

No funding was provided for 1989, and no funding is requested for 1990.

RURAL ELECTRIFICATION ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For administrative expenses to carry out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), and to administer the loan and loan guarantee programs for Community Antenna Television facilities as authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-1995), and for which commitments were made prior to fiscal year [1989] 1990, including

not to exceed \$7,000 for financial and credit reports, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$103,000 for employment under 5 U.S.C. 3109, ["\$31,124,000: *Provided*, That none of the funds in this Act may be used to authorize the transfer of funds to this account from the Rural Telephone Bank] \$30,862,000.

[OFFICE OF THE ADMINISTRATOR]

[For necessary salaries and expenses of the Office of the Administrator of the Rural Electrification Administration, \$160,000: *Provided*, That no other funds in this Act shall be available for this Office.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3100-0-1-271	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Administration of rural electrification program.....	15,644	16,808	16,665
00.02	Administration of rural telephone and CATV programs..	13,480	14,317	14,197
00.03	Office of the Administrator.....	127	160	
00.91	Total direct program.....	29,251	31,284	30,862
01.01	Reimbursable program.....		40	40
10.00	Total obligations.....	29,251	31,324	30,902
Financing:				
11.00	Offsetting collections from: Federal funds.....		-40	-40
25.00	Unobligated balance lapsing.....	1,617		
40.00	Budget authority (appropriation).....	30,868	31,284	30,862
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	29,251	31,284	30,862
72.40	Obligated balance, start of year.....	3,862	5,633	3,932
74.40	Obligated balance, end of year.....	-5,633	-3,932	-3,037
77.00	Adjustments in expired accounts.....	25		
90.00	Outlays.....	27,505	32,985	31,757

The Rural Electrification Administration, under authority of the Rural Electrification Act of 1936, as amended, makes direct loans and guarantees loans made by other qualified lenders to rural electric and telephone systems for electric and telephone service in rural areas.

In order to administer the REA loan programs and to ensure that construction and operation projects conform to approved standards, REA furnishes, without cost to the borrower, business management and technical assistance on a regular basis. This objective is carried out through regulations, personal visits to the borrowers, and training. REA has personnel in the Washington office and a field staff who have expertise in the electric or telephone industry and who are available to assist borrowers in specialized areas.

The Administration proposes to convert the programs to partially guaranteed, privately originated loans. Staff resources necessary to carry out these programs are kept at levels to maintain the program.

Object Classification (in thousands of dollars)

Identification code	12-3100-0-1-271	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	19,705	21,154	20,387
11.3	Other than full-time permanent.....	106	152	148
11.5	Other personnel compensation.....	209	288	287
11.9	Total personnel compensation.....	20,020	21,594	20,822
12.1	Civilian personnel benefits.....	2,931	3,317	3,255
13.0	Benefits for former personnel.....	9	11	11
21.0	Travel and transportation of persons.....	1,702	2,027	2,278

General and special funds—Continued

[OFFICE OF THE ADMINISTRATOR]—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-3100-0-1-271	1988 actual	1989 est.	1990 est.
22.0	Transportation of things.....	52	53	57
23.3	Communications, utilities, and miscellaneous charges...	679	975	973
24.0	Printing and reproduction	266	324	348
25.0	Other services.....	1,092	1,720	1,995
26.0	Supplies and materials.....	287	491	531
31.0	Equipment.....	2,213	772	592
43.0	Interest and dividends.....	1		
99.0	Subtotal, direct obligations.....	29,251	31,284	30,862
99.0	Reimbursable obligations.....		40	40
99.9	Total obligations.....	29,251	31,324	30,902

Personnel Summary

Total number of full-time permanent positions.....	550	550	531
Total compensable workyears: Full-time equivalent employment	520	550	531

[REIMBURSEMENT TO THE RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND]

[For an additional amount to reimburse the rural electrification and telephone revolving fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), \$341,000,000.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3101-0-1-271	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	327,675	341,000	
Financing:				
40.00	Budget authority (appropriation)	327,675	341,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	327,675	341,000	
90.00	Outlays.....	327,675	341,000	

This appropriation reimburses the rural electrification and telephone revolving fund for interest subsidies and losses incurred by the revolving fund.

The fund is exempted by the Act from paying annual interest costs owed to the Treasury on advances totaling \$7.9 billion. Additional funds are not needed; therefore, no appropriation is requested for 1990.

[RURAL TELEPHONE BANK]

[For the purchase of Class A stock of the Rural Telephone Bank, \$28,710,000, to remain available until expended (7 U.S.C. 901-950(b)).] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3102-0-1-452	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	28,710	28,710	
Financing:				
40.00	Budget authority (appropriation)	28,710	28,710	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	28,710	28,710	
90.00	Outlays.....	28,710	28,710	

The Rural Electrification Act of 1936, as amended, authorizes appropriations for the purchase of Class A stock in the Rural Telephone Bank by the U.S. Government.

No appropriation is requested for 1990. The Federal Government has already provided \$535 million in subsidized capital (2 percent interest) to the Bank—\$235 million over the amount in the original statute establishing the Bank. Many RTB borrowers are financially strong and compare favorably to investor owned companies. Therefore, further capitalization of the Rural Telephone Bank is not necessary.

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND LOAN SUBSIDIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1230-6-1-271	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Guaranteed loan subsidy, Electric distribution and telephone.....			42,680
00.02	Guaranteed loan subsidy, Power supply/electric.....			31,641
00.03	Guaranteed loan subsidy, refinanced			3,500
00.04	Direct loan subsidy, economic development.....			285
10.00	Total obligations (object class 41.0)			78,106
Financing:				
40.00	Budget authority (appropriation)			78,106
Relation of obligations to outlays:				
71.00	Obligations incurred, net			78,106
74.47	Obligated balance, end of year.....			—67,032
90.00	Outlays.....			11,075

Status of Direct Loans (in thousands of dollars)

Identification code	12-1230-6-1-271	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....			
1131	Direct loan obligations exempt from limitation.....			546
1150	Total direct loan obligations			546
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements			273
1290	Outstanding, end of year.....			273
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent)			52.3
1330	Subsidy amount (in thousands of dollars).....			285

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-1230-6-1-271	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders			1,365,000
2131	Guaranteed loan commitments exempt from limitation.....			500,000
2150	Total guaranteed loan commitments.....			1,865,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans.....			636,500
2251	Repayments and prepayments.....			—7,097
2290	Outstanding, end of year.....			629,403

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	515,550
Estimate of guaranteed loan subsidy:		
Subsidy rate (in percent):		
2320	Electric distribution and telephone.....	3.9
2320	Power supply/electric.....	11.9
2320	Refinanced guarantees.....	0.7
Subsidy amount (in thousands of dollars):		
2330	Electric distribution and telephone.....	42,680
2330	Power supply/electric.....	31,641
2330	Refinanced guarantees.....	3,500

This schedule shows the effects of the Administration's credit reform proposal for REA partially guaranteed loans. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Federal direct Economic Development loans and guaranteed loan commitments made by this program. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

RURAL TELEPHONE BANK LOAN SUBSIDIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1231-6-1-452	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Direct loan subsidy.....			19,163
10.00	Total obligations (object class 41.0).....			19,163
Financing:				
40.00	Budget authority (appropriation).....			19,163
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			19,163
74.40	Obligated balance, end of year.....			-18,013
90.00	Outlays.....			1,150

Status of Direct Loans (in thousands of dollars)

Identification code	12-1231-6-1-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....			125,000
1150	Total direct loan obligations.....			125,000
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements.....			7,500
1290	Outstanding, end of year.....			7,500
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent).....			15.3
1330	Subsidy amount (in thousands of dollars).....			19,163

This schedule shows the effects of the Administration's credit reform proposal for Rural Telephone Bank direct loans. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Federal direct loan obligations made by this program. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

Public enterprise funds:

RURAL COMMUNICATION DEVELOPMENT FUND

To reimburse the Rural Communication Development Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in making Community Antenna Television loans and loan guarantees under sections 306 and 310B of the Consolidated Farm and Rural Development Act, as amended, [[\$1,447,000]] \$1,329,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification Code	12-4142-0-3-452	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (Interest on borrowings) (object class 43.0).....	2,674	2,702	2,704
Financing:				
14.00	Offsetting collections from: Non-Federal sources.....	-1,987	-1,370	-1,375
17.00	Recovery of prior year obligations.....	-127		
25.00	Unobligated balance lapsing.....	127		
32.47	Balance of authority to borrow withdrawn.....	622	115	
40.00	Budget authority (appropriation).....	1,309	1,447	1,329
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	687	1,332	1,329
Obligated balance, start of year:				
72.47	Authority to borrow.....	-50	-799	-914
72.98	Fund balance.....	2,945	3,202	3,233
Obligated balance, end of year:				
74.47	Authority to borrow.....	799	914	914
74.98	Fund balance.....	-3,202	-3,233	-3,158
78.00	Adjustments in unexpired accounts.....	-127		
90.00	Outlays.....	1,052	1,416	1,404

Status of Direct Loans (in thousands of dollars)

Identification Code	12-4142-0-3-452	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	18,982	18,255	17,807
1231	Disbursements: Direct loan disbursements.....	313	85	75
1251	Repayments: Repayments and prepayments.....	-1,040	-533	-561
1290	Outstanding, end of year.....	18,255	17,807	17,321

Status of Guaranteed Loans (in thousands of dollars)

Identification Code	12-4142-0-3-452	1988 actual	1989 est.	1990 est.
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....	5,756	4,813	5,530
2231	Disbursements: Disbursements of guaranteed loans.....	628	816	
2251	Repayments and prepayments.....	-1,571	-99	-106
2290	Outstanding, end of year.....	4,813	5,530	5,424

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	4,813	5,530	5,424
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The Rural Communication Development Fund, an account under the Rural Development Insurance Fund authorities, was established pursuant to Secretary's Memorandum No. 1988 approved May 22, 1979. This memorandum transferred certain financing authorities under the Consolidated Farm and Rural Development Act (7 U.S.C. 1921 et seq.) from the Farmers Home Administration to the Rural Electrification Administration for the purpose of financing and administering community antenna television services or facilities in rural areas. A reimbursement is required for operating losses sustained in 1988 which are not wholly funded by annual collections of principal and interest.

Public enterprise funds—Continued

RURAL COMMUNICATION DEVELOPMENT FUND—Continued

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (—):			
Revenue.....	947	837	814
Expense.....	—2,674	—2,702	—2,704
Net loss for the year.....	—1,727	—1,865	—1,890

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Fund balance.....	2,945	3,202	3,233	3,158
Loans receivable (net).....	17,471	15,656	15,208	14,722
Accounts receivable (net).....	239	289	335	326
Total assets.....	20,665	19,147	18,776	18,206
Liabilities:				
Debt issued under borrowing authority:				
Borrowings from Treasury.....	24,604	24,604	24,604	24,604
Accounts payable (net).....	1,335	1,333	1,380	1,371
Total liabilities.....	25,939	25,937	25,984	25,975
Government equity:				
Undelivered orders.....	1,799	1,359	1,274	1,199
Unfinanced budget authority:				
Borrowing authority.....	50	799	914	914
Invested capital.....	—7,133	—8,948	—9,396	—9,882
Total Government equity.....	—5,284	—6,790	—7,208	—7,769

[RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND LOAN AUTHORIZATIONS]

[Insured loans pursuant to the authority of section 305 of the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), shall be made as follows: rural electrification loans, not less than \$622,050,000 nor more than \$933,075,000; and rural telephone loans, not less than \$239,250,000 nor more than \$311,025,000; to remain available until expended: *Provided*, That loans made pursuant to section 306 of that Act are in addition to these amounts but during fiscal year 1989 total commitments to guarantee loans pursuant to section 306 shall be not less than \$933,075,000 nor more than \$2,100,615,000 of contingent liability for total loan principal: *Provided further*, That as a condition of approval of insured electric loans during fiscal year 1989, borrowers shall obtain concurrent supplemental financing in accordance with the applicable criteria and ratios in effect as of July 15, 1982: *Provided further*, That no funds appropriated in this Act may be used to deny or reduce loans or loan advances based upon a borrower's level of general funds.]

[RURAL ECONOMIC DEVELOPMENT SUBACCOUNT]

[For grants and loans authorized under section 313 of the Rural Electrification Act, for the purpose of promoting rural economic development and job creation projects, \$540,000: *Provided*, That this amount will be in addition to any amounts generated by the interest differential on voluntary cushion of credit payments made by REA borrowers.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-4230-0-3-271	1988 actual	1989 est.	1990 est.
Program by activities:				
Operating expenses:				
00.01 Interest expense on certificates of beneficial ownership.....		453,328	451,300	470,300
00.02 Interest on interim borrowings.....		46		
00.03 Administrative expenses.....		167		
00.04 Interest expense and grants.....		1,894,233	1,699,064	1,714,182

00.91	Total operating expenses.....	2,347,774	2,150,364	2,184,482
	Capital investment:			
01.01	Rural electrification.....	622,050	622,050	
01.02	Rural telephone.....	193,411	239,250	
01.03	Direct loans, FFB.....	774,672	933,075	
01.04	Economic development loans.....		1,092	546
01.05	Economic development grants.....			
01.91	Total capital investment.....	1,590,133	1,795,467	546
10.00	Total obligations.....	3,937,907	3,945,831	2,185,028
	Financing:			
	Offsetting collections from:			
	Federal sources			
11.00	Reimbursement for interest subsidies and losses.....	—327,675	—341,000	
11.00	Earnings on cushion of credit.....	—404	—1,140	—750
	Non-Federal sources			
14.00	Principal repayments.....	—2,893,145	—1,144,393	—687,389
14.00	Interest income.....	—2,219,220	—2,084,607	—2,143,011
17.00	Recovery of prior year obligations.....	—300,600		
25.00	Unobligated balance lapsing.....	300,600		
	Redemption of debt:			
31.00	Repayment of FFB loans.....	2,193,320	672,600	204,400
31.00	Repurchase of CBOs.....	215,489	68,000	
32.47	Balance of authority to borrow withdrawn.....			441,723
39.00	Budget authority.....	906,272	1,115,291	
	Budget authority:			
40.00	Appropriation.....		540	
67.10	Authority to borrow (permanent, indefinite) (7 U.S.C. 901-950(b)).....	906,272	1,114,751	
	Relation of obligations to outlays:			
71.00	Obligations incurred, net.....	—1,502,537	374,691	—646,123
	Obligated balance, start of year:			
72.47	Authority to borrow.....	6,407,577	6,691,847	7,294,322
72.98	Fund balance.....	—4,329	1,554	
	Obligated balance, end of year:			
74.47	Authority to borrow.....	—6,691,847	—7,294,322	—6,237,894
74.98	Fund balance.....	—1,554		
78.00	Adjustments in unexpired accounts.....	—300,600		
90.00	Outlays.....	—2,093,290	—226,230	410,305

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

	(in thousands of dollars)	1988 actual	1989 est.	1990 est.
Enacted/requested:				
Budget authority.....		906,272	1,115,291	
Outlays.....		—2,093,290	—226,230	410,305
Proposed for later transmittal under proposed legislation:				
Budget authority.....				
Outlays.....				—511,791
Credit reform:				
Budget authority.....				
Outlays.....				477
Total:				
Budget authority.....		906,272	1,115,291	
Outlays.....		—2,093,290	—226,230	—101,009

Status of Direct Loans (in thousands of dollars)

Identification code	12-4230-0-3-271	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
Limitation on direct loans:				
1111 REA financed direct loans ¹		1,225,538	861,300	
1111 FFB financed direct loans ²		933,075	933,075	
1112 Unobligated direct loan limitation, REA financed direct loans.....		—410,077		
1112 Unobligated direct loan limitation, FFB financed direct loans.....		—158,403		
1131 Economic development loans.....			1,092	546
1150 Total direct loan obligations.....		1,590,133	1,795,467	546
Cumulative balance of direct loans outstanding:				
1210 Outstanding, start of year.....		34,575,671	34,353,993	34,383,939
1231 Disbursements: Direct loan disbursements.....		959,005	1,194,546	1,056,973
1251 Repayments: Repayments and prepayments.....		—2,456,168	—1,144,393	—687,389

1264	Adjustments: Other adjustments, net ^a	1,275,485	-20,207	-18,311
1290	Outstanding, end of year	34,353,993	34,383,939	34,735,212
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent)			52.3
1330	Subsidy amount (in thousands of dollars)			285

¹ The enacted limitation in 1988 and 1989 is \$861,300 thousand. Fiscal year 1988 includes a \$364,238 thousand carryover from 1987; fiscal year 1989 excludes a \$410,077 thousand carryover from 1988.

² Loans that are guaranteed by REA and disbursed by the Federal Financing Bank are shown as FFB financed direct loans in this schedule. However, the limitation enacted or proposed to be enacted in appropriation acts applies to the guaranteed loan commitment made by REA.

³ Represents discount from face value on prepayment of loans and reclassified amounts for payments made on behalf of FFB financed direct loan borrowers, and restructured loans.

Status of Guaranteed Loans ¹ (in thousands of dollars)

Identification code	12-4230-0-3-271	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders ¹			
2131	Guaranteed loan commitments exempt from limitation	2,000,000	500,000	
2150	Total guaranteed loan commitments	2,000,000	500,000	
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	1,433,585	2,868,266	3,353,266
2231	Disbursements: Disbursement of new guaranteed loans ²	2,000,000	500,000	
2251	Repayments and prepayments	-15,087	-15,000	-15,000
2264	Adjustments: Other adjustments, net ³	-550,232		
2290	Outstanding, end of year	2,868,266	3,353,266	3,338,266

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	2,868,266	3,353,266	3,338,266
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Estimate of guaranteed loan subsidy:

Subsidy rate (in percent):				
2320	Electric distribution and telephone			3.9
2320	Power supply/electric			11.9
2320	Refinanced			0.7
Subsidy amount (in thousands of dollars):				
2330	Electric distribution and telephone			42,680
2330	Power supply/electric			31,641
2330	Refinanced			3,500

¹ Loans that are guaranteed by REA and disbursed by the Federal Financing Bank are shown in the REA status of direct loan schedule. Limitations enacted or proposed on these loans are as follows: 1988, \$933,075 thousand; and 1989, \$933,075 thousand.

² These disbursements of new guaranteed loans result from loan guarantee commitments on loans used to refinance FFB-disbursed loans.

³ Represents reclassified amounts for payments on behalf of borrowers and restructured loans.

STATUS OF AGENCY DEBT

(In thousands of dollars)

Agency Debt Held by FFB:				
	1988 actual	1989 est.	1990 est.	
Outstanding FFB Direct, start of year	21,196,490	19,204,884	18,856,284	
Outstanding CBO's, start of year	4,241,200	4,139,200	4,260,200	
New agency borrowing, FFB Direct	201,714	324,000	341,700	
New agency borrowing, CBO's	68,000	189,000	273,400	
Repayments and prepayments, FFB Direct	-2,193,320	-672,600	-204,400	
Repayments and prepayments, CBO's	-170,000	-68,000		
Outstanding FFB Direct, end of year	19,204,884	18,856,284	18,993,584	
Outstanding CBO's, end of year	4,139,200	4,260,200	4,533,600	

The Rural Electrification Administration conducts two loan programs: (1) the rural electrification program; and (2) the rural telephone program.

Direct electric and telephone loans from the Rural Electrification and Telephone Revolving Fund (RETRF) bear interest at a 5 percent rate. Some loans may be made at a lesser rate. RETRF loans must be repaid within a period not to exceed 35 years. REA also guarantees loans made directly by the Government through the Federal Financing Bank (FFB) at long-term Treas-

ury rates plus 12.5 basis points or by other qualified lenders at rates agreed upon by the lender and the borrower.

Loans from the RETRF are financed from available receipts or, when necessary, by interim Treasury borrowings. Long-term RETRF borrowing is financed through the FFB based on loan collateral held in the form of certificates of beneficial ownership. The 1990 Budget proposes to shift financing from direct federal loans to partial guarantees of private loans. Most REA borrowers have the financial resources to afford private financing terms.

Rural electrification.—This loan program is financed through REA direct and guaranteed loans for the operation of generating plants, electric transmission, and distribution lines or systems.

STATUS OF THE ELECTRIFICATION PROGRAM—ELECTRIFICATION LOAN LEVELS

(In thousands of dollars)

Loan level:	1988 actual	1989 est.	1990 est.
Direct loans	622,050	622,050	
FFB direct loans	774,672	813,450	
Refinanced guaranteed loans	2,000,000	350,000	
Total, electrification program	3,396,722	1,785,500	

PROGRAM STATISTICS

(In thousands of dollars)

	1988 actual	1989 est.	1990 est.
Cumulative REA financed direct loans	20,420,022	21,042,072	21,042,072
Cumulative FFB financed direct loans	29,587,875	30,401,325	30,401,325
Cumulative REA funds advanced	18,864,356	19,514,356	20,021,356
Unadvanced REA funds, end of year	1,555,666	1,527,716	1,020,716
Cumulative REA principal repaid	7,099,513	7,476,807	7,861,233
Cumulative REA interest paid	6,033,567	6,481,386	6,978,541
Cumulative loan guarantee commitments	2,868,266	3,218,266	3,218,266
Cumulative consumers served—calendar year (thousands—estimated) ¹	11,896	12,166	12,436
Cumulative miles energized—calendar year (thousands—estimated) ¹	2,164	2,204	2,244
Number of borrowers	964	963	963

¹ Data represents accomplishments from all sources of funds.

Rural telephone.—This loan program is financed through REA direct and guaranteed loans for the construction, expansion, acquisition, and operation of telephone lines and facilities or systems.

STATUS OF THE TELEPHONE PROGRAM—TELEPHONE LOAN LEVELS

(In thousands of dollars)

Loan level:	1988 actual	1989 est.	1990 est.
REA direct loans	193,411	239,250	
FFB direct loans		119,625	
Refinanced guaranteed loans		150,000	
Subtotal, direct loans and loan guarantee commitments	193,411	508,875	
RTB loans (account follows)	80,139	177,045	125,000
Total, telephone program	273,550	685,920	125,000

PROGRAM STATISTICS

(In thousands of dollars)

	1988 actual	1989 est.	1990 est.
Cumulative REA financed direct loans	5,512,527	5,751,777	5,751,777
Cumulative FFB financed direct loans	664,391	784,016	784,016
Cumulative REA funds advanced	4,665,273	4,885,273	5,093,273
Unadvanced REA funds, end of period	847,254	866,504	658,504
Cumulative REA principal repaid	1,540,195	1,654,901	1,771,775
Cumulative REA interest paid	1,290,267	1,403,048	1,520,393
Cumulative loan guarantee commitments ¹		150,000	150,000
Cumulative route miles of line constructed or improved—(thousands—estimated) ²	886	895	904
Cumulative dial subscribers, new and improved service—calendar year (thousands—estimated) ²	5,155	5,305	5,455
Number of borrowers	920	920	920

¹ Other lenders.

² Data represents accomplishments from borrowers financed 20% or more by REA, RTB, and guaranteed loans.

Public enterprise funds—Continued

[RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND LOAN
AUTHORIZATIONS]—Continued

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (—):			
Interest earned on loans to borrowers.....	2,368,213	2,133,824	2,194,219
Expense.....	—2,313,813	—2,150,960	—2,184,844
Net operating income.....	54,400	—17,136	9,375

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Selected assets:				
Fund balance with Treasury.....	—4,329	1,554		
Accounts receivable (net).....	1,488,933	519,496	744,396	948,196
Loans receivable (net).....	33,937,801	33,069,081	33,121,031	32,974,579
Other assets (net).....	477,240	542,379	505,950	505,950
Total assets.....	35,899,645	34,132,510	34,371,377	34,428,725
Liabilities:				
Selected liabilities:				
Accounts payable to the public.....	112	500		
Long-term notes payable to Treasury.....	7,864,742	7,864,742	7,864,742	7,864,742
Other liabilities.....	25,438,156	23,919,405	23,691,484	24,112,184
Total liabilities.....	33,303,010	31,784,647	31,556,226	31,976,926
Government equity:				
Selected equities:				
Other revolving fund balances.....	2,596,635	2,347,863	2,815,151	2,451,799
Total Government equity.....	2,596,635	2,347,863	2,815,151	2,451,799

Object Classification (in thousands of dollars)

Identification code	12-4230-0-3-271	1988 actual	1989 est.	1990 est.
25.0	Other services.....	167		
33.0	Investments and loans.....	1,590,133	1,795,467	546
41.0	Grants, subsidies, and contributions.....		364	182
43.0	Interest and dividends.....	2,347,607	2,150,000	2,184,300
99.9	Total obligations.....	3,937,907	3,945,831	2,185,028

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND LOAN
AUTHORIZATIONS

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4230-2-3-271	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 43.0).....			—28,799
Financing:				
	Offsetting collections from: Non-Federal sources			
14.00	Interest income.....			28,799
14.00	Origination fee.....			—13,650
14.00	Prepayments of direct loans: FFB financed direct loans.....			—498,141
31.00	Redemption of debt: Repayment of FFB loans.....			498,141
32.47	Balance of authority to borrow withdrawn.....			13,650
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			—511,791
90.00	Outlays.....			—511,791

Status of Direct Loans (in thousands of dollars)

Identification code	12-4230-2-3-271	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:				
1251	Repayments: Repayments and prepayments.....			—498,141
1290	Outstanding, end of year.....			—498,141

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4230-2-3-271	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders.....			1,365,000
2131	Guaranteed loan commitments exempt from limitation.....			500,000
2150	Total guaranteed loan commitments.....			1,865,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans.....			636,500
2251	Repayments and prepayments.....			—7,097
2290	Outstanding, end of year.....			629,403

MEMORANDUM

2299	U.S. contingent liability of guaranteed loans outstanding, end of year.....			515,550
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Legislation will be proposed to provide 90 percent REA guarantees of power supply loans and 70 percent guarantees of telephone loans made by the private sector. Electric distribution borrowers will receive a variable guaranteed percentage based on established criteria to measure financial need and other factors. Guarantees will be targeted to borrowers with the greatest need for Federal assistance. Direct loans would be phased out by the end of 1989.

Legislation will also be proposed to allow (1) REA borrowers to prepay their outstanding REA guaranteed FFB financed direct loans utilizing an 80 percent guarantee of a privately originated loan without paying the required premium, and (2) a guarantee origination fee of 1 percent to be charged on loan commitments which will be deposited in the fund and used to offset future defaults. The fee will increase by 1 percent each year through 1994, reaching 5 percent in 1994.

STATUS OF AGENCY DEBT

(In thousands of dollars)

Agency Debt Held by FFB:	1988 actual	1989 est.	1990 est.
Repayments and prepayments, FFB Direct.....			—498,141
Outstanding FFB Direct, end of year.....			—498,141

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4230-6-3-271	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 33.0).....			—546
Financing:				
14.00	Offsetting collections from: Non-Federal sources.....			750
31.00	Redemption of debt.....			—204
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			204

74.47	Obligated balance, end of year.....	273
90.00	Outlays.....	477

Status of Direct Loans (in thousands of dollars)

Identification code	12-4230-6-3-271	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....			
1131	Direct loan obligations exempt from limitation.....			— 546
1150	Total direct loan obligations.....			— 546
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements.....			— 273
1290	Outstanding, end of year.....			— 273
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent).....			— 52.3
1330	Subsidy amount (in thousands of dollars).....			— 285

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4230-6-3-271	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders.....			— 1,365,000
2131	Guaranteed loan commitments exempt from limitation.....			— 500,000
2150	Total guaranteed loan commitments.....			— 1,865,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans.....			— 636,500
2251	Repayments and prepayments.....			7,097
2290	Outstanding, end of year.....			— 629,403

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			— 515,550
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This schedule shows the effects of the Administration's credit reform proposal on the existing revolving fund. All new activity in this program in 1990 and beyond is recorded in a corresponding proposed general fund subsidy account. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

RURAL TELEPHONE BANK

The Rural Telephone Bank is hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to such corporation in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out its authorized programs for the current fiscal year. During fiscal year 1990 and within the resources and authority available, gross obligations for the principal amount of direct loans shall be not [less than \$177,045,000 nor] more than [\$210,540,000] \$125,000,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-4231-0-3-452	1988 actual	1989 est.	1990 est.
Program by activities:				
Operating expenses:				
00.01	Administrative expenses.....	61	525	80
00.02	Interest expense.....	66,884	68,728	71,219
00.03	Dividends.....	251	251	251
00.91	Total operating expenses.....	67,196	69,504	71,550
01.01	Capital investment loans.....	80,139	177,045	125,000
10.00	Total obligations.....	147,335	246,549	196,550
Financing:				
Offsetting collections from:				
11.00	Federal funds.....	— 28,770	— 28,767	— 57
14.00	Non-Federal sources.....	— 275,681	— 140,374	— 149,275
17.00	Recovery of prior year obligations.....	— 64,734		
25.00	Unobligated balance lapsing.....	64,734		
27.00	Capital transfer to general fund.....	9,873	10,693	10,693
32.47	Balance of authority to borrow withdrawn.....	147,243		
67.10	Budget authority (authority to borrow) (permanent, indefinite) (7 U.S.C. 901-950(b)).....		88,101	57,911
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	— 157,116	77,408	47,218
Obligated balance, start of year:				
72.47	Authority to borrow.....	719,493	507,516	595,618
72.98	Fund balance.....	82,030	189,181	162,425
Obligated balance, end of year:				
74.47	Authority to borrow.....	— 507,516	— 595,618	— 653,529
74.98	Fund balance.....	— 189,181	— 162,425	— 110,513
78.00	Adjustments in unexpired accounts.....	— 64,734		
90.00	Outlays.....	— 117,024	16,063	41,218

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]				
Enacted/requested:				
	Budget authority.....	1988 actual	1989 est.	1990 est.
	Outlays.....			
Proposed for later transmittal under proposed legislation:				
	Budget authority.....			— 57,911
	Outlays.....			— 76,411
Credit reform:				
	Budget authority.....			
	Outlays.....			— 7,208
Total:				
	Budget authority.....		88,101	
	Outlays.....	— 117,024	16,063	— 42,401

Status of Direct Loans (in thousands of dollars)

Identification code	12-4231-0-3-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	80,139	177,045	125,000
1150	Total direct loan obligations.....	80,139	177,045	125,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	1,446,602	1,413,410	1,505,482
1231	Disbursements: Direct loan disbursements.....	119,488	115,700	119,000
1251	Repayments: Repayments and prepayments.....	— 152,680	— 23,628	— 25,466
1290	Outstanding, end of year.....	1,413,410	1,505,482	1,599,016
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent).....			15.3
1330	Subsidy amount (in thousands of dollars).....			19,163

¹ Represents discount from face value on loan asset sales.

The Rural Telephone Bank (RTB) provides a supplemental source of financing for rural telephone borrowers. The Bank charges an interest rate based on the cost of money to the Bank, as prescribed by law, but not less than 5 percent per annum. The composite interest

Public enterprise funds—Continued

RURAL TELEPHONE BANK—Continued

rate on cumulative loans through September 30, 1987, was 8.12 percent. The interest rate on advances for loans approved since October 1, 1987, is 5 percent.

Equity capital of the Bank consists of class A stock purchased by the United States of \$535 million with a 2 percent dividend and classes B and C stock purchased by bank borrowers, organizations eligible to become borrowers and organizations controlled by borrowers. The Bank has borrowed \$759 million from the Treasury. The \$535 million purchase of capital stock has been financed through appropriations.

Administrative support is provided without charge for the general operations of the Bank by REA employees and the Office of the General Counsel. Administrative expenses, such as expense of the elected members of the Board of Directors, postage fees and the audit by the General Accounting Office, are also paid by the Bank.

Bank loans totaled \$80 million in 1988. After almost 16 years in operation, loans to 600 borrowers have been approved, totaling over \$2.408 billion. Bank loans are \$177 million for 1989 and \$125 million annually from 1990 through 1994. The Administration will propose increasing interest rates on RTB loans, which would permit the accumulation of equity necessary to repurchase 51% of Class A stock and privatize the RTB, as authorized, in 1995. Most RTB borrowers are financially strong enough to afford higher than 5 percent interest rates.

BUDGET AUTHORITY, OBLIGATIONS, AND BALANCES

[In thousands of dollars]

	1988 actual	1989 est.	1990 est.
Budget authority:			
Appropriation for class A stock	28,710	28,710	
Borrowing authority (program and financing schedule)		88,101	57,911
New budget authority	28,710	116,811	57,911
Other funds available	275,741	140,431	149,332
Less return on class A stock	-9,873	-10,693	-10,693
Total budgetary resources	294,578	246,549	196,550
Obligations:			
Loans approved	80,139	177,045	125,000
Expenses and C stock dividends	67,196	69,504	71,550
Total	147,335	246,549	196,550

BORROWING AUTHORITY

[In thousands of dollars]

	1988 actual	1989 est.	1990 est.
Available start of year	13,627,998	15,182,432	16,386,231
Increase ¹	1,489,700	1,291,900	817,040
Encumbered		-88,101	-57,911
Recovery of prior obligations	64,734		
Available end of year	15,182,432	16,386,231	17,145,360

¹ Computed in accordance with sec. 407 of the Rural Electrification Act of 1936 as amended:

A stock	28,710	28,710	
B stock	16,083	17,987	18,911
C stock	3,838	33	33
Retained earnings	25,854	17,865	21,908
Total	74,485	64,595	40,852
Statutory borrowing authority rate	20	20	20
Maximum borrowing authority during year	1,489,700	1,291,900	817,040

Note.—Totals may not add due to rounding.

PROGRAM STATISTICS

[Dollars in thousands]

	1988 actual	1989 est.	1990 est.
Cumulative net loans	2,407,584	2,584,629	2,709,629
Cumulative loan funds, advanced	1,719,410	1,835,110	1,954,110
Unadvanced loan funds, end of year	688,174	749,319	755,519
Cumulative principal repaid	305,999	329,627	355,093
Cumulative interest paid	982,631	1,093,559	1,211,385
Number of borrowers	600	615	620

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (—):			
Interest earned on loans to borrowers	114,363	110,928	117,826
Expenses	67,162	69,974	72,020
Net operating income	47,201	40,954	45,756
Monoperating income:			
Interest earned on U.S. securities (net of discount less premium amortization)	60	57	57
Net income for the year	47,261	41,011	45,813

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Selected assets:				
Fund balance with Treasury	81,226	188,376	161,620	109,708
U.S. securities	805	805	805	805
Accounts receivable (net)	8,315	7,659	9,019	9,579
Loans receivable (net)	1,441,307	1,407,899	1,499,250	1,592,012
Total assets	1,531,653	1,604,739	1,670,694	1,712,105
Liabilities:				
Selected liabilities:				
Accounts payable and other accrued liabilities	17,581	16,182	17,541	18,101
Debt issued under borrowing authority: Borrowing from Treasury	758,762	758,762	758,762	758,762
Total liabilities	776,343	774,944	776,303	776,863
Fund equity:				
Government equity:				
Selected equities:				
Undelivered orders: Undisbursed loans	792,257	688,174	749,519	755,519
Unfinanced budget authority: Undrawn authority to borrow	-719,493	-507,516	-595,618	-653,529
Invested capital	404,476	325,292	380,759	432,670
Total Government equity	477,240	505,950	534,660	534,660
Private equity:				
Class B stock	165,320	181,403	199,390	218,301
Class C stock	2,949	6,787	6,820	6,853
Retained earnings	109,801	135,655	153,521	175,429
Total private equity	278,070	323,845	359,731	400,582
Total equity	755,310	829,795	894,391	935,242

Object Classification (in thousands of dollars)

Identification code	12-4231-0-3-452	1988 actual	1989 est.	1990 est.
11.8	Personnel compensation: Special personal services payments	13	18	19
21.0	Travel and transportation of persons	41	46	50
23.3	Communications, utilities, and miscellaneous charges	4	6	6
24.0	Printing and reproduction	2	4	4
25.0	Other services		450	
26.0	Supplies and materials	1	1	1
33.0	Investments and loans	80,139	177,045	125,000
43.0	Interest and dividends	67,135	68,979	71,470
99.9	Total obligations	147,335	246,549	196,550

RURAL TELEPHONE BANK
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4231-2-3-452	1988 actual	1989 est.	1990 est.
Program by activities:				
00.02	Operating expenses: Interest expense.....			-3,666
10.00	Total obligations (object class 43.0).....			-3,666
Financing:				
14.00	Offsetting collections from: Non-Federal sources.....			-72,745
32.47	Balance of authority to borrow withdrawn.....			18,500
47.10	Budget authority (authority to borrow).....			-57,911
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			-76,411
74.47	Obligated balance, end of year.....			76,411
74.98	Obligated balance, end of year: Fund balance.....			-76,411
90.00	Outlays.....			-76,411

Status of Direct Loans (in thousands of dollars)

Identification code	12-4231-2-3-452	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:				
1251	Repayments: Repayments and prepayments.....			-75,000
1290	Outstanding, end of year.....			-75,000

Legislation will be proposed to allow RTB borrowers to prepay their loans, without penalty in 1990, provided that the borrower will no longer be eligible for future REA/RTB lending assistance. The legislation will also propose to repeal certain provisions of the Omnibus Budget Reconciliation Act of 1987. Amendments to the Rural Electrification Act will change RTB interest rate calculations; rescind the interest rate used in determining borrowers' eligibility; and remove the prohibition on the Bank from establishing certain reserves.

RURAL TELEPHONE BANK
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4231-6-3-452	1988 actual	1989 est.	1990 est.
Program by activities:				
00.02	Operating expenses: Interest expense.....			-346
01.01	Capital investment: Loans.....			-125,000
10.00	Total obligations.....			-125,346
Financing:				
14.00	Offsetting collections from: Non-Federal sources.....			638
32.47	Balance of authority to borrow withdrawn.....			124,708
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			-124,708
74.47	Obligated balance, end of year.....			124,708
74.98	Obligated balance, end of year: Fund balance.....			-7,208
90.00	Outlays.....			-7,208

Status of Direct Loans (in thousands of dollars)

Identification code	12-4231-6-3-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....			-125,000
1150	Total direct loan obligations.....			-125,000

Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements.....			-7,500
1290	Outstanding, end of year.....			-7,500

This schedule shows the effects of the Administration's credit reform proposal on the existing revolving fund. All new activity in this program in 1990 and beyond is recorded in a corresponding proposed general fund subsidy account. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

Object Classification (in thousands of dollars)

Identification code	12-4231-6-3-452	1988 actual	1989 est.	1990 est.
33.0	Investments and loans.....			-125,000
43.0	Interest and dividends.....			-346
99.9	Total obligations.....			-125,346

FARMERS HOME ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Farmers Home Administration, not otherwise provided for, in administering the programs authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-2000), as amended; title V of the Housing Act of 1949, as amended (42 U.S.C. 1471-1490o); the Rural Rehabilitation Corporation Trust Liquidation Act, approved May 3, 1950 (40 U.S.C. 440-444), for administering the loan program authorized by title III A of the Economic Opportunity Act of 1964 (Public Law 88-452 approved August 20, 1964), as amended, and such other programs which the Farmers Home Administration has the responsibility for administering, **[\$414,734,000] \$418,334,000**, together with not more than \$3,000,000 of the charges collected in connection with the insurance of loans as authorized by section 309(a) of the Consolidated Farm and Rural Development Act, as amended, and section 517(i) of the Housing Act of 1949, as amended, or in connection with charges made on borrowers under section 502(a) of the Housing Act of 1949, as amended: *Provided*, That, in addition, not to exceed \$1,000,000 of the funds available for the various programs administered by this agency may be transferred to this appropriation for temporary [field] employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), to meet unusual or heavy workload increases: *Provided further*, That not to exceed \$500,000 of this appropriation may be used for employment under 5 U.S.C. 3109 [; *Provided further*, That not to exceed \$2,868,000 of this appropriation shall be available for contracting with the National Rural Water Association or other equally qualified national organization for a circuit rider program to provide technical assistance for rural water systems: *Provided further*, That notwithstanding any other provision of law, \$2,000,000 of this appropriation shall be available solely to carry out H.R. 5378 and S. 2836, the Lower Mississippi Delta Development Act, as introduced in the House of Representatives on September 26, 1988, and in the Senate on September 27, 1988, and the provisions of such bills are hereby incorporated by reference and made a part of this Act: *Provided further*, That, in addition to any other authority that the Secretary may have to defer principal and interest and forego foreclosure, the Secretary may permit, at the request of the borrowers, the deferral of principal and interest on any outstanding loan made, insured, or held by the Secretary under this title, or under the provisions of any other law administered by the Farmers Home Administration, and may forego foreclosure of any such loan, for such period as the Secretary deems necessary upon a showing by the borrower that due to circumstances beyond the borrower's control, the borrower is temporarily unable to continue making payments of such principal and interest when due without unduly impairing the

General and special funds—Continued

SALARIES AND EXPENSES—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

standard of living of the borrower. The Secretary may permit interest that accrues during the deferral period on any loan deferred under this section to bear no interest during or after such period: *Provided*, That, if the security instrument securing such loan is foreclosed, such interest as is included in the purchase price at such foreclosure shall become part of the principal and draw interest from the date of foreclosure at the rate prescribed by law.]

[OFFICE OF THE ADMINISTRATOR]

[For necessary salaries and expenses of the Office of the Administrator of the Farmers Home Administration, \$600,000: *Provided*, That no other funds in this Act shall be available for this Office.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2001-0-1-452	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Direct program	402,061	418,917	422,334
00.02	Office of the Administrator	417	600	.....
01.01	Reimbursable program	366	685	685
10.00	Total obligations	402,844	420,202	423,019
Financing:				
11.00	Offsetting collections from: Federal funds	-1,366	-4,685	-4,685
25.00	Unobligated balance lapsing	6,963	.....	.....
39.00	Budget authority	408,441	415,517	418,334
Budget authority:				
40.00	Appropriation	408,337	415,334	418,334
42.00	Transferred from other accounts	104	183	.....
43.00	Appropriation (adjusted)	408,441	415,517	418,334
Relation of obligations to outlays:				
71.00	Obligations incurred, net	401,478	415,517	418,334
72.40	Obligated balance, start of year	42,552	41,964	45,548
74.40	Obligated balance, end of year	-41,964	-45,548	-49,182
77.00	Adjustments in expired accounts	-4,639	.....	.....
90.00	Outlays	397,427	411,933	414,700
Distribution of outlays by account:				
	Office of the Administrator	396	591	30
	Salaries and Expenses	397,031	411,342	414,670

These funds are used to administer the loan, guaranteed loan, and grant programs of the Farmers Home Administration. Activities include reviewing applications, servicing the loan portfolio and providing technical assistance and guidance to borrowers; and to assist in extending other Federal programs to people in rural areas.

In 1989, Congress separately funded the administrative costs for the Office of the Administrator. Separate funding is eliminated in 1990 and the Administrator's costs once again are funded from the Salaries and expenses appropriation.

Object Classification (in thousands of dollars)

Identification code	12-2001-0-1-452	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	244,896	241,896	241,268
11.3	Other than full-time permanent	9,480	8,136	8,085
11.5	Other personnel compensation	3,768	4,160	4,084
11.9	Total personnel compensation	258,144	254,192	253,437
12.1	Civilian personnel benefits	45,491	52,255	53,318
13.0	Benefits for former personnel	463	610	550

21.0	Travel and transportation of persons	15,383	16,715	16,918
22.0	Transportation of things	1,597	2,030	2,147
23.2	Rental payments to others	13,747	15,557	15,954
23.3	Communications, utilities, and miscellaneous charges	29,225	34,126	34,459
24.0	Printing and reproduction	2,749	3,367	3,659
25.0	Other services	27,990	33,728	34,332
26.0	Supplies and materials	2,937	4,209	4,314
31.0	Equipment	4,602	2,530	3,040
42.0	Insurance claims and indemnities	137	180	188
43.0	Interest and dividends	13	18	18
99.0	Subtotal, direct obligations	402,478	419,517	422,334
99.0	Reimbursable obligations	366	685	685
99.9	Total obligations	402,844	420,202	423,019

Personnel Summary

Total number of full-time permanent positions	11,769	11,769	11,769
Total compensable workyears:			
Full-time equivalent employment	10,390	9,960	9,800
Full-time equivalent of overtime and holiday hours	53	100	100

RURAL WATER AND WASTE DISPOSAL GRANTS

For grants pursuant to sections 306(a)(2) and 306(a)(6) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1926), [\$109,395,000] \$75,000,000, to remain available until expended, pursuant to section 306(d) of the above Act. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2066-0-1-452	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	119,359	110,635	75,000
Financing:				
17.00	Recovery of prior year obligations	-8,321	.....	.....
21.40	Unobligated balance available, start of year	-2,883	-1,240	.....
24.40	Unobligated balance available, end of year	1,240	.....	.....
40.00	Budget authority (appropriation)	109,395	109,395	75,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	119,359	110,635	75,000
72.40	Obligated balance, start of year	360,510	335,494	294,688
74.40	Obligated balance, end of year	-335,494	-294,688	-241,365
78.00	Adjustments in unexpired accounts	-8,321	.....	.....
90.00	Outlays	136,054	151,441	128,323

This grant program is authorized by subtitle A of the Consolidated Farm and Rural Development Act, as amended. Grants are authorized to be made to associations, including nonprofit corporations, public and quasi-public agencies, and certain Indian tribes to finance storage, treatment, purification, or distribution of water or the collection, treatment, or disposal of waste in rural areas. The amount of any development grant may not exceed 75 percent of the eligible development cost of the project.

The major objectives of the rural water and waste disposal grant program are: (1) to provide assistance to attain basic human amenities, (2) to alleviate health hazards, (3) to promote stability of rural areas by meeting the need for new and improved rural water and waste disposal systems, and (4) to meet national safe drinking water and clean water standards.

GRANT OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of grants	328	295	195
Amount of grants (in thousands of dollars)	119,359	110,635	75,000

[RURAL COMMUNITY FIRE PROTECTION GRANTS]

[For grants pursuant to section 7 of the Cooperative Forestry Assistance Act of 1978 (Public Law 95-313), \$3,091,000 to fund up to 50 per centum of the cost of organizing, training, and equipping rural volunteer fire departments.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code 12-2067-0-1-452	1988 actual	1989 est.	1990 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	3,071	3,091	
Financing:			
25.00 Unobligated balance lapsing	20		
40.00 Budget authority (appropriation)	3,091	3,091	
Relation of obligations to outlays:			
71.00 Obligations incurred, net	3,071	3,091	
72.40 Obligated balance, start of year	2,299	2,497	2,618
74.40 Obligated balance, end of year	-2,497	-2,618	-468
77.00 Adjustments in expired accounts	-32		
90.00 Outlays	2,840	2,970	2,150

This assistance was authorized by section 7 of the Cooperative Forestry Assistance Act of 1978. Grants are made to public bodies to organize, train, and equip local firefighting forces, including those of Indian tribes or other native groups, to prevent, control, and suppress fires threatening human lives, crops, livestock, farmsteads or other improvements, pastures, orchards, wildlife, rangeland, woodland, and other resources in rural areas. In 1988, 3,786 grants were obligated for a total of \$3.071 million. It is anticipated that in 1989, 3,000 grants will be obligated for a total of \$3.091 million. No program is proposed for 1990.

RURAL HOUSING FOR DOMESTIC FARM LABOR

For financial assistance to eligible nonprofit organizations for housing for domestic farm labor, pursuant to section 516 of the Housing Act of 1949, as amended (42 U.S.C. 1486), [**\$9,513,000**] **\$5,000,000**, to remain available until expended. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code 12-2004-0-1-604	1988 actual	1989 est.	1990 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	11,297	9,963	5,000
Financing:			
21.40 Unobligated balance available, start of year	-2,234	-450	
24.40 Unobligated balance available, end of year	450		
40.00 Budget authority (appropriation)	9,513	9,513	5,000
Relation of obligations to outlays:			
71.00 Obligations incurred, net	11,297	9,963	5,000
72.40 Obligated balance, start of year	26,315	30,125	27,452
74.40 Obligated balance, end of year	-30,125	-27,452	-19,816
90.00 Outlays	7,488	12,636	12,636

Rural housing for domestic farm labor.—This grant program is authorized under section 516 of the Housing Act of 1949, as amended. Grants are made to public and private nonprofit organizations for low-rent housing and related facilities for domestic farm labor. Grant assistance may not exceed 90 percent of the cost of a project, and may be used for construction of new structures, site acquisition and development, rehabilitation of existing structures, and purchase of furnishings and

equipment for dwellings, dining halls, community rooms and infirmaries.

GRANT OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of grants	14	10	5
Amount of grants (in thousands of dollars)	11,297	9,963	5,000

RURAL DEVELOPMENT INSURANCE FUND LOAN SUBSIDIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-2055-6-1-452	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Direct loan subsidy: Water and waste loans			35,250
Guaranteed loan subsidy:			
00.02 Business and industrial loans			1,120
00.03 Water and waste disposal loans			1,180
00.04 Community facility loans			1,050
10.00 Total obligations (object class 41.0)			38,600
Financing:			
40.00 Budget authority (appropriation)			38,600
Relation of obligations to outlays:			
71.00 Obligations incurred, net			38,600
74.40 Obligated balance, end of year			-36,737
90.00 Outlays			1,863

Status of Direct Loans (in thousands of dollars)

Identification code 12-2055-6-1-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans			200,000
1150 Total direct loan obligations			200,000
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements			8,000
1290 Outstanding, end of year			8,000
Estimate of direct loan subsidy:			
1320 Subsidy rate (in percent): Water and waste loans			17.6
1330 Subsidy amount (in thousands of dollars)			35,250

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-2055-6-1-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:			
Limitation on guaranteed loans by private lenders:			
2111 Business and industrial loans			95,700
2111 Water and waste disposal loans			50,000
2111 Community facility loans			50,000
2150 Total guaranteed loan commitments			195,700
Cumulative balance of guaranteed loans outstanding:			
2231 Disbursements: Disbursement of new guaranteed loans			28,425
2290 Outstanding, end of year			28,425

MEMORANDUM

2299 U.S. contingent liability for guaranteed loans outstanding, end of year			25,583
Estimate of guaranteed loan subsidy:			
Subsidy rate (in percent):			
2320 Business and industrial loans			1.2
2320 Water and waste disposal loans			2.4

General and special funds—Continued

RURAL DEVELOPMENT INSURANCE FUND LOAN SUBSIDIES—Continued

Status of Guaranteed Loans (in thousands of dollars)—Continued

Identification code	12-2055-6-1-452	1988 actual	1989 est.	1990 est.
2320	Community facility loans.....			2.1
2330	Subsidy amount (in thousands of dollars)			3,350

This schedule shows the effects of the Administration's credit reform proposal. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Federal direct loan obligations and guaranteed loan commitments made by this program. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

RURAL HOUSING INSURANCE FUND LOAN SUBSIDIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1169-6-1-371	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Rural rental housing loans subsidy.....			61,380
00.02	Housing acquired property sales subsidy.....			36,990
10.00	Total obligations (object class 41.0).....			98,370
Financing:				
40.00	Budget authority (appropriation).....			98,370
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			98,370
74.40	Obligated balance, end of year.....			-55,242
90.00	Outlays.....			43,128

Status of Direct Loans (in thousands of dollars)

Identification code	12-1169-6-1-371	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....			100,000
1131	Direct loan obligations exempt from limitation.....			450,000
1150	Total direct loan obligations.....			550,000
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements.....			10,000
1251	Repayments: Repayments and prepayments.....			-2,000
1264	Adjustments: Other adjustments, net ¹			450,000
1290	Outstanding, end of year.....			458,000
Estimate of direct loan subsidy:				
Subsidy rate (in percent):				
1320	Rural rental housing loans.....			61.4
1320	Housing acquired property.....			8.2
1330	Subsidy amount (in thousands of dollars).....			98,370

¹ Amounts shown are based upon financed sales of acquired property.

This schedule shows the effects of the Administration's credit reform proposal. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Federal direct loan obligations made by this program. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

RURAL DEVELOPMENT LOAN FUND LOAN SUBSIDIES
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-2069-6-1-452	1988 actual	1989 est.	1990 est. 1991 est.
Program by activities:				
00.01	Intermediary relending loan subsidy.....			9,440
10.00	Total obligations (object class 41.0).....			9,440
Financing:				
40.00	Budget authority (appropriation).....			9,440
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			9,440
74.40	Obligated balance, end of year.....			-8,496
90.00	Outlays.....			944

Status of Direct Loans (in thousands of dollars)

Identification code	12-2069-6-1-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....			14,000
1150	Total direct loan obligations.....			14,000
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements.....			1,400
1290	Outstanding, end of year.....			1,400
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent).....			67.4
1330	Subsidy amount (in thousands of dollars).....			9,440

This schedule shows the effects of the Administration's credit reform proposal. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Federal direct loan obligations made by this program. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

[MUTUAL AND SELF-HELP HOUSING]

[For grants and contracts pursuant to section 523(b)(1)(A) of the Housing Act of 1949 (42 U.S.C. 1490c), \$8,000,000.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2006-0-1-604	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....	5,755	16,543	
Financing:				
17.00	Recovery of prior year obligations.....	-765		
21.40	Unobligated balance available, start of year.....	-5,533	-8,543	
24.40	Unobligated balance available, end of year.....	8,543		
40.00	Budget authority (appropriation).....	8,000	8,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	5,755	16,543	
72.40	Obligated balance, start of year.....	13,191	11,242	21,302
74.40	Obligated balance, end of year.....	-11,242	-21,302	-12,582
78.00	Adjustments in unexpired accounts.....	-765		
90.00	Outlays.....	6,938	6,483	8,720

This program is authorized under section 523 of the Housing Act of 1949, as amended. Grants and contracts

are made for the purpose of providing technical and supervisory assistance to groups of families to enable them to build their own homes through the mutual exchange of labor. No program is proposed for fiscal year 1990. Housing vouchers will be provided to continue meeting the specific needs of low income families in rural areas under the Rural Housing Voucher program.

GRANT OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of grants	23	58	.....
Amount of grants (in thousands of dollars)	5,755	16,543	.....

VERY LOW-INCOME HOUSING REPAIR GRANTS

For grants to the very low-income elderly for essential repairs to dwellings pursuant to section 504 of the Housing Act of 1949, as amended, **[\$12,500,000]** \$10,000,000, to remain available until expended. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2064-0-1-604	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	12,500	12,500	10,000
Financing:				
40.00	Budget authority (appropriation)	12,500	12,500	10,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	12,500	12,500	10,000
72.40	Obligated balance, start of year	794	343	625
74.40	Obligated balance, end of year	-343	-625	-500
77.00	Adjustments in expired accounts	-277	.....	.....
90.00	Outlays	12,674	12,218	10,125

This program is authorized under section 504 of the Housing Act of 1949, as amended. This grant program enables very low-income elderly residents in rural areas to improve or modernize their dwelling; to make the dwelling safer or more sanitary; or to remove health and safety hazards.

GRANT OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of grants	3,656	3,600	2,900
Amount of grants (in thousands of dollars)	12,500	12,500	10,000

RURAL [RENTAL ASSISTANCE PAYMENTS] HOUSING VOUCHER PROGRAM

For necessary expenses to operate a housing voucher program under section 8(o) of the United States Housing Act of 1937, as amended (42 U.S.C. 1437f(o)), \$360,000,000, to be administered by the Secretary of Agriculture.

Program and Financing (in thousands of dollars)

Identification code	12-2002-0-1-604	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0) .....	.....	.....	360,000
Financing:				
40.00	Budget authority (appropriation) .....	.....	.....	360,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net .....	.....	.....	360,000
72.40	Obligated balance, start of year	78,854	63,968	48,291
74.40	Obligated balance, end of year	-63,968	-48,291	-373,602
77.00	Adjustments in expired accounts	-41	.....	.....
90.00	Outlays	14,845	15,677	34,689

This is a new program proposed for implementation in 1990. Housing vouchers will replace most direct loan programs operated through the rural housing insurance fund. Vouchers will for five years cover the difference between 30 percent of a recipient's income and the median rent cost in the recipient's residential area.

Prior year outlays reflect funding for the purpose of providing rental assistance for newly constructed units that was provided in limited amounts in 1984 and 1985 under this account. Since 1986, rental assistance for newly constructed units, as well as existing rental assistance contract renewals and additional servicing assistance for existing projects, has been funded under the Rural housing insurance fund.

In 1990, a housing voucher program authorized under section 8(o) of the United States Housing Act of 1937, as amended, will be implemented under this fund. This program will support 20,000 units or families for a 5-year period.

The housing voucher program would provide tenants the flexibility to choose housing to meet their needs and to determine the appropriate level of expenditure to be made for housing. Further, unlike the rental assistance program, the housing voucher would go with the tenant should he or she decide to move.

VOUCHER OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of families	20,000
Amount of vouchers (in thousands of dollars)	360,000

COMPENSATION FOR CONSTRUCTION DEFECTS

For compensation for construction defects as authorized by section 509(c) of the Housing Act of 1949, as amended, **[\$500,000]** \$250,000, to remain available until expended. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2071-0-1-371	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	258	500	250
Financing:				
25.00	Unobligated balance lapsing	455	.....	.....
40.00	Budget authority (appropriation)	713	500	250
Relation of obligations to outlays:				
71.00	Obligations incurred, net	258	500	250
90.00	Outlays	258	500	250

This program is carried out under the provisions of section 509(c) of the Housing Act of 1949, as amended. The Secretary of Agriculture is authorized to make expenditures to correct structural defects, or to pay claims of owners arising from such defects on newly constructed dwellings purchased with FmHA financial assistance. Requests for compensation for construction defects must be made within 18 months after the date financial assistance was granted.

A summary of the activity for compensation for construction defects is as follows:

General and special funds—Continued

COMPENSATION FOR CONSTRUCTION DEFECTS—Continued

GRANT OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of payments.....	70	130	65
Amount of payments (in thousands of dollars)	258	500	250

RURAL HOUSING PRESERVATION GRANTS

For grants for rural housing preservation as authorized by section 552 of the Housing and Urban-Rural Recovery Act of 1983 (Public Law 98-181), **[\$19,140,000] \$15,000,000.** (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2070-0-1-604	1988 actual	1989 est.	1990 est.
Program by activity:				
10.00	Total obligations (object class 41.0)	19,140	19,140	15,000
Financing:				
40.00	Budget authority (appropriation)	19,140	19,140	15,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	19,140	19,140	15,000
72.40	Obligated balance, start of year	28,108	28,120	27,408
74.40	Obligated balance, end of year	-28,120	-27,408	-22,904
77.00	Adjustments in expired accounts	-249		
90.00	Outlays	18,880	19,851	19,504

This grant program is authorized under section 533 of the Housing Act of 1949, as amended. Grants are made to eligible private nonprofit groups, Indian tribes, or government agencies for rehabilitation of single family housing owned by low- and very low-income families and the rehabilitation of rental and cooperative housing for low- and very low-income families.

A summary of the activity for housing preservation grants is as follows:

GRANT OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of grants	156	150	115
Amount of grants (in thousands of dollars)	19,140	19,140	15,000

[RURAL DEVELOPMENT GRANTS]

[For grants authorized under section 310(B)(c) (7 U.S.C. 1932) to any qualified public or private nonprofit organization, \$6,500,000: Provided, That \$500,000 shall be available for grants to qualified nonprofit organizations to provide technical assistance for rural communities needing improved passenger transportation systems or facilities in order to promote economic development.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2065-0-1-452	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	6,500	6,500	
Financing:				
40.00	Budget authority (appropriation)	6,500	6,500	
Relation of obligations to outlays:				
71.00	Obligations incurred, net	6,500	6,500	
72.40	Obligated balance, start of year	3,320	8,939	5,939
74.40	Obligated balance, end of year	-8,939	-5,939	-3,449
77.00	Adjustments in expired accounts	-362		
90.00	Outlays	520	9,500	2,490

Rural Development Grants.—This assistance is authorized by section 310(B)(c) of the Consolidated Farm

and Rural Development Act, as amended. Farmers Home Administration provides rural development grants to facilitate the development of business and industry. Grants are made to qualified public or private nonprofit organizations to assist in financing industrial sites in rural areas including the acquisition and development of land, and the construction, conversion, enlargement, repair or modernization of buildings, plants, equipment, access streets and roads. Grants may also be used for utility lines, parking areas, necessary water supply and waste disposal facilities, refinancing, services, and fees. Grants are limited to communities having populations of 50,000 or less with priority given to communities of less than 25,000. No program is requested for 1990.

	1988 actual	1989 est.	1990 est.
Rural development grants:			
Number of grants	27	36	
Amount of grants (in thousands of dollars)	6,500	6,500	

AGRICULTURAL CREDIT INSURANCE FUND LOAN SUBSIDIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1140-6-1-351	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct loan subsidy:				
00.01	Real estate loans			22,790
00.02	Operating loans			112,000
00.03	Disaster loans			13,190
00.04	Farm acquired property			39,280
Guaranteed loan subsidy:				
00.05	Real estate loans			16,560
00.06	Operating loans			108,360
10.00	Total obligations (object class 41.0)			312,180
Financing:				
40.00	Budget authority (appropriation)			312,180
Relation of obligations to outlays:				
71.00	Obligations incurred, net			312,180
74.40	Obligated balance, end of year			-75,212
90.00	Outlays			236,968

Status of Direct Loans (in thousands of dollars)

Identification code	12-1140-6-1-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
Limitation on direct loans:				
1111	Real estate loans			50,000
1111	Operating loans			600,000
1111	Disaster loans			50,000
1131	Direct loan obligations exempt from limitation ¹			200,000
1150	Total direct loan obligations			900,000
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements			662,500
1264	Adjustments: Other adjustments, net ¹			200,000
1290	Outstanding, end of year			862,500
Estimate of direct loan subsidy:				
Subsidy rate (in percent):				
1320	Real estate loans			45.6
1320	Operating loans			18.7
1320	Disaster loans			26.4
1320	Farm acquired property			19.6
1330	Subsidy amount (in thousands of dollars)			187,260

¹ Amounts shown are based upon financed sales of acquired property.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-1140-6-1-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
Limitation on guaranteed loans by private lenders:				
2111	Real estate loans.....			200,000
2111	Operating loans.....			2,800,000
2150	Total guaranteed loan commitments.....			3,000,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans...			1,300,000
2290	Outstanding, end of year.....			1,300,000
MEMORANDUM				
2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			1,170,000
Estimate of guaranteed loan subsidy:				
Subsidy rate (in percent):				
2320	Real estate loans.....			8.3
2320	Operating loans.....			3.9
2330	Subsidy amount (in thousands of dollars).....			124,920

This schedule shows the effects of the Administration's credit reform proposal. The amounts in this schedule reflect the estimated grant-equivalent subsidy for Federal direct loan obligations and guaranteed loan commitments made by this program. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

Public enterprise funds:

AGRICULTURAL CREDIT INSURANCE FUND

[(INCLUDING TRANSFERS OF FUNDS)]

For direct and guaranteed loans as authorized by 7 U.S.C. 1928-1929, to be available from funds in the Agricultural Credit Insurance Fund, as follows: farm ownership loans, [\$569,000,000] \$250,000,000, of which [\$474,000,000] \$200,000,000 shall be guaranteed loans; [\$14,000,000 for water development, use, and conservation loans, of which \$3,000,000 shall be guaranteed loans;] operating loans, [\$3,200,000,000] \$3,400,000,000, of which [\$2,300,000,000] \$2,800,000,000 shall be guaranteed loans; [Indian tribe land acquisition loans as authorized by 25 U.S.C. 488, \$2,000,000;] for emergency insured [and guaranteed] loans, [\$600,000,000] \$50,000,000 to meet the needs resulting from natural disasters; and for matching grants authorized by section 502(b) of the Agricultural Credit Act of 1987 (7 U.S.C. 5101-5106), [\$3,000,000] \$2,000,000.

For an additional amount to reimburse the Agricultural Credit Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), [\$3,467,596,000] \$4,462,159,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-4140-0-3-351	1988 actual	1989 est.	1990 est.
Program by activities:				
Capital investment:				
00.01	Loans obligated excluding financed sales from inventory.....	1,049,336	1,617,156	700,000
00.01	Grants obligated.....		3,000	2,000
Loans made:				
00.02	Payment of delinquent installments.....	173	150	150
00.03	Advances on behalf of borrowers.....	60,969	55,000	45,000
00.04	Purchase of loans from investors.....	15,682	1,071	980
00.05	Interest on loans purchased from investors.....	455	15	15
00.06	Collateral acquired by default.....	24,486	27,100	30,100
00.07	Disbursement of loan repayments to investors.....	8,151	7,000	6,000
00.08	Purchase of guaranteed loans from investors..	8,972	9,500	10,000

00.09	Interest on guaranteed loans purchased from investors.....	1,523	1,700	1,900
00.10	Other capital investment.....	-87		
00.91	Total capital investment.....	1,169,660	1,721,692	796,145
Operating expenses:				
01.01	Administrative expense.....	79,845	108,978	109,113
01.01	Interest on FFB borrowings.....	3,470,384	3,249,599	2,744,355
01.02	Interest on certificates of beneficial ownership.....	26,631	14,138	4,734
01.03	Premium interest for investors.....	1,750	1,100	1,000
01.04	Interest on participation certificates.....	6,447		
01.05	Interest expense on withheld collections.....	-186	750	500
01.06	Interest on Treasury borrowings.....	655,992	565,000	545,000
01.07	Loss settlement expense on guaranteed loans.....	90,872	113,400	164,500
01.08	Unfilled orders.....	5,426	-1,200	8,400
01.09	Other expense.....	12,968	110	150
01.10	Interest buy-down expense.....	17,309	100,000	100,000
01.91	Total operating expenses.....	4,367,437	4,151,875	3,677,752
10.00	Total obligations.....	5,537,098	5,873,567	4,473,897
Financing:				
Offsetting collections from:				
11.00	Federal sources: Investment income from participation sales fund.....	-12,562		
Non-Federal sources:				
14.00	Repayments on loans held by the fund.....	-1,937,878	-1,800,000	-1,680,000
14.00	Loan repayments received on behalf of investors.....	-8,151	-7,000	-6,000
14.00	Repayments on advances.....	-11,913	-15,000	-20,000
14.00	Repayment on guaranteed loans purchased from investors.....	-7,964	-8,600	-8,800
14.00	Proceeds from sale of acquired property and chattels.....	-82,632	-91,000	-121,000
14.00	Payments on judgments.....	-792	-900	-1,000
14.00	Insurance premiums.....	-31	-30	-30
14.00	Guarantee fees.....	-15,351	-29,900	-27,000
14.00	Interest revenue.....	-939,951	-908,227	-823,510
14.00	Fees and other revenue.....	-17,677	-11,090	-37,125
22.40	Unobligated balance transferred, net.....	-166,409		
Redemption of debt:				
31.00	FFB.....	385,000	3,960,000	3,322,000
31.00	Public CBO's.....	68,336	263,021	16,635
31.00	GNMA.....	190,597		
32.47	Balance of authority to borrow withdrawn.....	1,777,560		
39.00	Budget authority.....	4,757,281	7,224,841	5,088,067
Budget authority:				
Current:				
40.00	Appropriation.....	3,627,153	3,467,596	4,462,159
41.00	Transferred to other accounts.....	-22,000		
43.00	Appropriation (adjusted).....	3,605,153	3,467,596	4,462,159
Permanent:				
67.10	Authority to borrow (7 U.S.C. 1929(c)) (permanent, indefinite).....	1,152,128	3,757,245	625,908
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	2,502,196	3,001,820	1,749,432
72.10	Receivables in excess of obligations, start of year.....		-614,972	
Obligated balance, start of year:				
72.47	Authority to borrow.....	1,162,588		49,252
72.98	Fund balance.....	1,079,770	2,709,064	1,611,422
74.10	Receivables in excess of obligations, end of year.....	614,972		704,975
Obligated balance, end of year:				
74.47	Authority to borrow.....		-49,252	
74.98	Fund balance.....	-2,709,064	-1,611,422	-2,156,656
77.00	Adjustments in expired accounts.....	-32,791		
90.00	Outlays.....	2,617,671	3,435,238	1,958,425

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Enacted/requested:			
Budget authority.....	4,757,281	7,224,841	5,088,067
Outlays.....	2,617,671	3,435,238	1,958,425
Credit reform:			
Budget authority.....			
Outlays.....			-683,340
Total:			
Budget authority.....	4,757,281	7,224,841	5,088,067
Outlays.....	2,617,671	3,435,238	1,275,085

Public enterprise funds—Continued

AGRICULTURAL CREDIT INSURANCE FUND—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Status of Direct Loans (in thousands of dollars)

Identification code	12-4140-0-3-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
Limitation on direct loans:				
1111	Real estate loans	117,000	97,000	50,000
1111	Soil and water loans	11,000	11,000	.....
1111	Operating loans	900,000	900,000	600,000
1111	Transferred from Soil Conservation Service	9,156	9,156	.....
1111	Disaster loans	578,000	600,000	50,000
1112	Unobligated direct loan limitation	-565,820	.....	.....
1131	Direct loan obligations exempt from limitation ¹	118,836	150,000	200,000
1150	Total direct loan obligations	1,168,172	1,767,156	900,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	27,599,712	25,481,166	22,399,743
Disbursements:				
1231	Direct loan disbursements	1,048,711	1,610,411	756,134
1233	Purchase of loan assets from the public	15,702	1,071	980
1251	Repayments: Repayments and prepayments	-1,949,853	-1,815,000	-1,700,000
Adjustments:				
1261	Capitalized interest	110,832	100,000	85,000
1262	Write-offs for default	-1,281,647	-2,900,035	-2,900,035
1264	Other adjustments, net ²	-62,291	-77,870	-112,870
1290	Outstanding, end of year	25,481,166	22,399,743	18,528,952
Estimate of direct loan subsidy:				
Subsidy rate (in percent):				
1320	Farm ownership loans .....	.....	45.9	45.6
1320	Operating loans .....	.....	18.6	18.7
1320	Disaster loans .....	.....	27.0	26.4
1320	Soil and water loans .....	.....	27.8	.....
1320	Indian loans .....	.....	27.8	.....
1320	Soil conservation loans .....	.....	-66.6	.....
1320	Farm acquired property .....	.....	19.3	19.6
1330	Subsidy amount (in thousands of dollars) .....	.....	405,020	187,260

¹ Amounts shown are based on financed sales from inventory.² Amounts shown are based on payment of delinquent installments, advances on behalf of borrowers, acquired property and chattels, loans in kind, and judgments.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4140-0-3-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
Limitation on guaranteed loans made by private lenders:				
2111	Real estate loans	640,000	724,000	200,000
2111	Soil and water loans	3,000	3,000	.....
2111	Operating loans	2,150,000	2,050,000	2,800,000
2112	Uncommitted limitation	-1,538,121	.....	.....
2131	Guaranteed loan commitments exempt from limitation ¹ .....	.....	548,109	.....
2150	Total guaranteed loan commitments	1,254,879	3,325,109	3,000,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	2,488,240	3,506,669	5,209,208
2231	Disbursements: Disbursements of new guaranteed loans	1,740,625	2,653,365	2,986,884
2251	Repayments and prepayments	-594,315	-833,700	-1,255,300
Adjustments:				
2262	Terminations for default that result in acquisition of property	-61	-55	-55
2263	Terminations for default that result in claim payments	-93,957	-117,000	-169,000
2264	Other adjustments, net ²	-33,863	-71	20
2290	Outstanding, end of year	3,506,669	5,209,208	6,771,757

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	3,067,677	4,591,879	5,982,740
Estimate of guaranteed loan subsidy:				
Subsidy rate (in percent):				
2320	Farm ownership loans .....	.....	8.1	8.3
2320	Operating loans .....	.....	3.9	3.9
2320	Soil and water loans .....	.....	8.1	.....
2330	Subsidy amount (in thousands of dollars) .....	.....	159,050	124,920

¹ Amounts reflect the effect of Disaster Assistance Act of 1988 (P.L. 100-387).² Amounts shown are based on assumption agreements, repurchases of loans from investors, and other.

The Agricultural Credit Insurance Fund and its associated loan programs are authorized by title III of the consolidated Farm and Rural Development Act, as amended. The state mediation grant program is authorized by title V of the Agricultural Credit Act of 1987.

The Agricultural Credit Insurance Fund is used to insure or guarantee farm ownership, soil and water, farm operating, and emergency loans to individuals. Associations, Indian tribes and tribal corporations are eligible for the following types of loans: Indian land acquisition, watershed protection, flood prevention, and resource conservation and development.

Funding for the 1990 budget is proposed to be limited to farm ownership, farm operating and emergency disaster loans and state mediation grants.

The following table shows the 1988 actual and estimated 1989 and 1990 number of loans and grants and program levels. The guaranteed program levels reflect the full principal amount of the loan of which part is guaranteed by the U.S. Government. In addition, financed sales of inventory property amount to \$119 million in 1988, \$150 million in 1989, and \$200 million in 1990.

LOAN AND GRANT OBLIGATIONS

	[In millions of dollars]					
	1988 actual		1989 estimate		1990 estimate	
Agricultural credit insurance fund:	Number	Amount	Number	Amount	Number	Amount
Insured farm ownership loans.....	1,371	114,979	1,100	95,000	550	50,000
Guaranteed farm ownership loans.....	2,436	362,087	4,700	724,000	1,250	200,000
Insured farm operating loans.....	23,167	899,501	22,280	900,000	14,320	600,000
Guaranteed farm operating loans...	9,853	892,578	27,580	2,598,109	28,700	2,800,000
Emergency disaster loans	554	29,891	10,700	600,000	860	50,000
Insured soil and water loans	342	4,505	800	11,000	.....	.....
Guaranteed soil and water loans ..	6	214	10	3,000	.....	.....
Indian tribe land acquisition loans ..	2	461	2	2,000	.....	.....
Watershed protection and flood prevention loans.....	.....	.....	2	7,949	.....	.....
Resource conservation and development loans .....	.....	.....	2	1,207	.....	.....
State mediation grants .....	.....	.....	14	3,000	17	2,000
Total, Agricultural credit insurance fund.....	37,731	2,304,216	67,190	4,945,265	45,697	3,702,000

The new obligational authority required for "Insufficiencies" is computed as follows (in thousands of dollars):

	1988 actual	1989 est.	1990 est.
Interest accrued on participation certificates	6,447	.....	.....
Amortized discount on participation certificates	2	.....	.....
Interest accrued on an equal amount of loans in the pool	-314	.....	.....
Insufficiency	6,135	.....	.....
Financed by:			
Investment income from:			
Participation sales trust fund	-12,562	.....	.....
Retained earnings reserved to meet insufficiencies	6,427	.....	.....
New obligational authority required .....	.....	.....	.....

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (—):			
Revenue.....	1,931,672	1,794,710	1,708,925
Expense.....	—9,993,560	—7,574,922	—6,171,598
Net operating loss.....	—8,061,888	—5,780,212	—4,462,673
Nonoperating income or loss (—):			
Proceeds from sale of acquired property and chattels:			
Cash.....	95,005	91,000	121,000
Loans receivable.....	118,836	150,000	200,000
Total proceeds from sale.....	213,841	241,000	321,000
Net book value of assets sold.....	—473,459	—570,000	—726,000
Net nonoperating loss.....	—259,618	—329,000	—405,000
Net loss for the year.....	—8,321,506	—6,109,212	—4,867,673

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Fund balance with Treasury.....	1,079,770	2,709,064	1,611,422	2,156,656
Accounts receivable (net).....	1,271,768	635,290	614,355	603,018
Loans receivable (net).....	15,437,880	10,986,397	8,959,897	7,041,002
Other assets (net):				
Judgments.....	6,402	8,289	15,321	15,921
Deferred charges and unamortized discount on participation certificates and loans sold.....	4	—1	—1	—1
Acquired Security (net).....	783,596	641,541	478,569	323,653
Guaranteed loans purchased from holders.....	14,367	14,871	10,074	11,849
Total assets.....	18,593,786	14,995,450	11,689,637	10,152,098
Liabilities:				
Accounts payable.....	35,212	50,041	115,140	171,720
Interest payable.....	1,630,202	1,551,258	1,316,644	1,111,885
Unearned revenue (advances).....	168,091	106,609	103,964	110,919
Debt issued under borrowing authority:				
Borrowings from Treasury.....	10,755,500	11,806,500	14,636,500	16,000,000
Borrowings from FFB.....	28,010,000	27,625,000	23,665,000	20,343,000
Borrowings from Public.....	355,762	287,426	24,405	7,770
Participation certificates outstanding (net).....	24,188			
Other liabilities: Provision for potential losses on loans sold or guaranteed..	656,342	1,179,297	1,923,882	2,741,616
Total liabilities.....	41,635,298	42,606,132	41,785,535	40,486,910
Government equity:				
Revolving fund balance.....	—23,041,512	—27,610,682	—30,095,898	—30,334,812
Total Government equity.....	—23,041,512	—27,610,682	—30,095,898	—30,334,812

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1987, \$2,165,224 thousand; 1988, \$3,067,677 thousand; 1989, \$4,591,879 thousand and 1990, \$5,982,740 thousand.

Object Classification (in thousands of dollars)

Identification code 12-4140-0-3-351	1988 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent.....	39,874	54,124	54,174
11.3 Other than full-time permanent.....	7,353	12,827	12,827
11.5 Other personnel compensation.....	1,610	3,519	3,519
11.9 Total personnel compensation.....	48,837	70,470	70,520
12.1 Civilian personnel benefits.....	7,516	13,036	13,044
21.0 Travel and transportation of persons.....	3,022	4,746	4,749
22.0 Transportation of things.....	311	328	328
23.1 Rental payments to GSA.....	456	521	540
23.2 Rental payments to others.....	2,538	3,129	3,135
23.3 Communications, utilities, and miscellaneous charges.....	5,331	7,125	7,140
24.0 Printing and reproduction.....	739	790	791
25.0 Other services.....	105,852	112,122	163,194
26.0 Supplies and materials.....	778	821	822
33.0 Investments and loans.....	1,165,221	1,711,777	796,630

43.0 Interest and dividends.....	4,181,899	3,941,702	3,407,004
43.0 Interest on participation certificates.....	6,447		
44.0 Refunds.....	8,151	7,000	6,000
99.9 Total obligations.....	5,537,098	5,873,567	4,473,897

Personnel Summary

Total number of full-time permanent positions.....	9	9	9
Total compensable workyears:			
Full-time equivalent employment.....	2,225	3,020	3,022
Full-time equivalent of overtime and holiday hours.....	55	85	85

AGRICULTURAL CREDIT INSURANCE FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4140-6-3-351	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Capital investment: Loans obligated.....			—700,000
01.06 Interest on Treasury borrowings.....			—32,540
10.00 Total obligations.....			—732,540
Financing:			
14.00 Offsetting collections from: Non-Federal sources: Guarantee fees.....			11,700
32.47 Balance of authority to borrow withdrawn.....			720,840
39.00 Budget authority.....			
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....			—720,840
74.47 Obligated balance, end of year.....			37,500
90.00 Outlays.....			—683,340

Status of Direct Loans (in thousands of dollars)

Identification code 12-4140-6-3-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:			
Limitation on direct loans:			
1111 Real estate loans.....			—50,000
1111 Operating loans.....			—600,000
1111 Disaster loans.....			—50,000
1131 Direct loan obligations exempt from limitation ¹			—200,000
1150 Total direct loan obligations.....			—900,000
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements.....			—662,500
1264 Adjustment: Other adjustments, net ¹			—200,000
1290 Outstanding, end of year.....			—862,500

Estimate of direct loan subsidy:

Subsidy rate (in percent):			
1320 Real estate loans.....			—45.6
1320 Operating loans.....			—18.7
1320 Disaster loans.....			—26.4
1320 Farm acquired property.....			—19.6
1330 Subsidy amount (in thousands of dollars).....			—187,260

¹ Amounts shown are based on financed sales of acquired property.

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4140-6-3-351	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:			
Limitation on guaranteed loans by private lenders:			
2111 Real estate loans.....			—200,000
2111 Operating loans.....			—2,800,000

Public enterprise funds—Continued

AGRICULTURAL CREDIT INSURANCE FUND—Continued

Status of Guaranteed Loans (in thousands of dollars)—Continued

Identification code	12-4140-6-3-351	1988 actual	1989 est.	1990 est.
2150	Total guaranteed loan commitments.....			-3,000,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans.....			-1,300,000
2290	Outstanding, end of year.....			-1,300,000
MEMORANDUM				
2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			-1,170,000
Estimate of guaranteed loan subsidy:				
Subsidy rate (in percent):				
2320	Real estate loans.....			-8.3
2320	Operating loans.....			-3.9
2330	Subsidy amount (in thousands of dollars).....			-124,920

This schedule shows the effects of the Administration's credit reform proposal on the existing revolving fund. All new activity in this program in 1990 and beyond is recorded in a corresponding proposed general fund subsidy account. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

Object Classification (in thousands of dollars)

Identification code	12-4140-6-3-351	1988 actual	1989 est.	1990 est.
33.0	Investments and loans.....			-700,000
43.0	Interest and dividends.....			-32,540
99.9	Total obligations.....			-732,540

[SELF-HELP HOUSING LAND DEVELOPMENT FUND]

[For direct loans pursuant to section 523(b)(1)(B) of the Housing Act of 1949, as amended (42 U.S.C. 1490c), \$500,000 shall be available from funds in the Self-Help Housing Land Development Fund.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-4222-0-3-371	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 33.0).....		500	
Financing:				
14.00	Offsetting collections from: Non-Federal sources.....	-328	-185	-209
21.98	Unobligated balance available, start of year: Fund balance.....	-2,596	-2,924	-2,609
24.98	Unobligated balance available, end of year: Fund balance.....	2,924	2,609	2,818
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	-328	315	-209
72.10	Receivables in excess of obligations, start of year.....	-2	-11	-13
72.98	Obligated balance, start of year: Fund balance.....	1,532	1,207	1,466
74.10	Receivables in excess of obligations, end of year.....	11	13	15
74.98	Obligated balance, end of year: Fund balance.....	-1,207	-1,466	-1,175
90.00	Outlays.....	6	58	84

Status of Direct Loans (in thousands of dollars)

Identification code	12-4222-0-3-371	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	500	500	
1112	Unobligated direct loan limitation.....	-500		
1150	Total direct loan obligations.....		500	
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	736	863	942
1231	Disbursements: Direct loan disbursements.....	325	241	291
1251	Repayments: Repayments and prepayments.....	-198	-162	-184
1290	Outstanding, end of year.....	863	942	1,049

The Self-help housing land development fund is authorized under section 523(b)(1)(B) of the Housing Act of 1949, as amended. The fund provides qualified public or private nonprofit organizations with financing for the acquisition and development of building sites for homes to be constructed by the self-help method. No program is proposed for 1990.

LOAN OBLIGATIONS

	1988 actual	1989 est.	1990 est.
Number of loans.....		2	
Amount of loans (thousands of dollars).....		500	

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (-):			
Revenue.....	33	23	25
Expense.....	-748	-740	-755
Net loss for the year.....	-715	-717	-730

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Fund balance with Treasury.....	4,126	4,120	4,062	3,978
Accounts receivable (net).....	2	11	13	15
Loans receivable (net).....	736	863	942	1,049
Real property (acquired).....	455	358	358	358
Total assets.....	5,319	5,352	5,375	5,400
Liabilities:				
Total liabilities.....				
Equity:				
Revolving fund balance.....	5,319	5,352	5,375	5,400
Total equity.....	5,319	5,352	5,375	5,400

RURAL HOUSING INSURANCE FUND

From funds in the Rural Housing Insurance Fund, and for insured loans as authorized by title V of the Housing Act of 1949, as amended, **["\$1,844,990,000, of which not less than \$1,794,420,000 shall be"] \$100,000,000** for subsidized interest loans to low-income borrowers, as determined by the Secretary, **["and for subsequent loans to existing borrowers or to purchasers under assumption agreements or credit sales, and for loans to finance sales or transfers to nonprofit organizations or public agencies of not more than 5,000 rental units related to prepayment;"]** and not to exceed \$10,000,000 to enter into collection and servicing contracts pursuant to the provisions of section 3(f)(3) of the Federal Claims Act of 1966 (31 U.S.C. 3718).

["For rental assistance agreements entered into or renewed pursuant to the authority under section 521(a)(2) of the Housing Act of 1949, as amended, total new obligations shall not exceed \$275,310,000, to be added to and merged with the authority provided for this purpose in prior fiscal years: Provided, That of this amount not to

exceed \$109,918,000 is available for newly constructed units financed by section 515 of the Housing Act of 1949, as amended, and not less than \$5,082,000 is for newly constructed units financed under sections 514 and 516 of the Housing Act of 1949: *Provided further*, That \$160,310,000 is available for expiring agreements and for servicing of existing units without agreements: *Provided further*, That agreements entered into or renewed during fiscal year 1989 shall be funded for a five-year period, although the life of any such agreement may be extended to fully utilize amounts obligated: *Provided further*, That agreements entered into or renewed during fiscal years 1985, 1986, 1987, and 1988, may also be extended beyond five years to fully utilize amounts obligated.]

For an additional amount to reimburse the Rural Housing Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of title V of the Housing Act of 1949, as amended (42 U.S.C. 1483, 1487(e), and 1490a(c)), including [\$1,381,000] \$1,317,000 as authorized by section 521(c) of the Act, also including not to exceed \$15,000,000 for debt forgiveness or payments for eligible households as authorized by section 502(c)(5)(D) of the Act, and not to exceed \$10,000 per project for advances to nonprofit organizations or public agencies to cover direct costs (other than purchase price) incurred in purchasing projects pursuant to section 502(c)(5)(C) of the Act; [\$3,660,061,000] \$2,677,897,000. For an additional amount as authorized by section 521(c) of the Act such sums as may be necessary to reimburse the fund to carry out a rental assistance program under section 521(a)(2) of the Housing Act of 1949, as amended.

[CITY OF LINCOLN]

[Hereafter, the area within the present city limits of the city of Lincoln, Burleigh County, State of North Dakota, and the southeast quarter (SE¼) of section eighteen (18), township one hundred thirty-eight (138) north, range seventy-nine (79) west, Burleigh County, North Dakota, shall continue to be eligible for loans and payments administered by the Farmers Home Administration through the Rural Housing Insurance Fund.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-4141-0-3-371	1988 actual	1989 est.	1990 est.
Program by activities:				
Capital investment:				
00.01	Loans obligated, excluding financed sales from inventory.....	1,844,665	1,844,990	100,000
Loans made:				
00.02	Payment of delinquent installments.....	25		
00.03	Advances on behalf of borrowers.....	37,134	37,000	37,000
00.04	Purchase of loans from investors.....	125,453	700	800
00.05	Interest on loans purchased from investors.....	—408		
00.06	Collateral acquired by default.....	62,352	65,000	60,000
00.07	Judgments.....	179		
00.08	Disbursement of loan repayments to investors.....	15,197	3,000	2,000
00.09	Purchase of guaranteed loans from investors.....	872	600	600
00.10	Interest on guaranteed loans from investors.....	59	50	50
00.11	Loan asset sale substitution.....	209		
00.91	Total capital investment.....	2,085,737	1,951,340	200,450
Operating expenses:				
01.01	Administrative expense.....	22,247	23,000	23,000
01.02	Interest on certificates of beneficial ownership.....	28,945	25,168	17,189
01.02	Interest on FFB borrowings.....	3,384,271	3,306,163	3,048,933
01.03	Premium interest for investors.....	522	300	250
01.04	Interest on participation certificates.....	2,619		
01.05	Interest expense on withheld collections.....	—489	300	250
01.06	Interest on Treasury borrowings.....	363,609	390,000	421,400
01.07	Interest supplements.....	805	270	140
01.08	Interest credits on loans sold to investors.....	1,369	3,194	4,687
01.09	Rental assistance payments.....	275,302	275,310	
01.10	Debt forgiveness rental assistance.....		15,000	
01.11	Loss settlement expense on guaranteed loans.....	669	300	300
01.12	Other expenses.....	37,689	38,000	38,000
01.13	Undistributed charges.....	1,401		
01.91	Total operating expenses.....	4,118,959	4,077,005	3,554,149
10.00	Total obligations.....	6,204,696	6,028,345	3,754,599

Financing:

Offsetting collections from:				
11.00	Federal funds: Investment income from participations sales fund.....	—5,282		
Non-Federal sources:				
14.00	Repayments on loans held by the fund.....	—1,284,591	—1,380,000	—1,420,000
14.00	Loan repayments received on behalf of investors.....	—15,197	—3,000	—2,000
14.00	Repayments on advances.....	—19,337	—22,000	—24,000
14.00	Sale of loans.....	—12,865	—2,000	—1,000
14.00	Proceeds from sale of acquired property.....	—87,267	—85,000	—80,000
14.00	Payments on judgments.....	—3,969	—5,000	—7,000
14.00	Insurance premiums.....	—56	—40	—40
14.00	Guarantee fees.....	—34		
14.00	Interest revenue.....	—1,116,496	—1,230,000	—1,255,000
14.00	Principal attributed to subsidy recoveries.....	—23,189	—26,000	—30,000
14.00	Subsidy recoveries.....	—26,809	—30,000	—34,000
14.00	Fees and other revenue.....	—6,123	—8,000	—8,000
14.00	Repayments on guaranteed loans purchased from investors.....	—489	—600	—600
14.00	Sale of subordinated security investment.....			—300,000
14.00	Income and return on investment of subordinated securities and residual interest from loan asset sales.....	—27,246	—29,600	—2,500
14.00	Income and return of investment on protective advance fund, loan asset sales.....	—984	—1,100	—1,100
14.00	CBO prepayment discount from FFB.....	—107,945		
14.00	Subservicers fees.....	—19,178	—18,000	
14.00	Guaranteed loss recoveries.....	—4		
22.40	Unobligated balance transferred, net.....	—59,384		
Redemption of debt:				
31.00	FFB.....	2,980,000	1,000,000	1,990,000
31.00	Public CBO's.....	157,583	182,389	1,554
31.00	GNMA.....	68,000		
32.47	Balance of authority to borrow withdrawn.....			315,929
39.00	Budget authority.....	6,593,834	4,370,394	2,896,842

Budget authority:

Current:				
40.00	Appropriation.....	2,964,249	3,660,061	2,677,897
40.00	Appropriation (indefinite).....	149,587	182,428	218,945
Permanent:				
67.10	Authority to borrow (42 U.S.C. 1487 (h)) (permanent, indefinite).....	3,479,998	527,905	

Relation of obligations to outlays:

71.00	Obligations incurred, net.....	3,447,635	3,188,005	589,359
Obligated balance, start of year:				
72.47	Authority to borrow.....	2,095,908	5,060,170	4,945,686
72.98	Fund balance.....	3,205,078	13,958	21,757
Obligated balance, end of year:				
74.47	Authority to borrow.....	—5,060,170	—4,945,686	—3,728,203
74.98	Fund balance.....	—13,958	—21,757	—233,205
77.00	Adjustments in expired accounts.....	—63,153		
90.00	Outlays.....	3,611,339	3,294,690	1,595,394

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

Enacted/requested:		1988 actual	1989 est.	1990 est.
Budget authority.....		6,593,834	4,370,394	2,896,842
Outlays.....		3,611,339	3,294,690	1,595,394
Proposed for later transmittal under proposed legislation:				
Budget authority.....				
Outlays.....				—1,692,000
Credit reform:				
Budget authority.....				
Outlays.....				—8,000
Total:				
Budget authority.....		6,593,834	4,370,394	2,896,842
Outlays.....		3,611,339	3,294,690	—104,606

Status of Direct Loans (in thousands of dollars)

Identification code	12-4141-0-3-371	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	1,844,990	1,844,990	100,000
1112	Unobligated direct loan limitation.....	—325		

Public enterprise funds—Continued

RURAL HOUSING INSURANCE FUND—Continued

Status of Direct Loans (in thousands of dollars)—Continued

Identification code	12-4141-0-3-371	1988 actual	1989 est.	1990 est.
1131	Direct loan obligations exempt from limitation ¹	474,384	480,000	450,000
1150	Total direct loan obligations.....	2,319,049	2,324,990	550,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	26,510,084	27,097,524	27,432,224
Disbursements:				
1231	Direct loan disbursements	1,887,491	1,855,000	737,000
1233	Purchase of loan assets from the public	125,453	700	800
Repayments:				
1251	Repayments and prepayments	-1,303,928	-1,402,000	-1,444,000
1254	Proceeds from loan asset sales to the public with recourse	-12,865	-2,000	-1,000
Adjustments:				
1261	Capitalized interest	24,494	26,000	26,000
1262	Write-offs for default	-50,101	-70,000	-80,000
1264	Other adjustments, net ²	-83,104	-73,000	-83,000
1290	Outstanding, end of year	27,097,524	27,432,224	26,588,024
Estimate of direct loan subsidy:				
Subsidy rate (in percent):				
1320	Rural rental housing loans			61.4
1320	Housing acquired property			8.2
1330	Subsidy amount (in thousands of dollars)			98,370

¹ Amounts shown are based on financed sales from inventory.² Amounts shown are based on payment of delinquent installments, advances, principal subsidy, acquired property, judgments, loans-in-kind acquired real property, and gains/losses on assumptions.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4141-0-3-371	1988 actual	1989 est.	1990 est.
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	176,897	49,654	45,724
Disbursements:				
2231	Disbursements of new guaranteed loans	140		
2232	Guarantees of loans sold to the public with recourse	12,865	2,000	1,000
2251	Repayments and prepayments	-14,321	-5,000	-5,000
Adjustments:				
2262	Terminations for default that result in acquisition of property	-26		
2263	Terminations for default that result in claim payments	-448	-230	-230
2264	Other adjustments, net ¹	-125,453	-700	-800
2290	Outstanding, end of year	49,654	45,724	40,694

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	47,537	43,837	39,037
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¹ Amounts shown are based on purchase of loans from investors, assumption agreements, acquired property, and gain or loss on assumption agreements.

Rural housing insurance fund.—This fund was established in 1965 (Public Law 89-117) pursuant to section 517 of title V of the Housing Act of 1949, as amended. This fund may be used to insure or guarantee rural housing loans for single family homes, rental and cooperative housing, farm labor housing, and rural housing sites and to make rental assistance payments authorized by section 521(a). Loan programs are limited to rural areas that include towns, villages, and other places which are not part of an urban area and that have a population not in excess of 2,500 inhabitants, or is in excess of 2,500 but not in excess of 10,000 if rural in character, or has a population in excess of 10,000 but not more than 20,000 and is not within a standard metropolitan statistical area and has a serious lack of

mortgage credit for low- and moderate-income borrowers.

The 1990 budget proposes elimination of all new program activity under this account except for \$100 million in direct loans for the section 515 rural rental housing loan program. Loans under the section 515 program will be targeted to areas experiencing significant shortages of rental housing. A rural housing voucher program is being proposed under another account at a 20,000 unit activity level in 1990 to replace traditional FmHA housing assistance. It has been demonstrated that vouchers are a viable alternative in rural areas where suitable rental housing exists. As of September, 1988 nearly two-thirds of the 2,200 vouchers allocated for the FmHA/HUD initiative were under contract in 13 participating states.

The major programs currently funded through the Rural housing insurance fund are: section 502 very low and low to moderate income home ownership loans; section 504 very low-income housing repair loans; section 514 domestic farm labor housing loans; section 515 rural rental housing loans; section 521 rural rental assistance; section 502(c)(5)(D) rental assistance; and section 524 rural housing site loans.

In 1987, the FmHA sold rural housing section 502 loan assets without recourse to institutional and individual investors. The agency proposes to sell, during 1990, its investment in subordinated securities acquired as part of the proceeds from the 1987 sale, realizing net proceeds of \$300 million.

The following table shows 1988 actual and estimated 1989 and 1990 number of units and program levels. In addition, financed sales of inventory property amounted to \$474.4 million in 1988, \$480 million in 1989, and \$450 million in 1990.

RURAL HOUSING PROGRAMS—OBLIGATIONS

(In thousands of dollars)						
1988 actual			1989 estimate		1990 estimate	
	No. of units	Amount	No. of units	Amount	No. of units	Amount
Subsidized housing loan assistance:						
Low-income housing loans to individuals	25,866	1,252,115	23,870	1,202,710	.....	.....
Very low-income housing repair loans	2,145	7,555	3,100	11,330	.....	.....
Rural rental housing loans	16,465	554,936	15,400	554,900	2,000	100,000
Farm labor housing loans	449	11,372	400	11,480	.....	.....
Subtotal, subsidized housing loan assistance	44,925	1,825,978	42,770	1,780,420	2,000	100,000
Unsubsidized housing loan assistance:						
Low-income nonsubsidized	334	9,839	1,630	50,000	.....	.....
Low- or moderate-income loans for servicing and repairs .....	.....	8,848	.....	14,000	.....	.....
Rural housing site loans .....	.....	.....	.....	570	.....	.....
Subtotal, unsubsidized housing loan assistance	334	18,688	1,630	64,570	.....	.....
Total loan assistance	45,259	1,844,665	44,400	1,844,990	2,000	100,000
Rural rental assistance payments	(24,921)	275,302	(24,921)	275,310	.....	.....
Section 502(c)(5)(D) rental assistance in lieu of debt forgiveness .....	.....	.....	(1,357)	15,000	.....	.....
Total housing programs	45,259	2,119,968	44,400	2,135,300	2,000	100,000

Note.—All unit information is preliminary. The units for rural rental assistance are included in number of units assisted in the corresponding loan programs. The site loan program provides homesites rather than dwelling units.

The new budget authority required for "Insufficiencies" is computed as follows (in thousands of dollars):

	1988 actual	1989 est.	1990 est.
Interest accrued on participation certificates	2,619		
Amortized discount on participation certificates	3		
Interest accrued on an equal amount of loans in the pool	-63		
Insufficiency	2,560		
Financed by:			
Investment income from participation sales trust fund	-5,282		
Retained earnings reserved for future insufficiencies	2,722		
New obligational authority			

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (-):			
Revenue	1,467,491	1,438,156	1,429,600
Expense	-5,282,618	-4,386,483	-4,202,654
Net operating loss	-3,815,127	-2,948,327	-2,773,054
Nonoperating income or loss (-):			
Proceeds from sale of subordinated security investment			300,000
Net book value of investment sold			-174,661
Net gain from sale of investment			125,339
Proceeds from sale of acquired property:			
Cash	87,742	85,000	80,000
Loans receivable	486,809	480,000	450,000
Total proceeds from sale	574,551	565,000	530,000
Net book value of assets sold	-816,549	-793,000	-740,000
Net loss from sale of acquired property	-241,998	-228,000	-210,000
Net nonoperating loss	-241,998	-228,000	-84,661
Net loss for the year	-4,057,125	-3,176,327	-2,857,715

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Fund balance with Treasury	3,205,077	13,958	21,757	233,205
Accounts receivable (net)	198,211	127,333	127,333	127,333
Investments (net)	201,000	199,661	195,661	21,000
Loans receivable (net)	24,302,347	23,895,297	24,190,997	23,445,797
Other assets (net):				
Acquired securities (net)	448,317	379,347	307,347	258,347
Judgments	7,244	9,001	9,751	10,001
Guaranteed loans purchased from holders	629	821	821	821
Deferred charges and unamortized discount on participation certificates and loans sold	9	1,400		
Protective advance funds—loan assets sales	10,000	9,544	8,400	7,700
Total assets	28,372,835	24,636,362	24,862,067	24,104,204
Liabilities:				
Accounts payable	13,357	12,709	13,085	13,085
Interest payable	1,681,742	1,625,743	1,605,199	1,457,663
Unearned revenue (advances)	204,419	101,177	99,177	98,177
Debt issued under borrowing authority:				
Borrowings from Treasury	5,980,718	6,275,718	6,735,718	7,635,718
Borrowings from Federal Financing Bank	28,951,000	25,971,000	24,971,000	22,981,000
Borrowings from public	424,029	266,447	84,058	82,504
Participation certificates outstanding (net)	8,616			
Other liabilities:				
Provision for potential losses on loans sold or guaranteed	4,500	2,063	1,845	1,649
Total liabilities	37,268,380	34,254,857	33,510,082	32,269,796

Government equity:

Revolving fund balances	-8,895,545	-9,618,495	-8,648,015	-8,165,592
Total Government equity	-8,895,545	-9,618,495	-8,648,015	-8,165,592

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1987, \$174,360 thousand; 1988, \$47,537 thousand; 1989, \$43,837 thousand; 1990, \$39,037 thousand.

Object Classification (in thousands of dollars)

Identification code	12-4141-0-3-371	1988 actual	1989 est.	1990 est.
25.0	Other services	60,605	61,300	61,300
33.0	Investments and loans	2,070,890	1,948,290	198,400
41.0	Grants, subsidies, and contributions	277,476	293,774	4,827
43.0	Interest and dividends	3,776,509	3,721,981	3,488,072
43.0	Interest on participation certificates	2,619		
44.0	Refunds	15,197	3,000	2,000
92.0	Undistributed charges	1,401		
99.9	Total obligations	6,204,696	6,028,345	3,754,599

RURAL HOUSING INSURANCE FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4141-2-3-371	1988 actual	1989 est.	1990 est.
Financing:				
14.00	Offsetting collections from: Non-Federal sources:			
	Sale of loans without recourse			-1,692,000
31.00	Redemption of debt			1,692,000
39.00	Budget authority			
Relation of obligations to outlays:				
71.00	Obligations incurred, net			-1,692,000
90.00	Outlays			-1,692,000

Status of Direct Loans (in thousands of dollars)

Identification code	12-4141-2-3-371	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:				
1253	Proceeds from loan asset sales to the public or discounted prepayments without recourse			-1,692,000
1263	Adjustments: Discount on loan asset sales to the public or discounted prepayments			-2,818,000
1290	Outstanding, end of year			-4,510,000

Proposed legislation will be submitted to amend Title V of the Housing Act of 1949, as amended, to allow for sales of loans without recourse in 1990 and future years. Proposed legislation will also be submitted to appropriate to Treasury the difference between the face value and net proceeds of loans sold and the prepayment penalty provisions associated with the redemption ahead of schedule of Certificates of Beneficial Ownership when such redemptions are pursuant to accomplishing sales of loan assets to the public. The Central Loan Accounting Account in Treasury will request a direct appropriation for any penalty payments foregone by the client agencies, and the discount realized on loan asset sales.

For the Rural Housing Insurance Fund, a \$492.8 million penalty has been projected pursuant the redemption of \$4.51 billion of Certificates of Beneficial Ownership in 1990 as part of the proposed sale of \$4.51 billion of rural housing loans.

Public enterprise funds—Continued

RURAL HOUSING INSURANCE FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4141-6-3-371	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Capital investment: Loans obligated			—100,000
01.01	Operating expenses: Interest on Treasury borrowing			—22,000
10.00	Total obligations			—122,000
Financing:				
Offsetting collections from: Non-Federal sources				
14.00	Repayment on loans held by the fund			2,000
14.00	Interest revenue			22,000
32.47	Balance of authority to borrow withdrawn			98,000
39.00	Budget authority			
Relation of obligations to outlays:				
71.00	Obligations incurred, net			—98,000
74.47	Obligated balance, end of year			98,000
74.98	Obligated balance, end of year: Fund balance			—8,000
90.00	Outlays			—8,000

Status of Direct Loans (in thousands of dollars)

Identification code	12-4141-6-3-371	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans			—100,000
1131	Direct loan obligations exempt from limitation ¹			—450,000
1150	Total direct loan obligations			—550,000
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements			—10,000
1251	Repayments: Repayments and prepayments			2,000
1264	Adjustments: Other adjustments, net ¹			—450,000
1290	Outstanding, end of year			—458,000
Estimate of direct loan subsidy:				
Subsidy rate (in percent):				
1320	Rural rental housing loans			—61.4
1320	Housing acquired property			—8.2
1330	Subsidy amount (in thousands of dollars)			—98,370

¹ Amounts shown are based upon financed sales of inventory property.

This schedule shows the effects of the Administration's credit reform proposal on the existing revolving fund. All new activity in this program in 1990 and beyond is recorded in a corresponding proposed general fund subsidy account. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

Object Classification (in thousands of dollars)

Identification code	12-4141-6-3-371	1988 actual	1989 est.	1990 est.
33.0	Investments and loans			—100,000
43.0	Interest and dividends			—22,000
99.9	Total obligations			—122,000

RURAL DEVELOPMENT INSURANCE FUND

For direct and guaranteed loans as authorized by 7 U.S.C. 1928 and 86 Stat. 661-664, to be available from funds in the Rural Development Insurance Fund, as follows: **insured** water and sewer facility loans, **insured** \$330,380,000, **insured** \$250,000,000, of which \$50,000,000 shall be for guaranteed loans; guaranteed industrial development loans, \$95,700,000; and

insured guaranteed community facility loans, **insured** \$95,700,000, **insured** \$50,000,000.

For an additional amount to reimburse the Rural Development Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), **insured** \$1,607,047,000, **insured** \$1,474,499,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-4155-0-3-452	1988 actual	1989 est.	1990 est.
Program by activities:				
Capital investment:				
00.01	Loans obligated	426,080	426,080	200,000
00.02	Loans made: Advances on behalf of borrowers	13	50	50
00.03	Purchase of loans from investors	77,894		79
00.04	Interest on loans purchased from investors	—1,413		—1
00.05	Collateral acquired by default	5	15	15
00.06	Disbursement of loan repayments to investors	8,315	10,000	10,000
00.07	Purchase of guaranteed loans from investors	31,104	43,179	43,502
00.08	Interest on guaranteed loans purchased from investors	2,570	4,318	4,350
00.09	Recertified checks	201	—201	
00.91	Total capital investment	544,769	483,441	257,995
Operating expenses:				
01.01	Administrative expenses	—809	350	200
01.01	Interest on FFB borrowings	824,336	667,326	604,939
01.02	Interest on certificates of beneficial ownership	13,168	5,184	3,316
01.03	Premium interest for investors	1,187	769	742
01.04	Interest expense on withheld collections	—1,130	400	400
01.05	Interest on Treasury borrowings	191,760	265,230	232,177
01.06	Loss settlement expense on guaranteed loans	49,704	54,732	52,281
01.07	Unfilled orders	—1,672	674	501
01.08	Undistributed charges	11		
01.09	Penalty expense on FFB repurchases	187,452	144,370	
01.10	Other expenses	2,402		
01.91	Total operating expenses	1,266,409	1,139,035	894,556
10.00	Total obligations	1,811,178	1,622,476	1,152,551
Financing:				
Offsetting collections from:				
Non-Federal sources:				
14.00	Repayment on loans held by the fund	—196,593	—159,381	—139,822
14.00	Loan repayments received on behalf of investors	—8,315	—10,000	—10,000
14.00	Repayments on advances	—82	—80	—80
14.00	Repayment on guaranteed loans purchased from investors	—38,234	—53,350	—52,231
14.00	Proceeds from sale of acquired property	—16	—20	—40
14.00	Guarantee fees	—781	—2,661	—2,623
14.00	Interest revenue	—382,768	—305,930	—255,363
14.00	Guaranteed loss recoveries	—468		
14.00	Other revenue	—1	—1	—1
14.00	Insurance premium	—1	—1	—1
14.00	Sale of loans without recourse		—256,000	
14.00	Repayments on borrower loans purchased	—1,052,817	—328,000	
14.00	Repayments on asset sale prior year	—5,063		
21.98	Unobligated balance available, start of year	—123,227		
Redemption of debt:				
31.00	FFB	3,148,000	500,000	
31.00	Public CBO's	144,731	89,733	5,454
32.47	Balance of authority to borrow withdrawn		499,262	776,655
39.00	Budget authority	3,295,543	1,596,047	1,474,499
Budget authority:				
Current:				
40.00	Appropriation	842,682	1,607,047	1,474,499
41.00	Transferred to other accounts	—7,500	—11,000	
43.00	Appropriation (adjusted)	835,182	1,596,047	1,474,499
Permanent:				
67.10	Authority to borrow (7 U.S.C. 1929 a(d)) (indefinite)	2,460,361		
Relation of obligations to outlays:				
71.00	Obligations incurred, net	126,039	507,052	692,390
72.10	Receivables in excess of obligations, start of year	—123,227		

Obligated balance, start of year:				
72.47	Authority to borrow.....		1,584,927	1,455,932
72.98	Fund balance.....	2,098,227	15,600	55,844
Obligated balance, end of year:				
74.47	Authority to borrow.....	—1,584,927	—1,455,932	—1,283,823
74.98	Fund balance.....	—15,600	—55,844	—17,976
77.00	Adjustments in expired accounts.....	—50,704		
90.00	Outlays.....	449,808	595,803	902,367

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:				
	Budget authority.....	1988 actual	1989 est.	1990 est.
	Outlays.....	3,295,543	1,596,047	1,474,499
		449,808	595,803	902,367
Proposed for later transmittal under proposed legislation:				
	Budget authority.....			
	Outlays.....			—74,097
Credit reform:				
	Budget authority.....			
	Outlays.....			—7,675
Total:				
	Budget authority.....	3,295,543	1,596,047	1,474,499
	Outlays.....	449,808	595,803	820,595

Status of Direct Loans (in thousands of dollars)

Identification code 12-4155-0-3-452				
		1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	426,080	426,080	200,000
1150	Total direct loan obligations.....	426,080	426,080	200,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	6,430,758	5,141,335	4,510,393
Disbursements:				
1231	Direct loan disbursements.....	458,639	440,619	378,764
1233	Purchase of loan assets from the public.....	77,894		79
Repayments:				
1251	Repayments and prepayments.....	—196,675	—159,461	—139,902
1253	Proceeds from loan asset sales to the public or discounted prepayments without recourse.....	—1,052,817	—584,000	
Adjustments:				
1261	Capitalized interest.....	896	1,000	1,000
1262	Write-offs for default.....	—279	—300	—300
1263	Discount on loan asset sales to the public or discounted prepayments.....	—575,816	—328,500	
1264	Other adjustments, net ¹	—1,265	—300	—300
1290	Outstanding, end of year.....	5,141,335	4,510,393	4,749,734
Estimate of direct loan subsidy:				
1320	Subsidy rate (in percent).....		47.3	17.6
1330	Subsidy amount (in thousands of dollars).....		65,320	35,250

¹ Amounts shown are based on advances on behalf of borrowers and acquired property.

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4155-0-3-452				
		1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders ¹	95,700	295,700	195,700
2150	Total guaranteed loan commitments.....	95,700	295,700	195,700
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....	1,918,296	1,687,778	1,596,227
2231	Disbursements: Disbursements of new guaranteed loans.....	100,853	174,326	166,176
2251	Repayments and prepayments.....	—208,970	—216,175	—204,377
Adjustments:				
2263	Terminations for default that result in claim payments.....	—51,939	—49,702	—46,979
2264	Other adjustments, net ²	—70,462		—79
2290	Outstanding, end of year.....	1,687,778	1,596,227	1,510,968

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	1,481,106	1,403,959	1,331,774
Estimate of guaranteed loan subsidy:				
Subsidy rate (in percent):				
2320	Business and industrial loans.....		1.2	1.2
2320	Water and waste disposal loans.....			2.4
2320	Community facility loans.....			2.1
2330	Subsidy amount (in thousands of dollars).....	3,430		3,350

¹ Amounts in 1989 include effects of the Disaster Assistance Act of 1988 (P.L. 100-387).² Amounts shown are based on purchase of loans from investors, loans sold to investors, assumption agreements and acquired property.

The Rural Development Insurance Fund (RDIF) was established on October 1, 1972, pursuant to section 116 of the Rural Development Act of 1972 (Public Law 92-419), approved August 30, 1972, which also provided for transfer of the assets and liabilities of the Agricultural Credit Insurance Fund applicable to loans for water systems and waste disposal facilities to this fund.

The fund is used to insure or guarantee loans for water systems and waste disposal facilities, community facilities, and industrial development in rural areas.

In 1988, the Agency conducted a discount purchase program which allowed borrowers to prepay their loans at a discount from face value. In 1989, another discount purchase program will be conducted, as required by law. To the extent proceeds from this program do not meet the \$584 net proceeds from prepayments and sales of loans required by law, a sale of loans from the portfolio will be conducted.

The following table shows the number of loans and the program levels for 1988 actual and estimated for 1989 and 1990. The guaranteed program levels reflect the full principal amount of the loans of which part is guaranteed by the U.S. Government.

LOAN OBLIGATIONS

(In millions of dollars)

	1988 actual		1989 estimate		1990 estimate	
	Number	Amount	Number	Amount	Number	Amount
Rural development loans:						
Direct water and waste disposal systems.....	662	330,380	643	330,380	379	200,000
Guaranteed water and waste disposal systems.....					95	50,000
Direct community facilities.....	234	95,700	227	95,700		
Guaranteed community facilities.....					116	50,000
Guaranteed industrial development.....	85	95,415	750	295,700	81	95,700
Total, Rural development insurance fund.....	981	521,495	1,620	721,780	671	395,700

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (—):			
Revenue.....	368,244	300,707	267,665
Expense.....	—1,268,039	—1,177,542	—938,928
Net operating loss.....	—899,795	—876,835	—671,263
Nonoperating income or loss (—):			
Proceeds from sale of loan assets.....	105,083	584,000	
Net book value of assets sold.....	—675,513	—912,500	
Net loss from sale of loan assets.....	—570,430	—328,500	
Proceeds from sale of acquired property:			
Cash.....	16	20	40
Loans receivable.....			
Total proceeds from sale.....	16	20	40

Public enterprise funds—Continued

RURAL DEVELOPMENT INSURANCE FUND—Continued

Revenue and Expense (in thousands of dollars)—Continued

	1988 actual	1989 est.	1990 est.
Net book value of assets sold.....	-138	-220	-190
Net loss from sale of acquired property	-122	-200	-150
Net nonoperating loss	-570,552	-328,700	-150
Net loss for the year	-1,470,347	-1,205,535	-671,413

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Fund balance with Treasury	2,098,227	15,600	55,844	17,976
Accounts receivable (net)	118,573	93,701	78,979	77,908
Investments (net)	33,614	33,614	33,614	33,614
Loans receivable (net)	6,400,874	5,125,729	4,496,862	4,735,485
Other assets:				
Acquired property	349	1,522	1,737	1,982
Deferred charges and unamortized discount on loans sold	5	11	11	11
Guaranteed loans purchased from holders	246,063	242,499	237,413	233,049
Total assets	8,897,705	5,512,676	4,904,460	5,100,025
Liabilities:				
Accounts payable	509,590	405,093	418,030	404,594
Interest payable	73,831	31,835	32,510	33,012
Debt issued under borrowing authority:				
Borrowings from Treasury	2,896,000	3,576,000	3,116,000	2,506,000
Borrowings from Federal Financing Bank	8,048,000	4,900,000	4,400,000	4,400,000
Borrowings from public	262,433	117,702	27,969	22,515
Other liabilities: Provision for potential losses on loans sold or guaranteed..	120,604	110,036	127,328	128,093
Total liabilities	11,910,458	9,140,666	8,121,837	7,494,214
Government equity:				
Revolving fund balances	-3,012,753	-3,627,990	-3,217,377	-2,394,189
Total Government equity	-3,012,753	-3,627,990	-3,217,377	-2,394,189

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts; 1987, \$1,700,652 thousand; 1988, \$1,481,106 thousand; 1989, \$1,403,959 thousand and 1990, \$1,331,774 thousand.

Object Classification (in thousands of dollars)

Identification code 12-4155-0-3-452	1988 actual	1989 est.	1990 est.
25.0 Other services	237,077	200,126	52,982
33.0 Investments and loans	535,297	469,123	243,646
43.0 Interest and dividends	1,030,478	943,227	845,923
44.0 Refunds	8,315	10,000	10,000
92.0 Undistributed charges	11		
99.9 Total obligations	1,811,178	1,622,476	1,152,551

RURAL DEVELOPMENT INSURANCE FUND

(Proposed for later transmittal, proposal legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4155-2-3-452	1988 actual	1989 est.	1990 est.
Financing:			
Offsetting collections from: Non-Federal sources:			
14.00 Interest revenue			-2,396
14.00 Sale of loans without recourse			-76,800
31.00 Redemption of debt			120,000
32.47 Balance of authority to borrow withdrawn			-40,804
39.00 Budget authority			

Relation of obligations to outlays:

71.00 Obligations incurred, net	-79,196
74.47 Obligated balance, end of year: Authority to borrow	5,099
90.00 Outlays	-74,097

Status of Direct Loans (in thousands of dollars)

Identification code 12-4155-2-3-452	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:			
1253 Repayments: Proceeds from loan asset sales to the public or discounted prepayments without recourse			-76,800
1263 Adjustments: Discount on loan asset sales to the public or discounted prepayments			-43,200
1290 Outstanding, end of year			-120,000

The 1990 Budget proposes legislation to establish a Central Loan Accounting Account (CLAA) that would facilitate agency participation in the Administration's loan asset sale pilot program. This legislation will ensure that agencies participating in the program would not be held liable when proceeds from the sale of agency debt held by the Federal Financing Bank (FFB) are insufficient to pay the principal plus any prepayment premium owed to the FFB. As part of this proposal, CLAA will pay the FFB the difference between the proceeds received from the sale of Rural Development Insurance Fund (RDIF) loans and the principal plus prepayment premium owed by the RDIF for the early redemption of associated FFB held debt.

For the Rural Development Insurance Fund, \$39.9 million of penalties have been projected from redemption of \$120 million of Certificates of Beneficial Ownership in 1990 as part of the proposed sales of community program loans.

RURAL DEVELOPMENT INSURANCE FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4155-6-3-452	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Capital investment: Loans obligated			-200,000
01.05 Interest on Treasury borrowing			-250
10.00 Total obligations			-200,250
Financing:			
14.00 Offsetting collections from: Non-Federal sources: Guarantee fees			575
32.47 Balance of authority to borrow withdrawn			199,675
39.00 Budget authority			
Relation of obligations to outlays:			
71.00 Obligations incurred, net			-199,675
74.47 Obligated balance, end of year			192,000
90.00 Outlays			-7,675

Status of Direct Loans (in thousands of dollars)

Identification code 12-4155-6-3-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans			-200,000
1150 Total direct loan obligations			-200,000
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements			-8,000
1290 Outstanding, end of year			-8,000

Estimate of direct loan subsidy:			
1320	Subsidy rate (in percent)	.....	—17.6
1330	Subsidy amount (in thousands of dollars)	.....	—35,250

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4155-6-3-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on commitments:				
Limitation on guaranteed loans by private lenders:				
2111	Business and industrial loans	.....	.....	—95,700
2111	Water and waste disposal loans	.....	.....	—50,000
2111	Community facility loans	.....	.....	—50,000
2150	Total guaranteed loan commitments	.....	.....	—195,700
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans	.....	.....	—28,425
2290	Outstanding, end of year	.....	.....	—28,425

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	—25,583
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Estimate of guaranteed loan subsidy:			
Subsidy rate (in percent):			
2320	Business and industrial loans	—1.2
2320	Water and waste disposal	.....	—2.4
2320	Community facility loans	.....	—2.1
2330	Subsidy amount (in thousands of dollars)	.....	—3,350

This schedule shows the effects of the Administration's credit reform proposal on the existing revolving fund. All new activity in this program in 1990 and beyond is recorded in a corresponding proposed general fund subsidy account. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

Object Classification (in thousands of dollars)

Identification code	12-4155-6-3-452	1988 actual	1989 est.	1990 est.
33.0	Investments and loans	.....	.....	—200,000
43.0	Interest and dividends	.....	.....	—250
99.9	Total obligations	.....	.....	—200,250

RURAL DEVELOPMENT LOAN FUND

For direct loans to intermediary borrowers, \$14,000,000, as authorized under the Rural Development Loan Fund (42 U.S.C. 9812(a)), to be available from funds in the Rural Development Loan Fund, [\$3,000,000] \$2,000,000 and from funds [transferred from the Rural Development Insurance Fund, \$11,000,000] appropriated to this account, \$12,000,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-4233-0-3-452	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	13,990	13,683	14,000
Financing:				
14.00	Offsetting collections from: Non-Federal sources	—1,906	—1,934	—2,306
21.98	Unobligated balance available, start of year: Fund balance	—5,333	—749	.....
24.98	Unobligated balance available, end of year: Fund balance	749	.....	306
39.00	Budget authority	7,500	11,000	12,000

Budget authority:				
40.00	Appropriation			12,000
42.00	Transferred from other accounts	7,500	11,000	
43.00	Appropriation (adjusted)	7,500	11,000	12,000
<hr/>				
Relation of obligations to outlays:				
71.00	Obligations incurred, net	12,084	11,749	11,694
72.98	Obligated balance, start of year: Fund balance	14,264	26,135	27,854
74.98	Obligated balance, end of year: Fund balance	—26,135	—27,854	—25,776
90.00	Outlays	212	10,030	13,772

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority	7,500	11,000	12,000
Outlays	212	10,030	13,772
Credit reform:			
Budget authority	.....	.....	—14,000
Outlays	.....	.....	—1,400
Total:			
Budget authority	7,500	11,000	—2,000
Outlays	212	10,030	12,372

Status of Direct Loans (in thousands of dollars)

Identification code	12-4233-0-3-452	1988 actual	1989 est.	1990 est.
Cumulative balance of direct loans outstanding:				
1111	Limitation on direct loans	14,000	14,000	14,000
1112	Unobligated direct loan limitation	—10	.....	.....
1150	Total direct loan obligations	13,990	14,000	14,000
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	33,451	32,139	38,356
1231	Disbursements: Direct loan disbursements	.....	7,664	11,086
1251	Repayments: Repayments and prepayments	—1,257	—1,286	—1,534
Adjustments:				
1262	Write-offs for default	—136	—161	—192
1264	Other adjustments, net ¹	81	.....	.....
1290	Outstanding, end of year	32,139	38,356	47,716

Estimate of direct loan subsidy:			
1320	Subsidy rate (in percent)	68.2	67.4
1330	Subsidy amount (in thousands of dollars)	9,542	9,440

¹ Amounts shown are based on non-reciprocal transfer of assets and acquired property.

This fund was transferred to FmHA from the Department of Health and Human Services pursuant to Public Law 99-198, the Food Security Act of 1985. This Act mandated that the unobligated balance in the Fund, as of the date of enactment (December 23, 1985), be made available for grants to rural development finance corporations. These grants were made in conjunction with rural development finance corporation loans authorized under FmHA's Rural Development Insurance Fund. No rural development finance corporation loans or grants were made in 1986. In 1987, \$14.3 million in grants was made. In addition, Public Law 99-425, the Human Services Reauthorization Act of 1986, reauthorized the making of loans in 1987 out of repayments or other funds made available to the Rural Development Loan Fund by FmHA. The receipts will be added to the \$12 million appropriation to provide a total program level of \$14 million for 1990.

It is anticipated that in 1989, 9 new loans will be obligated for a total of \$13.683 million. The requested 1990 program level of \$14.0 million will provide an additional 9 loan obligations.

Public enterprise funds—Continued

RURAL DEVELOPMENT LOAN FUND—Continued

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (—):			
Revenue.....	652	648	771
Expense.....	-4,872	-7,013	-8,151
Net operating loss.....	-4,220	-6,365	-7,380
Nonoperating income or loss (—):			
Proceeds from sale of acquired property: Cash.....	5		
Total proceeds from sale.....	5		
Net book value of assets sold.....	-33		
Net nonoperating loss.....	-28		
Net loss for the year.....	-4,248	-6,365	-7,380

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Fund balance with Treasury.....	19,596	26,884	27,854	26,082
Accounts receivable (net).....	977	731	735	682
Loans receivable (net).....	29,616	27,431	32,603	40,559
Other assets (net).....	27	21	18	16
Total assets.....	50,216	55,067	61,210	67,339
Liabilities:				
Total liabilities.....				
Equity:				
Revolving fund balance.....	50,216	55,067	61,210	67,339
Total equity.....	50,216	55,067	61,210	67,339

RURAL DEVELOPMENT LOAN FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4233-6-3-452	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00 Total obligations (object class 33.0).....				-14,000
Financing:				
40.00 Budget authority (appropriation).....				-14,000
Relation of obligations to outlays:				
71.00 Obligations incurred, net.....				-14,000
74.40 Obligated balance, end of year.....				12,600
90.00 Outlays.....				-1,400

Status of Direct Loans (in thousands of dollars)

Identification code	12-4233-6-3-452	1988 actual	1989 est.	1990 est.
Position with respect to appropriations act limitation on obligations:				
1111 Limitation on direct loans.....				-14,000
1150 Total direct loan obligations.....				-14,000
Cumulative balance of direct loans outstanding:				
1231 Disbursements: Direct loan disbursements.....				-1,400
1290 Outstanding, end of year.....				-1,400
Estimate of direct loan subsidy:				
1320 Subsidy rate (in percent).....				-67.4
1330 Subsidy amount (in thousands of dollars).....				-9,440

This schedule shows the effects of the Administration's credit reform proposal on the existing revolving fund. All new activity in this program in 1990 and

beyond is recorded in a corresponding proposed general fund subsidy account. An explanation of the proposal is included in Part 6 of the Budget. A discussion of how Federal credit subsidies are calculated is included in Special Analysis F.

ALLOTMENT AND ALLOCATIONS RECEIVED FROM OTHER AGENCIES

Note.—Obligations incurred under allotments from other accounts are included in the schedules of the parent appropriations as follows:

Agriculture: Soil Conservation Service:

"Watershed and flood prevention operations."

"Resource conservation and development."

Appalachian Regional Commission: "Appalachian regional development programs."

Commerce:

General Administration: "Economic development assistance program."

Regional Development Program: "Regional development programs."

SOIL CONSERVATION SERVICE

Federal Funds

General and special funds:

CONSERVATION OPERATIONS

For necessary expenses for carrying out the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-590f) including preparation of conservation plans and establishment of measures to conserve soil and water (including farm irrigation and land drainage and such special measures for soil and water management as may be necessary to prevent floods and the siltation of reservoirs and to control agricultural related pollutants); operation of conservation plant materials centers; classification and mapping of soil; dissemination of information; acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100; purchase and erection or alteration or improvement of permanent and temporary buildings; and operation and maintenance of aircraft, [\$403,262,000] \$474,750,000, of which not less than \$5,494,000 is for snow survey and water forecasting and not less than [\$5,043,000] \$6,884,000 is for operation and establishment of the plant materials centers: *Provided*, [That of the foregoing amounts not less than \$310,000,000 is for personnel compensation and benefits: *Provided further*,] That except for \$1,841,000 for improvements of the plant materials centers, the cost of any permanent building purchased, erected, or as improved, exclusive of the cost of constructing a water supply or sanitary system and connecting the same to any such building and with the exception of buildings acquired in conjunction with land being purchased for other purposes, shall not exceed \$10,000, except for one building to be constructed at a cost not to exceed \$100,000 and eight buildings to be constructed or improved at a cost not to exceed \$50,000 per building and except that alterations or improvements to other existing permanent buildings costing \$5,000 or more may be made in any fiscal year in an amount not to exceed \$2,000 per building: *Provided further*, That when buildings or other structures are erected on non-Federal land that the right to use such land is obtained as provided in 7 U.S.C. 2250a: *Provided further*, That no part of this appropriation may be expended for soil and water conservation operations under the Act of April 27, 1935 (16 U.S.C. 590a-590f) in demonstration projects: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225) and not to exceed \$25,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That qualified local engineers may be temporarily employed at per diem rates to perform the technical planning work of the Service (16 U.S.C. 590e-2): *Provided further*, That none of the funds in this Act shall be used for the purpose of consolidating equipment, personnel, or services of the Soil Conservation Service's national technical centers in Portland, Oregon; Lincoln, Nebraska; Chester, Pennsylvania; and Fort Worth, Texas, into a single national technical center]. (7 U.S.C. 1010a, 1387, 1807, 2201-02, 2250; 16 U.S.C. 590q, 590q-1, 2001-09; 42 U.S.C. 3271-74; 26 Stat. 653; Reorg. Plan No. IV of 1940; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-1000-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:			
Direct program:			
00.01 Technical assistance	366,118	386,650	393,708
00.02 Soil surveys	67,609	68,203	68,664
00.03 Snow survey water forecasting	5,374	5,494	5,494
00.04 Operation of plant materials centers	4,854	5,043	6,884
00.91 Total direct program	443,955	465,390	474,750
01.01 Reimbursable program	40,461	46,000	36,290
10.00 Total obligations	484,416	511,390	511,040
Financing:			
Offsetting collections from:			
11.00 Federal funds	-31,268	-36,473	-26,763
14.00 Non-Federal sources	-9,193	-9,527	-9,527
21.40 Unobligated balance available, start of year	-32	-21	
24.40 Unobligated balance available, end of year	21		
25.00 Unobligated balance lapsing	446		
39.00 Budget authority	444,391	465,368	474,750
Budget authority:			
40.00 Appropriation	398,670	403,262	474,750
42.00 Transferred from other accounts	45,721	62,106	
43.00 Appropriation (adjusted)	444,391	465,368	474,750
Relation of obligations to outlays:			
71.00 Obligations incurred, net	443,955	465,390	474,750
72.40 Obligated balance, start of year	66,766	58,914	49,013
74.40 Obligated balance, end of year	-58,914	-49,013	-46,694
77.00 Adjustments in expired accounts	-2,108		
90.00 Outlays	449,699	475,291	477,069

Technical assistance.—Technical assistance is provided through 2,941 conservation districts to land users and decisionmakers, including individual landowners and operators, community groups, units of government, Indian tribes, and others for the planning of conservation programs and installation of needed conservation systems on the land, including design, layout, installation, and consultation services.

Combinations of needed soil and water conservation systems are planned in relation to each other to achieve well-balanced conservation programs. Technicians of the Soil Conservation Service explain the various soil conditions, develop alternative uses and treatments, help to evaluate the costs and returns of conservation work, and furnish onsite assistance to farmers, ranchers, and others in applying the needed treatments. About 70 percent of the total annual investment in conservation practices applied through the conservation technical assistance program is made by private landusers. During 1990, personnel funded within this account will continue to provide technical assistance to implement the Conservation Reserve Program and the highly erodible land and wetland conservation provisions of the Food Security Act of 1985. The 1990 budget also proposes to increase technical assistance as part of the Government-wide water quality initiative.

MAIN WORKLOAD FACTORS

	1988 actual	1989 est.	1990 est.
Decisionmakers receiving technical services	2,136,396	1,700,000	1,700,000
Acres treated with conservation technical assistance	61,830,296	50,000,000	65,000,000
Tons of soil erosion reduced	463,260,557	375,000,000	450,000,000

Also included in this item are the inventory and monitoring, resource appraisal, and program development activities carried out by the Service. Resource inventories are conducted to provide soil, water, and related

resource data for evaluating land-use changes and trends; and for guidance in the development and implementation of Federal, State, and local resource conservation programs. Resource appraisal and program development provides for periodic reports to the public and Congress as required by the Soil and Water Resources Conservation Act of 1977 as amended.

Soil surveys.—Soil surveys and investigations are made of the Nation's soil resources, with interpretations and publications that provide physical land facts needed for program development, resource conservation planning, installation of planned practices, and for use by other Federal, State, and local agencies in making land-use decisions. The 1990 budget proposes to provide national leadership for digitizing soil surveys in cooperation with States, and other users of soil survey data.

MAIN WORKLOAD FACTORS

	1988 actual	1989 est.	1990 est.
Acres mapped annually	38,027,923	40,000,000	40,228,000
Soil surveys ready for publication (number)	70	60	80

Snow survey water forecasting.—Water supply forecasts prepared from snow surveys in western states are used in making efficient seasonal use of water for irrigation, flood control, fish and wildlife, recreation, power generation, municipal and industrial water supply, and water quality management.

Operation of plant materials centers.—The selection and evaluation of plant materials are made at 23 plant materials centers through field trials to determine their suitability for erosion control, conservation, and other environmental improvements.

Object Classification (in thousands of dollars)

Identification code 12-1000-0-1-302	1988 actual	1989 est.	1990 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	254,053	265,048	265,886
11.3 Other than full-time permanent	19,140	20,047	20,130
11.5 Other personnel compensation	4,307	4,376	4,589
11.9 Total personnel compensation	277,500	289,471	290,605
12.1 Civilian personnel benefits	53,158	56,853	57,054
13.0 Benefits for former personnel	321	323	321
21.0 Travel and transportation of persons	13,216	13,783	14,182
22.0 Transportation of things	4,251	4,434	4,563
23.2 Rental payments to others	10,448	11,588	11,932
23.3 Communications, utilities, and miscellaneous charges	18,505	19,353	19,921
24.0 Printing and reproduction	3,322	3,420	3,514
25.0 Other services	27,412	29,639	32,524
26.0 Supplies and materials	10,322	10,787	11,101
31.0 Equipment	25,047	25,246	27,801
32.0 Land and structures	382	398	1,157
42.0 Insurance claims and indemnities	65	89	69
43.0 Interest and dividends	6	6	6
99.0 Subtotal, direct obligations	443,955	465,390	474,750
99.0 Reimbursable obligations	40,461	46,000	36,290
99.9 Total obligations	484,416	511,390	511,040

Personnel Summary

Direct:			
Total number of full-time permanent positions	9,105	9,091	9,032
Total compensable workyears:			
Full-time equivalent employment	10,385	10,470	10,401
Full-time equivalent of overtime and holiday hours	81	81	81
Reimbursable:			
Total number of full-time permanent positions	759	635	587
Total compensable workyears: Full-time equivalent employment	832	911	641

General and special funds—Continued

WATERSHED PLANNING

For necessary expenses for small watershed investigations and planning, in accordance with the Watershed Protection and Flood Prevention Act, as amended (16 U.S.C. 1001-1008), **[\$8,651,000]** \$7,830,000: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 33 U.S.C. 701b-11; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code 12-1066-0-1-301	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Direct program: Small watershed planning (P.L. 566)	8,595	8,651	7,830
01.01 Reimbursable program	252	400	275
10.00 Total obligations	8,847	9,051	8,105
Financing:			
Offsetting collections from:			
11.00 Federal funds	-57	-90	-62
14.00 Non-Federal sources	-195	-310	-213
25.00 Unobligated balance lapsing	56		
40.00 Budget authority (appropriation)	8,651	8,651	7,830
Relation of obligations to outlays:			
71.00 Obligations incurred, net	8,595	8,651	7,830
72.40 Obligated balance, start of year	1,360	1,406	1,211
74.40 Obligated balance, end of year	-1,406	-1,211	-1,096
77.00 Adjustments in expired accounts	-34		
90.00 Outlays	8,515	8,846	7,945

The Department cooperates with other agencies and the States in planning small watersheds to reduce the damage from floodwater, sediment, and erosion and for the conservation, development, utilization and disposal of water.

MAIN WORKLOAD FACTORS

Activity:	1988 actual	1989 est.	1990 est.
Application for planning assistance: on hand, cumulative, start of year	2,363	2,377	2,397
Net change during year	14	20	20
On hand cumulative, end of year	2,377	2,397	2,417
Consisting of:			
Authorized for planning	2,066	2,096	2,126
Available for planning	311	301	291
Status of planning:			
Authorized, cumulative, start of year	2,035	2,066	2,096
Suspended or terminated, cumulative, start of year	481	487	489
Completed cumulative, start of year	1,436	1,462	1,507
Planning in process, start of year	118	117	100
New authorizations during year	31	30	20
Terminated during year	6	2	2
Completions during year	26	45	40
Planning in process, end of year	117	100	78

The Department makes surveys of proposed small watershed projects, and work plans are prepared in cooperation with local sponsors. These plans outline the soil and water management problems in the watershed, the steps that have been or are authorized to be taken to alleviate these problems, the proposed works of improvement to be installed, the estimated benefits and costs, cost sharing, and operation and maintenance arrangements, and other information necessary to justify Federal participation in project development.

Object Classification (in thousands of dollars)

Identification code 12-1066-0-1-301	1988 actual	1989 est.	1990 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	5,482	5,486	5,043
11.3 Other than full-time permanent	133	133	122
11.5 Other personnel compensation	36	36	33
11.9 Total personnel compensation	5,651	5,655	5,198
12.1 Civilian personnel benefits	960	989	883
13.0 Benefits for former personnel	4	4	4
21.0 Travel and transportation of persons	318	321	302
22.0 Transportation of things	29	29	28
23.2 Rental payments to others	87	88	83
23.3 Communications, utilities, and miscellaneous charges	292	295	278
24.0 Printing and reproduction	25	25	24
25.0 Other services	430	445	491
26.0 Supplies and materials	156	157	148
31.0 Equipment	411	415	391
99.0 Subtotal, direct obligations	8,363	8,423	7,830
99.0 Reimbursable obligations	252	400	275
ALLOCATION TO FOREST SERVICE			
11.1 Personnel compensation: Full-time permanent	137	130	
12.1 Civilian personnel benefits	21	20	
21.0 Travel and transportation of persons	14	13	
22.0 Transportation of things	1	1	
23.1 Rental payments to GSA	10	9	
23.3 Communications, utilities, and miscellaneous charges	4	4	
25.0 Other services	41	47	
26.0 Supplies and materials	2	2	
31.0 Equipment	2	2	
99.0 Subtotal, allocation accounts	232	228	
99.9 Total obligations	8,847	9,051	8,105

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct:			
Total number of full-time permanent positions	164	158	144
Total compensable workyears: Full-time equivalent employment	172	166	152
Reimbursable:			
Total number of full-time permanent positions	4	6	5
Total compensable workyears: Full-time equivalent employment	4	6	5
ALLOCATION TO FOREST SERVICE			
Total number of full-time permanent positions	4	4	
Total compensable workyears: Full-time equivalent employment	4	4	

RIVER BASIN SURVEYS AND INVESTIGATIONS

For necessary expenses to conduct research, investigations, and surveys of watersheds of rivers and other waterways, in accordance with section 6 of the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1006-1009), **[\$12,051,000]** \$9,600,000: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$60,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 16 U.S.C. 1101-05; 1007-09; 33 U.S.C. 701b-11; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code 12-1069-0-1-301	1988 actual	1989 est.	1990 est.
Program by activities:			
Direct program:			
00.01 River basin surveys	8,429	8,502	6,773
00.02 Flood plain management assistance	2,042	2,060	1,641
00.03 Interagency coordination program formulation	1,475	1,489	1,186
00.91 Total direct program	11,946	12,051	9,600
01.01 Reimbursable program	637	900	600
10.00 Total obligations	12,583	12,951	10,200

Financing:				
Offsetting collections from:				
11.00	Federal funds.....	— 461	— 651	— 434
14.00	Non-Federal sources.....	— 176	— 249	— 166
25.00	Unobligated balance lapsing	105		
40.00	Budget authority (appropriation)	12,051	12,051	9,600
Relation of obligations to outlays:				
71.00	Obligations incurred, net	11,946	12,051	9,600
72.10	Receivables in excess of obligations, start of year.....	— 365		
72.40	Obligated balance, start of year		2,020	723
74.40	Obligated balance, end of year	— 2,020	— 723	— 576
77.00	Adjustments in expired accounts	— 123		
90.00	Outlays	9,439	13,348	9,747

The Department cooperates with other Federal, State, and local agencies in making surveys and investigations of watersheds of rivers and other waterways as the basis for the development of coordinated water and related land resources programs.

MAIN WORKLOAD FACTORS

Status of river basin surveys:	1988 actual	1989 est.	1990 est.
USDA cooperative studies:			
Surveys in progress, start of year.....	66	74	70
Surveys initiated during year.....	19	16	11
Surveys worked during year.....	85	90	81
Surveys completed during year.....	11	20	12
Surveys in progress, end of year.....	74	70	69
Cumulative total surveys initiated.....	318	334	345
Cumulative total surveys completed.....	264	284	296
Flood plain management assistance program:			
States involved.....	45	45	27
Completed studies.....	22	20	13
Ongoing studies, end of year.....	74	71	71
Cumulative total completed.....	448	468	481

Object Classification (in thousands of dollars)

Identification code	12-1069-0-1-301	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	6,886	6,859	5,432
11.3	Other than full-time permanent.....	251	249	198
11.5	Other personnel compensation.....	44	44	35
11.9	Total personnel compensation.....	7,181	7,152	5,665
12.1	Civilian personnel benefits.....	1,551	1,581	1,223
13.0	Benefits for former personnel.....	8	8	6
21.0	Travel and transportation of persons.....	360	361	294
22.0	Transportation of things.....	55	55	45
23.2	Rental payments to others.....	103	103	84
23.3	Communications, utilities, and miscellaneous charges.....	343	344	280
24.0	Printing and reproduction.....	135	136	110
25.0	Other services.....	590	643	551
26.0	Supplies and materials.....	205	206	167
31.0	Equipment.....	608	610	496
99.0	Subtotal, direct obligations.....	11,139	11,199	8,921
99.0	Reimbursable obligations.....	637	900	600

ALLOCATION TO FOREST SERVICE

Personnel compensation:				
11.1	Full-time permanent	446	471	375
11.3	Other than full-time permanent	4	4	3
11.9	Total personnel compensation	450	475	378
12.1	Civilian personnel benefits	70	76	59
13.0	Benefits for former personnel	4	4	3
21.0	Travel and transportation of persons	59	62	49
22.0	Transportation of things	5	5	4
23.1	Rental payments to GSA	24	25	20
23.3	Communications, utilities, and miscellaneous charges	8	8	6
24.0	Printing and reproduction	7	7	6
25.0	Other services	158	166	135
26.0	Supplies and materials	9	10	8

31.0	Equipment.....	13	14	11
99.0	Subtotal, allocation accounts.....	807	852	679
99.9	Total obligations.....	12,583	12,951	10,200

Personnel Summary

SOIL CONSERVATION SERVICE

Direct:			
Total number of full-time permanent positions.....	213	207	158
Total compensable workyears: Full-time equivalent employment.....	227	219	172
Reimbursable:			
Total number of full-time permanent positions.....	11	14	9
Total compensable workyears: Full-time equivalent employment.....	14	18	11

ALLOCATION TO FOREST SERVICE

Total number of full-time permanent positions.....	12	12	9
Total compensable workyears: Full-time equivalent employment.....	12	12	9

WATERSHED AND FLOOD PREVENTION OPERATIONS

For necessary expenses to carry out preventive measures, including but not limited to research, engineering operations, methods of cultivation, the growing of vegetation, rehabilitation of existing works and changes in use of land, in accordance with the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1001-1005, 1007-1009), the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and in accordance with the provisions of laws relating to the activities of the Department, **[\$172,373,000]** **\$96,100,000** (of which **[\$26,271,000]** **\$14,355,000** shall be available for the watersheds authorized under the Flood Control Act approved June 22, 1936 (33 U.S.C. 701, 16 U.S.C. 1006a), as amended and supplemented): *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed **[\$10,000,000]** **\$7,377,000** shall be available for emergency measures as provided by sections 403-405 of the Agricultural Credit Act of 1978 (16 U.S.C. 2203-2205), and not to exceed \$200,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That \$7,949,000 in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931): *Provided further*, That not to exceed \$1,000,000 of this appropriation is available to carry out the purposes of the Endangered Species Act of 1973 (Public Law 93-205), as amended, including cooperative efforts as contemplated by that Act to relocate endangered or threatened species to other suitable habitats as may be necessary to expedite project construction. (7 U.S.C. 2201-02; 33 U.S.C. 701b-1, 701b-11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1072-0-1-301	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Watershed operations (P.L. 534).....	23,919	31,940	14,355
00.02	Loan services (P.L. 534).....	80	80	
00.03	Emergency watershed protection operations.....	12,166	19,719	7,377
00.04	Small watershed operations (P.L. 566).....	134,285	148,343	74,368
00.05	Loan services (P.L. 566).....	175	175	
00.91	Total direct program.....	170,625	200,257	96,100
01.01	Reimbursable program.....	9,901	15,000	12,300
10.00	Total obligations.....	180,526	215,257	108,400
Financing:				
Offsetting collections from:				
11.00	Federal funds.....	-363	-550	-451
14.00	Non-Federal sources.....	-9,538	-14,450	-11,849
21.40	Unobligated balance available, start of year.....	-22,636	-27,884	
24.40	Unobligated balance available, end of year.....	27,884		
39.00	Budget authority.....	175,873	172,373	96,100
Budget authority:				
40.00	Appropriation.....	165,873	172,373	96,100
42.00	Transferred from other accounts.....	10,000		
43.00	Appropriation (adjusted).....	175,873	172,373	96,100

General and special funds—Continued

WATERSHED AND FLOOD PREVENTION OPERATIONS—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-1072-0-1-301	1988 actual	1989 est.	1990 est.
Relation of obligations to outlays:				
71.00	Obligations incurred, net	170,625	200,257	96,100
72.40	Obligated balance, start of year	140,391	126,317	144,794
74.40	Obligated balance, end of year	-126,317	-144,794	-84,897
90.00	Outlays	184,698	181,780	155,997

These programs provide for cooperation between the Federal Government and States and their political subdivisions to reduce damage from floodwater, sediment, and erosion, for the conservation, development, utilization, and disposal of water, and for the conservation and proper utilization of land.

The Budget assumes enactment of legislation requiring non-Federal project sponsors to pay an increased portion of small watershed project costs attributable to flood prevention. This legislation has no budgetary impact. Consistent with the provisions in the Water Resources Development Act, the non-Federal cost share will not be less than 25 percent or more than 50 percent, with a minimum 5 percent in cash. An ability to pay provision will also be proposed as a part of the legislation.

Watershed operations authorized by Public Law 534.—The Department cooperates with soil conservation districts and other local organizations in planning and installing works of improvement for flood prevention in 11 watersheds authorized by the Flood Control Act of 1944. The Federal Government shares the cost of works of improvement for flood prevention, agricultural water management, recreation, and fish and wildlife development.

Within the 11 authorized projects, 406 subwatershed areas have been identified for planning purposes. Installation progress in these subwatersheds is as follows:

MAIN WORKLOAD FACTORS

Subwatershed status:	1988 actual	1989 est.	1990 est.
Projects in preconstruction, end of year	22	19	19
Projects in construction, start of year	86	91	91
Projects in preconstruction and construction, end of year	108	110	110
Projects continuing land treatment, end of year	65	65	65
Projects completed, end of year	160	160	160
Projects not started, end of year	70	68	68
Total subwatershed projects	403	403	403

Emergency watershed protection operations.—This program authorizes the Secretary of Agriculture to undertake such emergency measures for runoff retardation and soil erosion prevention as may be needed to safeguard life and property from floods and the products of erosion on any watershed whenever natural elements or force causes a sudden impairment of that watershed. An emergency is considered to exist when a watershed is suddenly impaired by flood, fire, wind, earthquake, or other natural cause and consequently life and property are endangered by floodwater, erosion, or sediment discharge. The emergency area need not be declared a national disaster area to be eligible for emergency watershed protection. Emergency watershed protection is

applicable to small scale, localized disasters as well as large scale disasters. State environmental, natural resource, fish and game, and other agencies participate in planning and coordinating emergency work.

Small watershed operations authorized by Public Law 566.—The Department provides technical and financial assistance to local organizations to install measures for watershed protection, flood prevention, agricultural water management, recreation, and fish and wildlife enhancement.

Watershed work plans are prepared by sponsoring local organizations with the Department's assistance or through State and local resources. After work plans are approved by the Department or Congress (projects where the estimated Federal contribution will exceed \$5 million require congressional approval), technical services and financial assistance are provided for specific works of improvements.

The following tabulation shows the status of Public Law 566 projects:

MAIN WORKLOAD FACTORS

Status of projects approved for operations:	1988 actual	1989 est.	1990 est.
Projects in preconstruction	187	212	252
Projects under construction, start of year	370	380	370
New construction starts	15	20	.....
Projects completed during year	27	10	10
Projects land treatment continuing	36	31	51
Subtotal projects requiring funds	635	653	683
Projects not requiring funds	159	159	159
Projects completed in prior years	668	695	705
Total approved projects	1,462	1,507	1,547

Loan services.—Loans are made to local sponsoring organizations to finance the local cost of installing works of improvement in Public Law 534 and approved Public Law 566 watershed projects. Repayment with interest is required within 50 years after the principal benefits of improvements first become available. Loans are made from funds available for this purpose from the Agricultural Credit Insurance Fund of the Farmers Home Administration. Loan services related to processing and making loans are financed from this appropriation.

The 1990 Budget proposes no new Agricultural Credit Insurance Fund loans for watershed projects.

Object Classification (in thousands of dollars)

Identification code	12-1072-0-1-301	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	42,247	41,973	38,765
11.3	Other than full-time permanent	2,012	1,954	1,835
11.5	Other personnel compensation	1,518	1,455	1,367
11.9	Total personnel compensation	45,777	45,382	41,967
12.1	Civilian personnel benefits	8,165	8,197	7,660
13.0	Benefits for former personnel	62	60	57
21.0	Travel and transportation of persons	2,289	2,589	2,157
22.0	Transportation of things	446	439	423
23.2	Rental payments to others	1,162	1,150	1,108
23.3	Communications, utilities, and miscellaneous charges	2,667	2,632	2,536
24.0	Printing and reproduction	233	233	225
25.0	Other services	5,849	7,659	6,266
25.0	Other services (construction contracts)	56,386	78,597	17,300
26.0	Supplies and materials	1,356	1,789	1,417
31.0	Equipment	3,233	3,426	3,114
41.0	Grants, subsidies, and contributions	39,548	44,635	10,239
42.0	Insurance claims and indemnities	4	4	4

44.0	Refunds.....	12	12	12
99.0	Subtotal, direct obligations.....	167,189	196,804	94,485
99.0	Reimbursable obligations.....	9,901	15,000	12,300
ALLOCATION ACCOUNTS				
Personnel compensation:				
11.1	Full-time permanent.....	1,346	1,394	643
11.3	Other than full-time permanent.....	79	68	5
11.5	Other personnel compensation.....	61	58	
11.9	Total personnel compensation.....	1,486	1,520	648
12.1	Civilian personnel benefits.....	227	243	97
13.0	Benefits for former personnel.....	1		
21.0	Travel and transportation of persons.....	81	85	20
22.0	Transportation of things.....	30	29	20
23.1	Rental payments to GSA.....	20	21	14
23.2	Rental payments to others.....	44	43	27
23.3	Communications, utilities, and miscellaneous charges.....	35	26	6
24.0	Printing and reproduction.....	12	14	3
25.0	Other services.....	359	303	34
26.0	Supplies and materials.....	102	105	12
31.0	Equipment.....	18	21	1
32.0	Lands and structures.....	6	5	1
41.0	Grants, subsidies, and contributions.....	1,016	1,038	732
99.0	Subtotal, allocation accounts.....	3,437	3,453	1,615
99.9	Total obligations.....	180,526	215,257	108,400
Obligations are distributed as follows:				
	Soil Conservation Service.....	177,089	211,804	106,785
	Farmers Home Administration.....	255	255	
	Forest Service.....	3,182	3,198	1,615

Personnel Summary

SOIL CONSERVATION SERVICE				
Direct:				
	Total number of full-time permanent positions.....	1,381	1,271	1,169
	Total compensable workyears: Full-time equivalent employment.....	1,537	1,457	1,326
	Full-time equivalent of overtime and holiday hours.....	36	36	36
Reimbursable:				
	Total number of full-time permanent positions.....	8	8	6
	Total compensable workyears: Full-time employment.....	8	8	6
ALLOCATION ACCOUNTS				
	Total number of full-time permanent positions.....	63	61	30
	Total compensable workyears: Full time equivalent employment.....	63	61	30

GREAT PLAINS CONSERVATION PROGRAM

For necessary expenses to carry into effect a program of conservation in the Great Plains area, pursuant to section 16(b) of the Soil Conservation and Domestic Allotment Act, as added by the Act of August 7, 1956, as amended (16 U.S.C. 590p(b)), [\$20,474,000] \$18,623,000, to remain available until expended (16 U.S.C. 590p(b)(7)). (7 U.S.C. 2201-02; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-2268-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Cost-sharing assistance.....	11,812	12,286	10,378
00.02	Cost-sharing programing and contract administration.....	2,797	2,638	2,638
00.03	Technical assistance.....	5,944	5,607	5,607
00.91	Total direct program.....	20,553	20,531	18,623
01.01	Reimbursable program.....	13	60	60
10.00	Total obligations.....	20,566	20,591	18,683
Financing:				
Offsetting collections from:				
11.00	Federal sources.....	-5	-19	-19
14.00	Non-Federal sources.....	-8	-41	-41
21.40	Unobligated balance available, start of year.....	-136	-57	
24.40	Unobligated balance available, end of year.....	57		
40.00	Budget authority (appropriation).....	20,474	20,474	18,623

Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	20,553	20,531	18,623
72.40	Obligated balance, start of year.....	36,799	36,529	36,081
74.40	Obligated balance, end of year.....	-36,529	-36,081	-33,111
90.00	Outlays.....	20,823	20,979	21,593

This program provides cost-share and technical services to participating landowners or operators in the Great Plains area in the development and installation of long-term conservation plans and practices for their land under contracts entered into in prior years. It is a voluntary program in 518 designated counties of 10 Great Plains States. Contracts with individual landowners range in time from 3 to 10 years.

MAIN WORKLOAD FACTORS

Program participants:	1988 actual	1989 est.	1990 est.
Number of new contracts during year.....	930	930	760
Number of contracts serviced during year.....	6,185	5,989	5,699
Number of acres under contracts.....	15,088,907	14,733,037	14,017,117

As of September 30, 1988, there were 5,059 active contracts on hand. Co-landowners or operators finance the entire cost of installing recurring management-type practices and pay a specified part of the cost-shared practices installed on their land. Program regulations provide that cost-share rates offered in any contract shall not exceed 80 percent of the cost of installing eligible practices within the designated county. There is a cost-sharing limitation of \$35 thousand for any contract.

Object Classification (in thousands of dollars)

Identification code	12-2268-0-1-302	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	5,502	5,194	5,172
11.3	Other than full-time permanent.....	225	217	221
11.5	Other personnel compensation.....	56	53	53
11.9	Total personnel compensation.....	5,783	5,464	5,446
12.1	Civilian personnel benefits.....	1,054	997	994
13.0	Benefits for former personnel.....	10	9	10
21.0	Travel and transportation of persons.....	201	189	192
22.0	Transportation of things.....	79	74	76
23.2	Rental payments to others.....	215	203	206
23.3	Communications, utilities, and miscellaneous charges.....	392	370	375
24.0	Printing and reproduction.....	54	51	52
25.0	Other services.....	308	290	295
26.0	Supplies and materials.....	159	150	152
31.0	Equipment.....	486	448	447
41.0	Grants, subsidies, and contributions.....	11,812	12,286	10,378
99.0	Subtotal, direct obligations.....	20,553	20,531	18,623
99.0	Reimbursable obligations.....	13	60	60
99.9	Total obligations.....	20,566	20,591	18,683

Personnel Summary

Total number of full-time permanent positions.....	204	185	181
Total compensable workyears: Full-time equivalent employment.....	218	198	194

RESOURCE CONSERVATION AND DEVELOPMENT

For necessary expenses in planning and carrying out projects for resource conservation and development and for sound land use pursuant to the provisions of section 32(e) of title III of the Bankhead-Jones Farm Tenant Act, as amended (7 U.S.C. 1010-1011; 76 Stat. 607), and the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and the provisions of the Agriculture and Food Act of 1981 (16 U.S.C. 3451-3461), [\$25,120,000] \$24,487,000: Provided, [That \$1,207,000 in loans may be insured, or made to be sold and insured, under the Agricul-

General and special funds—Continued

RESOURCE CONSERVATION AND DEVELOPMENT—Continued

tural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931): *Provided further,*] That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 16 U.S.C. 3451-3461; 33 U.S.C. 701b-11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1010-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Technical assistance	19,173	19,826	20,057
00.02	Financial assistance	5,301	7,500	4,380
00.03	Loan services	60	60	50
00.91	Total direct program	24,534	27,386	24,487
01.01	Reimbursable program	4,327	4,600	4,600
10.00	Total obligations	28,861	31,986	29,087
Financing:				
14.00	Offsetting collections from: Non-Federal sources	-4,327	-4,600	-4,600
21.40	Unobligated balance available, start of year	-1,680	-2,266	
24.40	Unobligated balance available, end of year	2,266		
40.00	Budget authority (appropriation)	25,120	25,120	24,487
Relation of obligations to outlays:				
71.00	Obligations incurred, net	24,534	27,386	24,487
72.40	Obligated balance, start of year	10,603	7,990	8,550
74.40	Obligated balance, end of year	-7,990	-8,550	-8,164
90.00	Outlays	27,147	26,826	24,873

This program provides for the Department to assist States, local units of government, groups and individuals in developing area plans for resource conservation and development (RC&D). It will play a supportive role in the Department's Rural Revitalization Program.

RC&D areas are provided technical and financial assistance to help States and local units of government prepare plans for resource development and economic improvement and to plan and install community-type conservation projects or measures. Financial contributions, loans, and other Federal assistance are used to help carry out measures specified in RC&D area plans. Loans have previously been made through the Farmers Home Administration to qualified local organizations to help finance their share of the costs of installing the measures.

The RC&D program would be continued in 1990 with emphasis on technical assistance through RC&D coordinators, continued RC&D funded cost-sharing, and no new Farmers Home Administration Loans from the Agricultural Credit Insurance Funds.

The following tabulation shows the status of RC&D areas authorized to receive technical and financial assistance.

MAIN WORKLOAD FACTORS

	1988 actual	1989 est.	1990 est.
Areas authorized at beginning of year	190	190	189
Areas authorized at end of year	190	189	189
RC&D financial assisted measures completed	212	200	200
RC&D financial assisted measures planned	41	30	25
RC&D measures completed with other than financial assistance	1,091	1,100	1,100

Object Classification (in thousands of dollars)

Identification code	12-1010-0-1-302	1988 actual	1989 est.	1990 est.
SOIL CONSERVATION SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	11,536	11,860	11,978
11.3	Other than full-time permanent	670	689	696
11.5	Other personnel compensation	106	109	110
11.9	Total personnel compensation	12,312	12,658	12,784
12.1	Civilian personnel benefits	1,986	2,052	2,072
13.0	Benefits for former personnel	17	17	18
21.0	Travel and transportation of persons	540	554	575
22.0	Transportation of things	128	131	136
23.2	Rental payments to others	448	460	477
23.3	Communications, utilities, and miscellaneous charges	717	736	763
24.0	Printing and reproduction	139	143	148
25.0	Other services	928	1,393	1,305
25.0	Construction contracts	2,451	2,442	1,426
26.0	Supplies and materials	492	484	413
31.0	Equipment	928	781	803
41.0	Grants, subsidies, and contributions	2,599	4,706	2,748
42.0	Insurance claims and indemnities	2	2	2
43.0	Interest and dividends	1	1	1
99.0	Subtotal, direct obligations	23,688	26,560	23,671
99.0	Reimbursable obligations	4,327	4,600	4,600
ALLOCATION ACCOUNTS				
11.1	Personnel compensation: Full-time permanent	118	97	89
12.1	Civilian personnel benefits	17	14	13
21.0	Travel and transportation of persons	31	24	25
23.1	Rental payments to GSA	1	1	1
23.2	Rental payments to others	4	2	2
23.3	Communications, utilities, and miscellaneous charges	3	5	4
24.0	Printing and reproduction	1	1	1
25.0	Other services	25	3	3
26.0	Supplies and materials	4	6	6
31.0	Equipment	5	2	2
41.0	Grants, subsidies, and contributions	637	671	670
99.0	Subtotal, allocation accounts	846	826	816
99.9	Total obligations	28,861	31,986	29,087
Obligations are distributed as follows:				
	Soil Conservation Service	28,015	31,160	28,271
	Farmers Home Administration	60	60	50
	Forest Service	786	766	766

Personnel Summary

SOIL CONSERVATION SERVICE				
Direct:				
	Total number of full-time permanent positions	355	351	349
Total compensable workyears:				
	Full-time equivalent employment	404	402	400
	Full-time equivalent of overtime and holiday hours	1	1	1
ALLOCATION ACCOUNTS				
	Total number of full-time permanent positions	4	4	4
	Total compensable workyears: Full-time equivalent employment	4	4	4

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8210-0-7-300	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	888	5,087	560
Financing:				
21.40	Unobligated balance available, start of year	-5,104	-4,527	

24.40	Unobligated balance available, end of year.....	4,527		
60.00	Budget authority (appropriation) (permanent, indefinite).....	311	560	560
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	888	5,087	560
72.40	Obligated balance, start of year.....	711	454	3,616
74.40	Obligated balance, end of year.....	-454	-3,616	-2,481
90.00	Outlays.....	1,144	1,925	1,695

Funds received from State and local organizations, and others are available for work under cooperative agreements for soil survey, watershed protection, and resource conservation and development activities.

Object Classification (in thousands of dollars)

Identification code	12-8210-0-7-300	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	281	293	304
11.3	Other than full-time permanent.....	36	37	39
11.5	Other compensation.....	7	7	8
11.9	Total personnel compensation.....	324	337	351
12.1	Civilian personnel benefits.....	45	47	49
21.0	Travel and transportation of persons.....	2	2	2
23.2	Rental payments to others.....	7	7	8
23.3	Communications, utilities, and miscellaneous charges.....	11	11	12
24.0	Printing and reproduction.....	6	6	6
25.0	Other services.....	65	67	70
25.0	Construction contracts.....	424	4,606	58
26.0	Supplies and materials.....	4	4	4
99.9	Total obligations.....	888	5,087	560

Personnel Summary

Total number of full-time permanent positions.....	9	9	9
Total compensable workyears: Full-time equivalent employment.....	12	12	12

ANIMAL AND PLANT HEALTH INSPECTION
SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For expenses, not otherwise provided for, including those pursuant to the Act of February 28, 1947, as amended (21 U.S.C. 114b-c), necessary to prevent, control, and eradicate pests and plant and animal diseases; to carry out inspection, quarantine, and regulatory activities; to discharge the authorities of the Secretary of Agriculture under the Act of March 2, 1931 (46 Stat. 1468; 7 U.S.C. 426-426b); and to protect the environment, as authorized by law, **[\$331,207,000]** **\$332,756,000**, of which \$4,500,000 shall be available for the control of outbreaks of insects, plant diseases, animal diseases and for control of pest animals and birds to the extent necessary to meet emergency conditions: *Provided*, **That** \$1,000,000 of the funds for control of the fire ant shall be placed in reserve for matching purposes with States which may come into the program: *Provided further*, **That** no funds shall be used to formulate or administer a brucellosis eradication program for the current fiscal year that does not require minimum matching by the States of at least 40 per centum: *Provided further*, **That** this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$40,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, **That** this appropriation shall be available for the operation and maintenance of aircraft and the purchase of not to exceed two, of which one shall be for replacement only: *Provided further*, **That** uniform allowances for each uniformed employee of the Animal and Plant Health Inspection Service shall not be in excess of \$400 annually: *Provided further*, **That** not to exceed \$5,000 shall be available for representation allowances not otherwise provided: *Provided further*, **That**, in addition, in emer-

gencies which threaten any segment of the agricultural production industry of this country, the Secretary may transfer from other appropriations or funds available to the agencies or corporations of the Department such sums as he may deem necessary, to be available only in such emergencies for the arrest and eradication of contagious or infectious disease or pests of animals, poultry, or plants, and for expenses in accordance with the Act of February 28, 1947, as amended, and section 102 of the Act of September 21, 1944, as amended, and any unexpended balances of funds transferred for such emergency purposes in the next preceding fiscal year shall be merged with such transferred amounts. (10 U.S.C. 2306; 15 U.S.C. 69e, 1821-31; 16 U.S.C. 1531-43; 18 U.S.C. 1114; 19 U.S.C. 1306, 21 U.S.C. 101-105, 111-114, 114a-114c; 114d-1, 114e-131, 134-135b, 151-158; 26 U.S.C. 4491-94; 45 U.S.C. 71-74; 46 U.S.C. 466a-466(b); 49 U.S.C. 1471(a)-1509(d), 1741; 46 Stat. 67; 78 Stat. 939-940; 99 Stat. 1645-1650, 1654-1656, 1658-1659; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1600-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Plant disease and pest control.....	120,495	133,063	126,105
00.02	Animal disease and pest control.....	173,009	167,385	167,336
00.03	Animal damage control.....	24,703	25,618	29,815
00.04	Biotechnology.....	3,481	4,500	5,000
00.05	Construction of facilities.....		4	
00.06	Contingencies.....	4,265	4,735	4,500
00.91	Total direct program.....	325,953	335,305	332,756
01.01	Reimbursable program.....	26,438	26,719	26,719
10.00	Total obligations.....	352,391	362,024	359,475
Financing:				
Offsetting collections from:				
11.00	Federal funds.....	-9,285	-9,285	-9,285
14.00	Non-Federal sources.....	-17,434	-17,153	-17,434
21.40	Unobligated balance available, start of year.....	-1,872	-4,379	
24.40	Unobligated balance available, end of year.....	4,379		
25.00	Unobligated balance lapsing.....	1,151		
40.00	Budget authority (appropriation).....	329,330	331,207	332,756
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	325,672	335,586	332,756
72.40	Obligated balance, start of year.....	57,834	54,820	59,199
74.40	Obligated balance, end of year.....	-54,820	-59,199	-45,528
77.00	Adjustments in expired accounts.....	1,995		
90.00	Outlays.....	330,682	331,207	346,427

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[In thousands of dollars]				
Enacted/requested:				
Budget authority.....	329,330	331,207	332,756	
Outlays.....	330,682	331,207	346,427	
Proposed for later transmittal under proposed legislation:				
Budget authority.....			-68,056	
Outlays.....			-68,056	
Total:				
Budget authority.....	329,330	331,207	264,700	
Outlays.....	330,682	331,207	278,371	

The major objectives of the Animal and Plant Health Inspection Service are to protect the animal and plant resources of the Nation from destructive pests and diseases.

Plant disease and pest control.—Through inspections at ports of entry, insects, plant diseases, nematodes and animal pests and diseases harmful to agriculture are prevented from entering this country. Cooperative programs with the States are conducted to prevent the spread of and/or to eradicate certain plant pests already established in this country. The 1990 estimates maintain support for plant disease and pest control ef-

General and special funds—Continued

SALARIES AND EXPENSES—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

forts, by increasing the biocontrol, Mediterranean fruit fly, grasshopper, Mormon cricket, and the Mexican fruit fly programs, and providing funding for the Africanized bee program, while decreasing the imported fire ant, international pest detection, and pink bollworm programs and eliminate the grasshopper reserve fund. User fees are proposed to fully recover the costs of the agricultural quarantine inspection service.

Animal disease and pest control.—Inspections and programs are conducted to keep communicable diseases of foreign origin from entering this country and to prevent the spread of diseases through interstate shipments of livestock or distribution of impure or impotent veterinary biologics. In cooperation with States, programs are directed at the control and eradication of livestock diseases present in this country. Foreign animal diseases, should they enter this country, are rapidly diagnosed and outbreaks which are of economic significance and for which the Secretary of Agriculture declares a national emergency are controlled and eradicated. The 1990 estimates propose increases for animal disease detection and animal welfare programs and decreases for cattle ticks, pseudorabies, and tuberculosis. User fees are proposed in veterinary diagnostics to recover the costs for certain laboratory testing and reagent production by charging States, industry, universities, and other Federal agencies for whom the work is performed.

Animal damage control.—Conducted to reduce wildlife-caused damage to agricultural interests and protect land use and wildlife resource values through the maintenance of a Federal presence in cooperation with the States and other cooperators. The Department of the Interior conducted the program prior to 1986. The budget proposes an increase for this program in 1990.

Biotechnology.—This Agency has the responsibility to coordinate the development and implementation of all matters and functions pertaining to the Department's regulation of biotechnology and the responsibility to act as liaison on all matters and functions pertaining to the regulation of biotechnology between agencies within the Department, between the Department and governmental and private organizations. Additionally, this agency has been designated the lead agency within USDA for regulating and evaluating applications of biotechnologically derived products for test permits and commercial licenses. The budget proposes an increase in 1990 to bring total funding to \$5.0 million.

Construction of facilities.—In 1981, the Congress appropriated funds under a separate account to APHIS, Buildings and Facilities. The activity reflected shows obligations from prior year funds.

Contingencies.—The 1990 estimates provide a contingency fund of \$4.5 million.

Object Classification (in thousands of dollars)

Identification code	12-1600-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	128,146	132,374	130,997

11.3	Other than full-time permanent	8,661	8,947	8,854
11.5	Other personnel compensation	7,777	8,034	7,950
11.9	Total personnel compensation	144,584	149,355	147,801
12.1	Civilian personnel benefits	27,688	28,602	28,304
13.0	Benefits for former personnel	141	145	144
21.0	Travel and transportation of persons	12,273	12,687	12,546
22.0	Transportation of things	3,704	3,826	3,786
23.2	Rental payments to others	3,183	3,288	3,253
23.3	Communications, utilities, and miscellaneous charges ..	12,068	12,466	12,337
24.0	Printing and reproduction	832	860	851
25.0	Other services	56,379	57,945	57,794
26.0	Supplies and materials	18,859	19,482	19,279
31.0	Equipment	13,025	13,455	13,315
32.0	Land and structures		4	
Grants, subsidies, and contributions:				
41.0	Mexican-United States Commission for the Preven-			
	tion of Foot-and-Mouth Disease	198	200	200
41.0	Joint United States-Mexico Screwworm Commission ..	23,010	23,000	23,000
41.0	Joint United States-Panama Commission; United			
	States-Colombia Mechanism to Prevent Introduc-			
	tion of Foot-and-Mouth Disease at Darien Gap	1,728	1,730	1,730
41.0	Joint Commission on the Mediterranean fruit fly	3,941	3,940	4,484
41.0	Africanized honey bee	1,021	1,020	1,020
Insurance claims and indemnities:				
42.0	Brucellosis	2,050	2,050	2,050
42.0	Scrapie of sheep	215	200	200
42.0	Tuberculosis	739	740	352
42.0	Insurance claims	305	300	300
43.0	Interest and dividends	10	10	10
99.0	Subtotal, direct obligations	325,953	335,305	332,756
99.0	Reimbursable obligations	26,438	26,719	26,719
99.9	Total obligations	352,391	362,024	359,475

Personnel Summary

Direct:				
	Total number of full-time permanent positions	4,717	4,717	4,638
	Total compensable workyears:			
	Full-time equivalent employment	5,244	5,244	5,156
	Full-time equivalent of overtime and holiday hours	109	109	109
Reimbursable:				
	Total number of full-time permanent positions	164	164	162
	Total compensable workyears:			
	Full-time equivalent employment	183	183	180
	Full-time equivalent of overtime and holiday hours	209	209	209

SALARIES AND EXPENSES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1600-2-1-352	1988 actual	1989 est.	1990 est.
Financing:				
14.00	Offsetting collections from: Non-Federal sources			—68,056
40.00	Budget authority (appropriation)			—68,056
Relation of obligations to outlays:				
71.00	Obligations incurred, net			—68,056
90.00	Outlays			—68,056

This schedule reflects a legislative proposal to finance the agriculture quarantine inspection program under full user fees, and partial user fees for the veterinary diagnostics program.

BUILDINGS AND FACILITIES

For plans, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities, as authorized by 7 U.S.C. 2250, and acquisition of land as authorized by 7 U.S.C. 428a, [\$2,546,000] \$15,172,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1601-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 32.0)	2,990	2,546	15,172
Financing:				
21.40	Unobligated balance available, start of year	-821	-76	-76
24.40	Unobligated balance available, end of year	76	76	76
40.00	Budget authority (appropriation)	2,246	2,546	15,172
Relation of obligations to outlays:				
71.00	Obligations incurred, net	2,990	2,546	15,172
72.40	Obligated balance, start of year	8,133	7,113	5,258
74.40	Obligated balance, end of year	-7,113	-5,258	-7,876
90.00	Outlays	4,011	4,400	12,554

The buildings and facilities fund provides for construction, repairs, and alterations as needed for APHIS operated facilities, which include animal quarantine stations, border inspection stations, sterile insect rearing facilities, and laboratories. The 1990 estimates supports an increase of over \$12.6 million which consists of \$1.1 million for the additional responsibilities of maintaining existing buildings and buildings transferred from the Department of the Interior for the Animal Damage Control Program; \$7 million to upgrade the Denver Wildlife Research Center, and \$4.5 million to construct a new germ plasm quarantine facility in Beltsville, Maryland.

Trust Funds

MISCELLANEOUS TRUST FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-9971-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Expenses and refunds, inspection, certification and quarantine of animal products	3	3	3
00.02	Expenses, feed, and attendants for animals in quarantine	1,823	1,597	1,597
00.03	Miscellaneous contributed funds	3,392	3,400	3,400
10.00	Total obligations	5,218	5,000	5,000
Financing:				
21.40	Unobligated balance available, start of year	-1,384	-1,204	-1,204
24.40	Unobligated balance available, end of year	1,204	1,204	1,204
60.00	Budget authority (appropriation) (permanent, indefinite)	5,039	5,000	5,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	5,218	5,000	5,000
72.40	Obligated balance, start of year	586	495	495
74.40	Obligated balance, end of year	-495	-495	-495
90.00	Outlays	5,309	5,000	5,000
Distribution of budget authority by account:				
	Expenses and refunds, inspection certification and quarantine of animal products	3	3	3
	Expenses, feed, and attendants for animals in quarantine	1,805	1,597	1,597
	Miscellaneous contributed funds	3,231	3,400	3,400
Distribution of outlays by account:				
	Expenses and refunds, inspection, certification, and quarantine of animal products	9	3	3
	Expenses, feed, and attendants for animals in quarantine	1,915	1,597	1,597
	Miscellaneous contributed funds	3,385	3,400	3,400

The following services are financed by fees and miscellaneous contributions advanced by importers, manufacturers, States, organizations, individuals, and others:

Expenses and refunds, inspection, certification, and quarantine of animal products.—This includes inspection of animal hides and other animal materials to be exported. Fees are paid in advance for services to be rendered (7 U.S.C. 1621-1627) (21 U.S.C. 111).

Expenses, feed, and attendants for animals in quarantine.—Costs associated with the care of animals are paid from fees advanced by importers (21 U.S.C. 102).

Miscellaneous contributed funds.—Funds are received from States, local organizations, individuals, and others and are available for plant and animal quarantine inspection and cooperative plant and animal disease and pest control activities (7 U.S.C. 450b, 2220). Commencing with 1979, fees were collected for the importation of commercial birds.

Object Classification (in thousands of dollars)

Identification code	12-9971-0-7-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent	783	1,139	1,139
11.3	Other than full-time permanent	283	443	443
11.5	Other personnel compensation	257	384	384
11.9	Total personnel compensation	1,323	1,966	1,966
12.1	Civilian personnel benefits	654	261	261
21.0	Travel and transportation of persons	442	545	545
22.0	Transportation of things	399	33	33
23.2	Rental payments to others	16	16	16
23.3	Communications, utilities, and miscellaneous charges	258	258	258
24.0	Printing and reproduction	3	3	3
25.0	Other services	1,263	1,303	1,303
26.0	Supplies and materials	204	204	204
31.0	Equipment	51	51	51
32.0	Lands and structures	245		
43.0	Interest and dividends	93	93	93
44.0	Refunds	267	267	267
99.9	Total obligations	5,218	5,000	5,000

Personnel Summary

Total number of full-time permanent positions	49	49	48
Total compensable workyears:			
Full-time equivalent employment	53	53	53
Full-time equivalent of overtime and holiday hours	6	6	6

FEDERAL GRAIN INSPECTION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of the United States Grain Standards Act, as amended, and the standardization activities related to grain under the Agricultural Marketing Act of 1946, as amended, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$20,000 for employment under 5 U.S.C. 3109, **[\$8,115,000] \$8,255,000**. *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building: *Provided further*, That none of the funds provided by this Act may be used to pay the salaries of any person or persons who require, or who authorize payments from fee-supported funds to any person or persons who require nonexport, nonterminal interior elevators to maintain records not involving official inspection or official weighing in the United States under Public Law 94-582 other than those necessary to fulfill the purposes of such Act. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

General and special funds—Continued

SALARIES AND EXPENSES—Continued

Program and Financing (in thousands of dollars)

Identification code	12-2400-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	6,820	8,115	8,255
Financing:				
25.00	Unobligated balance lapsing	200		
40.00	Budget authority (appropriation)	7,020	8,115	8,255
Relation of obligations to outlays:				
71.00	Obligations incurred, net	6,820	8,115	8,255
72.40	Obligated balance, start of year	1,366	947	947
74.40	Obligated balance, end of year	-947	-947	-947
90.00	Outlays	7,239	8,115	8,255

The FGIS establishes official United States standards for grain, promotes the uniform application thereof by official inspection personnel, provides for an official inspection system for grain, and regulates the weighing and certification of the weight of grain shipped in interstate or foreign commerce as authorized by the U.S. Grain Standards Act (USGSA), as amended, and the regulations thereof, and the Agricultural Marketing Act of 1946 (AMA).

Standardization activities include establishing and updating U.S. grain standards and research and developing and improving methods to ensure the accurate and uniform application of the standards.

The compliance activities ensure the accurate and uniform application of the USGSA and applicable provisions of the AMA. The compliance program functions include: (1) evaluating alleged violations and initiating preliminary investigations; initiating the implementation of corrective actions; (2) conducting management and technical reviews; (3) administering the designations and delegations of State and private agencies to perform official functions and monitoring the performance of the agencies; (4) identifying and, where appropriate, waiving and monitoring conflicts of interest; (5) licensing personnel of delegated States and designated agencies; (6) registering persons/firms engaged in the business of buying grain for sale in foreign commerce, and in the business of handling, weighing, or transporting of grain for sale in foreign commerce; (7) responding to audits of FGIS programs; and (8) reviewing and, when appropriate, approving official agencies' fee schedules.

The International Monitoring Staff briefs foreign buyers, assesses foreign inspection and weighing techniques, and responds to foreign quality and quantity complaints.

An advisory committee consisting of members from the grain industry exists to advise the agency regarding efficient and economical implementations of the USGSA.

The Grain Quality Improvement Act of 1986 was enacted on November 10, 1986, to improve the quality of U.S. grain by prohibiting the introduction and reintroduction of dockage and foreign material to grain. FGIS has drafted action plans for implementing the provisions of a new law which became effective May 1, 1987.

	1988 actual	1989 est.	1990 est.
U.S. standards in effect at end of year	20	18	19
New and revised standards issued during fiscal year	12	7	5
Standards reviews in progress	13	9	6
Standards reviews completed	13	7	5
Inspection techniques developed	4	11	11
Equipment evaluated	5	10	10
On-site investigations	14	14	14
Designations renewed	26	27	27
Registration certificates issued	92	92	93

Object Classification (in thousands of dollars)

Identification code	12-2400-0-1-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent	3,953	5,380	5,488
11.3	Other than full-time permanent	24	33	34
11.5	Other personnel compensation	69	94	95
11.9	Total personnel compensation	4,046	5,507	5,617
12.1	Civilian personnel benefits	678	735	735
13.0	Benefits for former personnel	28	68	68
21.0	Travel and transportation of persons	250	257	397
22.0	Transportation of things	39	20	20
23.2	Rental payments to others	17	24	24
23.3	Communications, utilities, and miscellaneous charges	216	332	332
24.0	Printing and reproduction	29	87	87
25.0	Other services	1,090	885	755
26.0	Supplies and materials	177	118	118
31.0	Equipment	250	82	102
99.9	Total obligations	6,820	8,115	8,255

Personnel Summary

Total number of full-time permanent positions	105	113	113
Total compensable workyears: Full-time equivalent employment	131	141	141

Public enterprise funds:

INSPECTION AND WEIGHING SERVICES

LIMITATION ON INSPECTION AND WEIGHING SERVICE EXPENSES

Not to exceed \$36,856,000 (from fees collected) shall be obligated during the current fiscal year for Inspection and Weighing Services. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-4050-0-3-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	31,348	36,856	36,856
Financing:				
14.00	Offsetting collections from: Non-Federal sources	-35,009	-36,856	-36,856
21.98	Unobligated balance available, start of year: Fund balance	-10,376	-14,037	-14,037
24.98	Unobligated balance available, end of year: Fund balance	14,037	14,037	14,037
39.00	Budget authority			
Relation of obligations to outlays:				
71.00	Obligations incurred, net	-3,661		
72.98	Obligated balance, start of year: Fund balance	-1,978	-693	-693
74.98	Obligated balance, end of year: Fund balance	693	693	693
90.00	Outlays	-4,946		

The Federal Grain Inspection Service provides a uniform system for the inspection and weighing of grain. Services provided under this system are financed through a fee supported revolving fund. This authority has been extended through September 1993.

Fee supported programs include direct services, supervision activities and administrative functions. Direct services include official grain inspection and weighing by FGIS employees at certain export ports as well as

the inspection of U.S. grain shipped through Canada. FGIS supervises the inspection and weighing activities performed by its own employees. The agency also oversees the inspection and weighing of grain performed by employees of 8 delegated States and 79 designated State and private agencies. FGIS provides an appeal service of original grain inspections and a registration system for grain exporting firms. Through support from the Association of American Railroads and user fees, FGIS conducts a railroad track scale testing program. In addition, the agency provides grading services on request for rice and grain related products under the authority of the Agricultural Marketing Act of 1946 (AMA).

Export grain inspected and weighed (million metric tons):	1988 actual	1989 est.	1990 est.
By Federal personnel	91.5	91.5	91.5
By delegated States	24.3	24.3	24.3
Quantity of grain inspected (all official inspections) million metric tons	305.8	310.5	310.5
Number of inspections and reinspections:			
By Federal personnel	222,516	220,000	220,000
By delegated state/official agency licenses	2,977,192	2,880,000	2,880,000
Number of appeals	12,077	13,000	13,000
Number of appeals carried to the Board of Appeals and Review	2,176	2,100	2,100
Quantity of rice inspected (million metric tons)	4.1	4.1	4.1
Quantity of rice exports (million metric tons)	2.3	2.45	2.45

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss: Inspection and weighing services:			
Revenue	34,538	36,856	36,856
Expense	-31,348	-36,856	-36,856
Net income or loss (-) for the year	3,190		

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Selected assets:				
Fund balance with Treasury	3,398	5,790	5,790	5,790
Investments, U.S. securities (par)	5,000	8,500	8,500	8,500
Accounts receivable (net)	4,469	3,560	3,560	3,560
Total assets	12,867	17,850	17,850	17,850
Liabilities:				
Selected liabilities:				
Accounts payable and accrued liabilities	2,491	3,814	3,814	3,814
Government equity:				
Selected equities:				
Unobligated balance (total Government equity)	10,376	14,037	14,037	14,037

Object Classification (in thousands of dollars)

Identification code 12-4050-0-3-352	1988 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent	15,528	19,890	19,890
11.3 Other than full-time permanent	1,270	1,428	1,428
11.5 Other personnel compensation	3,742	3,482	3,482
11.9 Total personnel compensation	20,540	24,800	24,800
12.1 Civilian personnel benefits	2,889	2,877	2,877
13.0 Benefits for former personnel	206	315	315
21.0 Travel and transportation of persons	1,130	1,039	1,039
22.0 Transportation of things	103	87	87
23.1 Rental payments to GSA	682	684	684
23.2 Rental payments to others	170	362	362
23.3 Communications, utilities, and miscellaneous charges	982	1,497	1,497
24.0 Printing and reproduction	80	152	152
25.0 Other services	3,343	4,029	4,029
26.0 Supplies and materials	423	484	484
31.0 Equipment	796	523	523
42.0 Insurance claims and indemnities	4	7	7
99.9 Total obligations	31,348	36,856	36,856

Personnel Summary

Total number of full-time permanent positions	604	687	687
Total compensable workyears:			
Full-time equivalent employment	657	659	659
Full-time equivalent of overtime and holiday hours	96	199	199

AGRICULTURAL MARKETING SERVICE

Federal Funds

General and special funds:

MARKETING SERVICES

For necessary expenses to carry on services related to consumer protection, agricultural marketing and distribution and regulatory programs as authorized by law, [and for administration and coordination of payments to States;] including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$70,000 for employment under 5 U.S.C. 3109, [[\$33,373,000; of which not less than \$1,591,000, shall be available for the Wholesale Market Development Program for the design and development of wholesale and farmer market facilities for the major metropolitan areas of the country] \$32,242,000: Provided, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. (5 U.S.C. 5542; 15 U.S.C. 714-714p; 21 U.S.C. 1031-56; 26 U.S.C. 4851-54, 4861-65, 4871-77, 6804, 7233, 7263, 7492-93, 7701.)

LIMITATION ON ADMINISTRATIVE EXPENSES

Not to exceed [[\$34,000,000] \$35,462,000 (from fees collected) shall be obligated during the current fiscal year for administrative expenses. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-2500-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:			
Direct program:			
00.01 Market news service	14,930	15,751	16,366
00.02 Inspection and standardization	13,531	13,961	13,360
00.03 Market protection and promotion	1,724	2,070	1,241
00.04 Wholesale market development	1,644	1,591	1,275
00.91 Total direct program	31,828	33,373	32,242
01.01 Reimbursable program	33,982	36,210	37,672
10.00 Total obligations	65,810	69,583	69,914
Financing:			
Offsetting collections from:			
11.00 Federal funds	-404	-394	-394
Non-Federal sources:			
14.00 User fees	-33,463	-34,000	-35,462
14.00 Miscellaneous reimbursements	-1,765	-1,816	-1,816
17.00 Recovery of prior year obligations	-5,798		
21.40 Unobligated balance available, start of year	-6,594	-14,042	-14,042
24.40 Unobligated balance available, end of year	14,042	14,042	14,042
25.00 Unobligated balance lapsing	581		
40.00 Budget authority (appropriation)	32,409	33,373	32,242
Relation of obligations to outlays:			
71.00 Obligations incurred, net	30,178	33,373	32,242
72.10 Receivables in excess of obligations, start of year		-9,399	-16,387
72.40 Obligated balance, start of year	2,459		
74.10 Receivables in excess of obligations, end of year	9,399	16,387	23,614
74.40 Obligated balance, end of year			
77.00 Adjustments in expired accounts	397		
78.00 Adjustments in unexpired accounts	-5,798		
90.00 Outlays	36,635	40,361	39,469

General and special funds—Continued

MARKETING SERVICES—Continued

LIMITATION ON ADMINISTRATIVE EXPENSES—Continued

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority	32,409	33,373	32,242
Outlays	36,635	40,361	39,469
Proposed for later transmittal under proposed legislation:			
Budget authority			—4,246
Outlays			—4,246
Total:			
Budget authority	32,409	33,373	27,996
Outlays	36,635	40,361	35,223

AMS activities assist producers and handlers of agricultural commodities by providing a variety of marketing services. These services continue to become more complex as the volume of agricultural commodities increases, as a greater number of new processed commodities are developed, and as the agricultural market structure undergoes extensive changes. Marketing changes include increased concentration in food retailing, direct buying, decentralization of processing, growth of interregional competition, vertical integration, and contract farming. The individual activities include:

Market news service.—The market news program provides the agricultural community with information pertaining to the movement of agricultural products. This nationwide service provides daily reports on the supply, demand and price of over 670 commodities throughout the country.

Inspection, grading and standardization.—Nationally uniform standards of quality for agricultural products are established and applied to specific lots of products to: promote confidence between buyers and sellers; reduce hazards in marketing due to misunderstandings and disputes arising from the use of nonstandard descriptions; encourage better preparation of uniform quality products for market; and furnish consumers with more definite information on the quality of products they buy. Grading services are provided for cotton and domestic and imported tobacco.

Continuous in-plant inspection of all plants manufacturing liquid, frozen or dried egg products is provided, with quarterly inspection of egg handlers and hatcheries to ensure the proper disposition of shell eggs unfit for human consumption. Imported egg products are controlled to make certain that the inspection systems in exporting countries have standards equal to those of the United States.

A uniform government food specification system is maintained to provide a more efficient Federal food procurement service.

COTTON AND TOBACCO USER FEE PROGRAM

	1988 actual	1989 est.	1990 est.
Cotton classed (samples in thousands)	13,724	14,266	13,766
Cottonseed grade certificates issued (in thousands)	32	32	32
Tobacco auction markets (million pounds)	1,463	1,496	1,496
Imported tobacco inspected at markets and ports of entry (million pounds)	239	232	232

FEDERALLY FUNDED INSPECTION AND PROCUREMENT ACTIVITIES

	1988 actual	1989 est.	1990 est.
Federally inspected establishments: Egg products plants	86	88	88
Federally inspected production (billion pounds): Egg products	1.7	1.7	1.7
States and Commonwealths with cooperative agreements: Egg products inspection	52	52	52
Laboratory services (samples analyzed):			
Food chemistry and microbiology	46,481	46,000	46,000
Chemical residues	384	400	400

STANDARDIZATION ACTIVITIES

	1988 actual	1989 est.	1990 est.
International and U.S. standards in effect, end of fiscal year	588	590	590
Number of commodities covered	185	185	185
Standards revised	3	14	9

Market protection and promotion.—This program consists of: (1) the research and promotion programs which are designed to improve the competitive position and expand markets for cotton, eggs, and egg products, honey, pork, beef, milk and dairy products, mohair, and potatoes; (2) the Federal Seed Act, and the Plant Variety Protection Act; and (3) the administration of the Capper-Volstead Act and the Agricultural Fair Practices Act.

Amendments to the 1985 Food Security Act provided legislative authority for the beef, pork, and watermelon research and promotion programs. Assessments on producers to fund the beef and pork programs began in 1986. Hearings on the watermelon program were held in February and March of 1987. A recommendation based upon the hearings was published on March 7, 1988 by AMS. If approved by producers, the program provisions will go into effect in 1989.

Federal seed inspectors have conducted tests on samples to help ensure truthful labeling of agricultural and vegetable seeds sold in interstate commerce. This program is proposed for elimination in 1990. Plant variety protection provides for the issuance of certificates to ensure that developers of novel varieties of sexually reproduced plants have exclusive rights to sell, reproduce, import and export such varieties for a period of 18 years. This program was transferred to user fees in 1988 and will be fully supported by user fees in 1990.

The Capper-Volstead Act and the Agricultural Fair Practices Act protect producers against discriminatory practices by handlers, permit producers to engage in cooperative efforts, and ensure that such cooperatives do not engage in practices that monopolize or restrain trade.

MARKET PROTECTION AND PROMOTION ACTIVITIES

Seed Act:			
Interstate investigations:	1988 actual	1989 est.	1990 est.
Completed	966	1,000	.....
Pending	775	700	.....
Seed samples tested	5,218	5,200	.....
Plant Variety Protection Act:			
Number of applications received	238	210	.....
Certificates of protection issued	215	210	.....
Research and promotion collections (dollars in millions):			
Beef	44.6	47.1	47.0
Cotton	36.3	30.7	27.7
Dairy—National	77.5	76.5	78.3
Honey	2.0	2.0	2.0
Pork	24.7	26.2	24.8
Egg	3.9	3.8	3.8
Potato	5.9	5.7	5.7

Wholesale market development.—This program is designed to enhance the marketing of agricultural com-

modities in the United States by conducting research into more efficient marketing methods for agricultural commodities and by providing technical assistance to urban areas interested in improving their food distribution facilities. No funding is proposed for this program in FY 1990.

WHOLESALE MARKET DEVELOPMENT ACTIVITIES

	1988 actual	1989 est.	1990 est.
Studies and projects completed.....	7	8	.....

For 1990, the Wholesale Market Development program is proposed for elimination.

Object Classification (in thousands of dollars)

Identification code	12-2500-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	17,525	18,905	17,212
11.3	Other than full-time permanent.....	692	567	535
11.5	Other personnel compensation.....	164	138	134
11.9	Total personnel compensation.....	18,381	19,610	17,881
12.1	Civilian personnel benefits.....	3,125	3,596	3,267
13.0	Benefits for former personnel.....	80	78	1,180
21.0	Travel and transportation of persons.....	1,277	1,555	1,463
22.0	Transportation of things.....	103	112	112
23.2	Rental payments to others.....	284	287	291
23.3	Communications, utilities, and miscellaneous charges.....	2,356	2,333	2,365
24.0	Printing and reproduction.....	147	188	171
25.0	Other services.....	4,777	4,443	4,567
26.0	Supplies and materials.....	473	465	428
31.0	Equipment.....	821	706	517
42.0	Insurance claims and indemnities.....	2	.....	.....
43.0	Interest and dividends.....	1	.....	.....
99.0	Subtotal, direct obligations.....	31,828	33,373	32,242
99.0	Reimbursable obligations.....	33,982	36,210	37,672
99.9	Total obligations.....	65,810	69,583	69,914

Personnel Summary

Direct:				
	Total number of full-time permanent positions.....	620	643	574
	Total compensable workyears:			
	Full-time equivalent employment.....	643	659	599
	Full-time equivalent of overtime and holiday hours.....	4	4	4
Reimbursable:				
	Total number of full-time permanent positions.....	214	217	217
	Total compensable workyears:			
	Full-time equivalent employment.....	677	628	547
	Full-time equivalent of overtime and holiday hours.....	54	62	62

MARKETING SERVICES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-2500-2-1-352	1988 actual	1989 est.	1990 est.
Financing:				
14.00	Offsetting collections from: Non-Federal sources.....	.....	.....	-4,246
40.00	Budget authority (appropriation).....	.....	.....	-4,246
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	.....	.....	-4,246
90.00	Outlays.....	.....	.....	-4,246

This schedule reflects proposed legislation to finance the standardization and market development and assistance activities on a user fee basis in FY 1990.

[PAYMENTS TO STATES AND POSSESSIONS]

[For payments to departments of agriculture, bureaus and departments of markets, and similar agencies for marketing activities under section 204(b) of the Agricultural Marketing Act of 1946 (7 U.S.C. 1623(b)), \$942,000.] (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-2501-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....	942	942	.....
Financing:				
40.00	Budget authority (appropriation).....	942	942	.....
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	942	942	.....
72.40	Obligated balance, start of year.....	858	1,017	795
74.40	Obligated balance, end of year.....	-1,017	-795	.....
77.00	Adjustments in expired accounts.....	-6	.....	.....
90.00	Outlays.....	776	1,164	795

Grants are made on a matching fund basis to State departments of agriculture to carry out specifically approved programs designed to enhance marketing efficiency. Under this activity, specialists have worked with farmers, marketing firms, and other agencies in solving marketing problems and in using research results. Since State agencies are now able to carry on these activities by themselves, no program is being proposed in 1990.

PERISHABLE AGRICULTURAL COMMODITIES ACT FUND

Program and Financing (in thousands of dollars)

Identification code	12-5070-0-2-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	4,745	5,500	5,500
Financing:				
21.40	Unobligated balance available, start of year.....	-340	-1,271	-1,271
24.40	Unobligated balance available, end of year.....	1,271	1,271	1,271
60.00	Budget authority (appropriation) (permanent, indefinite) (special fund).....	5,676	5,500	5,500
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	4,745	5,500	5,500
72.10	Receivables in excess of obligations, start of year.....	-147	.....	.....
72.40	Obligated balance, start of year.....	.....	98	98
74.40	Obligated balance, end of year.....	-98	-98	-98
90.00	Outlays.....	4,500	5,500	5,500

License fees are deposited in this special fund and are used to meet the costs of administering the Perishable Agricultural Commodities and the Produce Agency Acts (7 U.S.C. 491-497, 499a-499s). The current annual license fee is set at \$300 plus \$150 for each additional business facility operated by the applicant in excess of nine facilities, up to a maximum of \$3,000.

The Acts are intended to ensure equitable treatment to farmers and others in the marketing of fresh and frozen fruits and vegetables. Commission merchants, dealers, and brokers handling these products in interstate and foreign commerce are licensed. Complaints of violations are investigated and violations dealt with by (a) informal agreements between the two parties, (b) formal decisions involving payment of reparation

General and special funds—Continued

PERISHABLE AGRICULTURAL COMMODITIES ACT FUND—Continued

awards, and/or (c) suspension or revocation of license and/or publication of the facts.

A 1984 amendment to the Perishable Agricultural Commodities Act requires traders to have trust assets on hand to meet their obligations to fruit and vegetable suppliers. To preserve their trust and establish their rights ahead of other creditors, unpaid suppliers file notice with both the Department and their debtors that payment is due.

Object Classification (in thousands of dollars)

Identification code	12-5070-0-2-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	2,659	2,948	2,948
11.3	Other than full-time permanent.....	166	184	184
11.5	Other personnel compensation.....	58	74	74
11.9	Total personnel compensation.....	2,883	3,206	3,206
12.1	Civilian personnel benefits.....	575	690	690
13.0	Benefits for former personnel.....	8	14	14
21.0	Travel and transportation of persons.....	303	326	326
22.0	Transportation of things.....	14	15	15
23.1	Rental payments to GSA.....	214	251	251
23.2	Rental payments to others.....	37	41	41
23.3	Communications, utilities, and miscellaneous charges.....	229	271	271
24.0	Printing and reproduction.....	18	21	21
25.0	Other services.....	285	360	360
26.0	Supplies and materials.....	65	74	74
31.0	Equipment.....	114	231	231
99.9	Total obligations.....	4,745	5,500	5,500

Personnel Summary

Total number of full-time permanent positions.....	111	120	120
Total compensable workyears:			
Full-time equivalent employment.....	119	127	127
Full-time equivalent of overtime and holiday hours.....	2	2	2

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY
(SECTION 32)

(INCLUDING TRANSFERS OF FUNDS)

Funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c) shall be used only for commodity program expenses as authorized therein, and other related operating expenses, except for: (1) transfers to the Department of Commerce as authorized by the Fish and Wildlife Act of August 8, 1956; (2) transfers otherwise provided in this Act; and (3) not more than [\$7,811,000] \$3,007,000 for formulation and administration of Marketing Agreements and Orders pursuant to the Agriculture Marketing Agreement Act of 1937, as amended, and the Agricultural Act of 1961. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-5209-0-2-605	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
Commodity program payments:				
00.01	Child nutrition program purchases.....	349,670	350,900	350,900
00.02	Emergency surplus removal.....	98,325		
00.03	Disaster relief.....	3,253		
00.04	Sunflower oil purchase.....	10,000	20,000	
00.91	Subtotal, Commodity program payments.....	461,248	370,900	350,900
01.01	Administrative expenses.....	10,216	11,340	12,347
01.92	Total direct program.....	471,464	382,240	363,247
02.01	Reimbursable program.....	282	238	238
10.00	Total obligations.....	471,746	382,478	363,485

Financing:

11.00	Offsetting collections from: Federal funds.....	-282	-238	-238
21.40	Unobligated balance available, start of year.....	-221,589	-116,868	-140,501
24.40	Unobligated balance available, end of year.....	116,868	140,501	300,000
39.00	Budget authority.....	366,742	405,873	522,746
Budget authority:				
60.00	Appropriation (permanent, indefinite) (special fund).....	4,240,882	4,552,833	4,733,000
61.00	Transferred to other accounts.....	-3,874,140	-4,146,960	-4,210,254
63.00	Appropriation (adjusted).....	366,742	405,873	522,746
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	471,464	382,240	363,247
72.40	Obligated balance, start of year.....	16,631	106,055	106,055
74.40	Obligated balance, end of year.....	-106,055	-106,055	-106,055
90.00	Outlays.....	382,040	382,240	363,247

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]				
Enacted/requested:				
	1988 actual	1989 est.	1990 est.	
Budget authority.....	366,742	405,873	522,746	
Outlays.....	382,040	382,240	363,247	
Proposed for later transmittal under proposed legislation:				
Budget authority.....				
Outlays.....			-6,685	
Total:				
Budget authority.....	366,742	405,873	522,746	
Outlays.....	382,040	382,240	356,562	

Under section 32 of the act of August 24, 1935, as amended (7 U.S.C. 612c), an amount equal to 30 percent of customs receipts collected during each calendar year is automatically appropriated for expanding outlets for nonbasic commodities. An amount equal to 30 percent of receipts collected on fishery products is transferred to the Department of Commerce. Most of the funds are transferred to the Food and Nutrition Service and are used to purchase commodities under section 6 of the National School Lunch Act and other authorities specified in the child nutrition appropriation. If unforeseen commodity surpluses should develop, unobligated reserve balances are available for surplus removal.

Object Classification (in thousands of dollars)

Identification code	12-5209-0-2-605	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	4,387	4,959	5,486
11.3	Other than full-time permanent.....	176	210	237
11.5	Other personnel compensation.....	59	85	88
11.9	Total personnel compensation.....	4,622	5,254	5,811
12.1	Civilian personnel benefits.....	721	896	989
13.0	Benefits for former personnel.....	21	10	14
21.0	Travel and transportation of persons.....	218	240	306
22.0	Transportation of things.....	25	30	34
22.0	Transportation of things: Commodities.....	26,446	20,714	20,714
23.1	Rental payments to GSA.....	303	328	348
23.2	Rental payments to others.....	20	27	28
23.3	Communications, utilities, and miscellaneous charges.....	514	562	627
24.0	Printing and reproduction.....	663	680	718
25.0	Other services.....	2,569	2,956	3,065
25.0	Other services: Commodities.....	6,290	2,379	2,379
26.0	Supplies and materials.....	85	113	129
26.0	Supplies and materials: Grants of commodities to States.....	428,512	347,807	327,807
31.0	Equipment.....	452	244	278
42.0	Insurance claims and indemnities.....	3		
99.0	Subtotal, direct obligations.....	471,464	382,240	363,247
99.0	Reimbursable obligations.....	282	238	238
99.9	Total obligations.....	471,746	382,478	363,485

Personnel Summary

Direct:			
Total number of full-time permanent positions.....	137	151	165
Total compensable workyears:			
Full-time equivalent employment.....	140	154	168
Full-time equivalent of overtime and holiday hours.....	1	2	2
Reimbursable:			
Total compensable workyears: Full-time equivalent employment.....	5	5	5

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY
(SECTION 32)

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-5209-2-2-605	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
01.01	Administrative expenses.....			-7,761
02.01	Reimbursable program.....			-24
10.00	Total obligations.....			-7,785
Financing:				
11.00	Offsetting collections from: Federal funds.....			24
24.40	Unobligated balance available, end of year.....			7,761
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			-7,761
74.40	Obligated balance, end of year.....			1,076
90.00	Outlays.....			-6,685

Proposed legislation would finance the Federal administration of Marketing Agreements and Orders on a user fee basis, with collections reflected in the Marketing Services account.

Object Classification (in thousands of dollars)

Identification code	12-5209-2-2-605	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....			-3,849
11.3	Other than full-time permanent.....			-208
11.5	Other personnel compensation.....			-79
11.9	Total personnel compensation.....			-4,136
12.1	Civilian personnel benefits.....			-755
13.0	Benefits for former personnel.....			-8
21.0	Travel and transportation of persons.....			-220
22.0	Transportation of things.....			-30
23.1	Rental payments to GSA.....			-341
23.2	Rental payments to others.....			-28
23.3	Communications, utilities, and miscellaneous charges.....			-470
24.0	Printing and reproduction.....			-685
25.0	Other services.....			-798
26.0	Supplies and materials.....			-87
31.0	Equipment.....			-203
99.0	Subtotal, direct obligations.....			-7,761
99.0	Reimbursable obligations.....			-24
99.9	Total obligations.....			-7,785

Trust Funds

MISCELLANEOUS TRUST FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-9972-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:				
Expenses and refunds, inspection and grading of farm products:				
00.01	Dairy products.....	6,713	7,876	7,876
00.02	Fruits and vegetables.....	28,516	37,790	37,790
00.03	Meat grading.....	14,576	19,323	19,323
00.04	Poultry products.....	15,313	20,032	20,032
00.05	Miscellaneous agricultural commodities.....	110	443	443
00.11	Price support assessments.....	713	515	515
10.00	Total obligations.....	65,941	85,979	85,979
Financing:				
21.40	Unobligated balance available, start of year: Fund balance.....	-13,774	-30,306	-30,306
24.40	Unobligated balance available, end of year.....	30,306	30,306	30,306
60.00	Budget authority (appropriation) (permanent, indefinite).....	82,473	85,979	85,979
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	65,941	85,979	85,979
72.40	Obligated balance, start of year.....	22,891		22,891
74.40	Obligated balance, end of year.....		-22,891	-22,891
90.00	Outlays.....	88,831	63,088	85,979

Expenses and refunds, inspection and grading of farm products.—The commodity inspection and grading programs provide grading, examination, and certification services for a wide variety of fresh and processed food commodities using federally approved grade standards and purchase specifications. Commodities graded include poultry, livestock, meat, dairy products, and fresh and processed fruits and vegetables. These programs use official grade standards which reflect the relative quality of a particular food commodity based on laboratory testing and characteristics such as taste, color, weight and physical condition. Producers voluntarily request grading and certification services which are provided on a fee for service basis.

	1988 actual	1989 est.	1990 est.
Livestock graded (million pounds).....	45	58	58
Poultry products graded (includes rabbits—million pounds).....	14,717	15,415	16,200
Shell eggs graded (million dozens).....	1,689	1,650	1,660
Poultry accepted (million pounds).....	997	1,390	1,490
Eggs accepted (million dozens).....	494	530	560
Meat graded (million pounds).....	12,800	12,600	12,500
Meat accepted (million pounds).....	700	800	800
Processed fruits and vegetables inspected (million pounds).....	11,100	11,700	12,000
Fresh fruits and vegetables inspected (million pounds).....	74,600	75,000	75,500
Dairy products graded (million pounds).....	3,026	830	1,270
Market reports issued (in thousands).....	2,379	2,397	2,395
Plant variety protection (applications received).....			220
Certificates of protection issued.....			210

Object Classification (in thousands of dollars)

Identification code	12-9972-0-7-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	44,625	45,045	45,045
11.3	Other than full-time permanent.....	4,962	4,836	4,836
11.5	Other personnel compensation.....	5,869	6,257	6,257
11.9	Total personnel compensation.....	55,456	56,138	56,138
12.1	Civilian personnel benefits.....	9,187	9,560	9,560
13.0	Benefits for former personnel.....	528	778	778
21.0	Travel and transportation of persons.....	5,449	5,049	5,049
22.0	Transportation of things.....	210	173	173
23.1	Rental payments to GSA.....	1,391	1,428	1,428
23.2	Rental payments to others.....	322	323	323
23.3	Communications, utilities, and miscellaneous charges.....	1,648	1,865	1,865

General and special funds—Continued

MISCELLANEOUS TRUST FUNDS—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-9972-0-7-352	1988 actual	1989 est.	1990 est.
24.0	Printing and reproduction.....	444	436	436
25.0	Other services.....	7,270	8,237	8,237
26.0	Supplies and materials.....	758	779	779
31.0	Equipment.....	1,164	1,213	1,213
33.0	Investments and loans.....	-17,931		
42.0	Insurance claims and indemnities.....	23		
43.0	Interest and dividends.....	3		
44.0	Refunds.....	19		
99.9	Total obligations.....	65,941	85,979	85,979

Personnel Summary

Total number of full-time permanent positions.....	1,745	1,707	1,707
Total compensable workyears:			
Full-time equivalent employment.....	1,955	1,892	1,892
Full-time equivalent of overtime and holiday hours.....	160	171	171

MILK MARKET ORDERS ASSESSMENT FUND

Program and Financing (in thousands of dollars)

Identification code	12-8412-0-8-351	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Administration.....	27,884	31,704	33,290
00.02	Marketing service.....	4,827	5,161	5,419
10.00	Total obligations.....	32,711	36,865	38,709
Financing:				
Offsetting collections from: Federal funds:				
11.00	Administration.....	-24,860	-30,119	-31,626
11.00	Marketing service.....	-4,595	-4,903	-5,148
11.00	Interest.....	-2,913	-1,843	-1,935
21.98	Unobligated balance available, start of year: Fund balance.....	-20,370	-20,027	-20,027
24.98	Unobligated balance available, end of year: Fund balance.....	20,027	20,027	20,027
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	343		
72.10	Receivables in excess of obligations, start of year.....			-709
72.98	Obligated balance, start of year: Fund balance.....	2,230	2,574	
74.10	Receivables in excess of obligations, end of year.....		709	709
74.98	Obligated balance, end of year: Fund balance.....	-2,574		
90.00	Outlays.....		3,282	

Note.—The administration fund totals are comprised of 43 separate independent order accounts in 1988. The Marketing Service fund totals are comprised of 41 separate independent order accounts in 1988.

The Secretary of Agriculture is authorized by the Agricultural Marketing Agreement Act of 1937, as amended—under certain conditions—to issue Federal milk marketing orders establishing minimum prices which handlers are required to pay for milk purchased from producers.

Market administrators are appointed by the Secretary and are responsible for carrying out the terms of specific marketing orders. Their operating expenses, partly financed by assessments on regulated handlers and partly by deductions from producers, are reported in these schedules. These funds are collected locally, deposited in local banks, and disbursed directly by the market administrator.

The expenses of each local office are met from an administrative fund and a marketing service fund which are prescribed in each order. The administrative fund is derived from prorated handler assessments. The

marketing service fund of the individual order provides for the expense of disseminating market information to producers who are not members of a qualified cooperative. It also provides for the verification of the weights, sampling, and testing of milk from these producers. The cost of these services is borne by such producers.

The maximum rates for administrative assessment and for marketing services are set forth in each order and adjustments below these rates are made from time to time upon recommendations by the market administrator and upon approval of the Agricultural Marketing Service to provide reserves at about a 6-month operating level. Upon termination of any order, the statute provides for distributing the proceeds from net assets pro rata to contributing handlers or producers as the case may be.

Milk sold by regulated handlers supplied almost 182 million persons in calendar year 1987.

The Omnibus Budget Reconciliation Act of 1987 required that the Commodity Credit Corporation assess 2.5 cents per hundredweight during the applicable months on all milk produced in the forty-eight contiguous States and marketed by producers for commercial use. As of October 1, 1988, the Agricultural Marketing Service, as agent for the Commodity Credit Corporation, has collected over \$22.3 million. These funds were used to offset mandated cuts in dairy price support expenditures rather than through reductions in the purchase prices for cheese, butter and nonfat dry milk.

Revenue and Expense (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Operating income or loss (—):			
Administrative fund:			
Revenue.....	24,860	30,119	31,626
Expense.....	-27,884	-31,704	-33,290
Net operating income or loss (—), administrative fund..	-3,024	-1,585	-1,664
Marketing service fund:			
Revenue.....	4,595	4,903	5,148
Expense.....	-4,827	-5,161	-5,419
Net operating income or loss (—), marketing service fund.....	-232	-258	-271
Net operating income or loss (—), total.....	-3,256	-1,843	-1,935
Nonoperating income:			
Interest revenue.....	2,913	1,843	1,935
Net loss for the year.....	-343		

Financial Condition (in thousands of dollars)

	1987 actual	1988 actual	1989 est.	1990 est.
Assets:				
Selected assets:				
Cash in banks.....	13,782	16,727	16,990	16,990
U.S. securities (par value).....	8,818	5,873	2,328	2,328
Accounts receivable, net.....	283		3,253	3,253
Total assets.....	22,883	22,600	22,571	22,571
Liabilities:				
Selected liabilities: Accounts payable and accrued liabilities.....				
	2,513	2,573	2,544	2,544
Government equity:				
Selected equities:				
Unobligated balance.....	20,370	20,027	20,027	20,027

Property	3,938	3,529	3,529	3,529
Total Government Equity (end of year) ..	24,308	23,556	23,556	23,556

Object Classification (in thousands of dollars)

Identification code 12-8412-0-8-351	1988 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent	20,751	24,619	25,850
11.3 Other than full-time permanent	136	142	149
11.5 Other personnel compensation	15	16	17
11.9 Total personnel compensation	20,902	24,777	26,016
12.1 Civilian personnel benefits	3,402	3,199	3,359
21.0 Travel and transportation of persons	2,102	2,284	2,398
23.2 Rental payments to others	2,797	2,134	2,241
23.3 Communications, utilities, and miscellaneous charges	1,181	1,444	1,517
25.0 Other services	572	700	735
26.0 Supplies and materials	807	929	975
31.0 Equipment	948	1,398	1,468
99.9 Total obligations	32,711	36,865	38,709

Personnel Summary ¹

Total number of full-time permanent positions	553	564	564
Total compensable workyears:			
Full-time equivalent employment	551	562	562
Full-time equivalent of overtime and holiday hours	1	1	1

¹ Excludes New York-New Jersey order operated under Federal and State orders.

OFFICE OF TRANSPORTATION

Federal Funds

General and special funds:

OFFICE OF TRANSPORTATION

For necessary expenses to carry on services related to agricultural transportation programs as authorized by law; including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$20,000 for employment under 5 U.S.C. 3109, [\$2,397,000: *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building] \$1,395,000. (7 U.S.C. 1291, 1621-27; 49 U.S.C. 1653; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989*.)

Program and Financing (in thousands of dollars)

Identification code 12-2800-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Direct program	2,388	2,397	1,395
01.01 Reimbursable program	54	20	
10.00 Total obligations	2,442	2,417	1,395
Financing:			
11.00 Offsetting collections from: Federal funds	-54	-20	
25.00 Unobligated balance lapsing	9		
40.00 Budget authority (appropriation)	2,397	2,397	1,395
Relation of obligations to outlays:			
71.00 Obligations incurred, net	2,388	2,397	1,395
72.40 Obligated balance, start of year	443	420	420
74.40 Obligated balance, end of year	-420	-420	-234
77.00 Adjustments in expired accounts	78		
90.00 Outlays	2,489	2,397	1,581

The principal purpose of the Office of Transportation is to report to the Secretary issues concerning domestic and international transportation systems for U.S. agricultural products. The Office of Transportation also provides assistance to exporters and firms by helping solve

international transportation problems relating to agriculture; assisting agricultural shippers and carriers in the new deregulation environment; and providing technical assistance to producers, producer groups, and rural communities to help solve specific transport problems.

Object Classification (in thousands of dollars)

Identification code 12-2800-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	1,602	1,647	941
11.3 Other than full-time permanent	26		
11.5 Other personnel compensation	40	40	
11.9 Total personnel compensation	1,668	1,687	941
12.1 Civilian personnel benefits	225	266	138
21.0 Travel and transportation of persons	78	65	39
23.3 Communications, utilities, and miscellaneous charges ..	88	90	52
24.0 Printing and reproduction	35	9	5
25.0 Other services	259	238	199
26.0 Supplies and materials	33	22	11
31.0 Equipment	2	20	10
99.0 Subtotal, direct obligations	2,388	2,397	1,395
99.0 Reimbursable obligations	54	20	
99.9 Total obligations	2,442	2,417	1,395

Personnel Summary

Total number of full-time permanent positions	39	37	20
Total compensable workyears: Full-time equivalent employment	38	35	20

FOOD SAFETY AND INSPECTION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses to carry on services authorized by the Federal Meat Inspection Act, as amended, and the Poultry Products Inspection Act, as amended, [\$404,954,000] \$422,799,000: *Provided*, That this appropriation shall be available for field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$75,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. (7 U.S.C. 450, 1901-06; 10 U.S.C. 2306; 18 U.S.C. 1114; 21 U.S.C. 451-470, 601-624, 641-645, 661, 671-680, 691-692; 694-695; *Public Law 99-641; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989*.)

Program and Financing (in thousands of dollars)

Identification code 12-3700-0-1-554	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Direct program	391,853	404,954	422,799
01.01 Reimbursable program	47,787	49,000	49,000
10.00 Total obligations	439,640	453,954	471,799
Financing:			
Offsetting collections from:			
11.00 Federal funds	-1,105	-1,200	-1,200
14.00 Non-Federal sources	-46,682	-47,800	-47,800
25.00 Unobligated balance lapsing	156		
40.00 Budget authority (appropriation)	392,009	404,954	422,799
Relation of obligations to outlays:			
71.00 Obligations incurred, net	391,853	404,954	422,799
72.40 Obligated balance, start of year	32,665	32,907	32,907

General and special funds—Continued

SALARIES AND EXPENSES—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-3700-0-1-554	1988 actual	1989 est.	1990 est.
74.40	Obligated balance, end of year.....	-32,907	-32,907	-32,907
77.00	Adjustments in expired accounts.....	-1,854		
90.00	Outlays.....	389,757	404,954	422,799

The major objectives of the Food Safety and Inspection Service are to ensure that meat and poultry products are wholesome, unadulterated, and properly labeled and packaged, as required by the Federal Meat Inspection Act and the Poultry Products Inspection Act.

The Meat and Poultry Inspection program of the Food Safety and Inspection Service provides inplant inspection of all domestic plants preparing meat or poultry products for sale or distribution; reviews foreign inspection systems and establishments that prepare meat or poultry products for export to the United States; and provides technical and financial assistance to States which maintain meat and poultry inspection programs.

FEDERALLY FUNDED INSPECTION ACTIVITIES

	1988 actual	1989 est.	1990 est.
Federally inspected establishments:			
Slaughter plants.....	376	370	370
Processing plants.....	4,861	4,800	4,800
Combination slaughter and processing plants.....	1,341	1,330	1,330
Talmadge-Aiken plants.....	332	330	330
Import establishments.....	212	220	225
Federally inspected production (millions of pounds):			
Meat slaughter.....	36,885	37,400	37,707
Meat processing.....	71,943	74,800	77,300
Poultry slaughter.....	28,213	30,268	31,761
Poultry processing.....	78,500	90,200	10,100
Import/export activity (millions of pounds):			
Meat and poultry imported.....	2,860	3,109	3,302
Meat and poultry exported.....	3,132	3,136	3,143
Imports refused entry.....	13	14	14
States and territories with cooperative agreements:			
Intrastate inspection.....	28	28	28
Talmadge-Aiken inspection.....	21	21	21
Number of slaughter and/or processing plants (excludes exempt plants).....	3,615	3,600	3,600
Pounds inspected slaughter and processing (millions).....	4,932	4,900	4,900
Compliance activities:			
Hazardous product detained (millions of pounds).....	11	11	11
Compliance reviews.....	56,238	56,000	56,000
Detention actions.....	1,019	1,000	1,000
Laboratory services (samples analyzed):			
Food chemistry.....	70,020	70,000	71,000
Food microbiology.....	37,410	37,000	37,000
Chemical residues.....	102,714	103,000	225,000
Antibiotic residues.....	223,210	223,000	334,000
Pathology samples.....	11,160	11,200	12,000

Object Classification (in thousands of dollars)

Identification code	12-3700-0-1-554	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1 Full-time permanent.....		237,213	247,302	252,489
11.3 Other than full-time permanent.....		8,961	9,348	9,463
11.5 Other personnel compensation.....		8,715	9,033	9,145
11.9 Total personnel compensation.....		254,889	265,683	271,097
12.1 Civilian personnel benefits.....		49,806	52,856	56,255
13.0 Benefits for former personnel.....		959	959	959
21.0 Travel and transportation of persons.....		20,187	20,043	22,968
22.0 Transportation of things.....		1,604	1,686	1,826
23.3 Communications, utilities, and miscellaneous charges.....		7,622	7,834	8,171
24.0 Printing and reproduction.....		1,261	1,297	1,347
25.0 Other services.....		14,722	12,976	16,350
26.0 Supplies and materials.....		2,470	2,563	2,695
31.0 Equipment.....		2,851	2,121	2,755

41.0	Grants, subsidies, and contributions.....	35,425	36,877	38,315
42.0	Insurance claims and indemnities.....	53	55	57
43.0	Interest and dividends.....	4	4	4
99.0	Subtotal, direct obligations.....	391,853	404,954	422,799
99.0	Reimbursable obligations.....	47,787	49,000	49,000
99.9	Total obligations.....	439,640	453,954	471,799

Personnel Summary

Direct:			
Total number of full-time permanent positions.....	8,753	8,813	8,862
Total compensable workyears:			
Full-time equivalent employment.....	9,176	9,153	9,178
Full-time equivalent of overtime and holiday hours.....	83	83	83
Reimbursable:			
Total number of full-time permanent positions.....	216	211	212
Total compensable workyears:			
Full-time equivalent employment.....	227	220	220
Full-time equivalent of overtime and holiday hours.....	917	895	895

Trust Funds

EXPENSES AND REFUNDS, INSPECTION AND GRADING OF FARM PRODUCTS

Program and Financing (in thousands of dollars)

Identification code	12-8137-0-7-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00 Total obligations.....		1,072	1,050	1,150
Financing:				
21.40 Unobligated balance available, start of year.....		-110	-81	-81
24.40 Unobligated balance available, end of year.....		81	81	81
60.00 Budget authority (appropriation) (permanent, indefinite).....		1,043	1,050	1,150
Relation of obligations to outlays:				
71.00 Obligations incurred, net.....		1,072	1,050	1,150
72.40 Obligated balance, start of year.....		140	83	83
74.40 Obligated balance, end of year.....		-83	-83	-83
90.00 Outlays.....		1,129	1,050	1,150

Under authority of the Agricultural Marketing Act of 1946, Federal meat and poultry inspection services are provided upon request and for a fee in cases where inspection is not mandated by statute. This service includes: certifying products for export beyond the requirements of export certificates; inspecting certain animals and poultry intended for human food, where inspection is not required by statute, such as buffalo, rabbit, and quail; and inspecting products intended for animal consumption.

Object Classification (in thousands of dollars)

Identification code	12-8137-0-7-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1 Full-time permanent.....		646	633	693
11.3 Other than full-time permanent.....		5	5	5
11.5 Other personnel compensation.....		188	184	202
11.9 Total personnel compensation.....		839	822	900
12.1 Civilian personnel benefits.....		126	123	135
13.0 Benefits for former personnel.....		3	3	3
21.0 Travel and transportation of persons.....		12	12	13
23.2 Rental payments to others.....		50	49	54
23.3 Communications, utilities, and miscellaneous charges.....		16	16	17
24.0 Printing and reproduction.....		2	2	2
25.0 Other services.....		22	21	24
26.0 Supplies and materials.....		1	1	1

31.0	Equipment	1	1	1
99.9	Total obligations	1,072	1,050	1,150

Personnel Summary

Total number of full-time permanent positions	22	26	26
Total compensable workyears:			
Full-time equivalent employment	23	27	27
Full-time equivalent of overtime and holiday hours	4	2	2

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriation as follows: Office of International Cooperation and Development, "Salaries and expenses."

FOOD AND NUTRITION SERVICE**Federal Funds****General and special funds:****FOOD PROGRAM ADMINISTRATION**

For necessary administrative expenses of the Domestic Food Programs funded under this Act, [\$89,223,000; of which \$5,000,000 shall be available only for simplifying procedures, reducing overhead costs, tightening regulations, improving food stamp coupon handling, and assistance in the prevention, identification, and prosecution of fraud and other violations of law] \$96,830,000: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$150,000 shall be available for employment under 5 U.S.C. 3109. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3508-0-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Child nutrition	27,674	28,855	31,315
00.02	Special milk	154	161	174
00.03	Supplemental feeding programs	7,000	7,298	7,921
00.04	Food stamps	48,947	51,038	55,387
00.05	Cash and commodity subsidies	1,797	1,874	2,033
00.91	Total direct program	85,572	89,226	96,830
01.01	Reimbursable program	360	210	210
10.00	Total obligations	85,932	89,436	97,040
Financing:				
11.00	Offsetting collections from: Federal funds	-360	-210	-210
17.00	Recovery of prior year obligations	-2		
21.40	Unobligated balance available, start of year	-1	-3	
24.40	Unobligated balance available, end of year	3		
25.00	Unobligated balance lapsing	256		
40.00	Budget authority (appropriation)	85,828	89,223	96,830
Relation of obligations to outlays:				
71.00	Obligations incurred, net	85,572	89,226	96,830
72.40	Obligated balance, start of year	12,563	12,463	12,735
74.40	Obligated balance, end of year	-12,463	-12,735	-13,208
77.00	Adjustments in expired accounts	-839		
78.00	Adjustments in unexpired accounts	-2		
90.00	Outlays	84,831	88,954	96,357

Food program administration funds Federal operating expenses of the Food and Nutrition Service.

Object Classification (in thousands of dollars)

Identification code	12-3508-0-1-605	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	56,961	60,160	61,178

11.3	Other than full-time permanent	1,336	1,401	1,658
11.5	Other personnel compensation	459	404	175
11.9	Total personnel compensation	58,756	61,965	63,011
12.1	Civilian personnel benefits	8,666	9,166	9,562
13.0	Benefits for former personnel	50	46	46
21.0	Travel and transportation of persons	2,853	3,069	3,420
22.0	Transportation of things	122	96	99
23.2	Rental payments to others	350	401	419
23.3	Communications, utilities, and miscellaneous charges	4,220	4,814	5,434
24.0	Printing and reproduction	198	273	283
25.0	Other services	5,702	6,102	11,255
26.0	Supplies and materials	1,698	889	1,057
31.0	Equipment	2,934	2,405	2,244
42.0	Insurance claims and indemnities	20		
43.0	Interest and dividends	3		
99.0	Subtotal, direct obligations	85,572	89,226	96,830
99.0	Reimbursable obligations	360	210	210
99.9	Total obligations	85,932	89,436	97,040

Personnel Summary

Total number of full-time permanent positions	1,879	1,924	1,974
Total compensable workyears:			
Full-time equivalent employment	1,859	1,900	1,930
Full-time equivalent of overtime and holiday hours	2	1	1

FOOD STAMP PROGRAM

For necessary expenses to carry out the Food Stamp Act (7 U.S.C. 2011-2027 [2028], 2029), [\$13,598,955,000] \$13,263,485,000: *Provided*, That funds provided herein shall remain available through September 30, [1989] 1990, in accordance with section 18(a) of the Food Stamp Act: *Provided further*, That up to 5 per centum of the foregoing amount may be placed in reserve to be apportioned pursuant to section 3679 of the Revised Statutes, as amended, for use only in such amounts and at such times as may become necessary to carry out program operations: *Provided further*, That funds provided herein shall be expended in accordance with section 16 of the Food Stamp Act: *Provided further*, That this appropriation shall be subject to any work registration or work fare requirements as may be required by law: *Provided further*, That \$345,000,000 of the funds provided herein shall be available only to the extent necessary after the Secretary has employed the regulatory and administrative methods available to him under the law to curtail fraud, waste, and abuse in the program: *Provided further*, That \$10,000,000 of the funds provided herein shall be available for the purchase of equipment to improve the processing of food coupons: *Provided further*, That \$908,250,000 of the foregoing amount shall be available for Nutrition Assistance for Puerto Rico as authorized by 7 U.S.C. 2028. *Provided further*, That \$30,000,000 of the funds provided herein shall be the maximum amount to which the States may become entitled for Federal matching of State Employment and Training program administrative expenditures, as authorized by section 16(h)(2) of the Food Stamp Act. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3505-0-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Properly issued benefits	10,316,060	10,615,014	11,184,061
00.02	Estimated state overissuance	824,394	823,579	857,612
00.03	State administration	1,050,346	1,073,193	1,123,633
00.04	Employment and training program	101,060	120,028	148,280
00.05	Other	46,467	58,891	50,899
10.00	Total obligations	12,338,327	12,690,705	13,364,485
Financing:				
14.00	Offsetting collections from: Non-Federal sources			-101,000
25.00	Unobligated balance lapsing	300,553		
39.00	Budget authority	12,638,880	12,690,705	13,263,485
Budget authority:				
40.00	Appropriation	12,678,507	12,690,705	13,263,485

General and special funds—Continued

FOOD STAMP PROGRAM—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-3505-0-1-605	1988 actual	1989 est.	1990 est.
41.00	Transferred to other accounts	-39,627		
43.00	Appropriation (adjusted)	12,638,880	12,690,705	13,263,485
Relation of obligations to outlays:				
71.00	Obligations incurred, net	12,338,327	12,690,705	13,263,485
72.40	Obligated balance, start of year	294,739	361,176	184,239
74.40	Obligated balance, end of year	-361,176	-184,239	-189,536
77.00	Adjustments in expired accounts	-6,926		-477,407
90.00	Outlays	12,264,964	12,867,642	12,780,781

Note.—Amounts for Nutrition Assistance for Puerto Rico for 1988 and 1989 are shown under that title. Amounts for 1988 and 1989 were appropriated under the title Food Stamp Program.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority	12,638,880	12,690,705	13,263,485
Outlays	12,264,964	12,867,642	12,780,781
Proposed for later transmittal under proposed legislation:			
Budget authority			-79,921
Outlays			-70,147
Total:			
Budget authority	12,638,880	12,690,705	13,183,564
Outlays	12,264,964	12,867,642	12,710,634

The food stamp program increases the food purchasing power of eligible low income households. Participants purchase food at retail stores with food stamp coupons.

Object Classification (in thousands of dollars)

Identification code	12-3505-0-1-605	1988 actual	1989 est.	1990 est.
11.1	Personnel compensation: Full-time permanent	145		
12.1	Civilian personnel benefits	12		
21.0	Travel and transportation of persons	25		
22.0	Transportation of things	2,222	2,830	2,932
24.0	Printing and reproduction	20,498	21,557	22,582
25.0	Other services	23,565	34,504	25,385
41.0	Grants, subsidies, and contributions	12,291,860	12,631,814	13,313,586
99.9	Total obligations	12,338,327	12,690,705	13,364,485

Personnel Summary

Total compensable workyears: Full-time equivalent employment	6		
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FOOD STAMP PROGRAM

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3505-2-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	State administration			-79,921
10.00	Total obligations (object class 41.0)			-79,921
Financing:				
40.00	Budget authority (appropriation)			-79,921
Relation of obligations to outlays:				
71.00	Obligations incurred, net			-79,921
74.40	Obligated balance, end of year			9,774
90.00	Outlays			-70,147

Legislation will be proposed to discontinue special funding for certain administrative activities, and to slow the growth of state administrative expenses.

NUTRITION ASSISTANCE FOR PUERTO RICO

For monthly payments to the Commonwealth of Puerto Rico for nutrition assistance, as authorized by 7 U.S.C. 2028, \$825,000,000, which shall be the maximum amount available.

Program and Financing (in thousands of dollars)

Identification code	12-3550-0-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	879,250	908,250	825,000
Financing:				
40.00	Budget authority (appropriation)	879,250	908,250	825,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	879,250	908,250	825,000
72.40	Obligated balance, start of year	16,087	11,400	11,640
74.40	Obligated balance, end of year	-11,400	-11,640	-11,474
77.00	Adjustments in expired accounts	-3,676		
90.00	Outlays	880,261	908,010	825,166

Note.—Amounts for 1988 and 1989 were appropriated under the title Food Stamp Program.

This grant replaces the food stamp program in Puerto Rico, and gives the Commonwealth broad flexibility to establish a food assistance program specifically tailored to the needs of its low-income households.

SPECIAL MILK PROGRAM

For necessary expenses to carry out the special milk program, as authorized by section 3 of the Child Nutrition Act of 1966 (42 U.S.C. 1772), [\$19,925,000] \$20,449,000, to remain available through September 30, [1990] 1991. Only final reimbursement claims for milk submitted to State agencies within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3502-0-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	22,119	20,697	22,654
Financing:				
17.00	Recovery of prior year obligations	-1,826		
21.40	Unobligated balance, available, start of year	-2,358	-3,564	-2,792
24.40	Unobligated balance available, end of year	3,564	2,792	587
25.00	Unobligated balance lapsing	1		
40.00	Budget authority (appropriation)	21,500	19,925	20,449
Relation of obligations to outlays:				
71.00	Obligations incurred, net	22,119	20,697	22,654
72.40	Obligated balance, start of year	6,884	8,641	5,712
74.40	Obligated balance, end of year	-8,641	-5,712	-6,253
77.00	Adjustments in expired accounts	-195		
78.00	Adjustments in unexpired accounts	-1,826		
90.00	Outlays	18,342	23,626	22,113

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority	21,500	19,925	20,449
Outlays	18,342	23,626	22,113
Proposed for later transmittal under proposed legislation:			
Budget authority			-19,749
Outlays		-3,583	-15,943
Total:			
Budget authority	21,500	19,925	700
Outlays	18,342	20,043	6,170

The program subsidizes milk for students in schools and institutions that do not participate in other federally funded meal programs.

SPECIAL MILK PROGRAM

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3502-2-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 41.0)		-4,949	-20,135
Financing:				
21.40	Unobligated balance available, start of year			-4,949
24.40	Unobligated balance available, end of year		4,949	386
25.00	Unobligated balance lapsing			4,949
40.00	Budget authority (appropriation)			-19,749
Relation of obligations to outlays:				
71.00	Obligations incurred, net		-4,949	-20,135
72.40	Obligated balance, start of year			-1,366
74.40	Obligated balance, end of year		1,366	5,558
90.00	Outlays		-3,583	-15,943

Proposed legislation would discontinue reimbursements for half pints served to children from households whose income exceeds 130 percent of poverty.

CHILD NUTRITION [PROGRAMS] PAYMENTS TO STATES

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the National School Lunch Act (42 U.S.C. 1751-1769b), and the applicable provisions other than sections 3 [and] 17, 18, and 19 of the Child Nutrition Act of 1966 (42 U.S.C. 1773-1785, and [1788-]1789); [\$4,590,816,000], \$4,849,980,000 to remain available through September 30, [1990] 1991, of which [\$497,544,000] \$693,426,000 is hereby appropriated and [\$4,093,272,000] \$4,156,554,000 shall be derived by transfer from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c): *Provided*, That funds appropriated for the purpose of section 7 of the Child Nutrition Act of 1966 shall be allocated among the States but the distribution of such funds to an individual State is contingent upon that State's agreement to participate in studies and surveys of programs authorized under the National School Lunch Act and the Child Nutrition Act of 1966, when such studies and surveys have been directed by the Congress and requested by the Secretary of Agriculture: *Provided further*, That funds available under this heading for State administrative expenses, together with funds previously obligated for such purpose which remain unobligated by the States at the beginning of fiscal year 1990, shall be deemed to meet the funding level pursuant to section 7 of the Child Nutrition Act of 1966: *Provided further*, That if the Secretary of Agriculture determines that a State's administration of any program under the National School Lunch Act or the Child Nutrition Act of 1966 (other than section 17), or the regulations issued pursuant to these Acts, is seriously deficient, and the State fails to correct the deficiency within a specified period of time, the Secretary may withhold from the State some or all of the funds allocated to the State under section 7 of the Child Nutrition Act of 1966 and under section 13(k)(1) of the National School Lunch Act; upon a subsequent determination by the Secretary that the programs are operated in an acceptable manner some or all of the funds withheld may be allocated: *Provided further*, That only final reimbursement claims for service of meals, supplements, and milk submitted to State agencies by eligible schools, summer camps, institutions, and service institutions within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act for meals, supplements, and milk served during any month only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary: *Provided further*, That up to [\$5,200,000] \$6,400,000

shall be available to develop a system for independent verification of school food service claims. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3539-0-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
Cash payments to States:				
School lunch:				
00.01	Upper income	296,141	311,641	332,700
00.02	Lower income	270,313	289,647	312,587
00.03	Low income	2,368,542	2,496,537	2,652,040
School breakfast:				
00.04	Upper income	10,694	11,775	14,528
00.05	Lower income	16,183	17,840	20,249
00.06	Low income	446,313	480,108	526,149
Child care feeding:				
00.07	Upper income	247,330	273,192	310,782
00.08	Lower income	23,543	25,514	29,143
00.09	Low income	334,924	360,137	403,399
00.10	Audits	7,279	10,542	12,064
00.11	Summer feeding	136,312	149,245	160,583
00.12	State administrative expenses	55,442	56,754	40,787
00.13	Commodity procurement	157,264	179,490	207,837
00.14	Federal Review System		5,200	6,400
Nutrition studies and education:				
00.15	Nutrition studies and surveys	2,085	2,085	3,085
00.16	Nutrition education and training	5,000	5,000	
10.00	Total obligations	4,377,365	4,674,707	5,032,333
Financing:				
17.00	Recovery of prior year obligations	-119,662		
21.40	Unobligated balance available, start of year	-28,118	-266,245	-182,353
24.40	Unobligated balance available, end of year	266,245	182,353	
25.00	Unobligated balance lapsing	1,800		
39.00	Budget authority	4,497,629	4,590,816	4,849,980
Budget authority:				
Current:				
40.00	Appropriation	679,826	497,544	693,426
Permanent:				
62.00	Transferred from other accounts	3,817,803	4,093,272	4,156,554
63.00	Appropriation (adjusted)	3,817,803	4,093,272	4,156,554
Relation of obligations to outlays:				
71.00	Obligations incurred, net	4,377,365	4,674,707	5,032,333
72.40	Obligated balance, start of year	712,483	680,098	657,298
74.40	Obligated balance, end of year	-680,098	-657,298	-700,595
77.00	Adjustments in expired accounts	-3,846		
78.00	Adjustments in unexpired accounts	-119,662		
90.00	Outlays	4,286,242	4,697,508	4,989,036

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)				
Enacted/requested:	1988 actual	1989 est.	1990 est.	
Budget authority	4,497,629	4,590,816	4,849,980	
Outlays	4,286,242	4,697,508	4,989,036	
Proposed for later transmittal under proposed legislation:				
Budget authority		-80,348	-935,334	
Outlays		-68,793	-811,331	
Total:				
Budget authority	4,497,629	4,510,468	3,914,646	
Outlays	4,286,242	4,628,715	4,177,705	

The child nutrition programs provide cash and commodity meal subsidies through the school lunch, school breakfast, summer food service and child care food programs. Federal funds are also made available for nutrition studies and State administrative expenses.

Object Classification (in thousands of dollars)

Identification code	12-3539-0-1-605	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent	1,402	2,538	3,604
11.3	Other than full-time permanent	104	474	489
11.9	Total personnel compensation	1,506	3,012	4,093

General and special funds—Continued

CHILD NUTRITION [PROGRAMS] PAYMENTS TO STATES—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-3539-0-1-605	1988 actual	1989 est.	1990 est.
12.1	Civilian personnel benefits.....	124	629	825
21.0	Travel and transportation of persons.....	159	867	2,337
22.0	Transportation of things.....	3	8	8
23.3	Communications, utilities, and miscellaneous charges.....	33	36	36
24.0	Printing and reproduction.....	1,748	25	28
25.0	Other services.....	4,200	7,319	7,010
26.0	Supplies and materials (grants of commodities to States).....	121,742	176,870	204,965
31.0	Equipment.....	20	59	70
41.0	Grants, subsidies, and contributions.....	4,247,830	4,485,882	4,812,961
99.9	Total obligations.....	4,377,365	4,674,707	5,032,333

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	20	100	170
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CHILD NUTRITION [PROGRAMS] PAYMENTS TO STATES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3539-2-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
Cash payments to States:				
School lunch:				
00.01	Upper income.....	—42,456	—332,557	
00.02	Lower income.....	—4,991	—38,695	
00.03	Low income.....	—31,220	—243,009	
School breakfast:				
00.04	Upper income.....	—2,142	—14,524	
Child care feeding:				
00.07	Upper income.....		—301,096	
00.08	Lower income.....		—2,314	
00.09	Low income.....		—15,763	
00.13	Commodity procurement.....	461	12,624	
10.00	Total obligations.....	—80,348	—935,334	
Financing:				
40.00	Budget authority (appropriation).....	—80,348	—935,334	
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	—80,348	—935,334	
72.40	Obligated balance, start of year.....		—11,555	
74.40	Obligated balance, end of year.....		11,555	135,558
90.00	Outlays.....	—68,793	—811,331	

Proposed legislation would discontinue subsidies to upper income students in all Child Nutrition Programs and reinstate a means test in Family Day Care Homes. Reduced cash subsidies to low income students would be replaced with commodity subsidies previously used for meals to upper income students.

Object Classification (in thousands of dollars)

Identification code	12-3539-2-1-605	1988 actual	1989 est.	1990 est.
26.0	Supplies and materials.....		461	12,624
41.0	Grants, subsidies, and contributions.....		—80,809	—947,958
99.9	Total obligations.....		—80,348	—935,334

[SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS, AND CHILDREN (WIC)] SUPPLEMENTAL FEEDING PROGRAMS

[For necessary expenses to carry out the special supplemental food program as authorized by section 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1786), \$1,929,362,000, to remain available through

September 30, 1990, of which \$2,000,000 may be used to carry out the farmer's market coupon demonstration project.]

[COMMODITY SUPPLEMENTAL FOOD PROGRAM]

[For necessary expenses to carry out the commodity supplemental food program as authorized by section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), including not less than \$8,000,000 for the projects in Detroit, New Orleans, and Des Moines, \$50,000,000: *Provided*, That funds provided herein shall remain available through September 30, 1990: *Provided further*, That none of these funds shall be available to reimburse the Commodity Credit Corporation for commodities donated to the program.] *For necessary expenses to carry out the special supplemental food program (WIC) (section 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1786)) and commodity supplemental food program (CSFP) (section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note))), \$2,023,390,000, to remain available through September 30, 1991: Provided*, That notwithstanding any other provision of law, amounts in excess of those necessary to fund fiscal year 1989 participation levels of women, infants, and children in the CSFP, and amounts in excess of those necessary to fund fiscal year 1989 participation levels of elderly in the CSFP shall be used to provide service to women, infants, and children in either WIC or CSFP: *Provided further*, That the funds provided in this Act which are allocated to each such program shall be the amount appropriated for purposes of determining State administrative grants pursuant to section 17(h) of the Child Nutrition Act and section 5(a) of the Agriculture and Consumer Protection Act: *Provided further*, That the funds provided in this Act which are allocated to section 17 of the Child Nutrition Act shall be the amount appropriated for purposes of determining migrant grants pursuant to section 17(g). (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-3510-0-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	1,843,204	1,989,616	2,023,390
Financing:				
17.00	Recovery of prior year obligations.....	—580		
21.40	Unobligated balance available, start of year.....	—746	—10,254	
24.40	Unobligated balance available, end of year.....	10,254		
25.00	Unobligated balance lapsing.....	231		
40.00	Budget authority (appropriation).....	1,852,363	1,979,362	2,023,390
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	1,843,204	1,989,616	2,023,390
72.40	Obligated balance, start of year.....	150,481	139,206	127,939
74.40	Obligated balance, end of year.....	—139,206	—127,939	—130,094
77.00	Adjustments in expired accounts.....	—1,452		
78.00	Adjustments in unexpired accounts.....	—580		
90.00	Outlays.....	1,852,446	2,000,883	2,021,235

The Supplemental Feeding Programs.—Special Supplemental Food Program (WIC) and Commodity Supplemental Food Program (CSFP)—give food supplements to low-income pregnant, post-partum, and breastfeeding women, infants, and children, and to low-income elderly.

Object Classification (in thousands of dollars)

Identification code	12-3510-0-1-605	1988 actual	1989 est.	1990 est.
25.0	Other services.....	2,100	3,000	3,000
26.0	Supplies and materials (grants of commodities to States).....	30,320	49,271	49,163
41.0	Grants, subsidies, and contributions.....	1,810,784	1,937,345	1,971,227
99.9	Total obligations.....	1,843,204	1,989,616	2,023,390

SUPPLEMENTAL FEEDING PROGRAMS
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3510-2-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Cash grants to states.....			-2,000
00.02	Studies and evaluations.....			2,000
10.00	Total obligations.....			
Financing:				
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			
90.00	Outlays.....			

Proposed legislation would increase the amount available for studies and evaluations to \$5 million.

Object Classification (in thousands of dollars)

Identification code	12-3510-2-1-605	1988 actual	1989 est.	1990 est.
25.0	Other services.....			2,000
41.0	Grants, subsidies, and contributions.....			-2,000
99.9	Total obligations.....			

**[FOOD DONATIONS PROGRAMS] CASH AND COMMODITIES FOR
SELECTED GROUPS**

For necessary expenses to carry out section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), section 4(b) of the Food Stamp Act (7 U.S.C. 2013), and section 311 of the Older Americans Act of 1965, as amended (42 U.S.C. 3030a), **[\$199,147,000] \$206,510,000.**

For necessary expenses to carry out section 110 of the Hunger Prevention Act of 1988 [(S. 2560)], \$40,000,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3503-0-1-605	1988 actual	1989 est.	1990 est.
Program by activities:				
Commodity and cash subsidies:				
00.01	Commodities in lieu of food stamps.....	40,736	41,758	44,133
00.02	Distributing agency administrative costs.....	14,944	16,096	16,846
00.03	Elderly feeding.....	137,560	141,293	145,531
00.04	Commodities for soup kitchens.....		40,000	40,000
10.00	Total obligations.....	193,240	239,147	246,510
Financing:				
25.00	Unobligated balance lapsing.....	868		
40.00	Budget authority (appropriation).....	194,108	239,147	246,510
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	193,239	239,147	246,510
72.40	Obligated balance, start of year.....	35,760	36,536	32,660
74.40	Obligated balance, end of year.....	-36,536	-32,660	-33,868
77.00	Adjustments in expired accounts.....	1,475		
90.00	Outlays.....	193,937	243,023	245,302

Commodity and cash subsidies—

Commodities in lieu of food stamps.—Payments for Indian reservations and the Island of Palau.

Distributing agency administrative costs.—Payments to distributing agencies.

Elderly feeding.—Cash and commodity subsidies for meals served to the elderly, regardless of their incomes, under titles III and VI of the Older Americans Act of 1965.

Commodities for soup kitchens.—Commodities given to nonprofit charitable institutions serving homeless persons.

Object Classification (in thousands of dollars)

Identification code	12-3503-0-1-605	1988 actual	1989 est.	1990 est.
26.0	Supplies and materials (grants of commodities to States).....	48,697	90,978	93,593
41.0	Grants, subsidies, and contributions.....	144,543	148,169	152,917
99.9	Total obligations.....	193,240	239,147	246,510

HUMAN NUTRITION INFORMATION SERVICE

Federal Funds

General and special funds:

HUMAN NUTRITION INFORMATION SERVICE

For necessary expenses to enable the Human Nutrition Information Service to perform applied research and demonstrations relating to human nutrition and consumer use and economics of food utilization **[\$8,823,000] \$9,468,000: Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3501-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Direct program.....	8,215	8,823	9,468
01.01	Reimbursable program.....	150	195	
10.00	Total obligations.....	8,365	9,018	9,468
Financing:				
11.00	Offsetting collections from: Federal funds.....	-150	-195	
25.00	Unobligated balance lapsing.....	408		
40.00	Budget authority (appropriation).....	8,623	8,823	9,468
Relations of obligations to outlays:				
71.00	Obligations incurred, net.....	8,215	8,823	9,468
72.40	Obligated balance, start of year.....	7,571	5,655	5,568
74.40	Obligated balance, end of year.....	-5,655	-5,568	-5,836
77.00	Adjustments in expired accounts.....	491		
90.00	Outlays.....	10,621	8,910	9,200

The Human Nutrition Information Service plans and conducts nutritional and dietary intake assessment surveys of the total U.S. population and selected groups; provides consultative assistance and sound guidance material to assist people in selecting adequate diets within different budget limitations; maintains and expands the Nutrient Data Bank and revises sections of Agriculture Handbook No. 8, "Composition of Foods"; responds to many different requests for guidance on practical food-related problems as well as on national and international food programs; and conducts nutrition education research and performs technical clearance of nutrition information for the Department.

Object Classification (in thousands of dollars)

Identification code	12-3501-0-1-352	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	2,654	2,524	2,524
11.3	Other than full-time permanent.....	340	436	436
11.9	Total personnel compensation.....	2,994	2,960	2,960
12.1	Civilian personnel benefits.....	448	600	600

General and special funds—Continued

HUMAN NUTRITION INFORMATION SERVICE—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-3501-0-1-352	1988 actual	1989 est.	1990 est.
21.0	Travel and transportation of persons	47	80	80
22.0	Transportation of things	2	5	5
23.3	Communications, utilities, and miscellaneous charges	62	100	100
24.0	Printing and reproduction	32	100	100
25.0	Other services	4,343	4,798	5,403
26.0	Supplies and materials	69	70	80
31.0	Equipment	208	110	140
41.0	Grants, subsidies, and contributions	10		
99.0	Subtotal, direct obligations	8,215	8,823	9,468
99.0	Reimbursable obligations	150	195	
99.9	Total obligations	8,365	9,018	9,468

Personnel Summary

Total number of full-time permanent positions	80	80	80
Total compensable workyears: Full-time equivalent employment	89	90	90

PACKERS AND STOCKYARDS ADMINISTRATION

Federal Funds

General and special funds:

PACKERS AND STOCKYARDS ADMINISTRATION

For necessary expenses for administration of the Packers and Stockyards Act, as authorized by law, and for certifying procedures used to protect purchasers of farm products, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$5,000 for employment under 5 U.S.C. 3109, \$9,562,000. (7 U.S.C. 181-229; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-2600-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	9,352	9,562	9,562
Financing:				
25.00	Unobligated balance lapsing	50		
40.00	Budget authority (appropriation)	9,402	9,562	9,562
Relation of obligations to outlays:				
71.00	Obligations incurred, net	9,352	9,562	9,562
72.40	Obligated balance, start of year	1,048	791	791
74.40	Obligated balance, end of year	-791	-791	-720
77.00	Adjustments in expired accounts	-369		
90.00	Outlays	9,240	9,562	9,633

The goal of this program is to ensure the integrity of the livestock, meat, and poultry markets and the marketplace in order to protect producers against unfair, deceptive, or discriminatory practices as well as those that are predatory or monopolistic in nature. Consumers and members of the livestock, poultry, and meat industries are also protected against unfair business practices in the marketing of livestock, meat and poultry, and from restrictions on competition which could unduly affect prices. The Agency also carries out the Secretary's responsibilities under Section 1324 of the Food Security Act of 1985 covering "central filing systems" established by States for pre-notification of security interests against farm products.

Object Classification (in thousands of dollars)

Identification code	12-2600-0-1-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent	6,136	6,595	6,659
11.3	Other than full-time permanent	158	35	36
11.9	Total personnel compensation	6,294	6,630	6,695
12.1	Civilian personnel benefits	1,072	915	892
13.0	Benefits for former personnel		1	1
21.0	Travel and transportation of persons	579	580	580
22.0	Transportation of things	44	37	27
23.2	Rental payments to others	134	139	144
23.3	Communications, utilities, and miscellaneous charges	350	375	360
24.0	Printing and reproduction	21	26	26
25.0	Other services	702	744	722
26.0	Supplies and materials	63	58	58
31.0	Equipment	93	57	57
32.0	Land and structures			
99.9	Total obligations	9,352	9,562	9,562

Personnel Summary

Total number of full-time permanent positions	185	193	193
Total compensable workyears: Full-time equivalent employment	194	187	187

AGRICULTURAL COOPERATIVE SERVICE

Federal Funds

General and special funds:

AGRICULTURAL COOPERATIVE SERVICE

For necessary expenses to carry out the Cooperative Marketing Act of July 2, 1926 (7 U.S.C. 451-457), and for activities relating to the marketing aspects of cooperatives, including economic research and analysis and the application of economic research findings, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and for activities with institutions or organizations throughout the world concerning the development and operation of agricultural cooperatives (7 U.S.C. 3291), [\$4,655,000; of which \$99,000 shall be available for a field office in Hawaii] \$2,303,000: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$15,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 451-457, 1621-1627, 2225, 3291; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.*)

Program and Financing (in thousands of dollars)

Identification code	12-3000-0-1-352	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations	4,563	4,655	2,303
Financing:				
25.00	Unobligated balance lapsing	48		
40.00	Budget authority (appropriation)	4,611	4,655	2,303
Relation of obligations to outlays:				
71.00	Obligations incurred, net	4,563	4,655	2,303
72.40	Obligated balance, start of year	1,554	1,720	1,720
74.40	Obligated balance, end of year	-1,720	-1,720	-1,055
77.00	Adjustments in expired accounts	120		
90.00	Outlays	4,517	4,655	2,968

The Agricultural Cooperative Service provides the Secretary with research relating to farmer cooperatives. The agency provides cooperatives with research studies on economic, financial, organizational, managerial, legal, social, and policy related issues that affect cooperatives. Data on membership, business volume, and financial condition are collected to detect changes in

the structure, operation, and growth trends of cooperatives.

Object Classification (in thousands of dollars)

Identification code	12-3000-0-1-352	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	2,566	2,732	1,340
11.3	Other than full-time permanent.....	58	59	
11.5	Other personnel compensation.....	41	35	
11.9	Total personnel compensation.....	2,665	2,826	1,340
12.1	Civilian personnel benefits.....	384	435	216
13.0	Benefits for former personnel.....	4		
21.0	Travel and transportation of persons.....	153	155	78
23.2	Rental payments to others.....	7	7	
23.3	Communications, utilities, and miscellaneous charges.....	185	190	118
24.0	Printing and reproduction.....	112	65	10
25.0	Other services.....	874	868	526
26.0	Supplies and materials.....	29	34	10
31.0	Equipment.....	149	75	5
99.9	Total obligations.....	4,563	4,655	2,303

Personnel Summary

Total number of full-time permanent positions.....	65	65	45
Total compensable workyears: Full-time equivalent employment.....	61	63	45

FOREST SERVICE

Federal Funds

General and special funds:

NATIONAL FOREST SYSTEM*

* See Part II for additional information.

For necessary expenses of the Forest Service, not otherwise provided for, for management, protection, improvement, and utilization of the National Forest System, [and for reimbursement to other appropriation accounts from which funds were transferred in the preceding fiscal years for forest firefighting and emergency rehabilitation of National Forest System lands,] and for administrative expenses associated with the management of funds provided under the heads "Forest Research", "State and Private Forestry", "National Forest System", "Construction", and "Land Acquisition", ["\$1,329,488,000"] \$1,265,614,000, to remain available for obligation until September 30, [1990, and including 65 per centum of all monies received during the prior fiscal year as fees collected under the Land and Water Conservation Fund Act of 1965, as amended, in accordance with section 4 of the Act (16 U.S.C. 4601-6a): *Provided*, That appropriations in this account remaining unobligated at the end of the fiscal year 1988, both annual and two-year funds, and which would otherwise be returned to the general fund of the Treasury, shall be merged with and made a part of the fiscal year 1989 National Forest System appropriation, and shall remain available for obligation until September 30, 1990: *Provided further*, That funds available for forest firefighting and emergency rehabilitation of National Forest System lands are available for liquidation of obligations made in preceding fiscal years] 1991. (7 U.S.C. 1010-12, 2201, 2250; 16 U.S.C. 472a-583i, 556d, 594, 670o(b), 1601-14; 30 U.S.C. 601-604; 611-614; 43 U.S.C. 1181h-j, 1241-43, 1901-08; Public Law 96-487; Public Law 99-478; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1106-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Land and resource protection.....	503,844	473,524	279,912
00.02	Renewable resource management and utilization.....	484,665	631,549	710,366
00.03	General administration.....	263,030	272,116	275,336
00.91	Total direct program.....	1,251,539	1,377,189	1,265,614
01.01	Reimbursable program.....	358,158	42,902	45,500
10.00	Total obligations.....	1,609,697	1,420,091	1,311,114

Financing:

Offsetting collections from:				
11.00	Federal funds.....	— 340,540	— 28,358	— 34,855
13.00	Trust funds.....	— 17,619	— 14,544	— 10,645
17.00	Recovery of prior year obligations.....	— 20,052		
21.40	Unobligated balance available, start of year.....	— 38,634	— 38,584	
24.40	Unobligated balance available, end of year.....	38,584		
25.00	Unobligated balance lapsing.....	8,555		
39.00	Budget authority.....	1,239,991	1,338,605	1,265,614
Budget authority:				
40.00	Appropriation.....	1,243,391	1,329,488	1,265,614
41.00	Transferred to other accounts.....	— 3,400		
43.00	Appropriation (adjusted).....	1,239,991	1,329,488	1,265,614
50.00	Reappropriation.....		9,117	
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	1,251,539	1,377,189	1,265,614
72.40	Obligated balance, start of year.....	32,498	299,509	360,186
74.40	Obligated balance, end of year.....	— 299,509	— 360,186	— 379,684
78.00	Adjustments in unexpired accounts.....	— 20,052		
90.00	Outlays.....	964,476	1,316,512	1,246,116

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority.....	1,239,991	1,338,605	1,265,614
Outlays.....	964,476	1,316,512	1,246,116
Supplemental under existing legislation:			
Budget authority.....		250,000	
Outlays.....		250,000	
Proposed for later transmittal under proposed legislation:			
Budget authority.....			-258,139
Outlays.....			-180,697
Total:			
Budget authority.....	1,239,991	1,588,605	1,007,475
Outlays.....	964,476	1,566,512	1,065,419

The 156 National Forests, 19 National Grasslands, and 18 land utilization projects located in 44 States, Puerto Rico and the Virgin Islands are managed under multiple use and sustained yield principles. The natural resources of timber, minerals, range, wildlife, outdoor recreation, watershed, and soil are utilized in a planned combination that will best meet the needs of the Nation, without impairing productivity of the land or damaging the environment. These management and utilization principles are recognized in the Multiple-Use Sustained-Yield Act of June 12, 1960 (16 U.S.C. 528-531).

Land and resource protection.—Provides for the protection and/or maintenance of National Forest System users, resources, lands and facilities, including roads and trails.

Renewable resource management and utilization.—Provides for the management and utilization of the timber, mineral, range, recreation, wildlife, fisheries, watershed, and soil resources on National Forest System lands.

General administration.—This activity provides line managerial and administrative support to programs financed from National forest system, Construction, Forest research, State and private forestry, and Land acquisition appropriations.

MAIN WORKLOAD FACTORS

Description:	1988 actual	1989 est.	1990 est.
Area administered and protected (million acres).....	191	191	191
Timber sales prepared and offered (billion board-feet).....	11.3	11.5	11.4
Timber volume harvested (billion board feet).....	12.6	12.2	12.2
Reforestation (thousand acres) (appropriated).....	133	119	123

General and special funds—Continued

NATIONAL FOREST SYSTEM—Continued

MAIN WORKLOAD FACTORS—Continued

Timber stand improvement (thousand acres) (appropriated)	199	179	87
Minerals management (operating plans)	22,107	23,796	28,204
Landline location (miles)	4,581	4,873	4,378
Fuel treatment including fuelbreaks (thousand acres)	320	318	321
Estimated number of visitor-days to national forests (millions) ¹	242.3	244.7	247.1
Wildlife habitat improvement (thousand acres)	120,977	116,804	110,000
Grazing use (millions AUM's permitted livestock)	9.9	9.8	9.5
Soil and water resource improvement (thousand acres)	8.7	11.2	5.4
Receipts (in thousands of dollars):			
National forests fund:			
Timber sales	862,590	920,000	1,000,000
Minerals	14,546	15,000	15,000
Grazing	8,013	9,400	9,400
Recreation admission and user fees	34,243	34,700	44,700
Other	4,960	5,200	5,800
National grasslands and land utilization:			
Grazing	724	1,100	1,100
Minerals	28,901	64,000	65,000
Other	347	550	600
Oregon and California grant lands	25,838	24,000	24,000
Total receipts	980,162	1,073,950	1,165,600

¹ Including wilderness areas.

Object Classification (In thousands of dollars)

Identification code 12-1106-0-1-302	1988 actual	1989 est.	1990 est.
FOREST SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	538,092	485,360	467,065
11.3 Other than full-time permanent	84,782	87,961	93,101
11.5 Other personnel compensation	113,319	113,235	117,711
11.8 Special personal services payments	26,707	27,528	32,427
11.9 Total personnel compensation	762,900	714,084	710,304
12.1 Civilian personnel benefits	118,676	122,580	116,769
13.0 Benefits for former personnel	10,886	9,819	10,418
21.0 Travel and transportation of persons	65,353	98,133	67,382
22.0 Transportation of things	10,369	15,570	12,226
23.1 Rental payments to GSA	14,051	14,369	15,975
23.2 Rental payments to others	7,065	10,608	8,037
23.3 Communications, utilities, and miscellaneous charges	24,681	37,060	27,222
24.0 Printing and reproduction	2,460	3,694	2,579
25.0 Other services	154,913	232,615	198,641
26.0 Supplies and materials	52,563	78,927	64,479
31.0 Equipment	19,508	29,293	24,412
32.0 Land and structures	5,413	8,128	4,912
41.0 Grants, subsidies, and contributions	38	57	40
42.0 Insurance claims and indemnities	219	329	253
44.0 Refunds	288	432	265
99.0 Subtotal, direct obligations	1,249,383	1,375,698	1,263,914
99.0 Reimbursable obligations	358,158	42,902	45,500

ALLOCATION TO THE DEPARTMENT OF THE INTERIOR

Personnel compensation:			
11.1 Full-time permanent	871	602	687
11.3 Other than full-time permanent	514	355	405
11.5 Other personnel compensation	79	55	62
11.9 Total personnel compensation	1,464	1,012	1,154
12.1 Civilian personnel benefits	164	113	129
21.0 Travel and transportation of persons	234	162	185
22.0 Transportation of things	70	48	55
23.2 Rental payments to others	1	1	1
23.3 Communications, utilities, and miscellaneous charges	4	3	3
25.0 Other services	94	65	74
26.0 Supplies and materials	82	57	65
31.0 Equipment	43	30	34
99.0 Subtotal obligations, Department of the Interior	2,156	1,491	1,700
99.9 Total obligations	1,609,697	1,420,091	1,311,114

Personnel Summary

Direct:			
Total number of permanent positions	20,557	20,450	17,014
Total compensable workyears:			
Full-time equivalent employment	23,255	23,134	19,247
Full-time equivalent of overtime and holiday hours	5,969	5,942	3,871
Reimbursable:			
Total number of permanent positions	197	207	151
Total compensable workyears:			
Full-time equivalent employment	223	234	171
Full-time equivalent of overtime and holiday hours	161	169	124

DEPARTMENT OF THE INTERIOR

Total number of permanent positions	41	28	32
Total compensable workyears: Full-time equivalent employment	46	32	36

NATIONAL FOREST SYSTEM

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-1106-2-1-302	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Land and resource protection			-85,000
00.02 Renewable resource management and utilization			-173,139
00.91 Total direct program			-258,139
01.01 Reimbursable program			-14,100
10.00 Total obligations			-272,239
Financing:			
11.00 Offsetting collections from: Federal funds			14,100
40.00 Budget authority (appropriation)			-258,139
Relation of obligations to outlays:			
71.00 Obligations incurred, net			-258,139
74.40 Obligated balance, end of year			77,442
90.00 Outlays			-180,697

Legislation will be proposed to fund all Agriculture and Interior Department forest fire-fighting costs from two new permanent indefinite appropriations, one administered by each agency. The proposed legislation to establish the new Federal wildland fire-fighting permanent appropriations will also provide that an amount equal to the total of both agencies' estimated cost of fighting fires in a given year will be deducted from both agencies' timber and mineral receipts that year, prior to the sharing of those receipts with States and localities.

Object Classification (in thousands of dollars)

Identification code 12-1106-2-1-302	1988 actual	1989 est.	1990 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent			-71,691
11.3 Other than full-time permanent			-21,697
11.5 Other personnel compensation			-25,498
11.8 Special personal services payments			-5,447
11.9 Total personnel compensation			-124,333
12.1 Civilian personnel benefits			-16,399
13.0 Benefits for former personnel			-2,419
21.0 Travel and transportation of persons			-10,811
22.0 Transportation of things			-3,250
23.1 Rental payments to GSA			-1,333
23.2 Rental payments to others			-1,923
23.3 Communications, utilities, and miscellaneous charges			-5,857
24.0 Printing and reproduction			-450
25.0 Other services			-64,547
26.0 Supplies and materials			-18,980
31.0 Equipment			-7,525
32.0 Lands and structures			-226

41.0	Grants, subsidies, and contributions	-7
42.0	Insurance claims and indemnities	-63
44.0	Refunds	-16
99.0	Subtotal, direct obligations	-258,139
99.0	Reimbursable obligations	-14,100
99.9	Total obligations	-272,239

CONSTRUCTION

For necessary expenses of the Forest Service, not otherwise provided for, for construction, **[\$225,518,000] \$221,000,000**, to remain available until expended, of which **[\$33,914,000] \$17,000,000** is for construction and acquisition of buildings and other facilities; and **[\$191,604,000] \$204,000,000** is for construction of forest roads and trails by the Forest Service as authorized by 16 U.S.C. 532-538 and 23 U.S.C. 101 and 205: *Provided*, That funds becoming available in fiscal year **[1989] 1990** under the Act of March 4, 1913 (16 U.S.C. 501), shall be transferred to the General Fund of the Treasury of the United States: *Provided further*, That not to exceed **[\$75,000,000] \$139,579,000**, to remain available until expended, may be obligated for the construction of forest roads by timber purchasers: *Provided further*, That notwithstanding any other provision of this Act or any other provision of law, there is authorized and appropriated out of the Highway Trust Fund (other than the Mass Transit Account), \$5,333,000 of contract authority to be transferred to the Forest Service for road construction to Forest Development Road Standards to serve the Mount St. Helens National Volcanic Monument, Washington: *Provided further*, That the funds authorized by this section shall be available for obligation in the same manner and to the same extent as if such funds were apportioned under chapter 1 of title 23, United States Code, except the Federal share of the cost of this project shall be 100 per centum, and such funds shall remain available until expended: *Provided further*, That \$5,333,000 to be derived from the Highway Trust Fund (other than the Mass Transit Account) as authorized and appropriated above is hereby made available to liquidate the obligations incurred against the contract authority as provided for in this Act. (7 U.S.C. 2250; 16 U.S.C. 501, 532-538, 555b, 571c, 1241-51, 1601, 1643; 42 U.S.C. 8259; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1103-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Construction of facilities	27,353	38,263	17,000
00.02	Road and trail construction	205,305	216,729	204,000
00.03	Land acquisition Mt. Elden work center	18		
00.04	Land acquisition	36	59	
00.91	Total direct program	232,712	255,051	221,000
01.01	Reimbursable program	1,522	4,390	3,800
10.00	Total obligations	234,234	259,441	224,800
Financing:				
Offsetting collections from:				
11.00	Federal funds	-387	-1,117	-965
14.00	Non-Federal sources	-1,134	-3,273	-2,835
17.00	Recovery of prior year obligations	-5,602		
21.40	Unobligated balance available, start of year	-42,565	-29,533	
24.40	Unobligated balance available, end of year	29,533		
40.00	Budget authority (appropriation)	214,078	225,518	221,000
Relation of obligations to outlays:				
71.00	Obligations incurred, net	232,712	255,051	221,000
72.40	Obligated balance, start of year	108,579	92,475	133,963
74.40	Obligated balance, end of year	-92,475	-133,963	-135,022
78.00	Adjustments in unexpired accounts	-5,602		
90.00	Outlays	243,214	213,563	219,941

Construction of facilities—

Recreation facilities.—Provides facilities necessary to safely meet recreation demand while protecting environmental values and considering other resource uses of the National Forests.

Other facilities.—Provides for construction and acquisition of fire, administrative, and other improvements and related facilities necessary to carry out National Forest and State and private forestry programs. Includes fire lookouts, offices, dwellings and barracks for employee housing, service, and storage buildings, insectories, tree nursery buildings, dams, and other forest resource management projects. Efforts to make buildings more energy efficient (retrofit) will be continued.

Research construction.—Provides for construction, alteration, and improvement of research laboratories and related facilities, and for procurement and installation of necessary initial equipment needed to put the facility into operating condition. Efforts to make research facilities more energy efficient (retrofit) will be continued.

Road and trail construction.—Roads and trails are essential to the protection and management of the National Forest System, as well as providing access to National Forest System areas for recreation and utilization of their resources. Of the revenues received annually from National Forest activities, 10 percent is being transferred to the General Fund with a comparable amount appropriated to the construction program for road and trail construction activities.

Timber purchaser construction.—Roads may be constructed and/or reconstructed by a timber purchaser who in turn receives credit against timber value as a reimbursement. These roads are those required within a timber sale area specifically for the removal of the timber, but which will remain on the National Forest development road system for resource management purposes after the timber sale contract is completed. (16 U.S.C. 535, 1608.)

Object Classification (in thousands of dollars)

Identification code	12-1103-0-1-302	1988 actual	1989 est.	1990 est.
FOREST SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	72,926	71,485	72,051
11.3	Other than full-time permanent	6,993	6,943	7,015
11.5	Other personnel compensation	1,976	1,986	1,887
11.8	Special personal services payments	2		
11.9	Total personnel compensation	81,897	80,414	80,953
12.1	Civilian personnel benefits	12,722	13,749	15,204
13.0	Benefits for former personnel	918	900	907
21.0	Travel and transportation of persons	3,730	4,140	3,344
22.0	Transportation of things	1,360	1,509	1,219
23.1	Rental payments to GSA	2,699	2,760	2,813
23.2	Rental payments to others	2,442	2,710	2,189
23.3	Communications, utilities, and miscellaneous charges	3,903	4,332	3,499
24.0	Printing and reproduction	454	504	407
25.0	Other services	56,645	62,869	50,782
26.0	Supplies and materials	13,001	14,429	11,655
31.0	Equipment	462	513	414
32.0	Land and structures	49,444	54,877	44,324
41.0	Grants, subsidies, and contributions	3	3	2
42.0	Insurance claims and indemnities	177	196	158
44.0	Refunds	24	27	22
99.0	Subtotal, direct obligations	229,881	243,932	217,892
99.0	Reimbursable obligations	1,522	4,390	3,800

General and special funds—Continued

CONSTRUCTION—Continued

Object Classification (in thousands of dollars)—Continued

Identification code 12-1103-0-1-302	1988 actual	1989 est.	1990 est.
ALLOCATION TO FEDERAL HIGHWAY ADMINISTRATION			
Personnel compensation:			
11.1 Full-time permanent.....	247	139	170
11.3 Other than full-time permanent.....	38	19	19
11.5 Other personnel compensation.....	12	21	21
11.8 Special personal services payments.....	2		
11.9 Total personnel compensation.....	299	179	210
12.1 Civilian personnel benefits.....	50	29	35
21.0 Travel and transportation of persons.....	86	59	70
22.0 Transportation of things.....	29	16	19
23.1 Rental payments to GSA.....	14	8	9
24.0 Printing and reproduction.....	5	3	3
25.0 Other services.....	327	180	216
26.0 Supplies and materials.....	6	3	3
31.0 Equipment.....	3	2	2
32.0 Land and structures.....	2,012	6,035	2,541
41.0 Grants, subsidies, and contributions.....		4,605	
99.0 Subtotal, obligations, Federal Highway Administration.....	2,831	11,119	3,108
99.9 Total obligations.....	234,234	259,441	224,800

Personnel Summary

FOREST SERVICE

Direct:			
Total number of full-time permanent positions.....	2,518	2,482	2,487
Total compensable workyears:			
Full-time equivalent employment.....	2,848	2,808	2,813
Full-time equivalent of overtime and holiday hours.....	62	61	58

Reimbursable:			
Total number of full-time permanent positions.....	17	50	42
Total compensable workyears:			
Full-time equivalent employment.....	19	56	48
Full-time equivalent of overtime and holiday hours.....	1	2	2

FEDERAL HIGHWAY ADMINISTRATION

Total number of full-time permanent positions.....	8	4	5
Total compensable workyears:			
Full-time equivalent employment.....	9	5	6
Full-time equivalent of overtime and holiday hours.....		1	1

FOREST RESEARCH

For necessary expenses of forest research as authorized by law, **[\$137,867,000]** \$133,799,000, to remain available until September 30, [1990] 1991.

[The Secretary is directed to convey by quitclaim deed, without a requirement for reimbursement, all right, title, and interest of the United States in and to all improvements (1) situated on leased land as recorded in Docket 5191, pages 258-260, Maricopa County, Arizona, and (2) situated on leased land as recorded in Docket 4388, pages 452-455 and Docket 4673, pages 147-148, Maricopa County, Arizona.]

[The Secretary is further directed, concurrently with conveyances under this section, to relinquish, without a requirement for reimbursement, that certain lease dated October 13, 1962, as amended on May 15, 1963, and that certain related Memorandum of Understanding of like date therewith (collectively referred to herein as the "lease agreement"), which instruments cover and pertain to the real property located on the campus of Arizona State University in Tempe, Arizona: *Provided*, That the United States is hereby released from any and all liability arising from the future use of the facilities or lands affected by this Act: *Provided further*, That the Forest Service shall continue to occupy the facilities described herein, at no increased expense, until such time as replacement space which is determined to be comparable by the Forest Service is available: *Provided further*, That the Forest Service may not move from the facilities described herein unless the move is approved in advance by the House and Senate Committees on Appropriations in compliance with

the reprogramming procedures contained in House Report 99-714.] (16 U.S.C. 1601-10, 1641-47; Public Law 95-495; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-1104-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:			
Direct program:			
00.01 Fire and atmospheric sciences research.....	8,908		
00.02 Forest insect and disease research.....	21,992		
00.03 Forest inventory and analysis research.....	17,605		
00.04 Renewable resources economics research.....	5,221		
00.05 Timber management research.....	27,028	27,022	26,454
00.06 Watershed management and rehabilitation research.....	16,204		
00.07 Wildlife, range and fish habitat research.....	12,133		
00.08 Forest recreation research.....	2,749		
00.09 Forest products and harvesting research.....	20,327	20,538	19,871
00.10 Forest protection research.....		33,258	32,204
00.11 Resource analysis research.....		25,673	25,554
00.12 Forest environment research.....		31,166	29,716
00.13 Competitive grants.....		500	
00.91 Total direct program.....	132,167	138,157	133,799
01.01 Reimbursable program.....	14,152	14,659	14,200
10.00 Total obligations.....	146,319	152,816	147,999
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-12,894	-13,356	-12,938
14.00 Non-Federal sources.....	-1,258	-1,303	-1,262
21.40 Unobligated balance available, start of year.....	-988	-290	
24.40 Unobligated balance available, end of year.....	290		
25.00 Unobligated balance lapsing.....	1,041		
39.00 Budget authority.....	132,510	137,867	133,799
Budget authority:			
40.00 Appropriation.....	135,510	137,867	133,799
41.00 Transferred to other accounts.....	-3,000		
43.00 Appropriation (adjusted).....	132,510	137,867	133,799
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	132,167	138,157	133,799
72.40 Obligated balance, start of year.....	28,449	24,858	33,668
74.40 Obligated balance, end of year.....	-24,858	-33,668	-32,651
90.00 Outlays.....	135,758	129,347	134,816

Research is conducted and disseminated through eight regional forest experiment stations and the Forest Products Laboratory and includes both in-house and extramural programs.

Timber management research.—Research is conducted to develop improved silvicultural alternatives and management guidelines to increase the productivity and multiple-use benefits of forest lands, maximize tree growth and quality, and maintain land productivity.

Forest products and harvesting research.—Research is conducted to provide technology to harvest and utilize timber more efficiently and in ways that are environmentally acceptable, to improve the performance of wood products, and to expand opportunities for wood products exports.

Forest protection research.—Research is conducted to understand the impact of forest fires, atmospheric factors, insects, and diseases on forest and range ecosystems; to improve methods for preventing, predicting, controlling, and reducing the effects of wildfire, insects, and diseases, and for using fire for resource management; and to acquire basic knowledge to monitor and predict atmospheric effects on forests.

Resource analysis research.—Research is conducted to provide inventory information on forest resources; to determine the effects of economic and institutional forces on forest product markets and forest management strategies; and to improve methods of managing outdoor recreation and wilderness.

Forest environment research.—Research is conducted to provide knowledge needed to manage forests and range non-timber resources; including wildlife and fish habitats, watersheds, and forage.

For 1990, forest research will focus on basic research thus allowing the private sector to concentrate on developmental and applied research. Competitive research grants are funded under the USDA, Cooperative State Research Service budget.

Object Classification (in thousands of dollars)

Identification code	12-1104-0-1-302	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	63,815	61,831	61,683
11.3	Other than full-time permanent	7,958	11,093	11,068
11.5	Other personnel compensation	360	391	395
11.8	Special personal service payments	1	1	1
11.9	Total personnel compensation	72,134	73,316	73,147
12.1	Civilian personnel benefits	11,087	12,429	13,653
13.0	Benefits for former personnel	187	181	181
21.0	Travel and transportation of persons	5,311	5,759	5,533
22.0	Transportation of things	780	846	813
23.1	Rental payments to GSA	1,809	1,850	1,885
23.2	Rental payments to others	129	140	135
23.3	Communications, utilities, and miscellaneous charges	3,030	3,286	3,157
24.0	Printing and reproduction	549	595	572
25.0	Other services	13,980	15,160	14,566
26.0	Supplies and materials	3,602	3,906	3,753
31.0	Equipment	5,003	5,425	5,212
32.0	Land and structures	87	94	90
41.0	Grants, subsidies, and contributions	14,474	15,165	11,097
42.0	Insurance claims and indemnities	3	3	3
44.0	Refunds	2	2	2
99.0	Subtotal, direct obligations	132,167	138,157	133,799
99.0	Reimbursable obligations	14,152	14,659	14,200
99.9	Total obligations	146,319	152,816	147,999

Personnel Summary

Direct:				
Total number of full-time permanent positions				
	2,039	2,044	2,020	
Total compensable workyears:				
Full-time equivalent employment				
	2,306	2,312	2,285	
Full-time equivalent of overtime and holiday hours				
	13	14	14	
Reimbursable:				
Total number of full-time permanent positions				
	102	82	80	
Total compensable workyears:				
Full-time equivalent employment				
	115	93	90	
Full-time equivalent of overtime and holiday hours				
	1	1	1	

STATE AND PRIVATE FORESTRY

For necessary expenses of cooperating with, and providing technical and financial assistance to States, Territories, possessions, and others; and for forest pest management activities, [\$86,668,000] \$48,606,000, to remain available until expended, as authorized by law: *Provided*, That a grant of [\$2,800,000] \$3,000,000 shall be made to the State of Minnesota for the purposes authorized by section 6 of Public Law 95-495: *Provided further*, That notwithstanding any other provision of law, a grant of \$3,600,000 shall be provided to the Washington State Parks and Recreation Commission for construction of the Spokane River Centennial Trail, and a grant of \$1,350,000 shall be provided to the County of Kootenai, Idaho, for construction of the Idaho Centennial Trail]. (16 U.S.C. 2101-2106, 2109-2111; Public Law 95-495;

Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-1105-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
Direct program:				
00.01	Forest pest management	45,148	54,291	41,606
00.02	Fire protection	13,964	15,138	4,000
00.03	Forest management and utilization	15,190	11,219	
00.04	Special projects	11,227	12,875	3,000
00.91	Total direct program	85,529	93,523	48,606
01.01	Reimbursable program	8,343	12,000	5,000
10.00	Total obligations	93,872	105,523	53,606
Financing:				
Offsetting collections from:				
11.00	Federal funds	-7,427	-10,683	-4,450
14.00	Non-Federal sources	-916	-1,317	-550
17.00	Recovery of prior year obligations	-1,236		
21.40	Unobligated balance available, start of year	-11,296	-6,855	
24.40	Unobligated balance available, end of year	6,855		
25.00	Unobligated balance lapsing	17		
39.00	Budget authority	79,869	86,668	48,606
Budget authority:				
40.00	Appropriation	76,469	86,668	48,606
42.00	Transferred from other accounts	3,400		
43.00	Appropriation (adjusted)	79,869	86,668	48,606
Relation of obligations to outlays:				
71.00	Obligations incurred, net	85,529	93,523	48,606
72.40	Obligated balance, start of year	22,069	31,932	34,230
74.40	Obligated balance, end of year	-31,932	-34,230	-29,269
78.00	Adjustments in unexpired accounts	-1,236		
90.00	Outlays	74,430	91,225	53,567

Cooperative forestry assistance is provided to all the States, Puerto Rico, Virgin Islands, Guam, the Northern Mariana Islands and the Trust Territory of the Pacific to promote protection and management of forest lands.

Forest pest management.—Protects forest resources and processed wood from insects and diseases directly on National Forests and other Federal lands and in cooperation with States on non-Federal lands.

Fire protection.—Helps State forestry organizations to achieve fire protection efficiency through activities of national interest on non-Federal wildlands.

Forest management and utilization.—Improves management of non-industrial private forest resources; increases wood utilization; increases seedling production and nursery capacity of State tree nurseries; expands State tree improvement programs; and provides management and planning assistance.

Special projects.—Assistance will be provided to Minnesota for forestry impacts of the Boundary Waters Canoe Area Wilderness.

For 1990, most financial assistance to the States will be terminated and limited technical assistance will be provided. Forest Management and Utilization assistance will be eliminated. State forestry programs have matured sufficiently to justify reduced Federal assistance.

General and special funds—Continued

STATE AND PRIVATE FORESTRY—Continued

Object Classification (in thousands of dollars)

Identification code 12-1105-0-1-302	1988 actual	1989 est.	1990 est.
FOREST SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	13,444	13,457	11,730
11.3 Other than full-time permanent	1,359	1,425	999
11.5 Other personnel compensation	712	678	560
11.9 Total personnel compensation	15,515	15,560	13,289
12.1 Civilian personnel benefits	2,356	2,575	2,387
13.0 Benefits for former personnel	141	141	123
21.0 Travel and transportation of persons	2,732	3,223	1,337
22.0 Transportation of things	795	938	389
23.1 Rental payments to GSA	778	796	811
23.2 Rental payments to others	147	173	72
23.3 Communications, utilities, and miscellaneous charges	749	884	367
24.0 Printing and reproduction	565	667	277
25.0 Other services	20,346	24,003	9,957
26.0 Supplies and materials	1,855	2,189	908
31.0 Equipment	1,595	1,882	781
32.0 Land and structures	15	18	7
41.0 Grants, subsidies, and contributions	37,102	39,502	16,896
42.0 Insurance claims and indemnities	10	13	5
99.0 Subtotal, direct obligations	84,701	92,564	47,606
99.0 Reimbursable obligations	8,343	12,000	5,000
ALLOCATION TO THE DEPARTMENT OF THE INTERIOR			
Personnel compensation:			
11.1 Full-time permanent	92	89	98
11.3 Other than full-time permanent	171	190	200
11.5 Other personnel compensation	12	10	11
11.8 Special personal service payments	1	1	1
11.9 Total personnel compensation	276	290	310
12.1 Civilian personnel benefits	31	31	34
21.0 Travel and transportation of persons	8	12	12
22.0 Transportation of things	18	19	19
23.3 Communications, utilities, and miscellaneous charges	1	1	1
25.0 Other services	419	505	522
26.0 Supplies and materials	15	13	15
31.0 Equipment	24	25	25
41.0 Grants, subsidies, and contributions	36	63	62
99.0 Subtotal, obligations, Department of the Interior	828	959	1,000
99.9 Total obligations	93,872	105,523	53,606
Obligations are distributed as follows:			
State and Private Forestry, Agriculture	93,044	104,564	52,606
National Park Service, Interior	413	284	324
Bureau of Land Management, Interior	106	136	127
U.S. Fish and Wildlife Service, Interior	3	.....	21
Bureau of Indian Affairs, Interior	306	539	528

Personnel Summary

Direct:			
Total number of full-time permanent positions	457	440	380
Total compensable workyears:			
Full-time equivalent employment	517	498	431
Full-time equivalent of overtime and holiday hours	26	25	21
Reimbursable:			
Total number of full-time permanent positions	18	19	8
Total compensable workyears: Full-time equivalent employment	20	22	9
DEPARTMENT OF THE INTERIOR			
Total number of full-time permanent positions	8	8	9
Total compensable workyears:			
Full-time equivalent employment	9	9	10
Full-time equivalent of overtime and holiday hours	1	1	1

FEDERAL WILDLAND FIREFIGHTING

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-1111-2-1-302	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Emergency suppression	108,853
00.02 Fire protection	173,139
00.91 Total direct program	281,992
01.01 Reimbursable program	14,100
10.00 Total obligations	296,092
Financing:			
11.00 Offsetting collections from: Federal funds	-14,109
40.00 Budget authority (appropriation)	281,992
Relation of obligations to outlays:			
71.00 Obligations incurred, net	281,992
74.40 Obligated balance, end of year	-84,598
90.00 Outlays	197,394

Beginning in 1990, the budget proposes to fund all Agriculture Department and Interior Department forest fire costs from two new permanent indefinite appropriations, one administered by each agency. The proposed legislation to establish the new Federal wildland firefighting appropriations will also provide that an amount equal to the total of both agencies' estimated cost of fighting fires in a given year will be deducted from the total of both agencies' timber and mineral receipts that year, prior to the sharing of those receipts with States and localities.

Projected 1990 spending from the new accounts will support the following activities:

Emergency suppression.—This program provides most of the direct expenses for fighting wildfires on or threatening National Forest System lands including Department of Interior lands covered by an interdepartmental agreement. Costs incurred for emergency rehabilitation of National Forest System burned-over lands as well as costs incurred for preparations for fire pre-suppression when above-average forecasted and actual burning conditions exceed a nationally determined acceptable level of risk, are also included in this program.

Fire protection.—This program covers wildfire pre-suppression and fuels management. The program consists of activities ranging from discovery of a fire to initiating action on that fire. It provides for recruiting, organizing, training, and equipping firefighters for both initial action and reinforcement. Fuels management activities include fuels support and planning, inventory of fuels hazards, analysis of alternative treatments, and actual treatments of fuels.

Object Classification (in thousands of dollars)

Identification code 12-1111-2-1-302	1988 actual	1989 est.	1990 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	74,394
11.3 Other than full-time permanent	22,339
11.5 Other personnel compensation	30,700
11.8 Special personal services payments	6,931
11.9 Total personnel compensation	134,364
12.1 Civilian personnel benefits	16,918
13.0 Benefits for former personnel	2,468
21.0 Travel and transportation of persons	12,372

22.0	Transportation of things.....	3,717
23.1	Rental payments to GSA.....	1,333
23.2	Rental payments to others.....	1,946
23.3	Communications, utilities, and miscellaneous charges.....	6,244
24.0	Printing and reproduction.....	456
25.0	Other services.....	72,063
26.0	Supplies and materials.....	22,115
31.0	Equipment.....	7,674
32.0	Lands and structures.....	226
41.0	Grants, subsidies, and contributions.....	8
42.0	Insurance claims and indemnities.....	71
44.0	Refunds.....	17
99.0	Subtotal, direct obligations.....	281,992
99.0	Reimbursable obligations.....	14,100
99.9	Total obligations.....	296,092

Personnel Summary

Direct program: Total number of full-time permanent positions.....	3,536
Total compensable workyears:	
Full-time equivalent employment.....	4,000
Full-time equivalent of overtime and holidays.....	1,067

OTHER APPROPRIATIONS**[TONGASS TIMBER SUPPLY FUND]**

[For necessary expenses for the Tongass National Forest pursuant to section 705(a) of the Alaska National Interest Lands Conservation Act of 1980 (16 U.S.C. 539d(a)), as amended, \$35,999,000, to remain available until expended.] (Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-9911-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:			
00.01 Acquisition of lands for Winema National Forest, OR.....		24	
00.02 Forest management, protection and utilization.....	-28	142	
00.04 Tongass timber supply fund.....		35,999	
10.00 Total obligations.....	-28	36,165	
Financing:			
21.40 Unobligated balance available, start of year.....	-187	-166	
22.40 Unobligated balance transferred, net.....	37,000		
24.40 Unobligated balance available, end of year.....		166	
25.00 Unobligated balance lapsing.....		48	
40.00 Budget authority (appropriation).....	37,000	35,999	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-27	36,165	
72.40 Obligated balance, start of year.....	-58	-38	9,764
74.40 Obligated balance, end of year.....	38	-9,764	
90.00 Outlays.....	-48	26,363	9,764
Distribution of budget authority by account:			
Timber salvage sales.....	37,000		
Tongass timber supply fund.....		35,999	
Distribution of outlays by account:			
Forest management, protection and utilization.....	-48	37	
Tongass timber supply fund.....		26,326	9,764

Acquisition of lands for Winema National Forest, OR.—This special account is established for receipt of a donation to the Secretary of Agriculture for acquisition of lands or interests therein within the Winema National Forest.

Timber Salvage sales.—Provides for salvage of timber resulting from forest fire and other impacts; and, provides for preparation of timber sales to replace sales lost to fire or other causes, and preparation activities to replace sales inventory on the shelf for any national forest, including support needs.

Tongass timber supply fund.—Provides for management of the Tongass National Forest and to maintain the timber supply at a specified level.

Object Classification (in thousands of dollars)

Identification code 12-9911-0-1-302	1988 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent.....		9,592	
11.3 Other than full-time permanent.....		966	
11.5 Other personnel compensation.....		377	
11.9 Total personnel compensation.....		10,935	
12.1 Civilian personnel benefits.....		4,845	
13.0 Benefits for former personnel.....		107	
21.0 Travel and transportation of persons.....		2,658	
22.0 Transportation of things.....		395	
23.1 Rental payments to GSA.....		1,767	
23.2 Rental payments to others.....		175	
23.3 Communications, utilities, and miscellaneous charges.....		571	
24.0 Printing and reproduction.....		356	
25.0 Other services.....	-28	12,167	
26.0 Supplies and materials.....		889	
31.0 Equipment.....		1,288	
42.0 Insurance claims and indemnities.....		12	
99.9 Total obligations.....	-28	36,165	

Personnel Summary

Total number of permanent positions.....	336
Total compensable workyears: Full-time equivalent employment.....	380

OPERATION AND MAINTENANCE OF RECREATION FACILITIES

For operation, maintenance, and construction of recreation facilities, not to exceed \$9,000,000, to be derived from the special fee account established pursuant to section 5201 of Public Law 100-203, to remain available until expended.

Program and Financing (in thousands of dollars)

Identification code 12-5072-0-2-303	1988 actual	1989 est.	1990 est.
Program by activities:			
10.00 Total obligations.....			9,000
Financing:			
40.00 Budget authority (appropriation) (indefinite) (special fund).....			9,000
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....			9,000
74.40 Obligated balance, end of year.....			-1,800
90.00 Outlays.....			7,200

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS*[In thousands of dollars]*

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority.....			9,000
Outlays.....			7,200
Proposed for later transmittal under proposed legislation:			
Budget authority.....			7,500
Outlays.....			6,000
Total:			
Budget authority.....			16,500
Outlays.....			13,200

The Budget Reconciliation Act, Public Law 100-203, established a special receipt account to be made available for resource protection, research, interpretation, and maintenance activities related to resource protection in recreation areas. The funds transferred to this

General and special funds—Continued

OPERATION AND MAINTENANCE OF RECREATION FACILITIES—
Continued

account, after the States receive their share, are available for appropriation the following fiscal year.

Proposed legislation will increase receipts by designating those areas currently not designated for fee purposes.

Object Classification (in thousands of dollars)

Identification code	12-5072-0-2-303	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....			3,797
11.3	Other than full-time permanent.....			869
11.5	Other personnel compensation.....			191
11.9	Total personnel compensation.....			4,857
12.1	Civilian personnel benefits.....			814
13.0	Benefits for former personnel.....			58
21.0	Travel and transportation of persons.....			296
22.0	Transportation of things.....			124
23.1	Rental payments to GSA.....			100
23.2	Rental payments to others.....			100
23.3	Communications, utilities, and miscellaneous charges.....			276
24.0	Printing and reproduction.....			47
25.0	Other services.....			1,507
26.0	Supplies and materials.....			541
31.0	Equipment.....			246
32.0	Land and structures.....			31
42.0	Insurance claims and indemnities.....			2
44.0	Refunds.....			1
99.9	Total obligations.....			9,000

Personnel Summary

Total number of full-time permanent positions.....	147
Total compensable work-years: Full-time employment.....	166

OPERATION AND MAINTENANCE OF RECREATION FACILITIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification Code	12-5072-2-2-303	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....			7,500
Financing:				
40.00	Budget authority (appropriation) (indefinite) (special fund).....			7,500
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			7,500
74.40	Obligated balance, end of year.....			-1,500
90.00	Outlays.....			6,000

Outdoor recreation occurs throughout National Forest System lands. Legislation will be proposed to expand the Land and Water Conservation Fund Act fee authority and make recreation revenues available for program operations. Recreationists who enjoy National Forest System lands will receive direct benefit from the revenues collected.

Object Classification (in thousands of dollars)

Identification code	12-5072-2-2-303	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....			916
11.3	Other than full-time permanent.....			293
11.5	Other personnel compensation.....			50
11.8	Special personal services payments.....			1
11.9	Total personnel compensation.....			1,260

12.1	Civilian personnel benefits.....	175
21.0	Travel and transportation of persons.....	52
22.0	Transportation of things.....	36
23.1	Rental payments to GSA.....	14
23.2	Rental payments to others.....	2
23.3	Communications, utilities, and miscellaneous charges.....	55
24.0	Printing and reproduction.....	8
25.0	Other services.....	3,655
26.0	Supplies and materials.....	608
31.0	Equipment.....	95
32.0	Land and structures.....	1,536
44.0	Refunds.....	4
99.9	Total obligations.....	7,500

Personnel Summary

Total number of full-time permanent positions.....	88
Total compensable work-years:	
Full-time equivalent employment.....	100
Full-time equivalent of overtime and holiday hours.....	1

RANGE BETTERMENT FUND

For necessary expenses of range rehabilitation, protection, and improvement, 50 per centum of all moneys received during the prior fiscal year, as fees for grazing domestic livestock on lands in National Forests in the sixteen Western States, pursuant to section 401(b)(1) of Public Law 94-579, as amended, to remain available until expended, of which not to exceed 6 percent shall be available for administrative expenses associated with on-the-ground range rehabilitation, protection, and improvements. (43 U.S.C. 1751, 1901-1908; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-5207-0-2-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	3,287	4,830	4,700
Financing:				
21.40	Unobligated balance available, start of year.....	-566	-884	
24.40	Unobligated balance available, end of year.....	884		
40.00	Budget authority (appropriation) (indefinite) (special fund).....	3,605	3,946	4,700
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	3,287	4,830	4,700
72.40	Obligated balance, start of year.....	1,020	976	1,541
74.40	Obligated balance, end of year.....	-976	-1,541	-1,595
90.00	Outlays.....	3,330	4,265	4,646

Fifty percent of the grazing fees from the National Forests in the 16 western States, once appropriated, are used to protect and improve the productivity of the range, mainly by revegetation, construction, and maintenance of improvements. Capital improvement funding is currently being collected under the authority of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1751), as amended.

Object Classification (in thousands of dollars)

Identification code	12-5207-0-2-302	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	447	512	517
11.3	Other than full-time permanent.....	430	464	469
11.5	Other personnel compensation.....	70	103	112
11.8	Special personal services payments.....		45	23
11.9	Total personnel compensation.....	947	1,124	1,121
12.1	Civilian personnel benefits.....	118	154	169
13.0	Benefits for former personnel.....	10	11	11

21.0	Travel and transportation of persons.....	17	27	26
22.0	Transportation of things.....	31	50	48
23.3	Communications, utilities, and miscellaneous charges.....	29	46	44
24.0	Printing and reproduction.....	1	2	2
25.0	Other services.....	613	981	942
26.0	Supplies and materials.....	1,338	2,142	2,056
31.0	Equipment.....	60	96	92
32.0	Land and structures.....	121	194	186
44.0	Refunds.....	2	3	3
99.9	Total obligations.....	3,287	4,830	4,700

Personnel Summary

Total number of full-time permanent positions.....	48	48	48
Total compensable workyears:			
Full-time equivalent employment.....	54	54	54
Full-time equivalent of overtime and holiday hours.....	3	4	4

LAND ACQUISITION

For expenses necessary to carry out the provisions of the Land and Water Conservation Fund Act of 1965, as amended (16 U.S.C. 4601-4-11), including administrative expenses, and for acquisition of land or waters, or interest therein, in accordance with statutory authority applicable to the Forest Service, [\$63,805,000] \$5,554,000, to be derived from the Land and Water Conservation Fund, to remain available until expended [and \$400,000 for acquisition of land and interests therein and near the White Salmon National Recreational River, Klickitat County, Washington, described as Government lot 2, southwest quarter of the northwest quarter, section 18, township 4 north range 11 east, Willamette Meridian, pursuant to the Department of Agriculture Organic Act of 1956 (7 U.S.C. 428(a)), to remain available until expended.]

[Notwithstanding any other provision of law or order based thereon, if requested by the Secretary of Agriculture, the Secretary of the Interior is authorized and directed to take such actions (including but not limited to the revocation of the Shay Creek withdrawal (Mount Diablo Meridian: township 10 north, range 19 east, section 24, southeast quarter northeast quarter, east half southeast quarter, and southwest quarter southeast quarter) under Public Land Order 2301 and the issuance of patents) as may be necessary to consummate the exchange within the Toiyabe National Forest in California of the Shay Creek parcel for private holdings of equal value.]

[The following may be cited as the "New Hampshire Forest Management Initiatives Act of 1988".]

[Sec. 1. (a) For the protection and management of the timber resources and the scenic, natural, recreation and other resource values associated with certain forest lands in the State of New Hampshire, and in cooperation with State and private entities as provided herein, the Secretary of Agriculture (hereafter "Secretary") is authorized and directed to acquire by purchase, donation or otherwise, lands and interests therein now or formerly owned by Diamond International Corporation in the State of New Hampshire (hereafter "Diamond lands").]

[(b) The Diamond lands are generally depicted on maps dated July 1988 and entitled, "New Hampshire Forest Initiatives", which maps are on file with Chief, Forest Service, Washington, D.C. The Secretary may correct technical and clerical errors on any map.]

[(c) Acquisitions made pursuant to this Act shall be commensurate with appropriated and donated funds and shall be completed by the Secretary notwithstanding any other provision or requirement of law or condition precedent. The Secretary may exclude from acquisition such rights-of-way, easements and other outstanding rights deemed unacceptable to the Secretary, and may also exclude from acquisition any small or isolated parcels which the Secretary deems are not manageable for Federal purposes. It is the intent of Congress that these acquisitions be completed prior to October 15, 1988.]

[Sec. 2. (a) To the extent deemed practical by the Secretary in furtherance of this Act, the Secretary shall cooperate and assist ongoing and future initiatives by State and private organizations (hereafter "cooperating entity(ies)") to acquire the Diamond lands. Cooperating entities include, but are not limited to, the Society for the Protection of New Hampshire Forests, The Nature Conservancy, and the State of New Hampshire or instrumentality thereof.]

[(b) Any information provided the Secretary by any cooperating entity relating to the study and acquisition of lands shall be exempt

from disclosure under the Freedom of Information Act (5 U.S.C. 552).]

[Sec. 3. Subject to the availability of donated and appropriated funds, if by October 1, 1988, the Secretary or a cooperating entity has not acquired title or a land purchase option or contract to purchase the lands referenced in section 1, less any exclusions, the Secretary is directed to condemn such lands, or portions thereof, commensurate with available funds. Condemnation shall be as soon as possible after October 1, 1988, by a declaration of taking filed in accordance with the Act of February 26, 1931 (40 U.S.C. 258a, as amended). Nothing herein shall preclude filing of a condemnation action at any time if the Secretary deems further negotiations for the acquisition of the Diamond lands to be futile or if the condemnation is for the purpose of clearing title. No Congressional oversight or approval shall be required for the filing of a declaration of taking or any other aspect of the land acquisitions herein authorized, it being the intent of the Congress that the Diamond lands be acquired as soon as practicable.]

[Sec. 4. All lands acquired by the Secretary under authority of or pursuant to this Act shall be administered under the Weeks Act of March 1, 1911 (36 Stat. 961, as amended). For lands acquired by the United States located outside of and not contiguous to national forest boundaries existing as of the date of this Act, the primary management emphasis shall be the sustained yield of forest products consistent with the traditional uses, including public access, and conservation of other resource values. Within two years from the date lands are acquired pursuant to this Act, the Secretary shall report to Congress with recommendations for the permanent administration and disposition of such federally-owned lands.]

[Sec. 5. In furtherance of the public purposes associated with the present and future protection and management of the timber, scenic, natural, recreation and other resources of forest lands in New Hampshire, and for other similar purposes as may be authorized by Congress, the Secretary may enter into written cooperative agreements with States and their political subdivisions, and private organizations, for the study, acquisition, management and administration of forest lands. Such agreements may include provisions for limited financial assistance for such purposes.]

[Sec. 6. Of the amount provided herein, \$5,250,000 shall be available from the Land and Water Conservation Fund, to remain available until expended, for the acquisition of lands and interests therein, and associated administrative costs]. (16 U.S.C. 4601, 516-517a, 555a; Public Law 96-586; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-5004-0-2-303	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Land acquisition.....	58,222	99,733	5,554
00.02	Columbia River Gorge.....	783		
00.03	Weeks Act.....	1		
10.00	Total obligations.....	59,006	99,733	5,554
Financing:				
21.40	Unobligated balance available, start of year.....	-45,458	-35,528	
24.40	Unobligated balance available, end of year.....	35,528		
40.00	Budget authority (appropriation) (indefinite) (special fund).....	49,076	64,205	5,554
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	59,006	99,733	5,554
72.40	Obligated balance, start of year.....	9,871	5,538	55,879
74.40	Obligated balance, end of year.....	-5,538	-55,879	-21,777
90.00	Outlays.....	63,339	49,392	39,656

Recreation lands and interests are acquired within areas of the National Forest System, wilderness, wildlife and fisheries habitat management areas, endangered species and other areas for public outdoor recreation purposes.

General and special funds—Continued

LAND ACQUISITION—Continued

Object Classification (in thousands of dollars)

Identification code	12-5004-0-2-303	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	2,569	2,401	2,426
11.3	Other than full-time permanent.....	81	151	153
11.5	Other personnel compensation.....	22	23	23
11.9	Total personnel compensation.....	2,672	2,575	2,602
12.1	Civilian personnel benefits.....	396	421	468
13.0	Benefits for former personnel.....	11	10	10
21.0	Travel and transportation of persons.....	148	256	304
22.0	Transportation of things.....	17	29	34
23.1	Rental payments to GSA.....	50	51	52
23.2	Rental payments to others.....	55	95	113
23.3	Communications, utilities, and miscellaneous charges.....	91	157	186
24.0	Printing and reproduction.....	7	12	14
25.0	Other services.....	710	1,228	1,458
26.0	Supplies and materials.....	71	123	146
31.0	Equipment.....	61	119	141
32.0	Land and structures.....	54,704	94,635	.....
41.0	Grants, subsidies, and contributions.....	6	10	12
44.0	Refunds.....	7	12	14
99.9	Total obligations.....	59,006	99,733	5,554

Personnel Summary

Total number full-time permanent positions.....	72	72	72
Total compensable workyears: Full-time equivalent employment.....	82	82	82

ACQUISITION OF LANDS FOR NATIONAL FORESTS

SPECIAL ACTS

For acquisition of lands within the exterior boundaries of the Cache, Uinta, and Wasatch National Forests, Utah; the Toiyabe National Forest, Nevada; and the Angeles, San Bernardino, and Cleveland National Forests, California, as authorized by law, **[\$966,000]** \$1,068,000, to be derived from forest receipts. (49 Stat. 866; 52 Stat. 347; 52 Stat. 1205; 54 Stat. 299; 75 Stat. 699; 79 Stat. 899; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Amounts Available for Appropriation (in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Unappropriated balance, start of year.....	425	69	69
Receipts.....	610	966	1,068
Appropriation.....	-966	-966	-1,068
Unappropriated balance, end of year.....	69	69	69

Program and Financing (in thousands of dollars)

Identification code	12-5208-0-2-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	608	967	1,068
Financing:				
21.40	Unobligated balance available, start of year.....	.....	-1	.....
24.40	Unobligated balance available, end of year.....	1	.....	.....
25.00	Unobligated balance lapsing.....	357	.....	.....
40.00	Budget authority (appropriation) (indefinite) (special fund).....	966	966	1,068
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	608	966	1,068
72.40	Obligated balance, start of year.....	93	454	454
74.40	Obligated balance, end of year.....	-454	-454	-464
90.00	Outlays.....	247	966	1,058

On the basis of various public laws and agreements with certain counties in Utah, Nevada, and California,

National Forest receipts, including the portions which would normally be paid to the State to benefit county roads and schools, are used by the Federal Government for purchase of privately owned lands within the National Forests boundaries to aid in the control of soil erosion and flood damage.

Object Classification (in thousands of dollars)

Identification code	12-5208-0-2-302	1988 actual	1989 est.	1990 est.
11.1	Personnel compensation: Full-time permanent.....	44	36	36
12.1	Civilian personnel benefits.....	4	4	4
21.0	Travel and transportation of persons.....	3	5	6
25.0	Other contractual services.....	212	351	389
32.0	Land and structures.....	345	571	633
99.9	Total obligations.....	608	967	1,068

Personnel Summary

Total number of permanent positions.....	1	1	1
Total compensable workyears: Full-time equivalent employment.....	1	1	1

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

For acquisition of lands, to be derived from funds deposited by State, county, or municipal governments, public school districts, or other public school authorities pursuant to the Act of December 4, 1967, as amended (16 U.S.C. 484a), to remain available until expended. (Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-5216-0-2-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	429	2,242	1,070
Financing:				
21.40	Unobligated balance available, start of year.....	-1,951	-1,906	.....
24.40	Unobligated balance available, end of year.....	1,906	.....	.....
40.00	Budget authority (appropriation) (indefinite) (special fund).....	385	335	1,070
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	429	2,242	1,070
72.40	Obligated balance, start of year.....	44	381	2,215
74.40	Obligated balance, end of year.....	-381	-2,215	-2,296
90.00	Outlays.....	92	408	989

This is a special account for deposits made by State, county, or municipal governments, public school districts or other public school authorities for cash equalization of certain land exchanges. When appropriated, the funds are used to acquire similar lands suitable for National Forest System purposes in the same State as the National Forest lands conveyed in the land exchange (16 U.S.C. 484a as amended).

Object Classification (in thousands of dollars)

Identification code	12-5216-0-2-302	1988 actual	1989 est.	1990 est.
11.1	Personnel compensation: Full-time permanent.....	1	1	1
21.0	Travel and transportation of persons.....	1	1	1
25.0	Other services.....	3	3	3
26.0	Supplies and materials.....	1	1	1
31.0	Equipment.....	1	1	1
32.0	Land and structures.....	422	2,235	1,063
99.9	Total obligations.....	429	2,242	1,070

OPERATIONS AND MAINTENANCE OF QUARTERS

Program and Financing (in thousands of dollars)

Identification code	12-5219-0-2-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	5,256	8,585	5,852
Financing:				
21.40	Unobligated balance available, start of year.....	-2,362	-2,716	.....
24.40	Unobligated balance available, end of year.....	2,716	.....	.....
60.00	Budget authority (appropriation) (permanent, indefinite) (special fund).....	5,610	5,869	5,852
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	5,256	8,585	5,852
72.40	Obligated balance, start of year.....	918	1,198	3,978
74.40	Obligated balance, end of year.....	-1,198	-3,978	-3,974
90.00	Outlays.....	4,976	5,805	5,856

Quarterly rental deductions are collected from employees occupying Forest Service facilities. Amounts are deposited into a special fund and are available for the maintenance and operation of employee occupied quarters.

Object Classification (in thousands of dollars)

Identification code	12-5219-0-2-302	1988 actual	1989 est.	1990 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	1,352	1,304	1,317
11.3	Positions other than permanent.....	348	405	409
11.5	Other personnel compensation.....	33	43	43
11.9	Total personnel compensation.....	1,733	1,752	1,769
12.1	Civilian personnel benefits.....	279	311	346
13.0	Benefits for former personnel.....	5	5	5
21.0	Travel and transportation of persons.....	38	76	43
22.0	Transportation of things.....	19	38	22
23.1	Rental payments to GSA.....	6	6	6
23.2	Rental payments to others.....	21	42	24
23.3	Communications, utilities, and miscellaneous charges.....	207	417	239
24.0	Printing and reproduction.....	1	2	1
25.0	Other services.....	1,431	2,883	1,650
26.0	Supplies and materials.....	1,183	2,382	1,363
31.0	Equipment.....	212	427	244
32.0	Land and structures.....	114	230	132
41.0	Grants, subsidies, and contributions.....	2	4	2
44.0	Refunds.....	5	10	6
99.9	Total obligations.....	5,256	8,585	5,852

Personnel Summary

Total number of full-time permanent positions.....	63	63	63
Total compensable workyears:			
Full-time equivalent employment.....	71	71	71
Full-time equivalent of overtime and holiday hours.....	1	1	1

RESOURCE MANAGEMENT, TIMBER RECEIPTS

Program and Financing (in thousands of dollars)

Identification code	12-5220-0-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Trail maintenance.....	.....	4,388	.....
00.02	Trail construction.....	.....	2,925	.....
00.03	Wildlife and fish habitat.....	.....	14,625	.....
00.04	Soil, water, and air management.....	.....	14,625	.....
00.05	Cultural resource management.....	.....	3,656	.....
00.06	Wilderness management.....	.....	3,656	.....
00.07	Reforestation.....	.....	7,312	.....
00.08	Timber sales administration and management.....	.....	21,938	.....
10.00	Total obligations.....	.....	73,125	.....

Financing:

60.00	Budget authority (appropriation) (permanent).....	73,125	.....
Relation of obligations to outlays:			
71.00	Obligations incurred, net.....	73,125	.....
72.40	Obligated balance, start of year.....	.....	14,625
74.40	Obligated balance, end of year.....	-14,625	.....
90.00	Outlays.....	58,500	14,625

1988 timber receipts in excess of \$791,000,000 were made available for transfer into a special account. Funds in this special account are available for trail maintenance; trail construction; wildlife and fish habitat management; soil, water and air management; cultural resource management; wilderness management; reforestation; and timber sale administration and management.

Object Classification (in thousands of dollars)

Identification code	12-5220-0-1-302	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	31,494	.....	.....
11.3	Other than full-time permanent.....	4,962	.....	.....
11.5	Other personnel compensation.....	6,632	.....	.....
11.8	Special personal service payments.....	1,563	.....	.....
11.9	Total personnel compensation.....	44,651	.....	.....
12.1	Civilian personnel benefits.....	6,946	.....	.....
13.0	Benefits for former personnel.....	637	.....	.....
21.0	Travel and transportation of persons.....	3,825	.....	.....
22.0	Transportation of things.....	607	.....	.....
23.1	Rental payments to GSA.....	822	.....	.....
23.2	Rental payments to others.....	414	.....	.....
23.3	Communications, utilities, and miscellaneous charges.....	1,445	.....	.....
24.0	Printing and reproduction.....	144	.....	.....
25.0	Other services.....	9,067	.....	.....
26.0	Supplies and materials.....	3,076	.....	.....
31.0	Equipment.....	1,142	.....	.....
32.0	Land and structures.....	317	.....	.....
41.0	Grants, subsidies, and contributions.....	2	.....	.....
42.0	Insurance claims and indemnities.....	13	.....	.....
44.0	Refunds.....	17	.....	.....
99.9	Total obligations.....	73,125	.....	.....

Personnel Summary

Total number of full-time permanent positions.....	1,226	.....
Total compensable workyears:		
Full-time equivalent employment.....	1,387	.....
Full-time equivalent of overtime and holidays.....	362	.....

FOREST SERVICE PERMANENT APPROPRIATIONS

[TIMBER ROADS, PURCHASER ELECTION, FOREST SERVICE]

[(RESCISSION)]

[Of the funds currently available and unobligated in this account, \$40,000,000 is hereby rescinded.] (Department of the Interior and Related Agencies Appropriations Act, 1989.)

Program and Financing (in thousands of dollars)

Identification code	12-9922-0-2-302	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Expenses, brush disposal.....	45,663	59,802	66,900
00.02	Licensee programs, Forest Service.....	308	350	109
00.03	Restoration of forest lands and improvements.....	100	354	106
00.04	Timber purchaser roads constructed by Forest Service.....	4,152	6,462	5,019
00.05	Timber salvage sales.....	50,710	87,410	42,175
00.06	Tongass timber supply fund.....	51,400	.....	40,985
10.00	Total obligations.....	152,333	154,378	155,294
Financing:				
21.40	Unobligated balance available, start of year.....	-259,117	-227,791	-145,707
22.40	Unobligated balance transferred, net.....	-37,000	.....	.....

General and special funds—Continued

[TIMBER ROADS, PURCHASER ELECTION, FOREST SERVICE]—
Continued

[(RESCISSION)]—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-9922-0-2-302	1988 actual	1989 est.	1990 est.
24.40	Unobligated balance available, end of year.....	227,791	145,707	131,160
39.00	Budget authority.....	84,007	72,294	140,747
Budget authority:				
40.00	Appropriation rescinded (unobligated balances) (P.L. 100-446).....		-40,000	
60.00	Budget authority (appropriation) (permanent, in- definite) (special fund).....	84,007	112,294	140,747
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	152,333	154,378	155,294
72.40	Obligated balance, start of year.....	28,887	36,019	60,056
74.40	Obligated balance, end of year.....	-36,019	-60,056	-87,122
90.00	Outlays.....	145,201	130,341	128,228
Distribution of budget authority by account:				
	Expenses, brush disposal.....	58,607	54,680	64,662
	Licensee programs, Forest Service.....	106	109	119
	Restoration of forest lands and improvements.....	80	107	106
	Timber purchaser roads constructed by Forest Service.....	21,037	9,837	4,878
	Timber salvage sales.....	29,174	47,561	29,997
	Tongass timber supply fund.....	50,003	0	40,985
	Rescission.....	-75,000	-40,000	
Distribution of outlays by account:				
	Expenses, brush disposal.....	44,388	54,513	63,444
	Licensee programs, Forest Service.....	227	109	119
	Restoration of forest lands and improvements.....	150	107	106
	Timber purchaser roads constructed by Forest Service.....	4,883	14,000	6,722
	Timber salvage sales.....	46,000	45,707	31,402
	Tongass timber supply fund.....	49,553	15,905	26,435

Expenses, brush disposal.—Funds from payments by purchasers of National Forest timber to dispose of or treat slash and other debris that result from cutting operations (16 U.S.C. 490).

Licensee programs, Forest Service.—Funds from fees for the use of characters by private enterprises are collected under regulations promulgated by the Secretary as follows:

Smokey Bear.—For furthering the nationwide forest fire prevention campaign (16 U.S.C. 580(2)).

Woodsy Owl.—For promoting wise use of the environment and programs which foster maintenance and improvement of environmental quality (16 U.S.C. 580(1)).

Restoration of forest lands and improvements.—Funds from claim settlements involving damage to lands or improvements and from forfeiture of deposits and bonds by permittees and timber purchasers are used for the restoration made necessary by the action which led to the settlement of forfeiture (16 U.S.C. 579c).

Timber purchaser roads constructed by Forest Service.—Funds from timber receipts for Government constructed permanent roads for purchasers of timber who qualify as small businesses and elect to have the Forest Service construct the roads designated under the timber sale contract where costs exceed \$20,000 (16 U.S.C. 472a(i)).

Timber salvage sales.—Funds to begin salvage of insect-infested, dead, damaged, or down timber, and to remove associated trees for stand improvement (16 U.S.C. 472a(h)); and, for preparation of timber sales to replace sales lost to fire or other causes, and for preparation activities to replace sales inventory of the shelf, including timber support.

Tongass timber supply fund.—Funds from sales of Alaska timber to maintain the timber supply from the Tongass National Forest at a specified level (16 U.S.C. 539d).

Object Classification (in thousands of dollars)

Identification code	12-9922-0-2-302	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	54,466	33,043	41,707
11.3	Other than full-time permanent.....	10,294	10,047	11,370
11.5	Other personnel compensation.....	5,566	3,366	4,243
11.8	Special personal service payments.....	4	4	4
11.9	Total personnel compensation.....	70,330	46,460	57,324
12.1	Civilian personnel benefits.....	15,139	11,031	14,985
13.0	Benefits for former personnel.....	593	360	454
21.0	Travel and transportation of persons.....	5,637	8,472	7,069
22.0	Transportation of things.....	1,482	2,227	1,858
23.1	Rental payments to GSA.....	2,727	1,022	2,842
23.2	Rental payments to others.....	1,208	1,816	1,515
23.3	Communications, utilities, and miscellaneous charges.....	2,576	3,872	3,231
24.0	Printing and reproduction.....	633	951	794
25.0	Other services.....	36,923	55,496	46,303
26.0	Supplies and materials.....	5,180	7,785	6,496
31.0	Equipment.....	6,474	9,730	8,119
32.0	Land and structures.....	3,357	5,045	4,211
42.0	Insurance claims and indemnities.....	52	78	65
44.0	Refunds.....	22	33	28
99.9	Total obligations.....	152,333	154,378	155,294

Personnel Summary

Total number of full-time permanent positions.....	2,451	1,677	2,017
Total compensable workyears:			
Full-time equivalent employment.....	2,773	1,897	2,282
Full-time equivalent of overtime and holiday hours.....	199	117	146

FOREST SERVICE PERMANENT APPROPRIATIONS

Program and Financing (in thousands of dollars)

Identification code	12-9921-0-2-806	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Payment to Minnesota.....	716	716	716
00.02	Payment to counties, National Grasslands.....	11,014	17,939	16,675
00.03	Payments to States, National Forest fund.....	293,295	338,825	344,742
10.00	Total obligations (object class 41.0).....	305,025	357,480	362,133
Financing:				
21.40	Unobligated balance available, start of year.....	-5,790	-1,526	
24.40	Unobligated balance available, end of year.....	1,526		
60.00	Budget authority (appropriation) (permanent, indefinite) (special fund).....	300,761	355,954	362,133
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	305,025	357,480	362,133
72.40	Obligated balance, start of year.....		1	13,562
74.40	Obligated balance, end of year.....	-1	-13,562	-15,865
90.00	Outlays.....	305,025	343,919	359,830
Distribution of budget authority by account:				
	Payment to Minnesota.....	716	716	716
	Payments to counties, National Grasslands.....	6,750	16,413	16,675
	Payments to States, National Forest Fund.....	293,295	338,825	344,742

Distribution of outlays by account:

Payment to Minnesota.....	716	716	716
Payments to counties, National Grasslands.....	11,014	9,723	16,479
Payments to States, National Forest Fund.....	293,295	333,480	342,635

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]			
Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority.....	300,761	355,954	362,133
Outlays.....	305,025	343,919	359,830
Proposed for later transmittal under proposed legislation:			
Budget authority.....			—64,254
Outlays.....			—46,699
Total:			
Budget authority.....	300,761	355,954	297,879
Outlays.....	305,025	343,919	313,131

Payment to Minnesota.—At the close of each fiscal year the State of Minnesota is paid 0.75 percent of the appraised value of certain Superior National Forest lands in the counties of Cook, Lake, and St. Louis for distribution to these counties (16 U.S.C. 577g).

Payments to counties, National Grasslands.—Of the revenues received in a calendar year from the use of National Grasslands, 25 percent is paid to the counties in which such land is situated for funding local schools and roads (7 U.S.C. 1012).

Payments to States, National Forests Fund.—With minor exceptions, 25 percent of the money received from the National Forests, including all the collections under 16 U.S.C. 576b, and all amounts allowed any timber purchaser for construction of roads, is paid at the end of each fiscal year to the States for funding local schools and roads of the county in which such forests are situated (16 U.S.C. 500 and 97 Stat. 1123).

FOREST SERVICE PERMANENT APPROPRIATIONS

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-9921-2-2-806	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 25.0).....			—64,254
Financing:				
40.00	Budget authority (appropriation) (indefinite) (special fund).....			—64,254
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....			—64,254
74.40	Obligated balance, end of year.....			17,555
90.00	Outlays.....			—46,699

Legislation will be proposed to change the method of calculating the annual payments to the States and counties from National Forest System receipts. The proposed legislation would provide for offsetting current year timber and mineral receipts by an amount equal to the combined budget estimates of the Departments' of Agriculture and Interior for the current year fire protection and suppression costs and any necessary adjustments for the prior year's actual costs, before the receipts are deposited in the Federal Treasury or shared with the States and counties.

Intragovernmental funds:

WORKING CAPITAL FUND

Program and Financing (in thousands of dollars)

Identification code	12-4605-0-4-302	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Operating expenses.....	79,783	65,178	68,126
00.02	Capital investment.....	23,025	34,700	35,940
10.00	Total obligations.....	102,808	99,878	104,066
Financing:				
Offsetting collections from:				
11.00	Federal funds.....	—86,040	—80,459	—82,189
14.00	Non-Federal sources.....	—2,883	—10,395	—10,101
21.98	Unobligated balance available, start of year: Fund balance.....	—68,767	—54,882	—45,858
24.98	Unobligated balance available, end of year: Fund balance.....	54,882	45,858	34,082
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	13,885	9,024	11,776
72.98	Obligated balance, start of year: Fund balance.....	34,311	40,480	49,504
74.98	Obligated balance, end of year: Fund balance.....	—40,480	—49,504	—61,280
90.00	Outlays.....	7,716		

The Working Capital Fund is a self-sustaining revolving fund which provides services to National Forests, research experiment stations, and when necessary, to other Federal agencies, and as provided by law, to State and private agencies and persons who cooperate with the Forest Service in fire control and other authorized programs.

The forestry related supply and support services include:

Equipment services which own, operate, maintain, replace, and repair common use motor driven and similar equipment. This equipment is rented to administrative units, that is, National Forests, research experiment stations, and other units, and in some cases to the other agencies, at rates which recover the cost of operation, repair and maintenance, management, and depreciation. The rates also include an increment which provides additional cash which, when added to depreciation earnings and the residual value of equipment, provides sufficient funds to replace the equipment.

Aircraft services which operate, maintain, and repair Forest Service owned aircraft used in fire surveillance and suppression and in other Forest Service programs. The aircraft are rented to National Forests, research experiment stations, and in some cases to other agencies, at rates which recover the cost of depreciation, operation, maintenance, repair, and improvements in the airworthiness of the aircraft. Aircraft replacement costs are financed from either appropriated funds or the Forest Service Working Capital Fund, or a combination of both.

Supply services operate the following common services:

Photo reproduction laboratories which store, reproduce, and supply aerial photographs, aerial maps, and other photographs of National Forest lands. The photographic reproductions are sold to National Forests, experiment stations, and others at cost.

Sign shops which manufacture and supply special signs for the National Forests for use in regulating traffic and as information to the public and other users

Intragovernmental funds—Continued

WORKING CAPITAL FUND—Continued

of the National Forests. The signs are sold to National Forests and experiment stations at cost.

Subsistence which prepare and serve meals to Forest Service crews working in areas where adequate public restaurant facilities are not available.

Seed supply which provides tree seed for direct seeding or sowing in nurseries for the production of trees. Includes purchase or collection of cones, extraction of seeds, cleaning and testing, and storage and delivery. Operates in conjunction with tree nurseries.

Tree nurseries which operate forest tree nurseries and cold storage facilities for storage of tree seedlings. Tree seedlings are sold to National Forests, State foresters, and other cooperators at cost.

Object Classification (in thousands of dollars)

Identification code	12-4605-0-4-302	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	16,964	16,993	17,364
11.3	Other than full-time permanent.....	4,531	5,001	5,629
11.5	Other personnel compensation.....	928	945	955
11.9	Total personnel compensation.....	22,423	22,939	23,948
12.1	Civilian personnel benefits.....	3,430	3,509	3,663
13.0	Benefits for former personnel.....	363	364	372
21.0	Travel and transportation of persons.....	691	659	686
22.0	Transportation of things.....	324	309	322
23.1	Rental payments to GSA.....	986	1,008	1,027
23.2	Rental payments to others.....	550	524	546
23.3	Communications, utilities, and miscellaneous charges.....	1,281	1,221	1,272
24.0	Printing and reproduction.....	32	30	31
25.0	Other services.....	17,213	16,406	17,088
26.0	Supplies and materials.....	20,551	19,586	20,403
31.0	Equipment.....	34,837	33,202	34,582
42.0	Insurance claims and indemnities.....	8	8	8
44.0	Refunds.....	119	113	118
99.9	Total obligations.....	102,808	99,878	104,066

Note.—Personnel totals are included with personnel totals of all other Forest Service programs.

Trust Funds

REFORESTATION TRUST FUND

Program and Financing (in thousands of dollars)

Identification code	20-8046-0-7-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations.....	30,113	33,838	30,000
Financing:				
21.40	Unobligated balance available, start of year.....	-3,044	-3,838	
24.40	Unobligated balance available, end of year.....	3,838		
60.00	Budget authority (appropriation) (permanent, indefinite).....	30,907	30,000	30,000
Relations of obligations to outlays:				
71.00	Obligations incurred, net.....	30,113	33,838	30,000
72.40	Obligated balance, start of year.....		-3,321	517
74.40	Obligated balance, end of year.....	3,321	-517	
90.00	Outlays.....	33,434	30,000	30,517

Amounts from this account are used for reforestation as authorized by 16 U.S.C. 1606a (d) and (e).

Object Classification (in thousands of dollars)

Identification code	20-8046-0-7-302	1988 actual	1989 est.	1990 est.
Personnel compensation:				
11.1	Full-time permanent.....	5,215	5,049	5,101
11.3	Other than full-time permanent.....	1,356	1,655	1,672
11.5	Other personnel compensation.....	371	350	354
11.8	Special personal services payments.....	3	3	3
11.9	Total personnel compensation.....	6,945	7,057	7,130
12.1	Civilian personnel benefits.....	1,110	1,244	1,384
13.0	Benefits for former personnel.....	178	172	174
21.0	Travel and transportation of persons.....	214	242	202
22.0	Transportation of things.....	82	95	79
23.1	Rental payments to GSA.....	515	527	537
23.2	Rental payments to others.....	186	216	181
23.3	Communications, utilities, and miscellaneous charges.....	347	404	338
24.0	Printing and reproduction.....	4	4	3
25.0	Other services.....	17,389	20,223	16,916
26.0	Supplies and materials.....	2,205	2,564	2,145
31.0	Equipment.....	603	701	586
32.0	Land and structures.....	321	373	312
42.0	Insurance claims and indemnities.....	14	16	13
99.9	Total obligations.....	30,113	33,838	30,000

Personnel Summary

Total number of full-time permanent positions.....	276	276	276
Total compensable workyears:			
Full-time equivalent employment.....	312	312	312
Full-time equivalent of overtime and holiday hours.....	13	12	12

ALLOCATIONS AND ALLOTMENTS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations or allotments from other accounts are included in the schedule of the parent appropriations, as follows:

Agriculture: Agricultural Research Service.

Soil Conservation Service:

Watershed and flood prevention operations.

Resource conservation and development.

Watershed planning.

River basin surveys and investigations.

Agriculture Stabilization Conservation Service: Conservation reserve.

Farmers Home Administration: Rural community fire protection grants.

Treasury: Reforestation trust fund.

Transportation: Federal Highway Administration, Highway trust fund.

Labor: Employment and Training Administration, Training and employment services.

COOPERATIVE WORK TRUST FUND*

*See Part II for additional information.

Program and Financing (in thousands of dollars)

Identification code	12-8028-0-7-302	1988 actual	1989 est.	1990 est.
Program by activities:				
00.01	Cooperative work, KV.....	156,395	219,679	261,600
00.02	Cooperative work, other.....	50,752	68,424	66,200
10.00	Total obligations.....	207,147	288,103	327,800
Financing:				
21.40	Unobligated balance available, start of year.....	-613,305	-702,492	-682,137
24.40	Unobligated balance available, end of year.....	702,492	682,137	669,454
60.00	Budget authority (appropriation) (permanent, indefinite).....	296,334	267,748	315,117
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	207,147	288,103	327,800
72.40	Obligated balance, start of year.....	45,779	-453,827	-430,761
74.40	Obligated balance, end of year.....	453,827	430,761	411,028
90.00	Outlays.....	706,753	265,037	308,067

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1988 actual	1989 est.	1990 est.
Budget authority.....	296,334	267,748	315,117
Outlays.....	706,753	265,037	308,067

Supplemental under existing legislation:

Budget authority	250,000		
Outlays			
Total:			
Budget authority	296,334	517,748	315,117
Outlays	706,753	265,037	308,067

Advances, including deposits from purchasers of timber, are received and used for specified work in forest investigations protection, and improvement of the National Forest System, including protection, reforestation, and administration of private lands adjacent to National Forests (7 U.S.C. 2269; 16 U.S.C. 498, 535, 565a, 572, 572a, 576b, 1643; and 31 U.S.C. 1321).

Object Classification (in thousands of dollars)

Identification code 12-8028-0-7-302	1985 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent	57,626	55,591	61,156
11.3 Other than full-time permanent	13,582	16,502	18,172
11.5 Other personnel compensation	3,985	4,226	4,639
11.8 Special personal services payment	10	31	10
11.9 Total personnel compensation	75,203	76,350	83,977
12.1 Civilian personnel benefits	12,040	13,483	16,328
13.0 Benefits for former personnel	888	857	943
21.0 Travel and transportation of persons	2,853	4,758	5,466
22.0 Transportation of things	1,506	2,512	2,886
23.1 Rental payments to GSA	1,670	1,708	1,740
23.2 Rental payments to others	1,733	2,890	3,320
23.3 Communications, utilities, and miscellaneous charges	3,328	5,550	6,375
24.0 Printing and reproduction	201	335	385
25.0 Other services	73,889	123,230	141,558
26.0 Supplies and materials	20,966	34,966	40,166
31.0 Equipment	5,912	9,860	11,326
32.0 Land and structures	6,540	10,907	12,529
41.0 Grants, subsidies, and contributions	254	424	487
42.0 Insurance claims and indemnities	32	53	61
44.0 Refunds	132	220	253
99.9 Total obligations	207,147	288,103	327,800

Personnel Summary

Total number of full-time permanent positions	2,861	2,861	3,116
Total compensable workyears:			
Full-time equivalent employment	3,236	3,236	3,525
Full-time equivalent of overtime and holiday hours	146	150	163

[MISCELLANEOUS TRUST FUND]

GIFTS, DONATIONS AND BEQUESTS FOR FOREST AND RANGELAND RESEARCH

For expenses authorized by 16 U.S.C. 1643(b), [\$90,000] \$30,000 to remain available until expended, to be derived from the fund established pursuant to the above Act. (Public Law 100-446; Department of the Interior and Related Agencies Appropriations, Act 1989.)

Program and Financing (in thousands of dollars)

Identification code 12-8034-0-7-302	1988 actual	1989 est.	1990 est.
Program by activities:			
10.00 Total obligations (object class 25.0)	-10	30	30
Financing:			
Unobligated balance available, start of year:			
21.40 U.S. securities (par)	-60		
21.40 Treasury balance	-125	-198	-198
Unobligated balance available, end of year:			
24.40 U.S. securities (par)			
24.40 Treasury balance	198	198	198
40.00 Budget authority (appropriation)	3	30	30
Relation of obligations to outlays:			
71.00 Obligations incurred, net	-10	30	30

72.40 Obligated balance, start of year	61	15	15
74.40 Obligated balance, end of year	-15	-15	-15
90.00 Outlays	36	30	30

This appropriation makes available to the Forest Service all deposits received from gifts and bequests for research to invest and reinvest in public debt securities for forest and rangeland research.

HIGHWAY CONSTRUCTION: MOUNT ST. HELENS NATIONAL MONUMENT

Program and Financing (in thousands of dollars)

Identification code 12-8029-0-7-401	1988 actual	1989 est.	1990 est.
Program by activities:			
10.00 Total obligations	551	7,934	
Financing:			
21.40 Unobligated balance available, start of year	-3,152	-2,601	
24.40 Unobligated balance available, end of year	2,601		
39.00 Budget authority			
Budget authority:			
40.00 Appropriation		5,333	
40.49 Portion applied to liquidate contract authority		-5,333	
43.00 Appropriation (adjusted)			
49.10 Contract authority (Public Law 100-446)		5,333	
Relation of obligations to outlays:			
71.00 Obligations incurred, net	551	7,934	
72.49 Obligated balance, start of year: Contract authority	119	670	4,596
74.49 Obligated balance, end of year: Contract authority	-670	-4,596	
90.00 Outlays		4,008	4,596

STATUS OF UNFUNDED CONTRACT AUTHORITY

(in thousands of dollars)

	1988 actual	1989 est.	1990 est.
Unfunded balance, end of year			
Contract authority		5,333	
Appropriation to liquidate contract authority		-5,333	
Unfunded balance, start of year			

Authority for Mount St. Helens National Monument was made available by the Department of the Interior and Related Agencies Appropriations Act, 1987, as included in Public Laws 99-500 and 99-591. An additional amount was appropriated in the Department of the Interior and Related Agencies Appropriations Act, 1989 as included in Public Law 100-446.

Object Classification (in thousands of dollars)

Identification code 12-8029-0-7-401	1988 actual	1989 est.	1990 est.
Personnel compensation:			
11.1 Full-time permanent	8	117	
11.3 Other than full-time permanent	3	36	
11.5 Other personnel compensation	3	49	
11.9 Total personnel compensation	14	203	
12.1 Civilian personnel benefits	1	20	
21.0 Travel and transportation of persons	1	14	
22.0 Transportation of things		5	
23.3 Communications, utilities, and miscellaneous charges		7	
25.0 Other services	126	1,818	
26.0 Supplies and materials	1	13	
31.0 Equipment	2	32	
32.0 Land and structures	406	5,822	
99.9 Total obligations	551	7,934	

Intragovernmental funds—Continued

HIGHWAY CONSTRUCTION: MOUNT ST. HELENS NATIONAL
MONUMENT—Continued

Personnel Summary

Total number full-time permanent positions	2
Total compensable workyears: Full-time equivalent employment	2

ADMINISTRATIVE PROVISIONS, FOREST
SERVICE

Appropriations to the Forest Service for the current fiscal year shall be available for: (a) purchase of not to exceed [200] 185 passenger motor vehicles of which [ten] 11 will be used primarily for law enforcement purposes and of which [190] 169 shall be for replacement only, of which acquisition of [165] 132 passenger motor vehicles shall be from excess sources, and hire of such vehicles; operation and maintenance of aircraft, the purchase of not to exceed two for replacement only, and acquisition of [59] 43 aircraft from excess sources; notwithstanding other provisions of law, existing aircraft being replaced may be sold, with proceeds derived or trade-in value used to offset the purchase price for the replacement aircraft; (b) services pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 for employment under 5 U.S.C. 3109; (c) uniform allowances for each uniformed employee of the Forest Service, not in excess of \$400 annually; (d) purchase, erection, and alteration of buildings and other public improvements (7 U.S.C. 2250); (e) acquisition of land, waters, and interests therein, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a); (f) for expenses pursuant to the Volunteers in the National Forest Act of 1972 (16 U.S.C. 558a, 558d, 558a note); and (g) for debt collection contracts in accordance with 31 U.S.C. 3718(c).

[None of the funds made available under this Act shall be obligated or expended to change the boundaries of any region, to abolish any region, to move or close any regional office for research, State and private forestry, or National Forest System administration of the Forest Service, Department of Agriculture, without the consent of the House and Senate Committees on Appropriations and the Committee on Agriculture, Nutrition, and Forestry in the United States Senate and the Committee on Agriculture in the United States House of Representatives.]

Any appropriations or funds available to the Forest Service may be transferred to the National Forest System appropriation for forest firefighting and the emergency rehabilitation of burned-over lands under its jurisdiction.

[The appropriation structure for the Forest Service may not be altered without advance approval of the House and Senate Committees on Appropriations.]

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to reimburse employees for the cost of State licenses and certification fees pursuant to their Forest Service position and that are necessary to comply with State laws, regulations, and requirements.

Funds appropriated to the Forest Service shall be available for assistance to or through the Agency for International Development and the Office of International Cooperation and Development in connection with forest and rangeland research, technical information, and assistance in foreign countries.

Funds previously appropriated for timber salvage sales may be recovered from receipts deposited for use by the applicable national forest and credited to the Forest Service Permanent Appropriations to be expended for timber salvage sales from any national forest, and for sales preparation [of timber sales] to replace sales lost to fire or other causes, and sales preparation [activities] to replace sales inventory on the shelf for any national forest to a level sufficient to maintain new sales availability equal to a rolling five-year average of the total sales offerings, and for design, engineering, and supervision of construction of roads lost to fire or other causes associated with the timber sales programs described above [; Provided, That not less than \$47,561,000 shall be made available to the Forest Service for obligation in fiscal year 1989 from the Timber Salvage Sales Fund appropriation: Provided further, That moneys received from the timber salvage sales program in fiscal year 1989 shall be considered as money received for purposes of computing and distributing 25 per

centum payments to local governments under 16 U.S.C. 500, as amended].

[None of the funds made available to the Forest Service under this Act shall be subject to transfer under the provisions of section 702(b) of the Department of Agriculture Organic Act of 1944 (7 U.S.C. 2257) or 7 U.S.C. 147b unless the proposed transfer is approved in advance by the House and Senate Committees on Appropriations in compliance with the reprogramming procedures contained in House Report 99-714.]

No funds appropriated to the Forest Service shall be transferred to the Working Capital Fund of the Department of Agriculture without the approval of the Chief of the Forest Service.

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to provide non-monetary awards of nominal value to private individuals and organizations that make contributions to Forest Service program.

[Notwithstanding any other provision of the law, none of the funds available under this, or any other Act shall be obligated or expended to adjust annual recreational residence fees except on a four-year phased in basis commencing January 1, 1989.]

[Funds available to the Forest Service shall be available to conduct a program of not less than \$1,000,000 for high priority projects within the scope of the approved budget which shall be carried out by the Youth Conservation Corps as if authorized by the Act of August 13, 1970, as amended by Public Law 93-408.]

Notwithstanding the provisions [under] of the Federal Grant and Cooperative Agreements Act of 1977 (31 U.S.C. 6301-6308), the Forest Service is authorized to negotiate and enter into cooperative arrangements with [the various States, and private, nonprofit organizations] public and private agencies, organizations, institutions, and individuals to continue the [recreation and wildlife and fish] Challenge Cost-share [Programs] Program.

[None of the funds made available to the Forest Service in this Act shall be expended for the construction of the Gasquet-Orleans (G-O) road.]

[None of the funds made available to the Forest Service in this Act shall be expended for the purpose of issuing a special use authorization permitting land use and occupancy and surface disturbing activities for any project to be constructed on Lewis Fork Creek in Madera County, California, at the site above, and adjacent to, Corlieu Falls bordering the Lewis Fork Creek National Recreation Trail until the studies required in Public Law 100-202 have been submitted to the Congress: Provided, That any special use authorization shall not be executed prior to the expiration of thirty calendar days (not including any day in which either House of Congress is not in session because of adjournment of more than three calendar days to a day certain) from the receipt of the required studies by the Speaker of the House of Representatives and the President of the Senate.]

[Notwithstanding any other provision of law, the Secretary of the Treasury is directed to make available to the Secretary of Agriculture, to remain available until expended, all National Forest Fund timber receipts received by the Treasury during fiscal year 1988 from the harvesting of National Forest Timber in excess of \$791,000,000, the 1988 National Forest Fund timber receipts contained in the President's Budget proposal for fiscal year 1980: Provided, That this estimate of 1988 receipts shall not be adjusted for the purposes of this section: Provided further, That such funds shall be made available during fiscal year 1989, and shall be in addition to any funds appropriated in this Act: Provided further, That this transaction will not affect, diminish, or otherwise alter the payments to be made in accordance with the provisions of the Act of May 23, 1908, as amended (16 U.S.C. 500) or the Act of July 10, 1930 (16 U.S.C. 577g): Provided further, That the funds associated with this section shall be scored in a manner consistent with the President's request for fiscal year 1989: Provided further, That funds made available to the Secretary of Agriculture pursuant to this section shall be used for the necessary expenses, including support costs of National Forest System programs as follows: 6 per centum for National Forest trail maintenance; 4 per centum for National Forest Trail construction; 20 per centum for wildlife and fish habitat management; 20 per centum for soil, water, and air management; 5 per centum for cultural resource management; 5 per centum for wilderness management; 10 per centum for reforestation; and 30 per centum for timber sales administration and management; including all timber support costs, for advanced preparation work for fiscal year 1990 and fiscal year 1991 timber sale offerings: Provided further, That not later than 30 days after the

submission of the President's fiscal year 1990 budget, the Chief of the Forest Service shall provide a report to the House and Senate Committees on Appropriations on the final amount and distribution of funds made available under this section and shall include an assessment of National Forest resource outputs to be produced in fiscal year 1989, fiscal year 1990, and subsequent years, using funds made available under this section, and a comparison of the outputs achieved in fiscal year 1989 and proposed for fiscal year 1990, with the output levels for the program areas listed described in the Forest Service resource management plans in effect at the time of the report required by this section.]

[Notwithstanding the lack of authorization for payment from appropriated funds in older supplements to cooperative right-of-way construction and use agreements, the Forest Service is authorized and directed to make cash payments in lieu of payment through collection rights where it determines that an unreasonable delay has occurred or is likely to occur before the collection rights can be exercised or offsetting construction performed. In addition, the Service is authorized and directed to make cash payment of excess cost imbalances carried by cooperators which the Government has not repaid within a reasonable time period through the exercise of collection rights or by other means.]

Any money collected from the States for fire suppression assistance rendered by the Forest Service on non-Federal lands not in the vicinity of National Forest System Lands shall be used to reimburse the applicable appropriation and shall remain available until expended as the Secretary may direct in conducting activities authorized by 16 U.S.C. 2101 (note), 2101-2110, 1606, and 2111.

Of the funds available to the Forest Service, [\$1,500] \$2,500 is available to the Chief of the Forest Service for official reception and representation expenses. (*Department of the Interior and Related Agencies Appropriations Act, 1989.*)

TITLE VI—GENERAL PROVISIONS

SEC. 601. The expenditure of any appropriation under this Act for any consulting service through procurement contract, pursuant to 5 U.S.C. 3109, shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection, except where otherwise provided under existing law, or under existing Executive order issued pursuant to existing law.

SEC. 602. Within the unit limit of cost fixed by law, appropriations and authorizations made for the Department of Agriculture for the fiscal year [1989] 1990 under this Act shall be available for the purchase, in addition to those specifically provided for, of not to exceed [694] 514 passenger motor vehicles, of which [689] 508 shall be for replacement only, and for the hire of such vehicles.

SEC. 603. Funds in this Act available to the Department of Agriculture shall be available for uniforms or allowances therefore as authorized by law (5 U.S.C. 5901-5902).

SEC. 604. Not less than \$1,500,000 of the appropriations of the Department of Agriculture in this Act for research and service work authorized by the Acts of August 14, 1946 and July 28, 1954, and (7 U.S.C. 427, 1621-1629), and by chapter 63 of title 31, United States Code, shall be available for contracting in accordance with said Acts and chapter.

SEC. 605. No part of the funds contained in this Act may be used to make production or other payments to a person, persons, or corporations upon a final finding by court of competent jurisdiction that such party is guilty of growing, cultivating, harvesting, processing or storing marijuana, or other such prohibited drug-producing plants on any part of lands owned or controlled by such persons or corporations.

SEC. 606. Advances of money to chiefs of field parties from any appropriation in this Act for the Department of Agriculture may be made by authority of the Secretary of Agriculture.

SEC. 607. The cumulative total of transfers to the Working Capital Fund for the purpose of accumulating growth capital for data services and National Finance Center operations shall not exceed \$2,000,000: *Provided*, That no funds in this Act appropriated to an agency of the Department shall be transferred to the Working Capital Fund without the approval of the agency administrator.

SEC. 608. New obligational authority provided for the following appropriation items in this Act shall remain available until expended: Public Law 480; [Mutual and Self-Help Housing;] Watershed and Flood Prevention Operations; Resource Conservation and Development Colorado River Basin Salinity Control Program; Animal and Plant Health Inspection Service, \$4,500,000 for the contingency fund to meet emergency conditions, and buildings and facilities; Agricul-

tural Stabilization and Conservation Service, salaries and expenses funds made available to county committees; the Federal Crop Insurance Corporation Fund; Agricultural Research Service, buildings and facilities; [Scientific Activities Overseas (Foreign Currency Program); Dairy Indemnity Program; \$5,000,000 for the grasshopper and Mormon cricket control program, Animal and Plant Health Inspection Service; \$2,852,000] \$3,000,000 for higher education training grants under section 1417(a)(3)(B) of Public Law 95-113, as amended (7 U.S.C. 3152(a)(3)(B)); and buildings and facilities, Food and Drug Administration.

SEC. 609. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 610. Not to exceed \$50,000 of the appropriation available to the Department of Agriculture in this Act shall be available to provide appropriate orientation and language training pursuant to Public Law 94-449.

SEC. 611. Notwithstanding any other provision of law, employees of the agencies of the Department of Agriculture, including employees of the Agricultural Stabilization and Conservation county committees, may be utilized to provide part-time and intermittent assistance to other agencies of the Department, without reimbursement, during periods when they are not otherwise fully utilized, and ceilings on full-time equivalent staff years established for or by the Department of Agriculture shall exclude overtime as well as staff years expended as a result of carrying out programs associated with natural disasters, such as forest fires, droughts, floods, and other acts of God.

[SEC. 612. Funds provided by this Act for personnel compensation and benefits shall be available for obligation for that purpose only.]

[SEC. 613. No part of any appropriation contained in this Act shall be expended by any executive agency, as referred to in the Office of Federal Procurement Policy Act (41 U.S.C. 401 et seq.), pursuant to any obligation for services by contract, unless such executive agency has awarded and entered into such contract as provided by law.]

[SEC. 614. None of the funds appropriated or otherwise made available by this Act shall be available to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States.]

[SEC. 615. Certificates of beneficial ownership sold by the Farmers Home Administration in connection with the Agricultural Credit Insurance Fund, Rural Housing Insurance Fund, and the Rural Development Insurance Fund shall be not less than 65 per centum of the value of the loans closed during the fiscal year.]

SEC. [616] 612. No funds appropriated by this Act may be used to pay negotiated indirect cost rates on cooperative agreements or similar arrangements between the United States Department of Agriculture and nonprofit institutions in excess of 10 per centum of the total direct cost of the agreement when the purpose of such cooperative arrangements is to carry out programs of mutual interest between the two parties. This does not preclude appropriate payment of indirect costs on grants and contracts with such institutions when such indirect costs are computed on a similar basis for all agencies for which appropriations are provided in this Act.

[SEC. 617. None of the funds in this Act shall be used to carry out any activity related to phasing out the Resource Conservation and Development Program.]

SEC. [618] 613. None of the funds in this Act shall be used to prevent or interfere with the right and obligation of the Commodity Credit Corporation to sell surplus agricultural commodities in world trade at competitive prices as authorized by law.

SEC. [619] 614. Notwithstanding any other provision of this Act, commodities acquired by the Department in connection with Commodity Credit Corporation and section 32 price support operations may be used, as authorized by law (15 U.S.C. 714c and 7 U.S.C. 612c), to provide commodities to individuals in cases of hardship as determined by the Secretary of Agriculture.

[SEC. 620. During fiscal year 1989, notwithstanding any other provision of law, no funds may be paid out of the Treasury of the United States or out of any fund of a Government corporation to any private individual or corporation in satisfaction of any assurance agreement or payment guarantee or other form of loan guarantee entered into by any agency or corporation of the United States Government with respect to loans made and credits extended to the Polish People's Republic, unless the Polish People's Republic has been declared to be in default of its debt to such individual or corporation or unless the President has provided a monthly written report to the Speaker of

the House of Representatives and the President of the Senate explaining the manner in which the national interest of the United States has been served by any payments during the previous month under loan guarantee or credit assurance agreement with respect to loans made or credits extended to the Polish People's Republic in the absence of a declaration of default.]

SEC. [621] 615. None of the funds in this Act shall be available to reimburse the General Services Administration for payment of space rental and related costs in excess of the amounts specified in this Act; nor shall this or any other provision of law require a reduction in the level of rental space or services below that of fiscal year [1988] 1989 or prohibit an expansion of rental space or services with the use of funds otherwise appropriated in this Act. Further, no agency of the Department of Agriculture, from funds otherwise available, shall reimburse the General Services Administration for payment of space rental and related costs provided to such agency at a percentage rate which is greater than is available in the case of funds appropriated in this Act.

[SEC. 622. In fiscal year 1989, the Secretary of Agriculture shall initiate construction on not less than twenty new projects under the Watershed Protection and Flood Prevention Act (Public Law 566) and not less than five new projects under the Flood Control Act (Public Law 534).]

SEC. [623] 616. Funds provided by this Act may be used for translation of publications of the Department of Agriculture into foreign languages when determined by the Secretary to be in the public interest.

[SEC. 624. None of the funds appropriated by this Act may be used to relocate the Hawaii State Office of the Farmers Home Administration from Hilo, Hawaii, to Honolulu, Hawaii.]

SEC. [625] 617. Provisions of law prohibiting or restricting personal services contracts shall not apply to veterinarians employed by the Department to take animal blood samples, test and vaccinate animals, and perform branding and tagging activities on a fee-for-service basis.

[SEC. 626. None of the funds provided in this Act may be used to reduce programs by establishing an end-of-year employment ceiling on full-time equivalent staff years below the level set herein for the following agencies: Food and Drug Administration, 7,350; Farmers Home Administration, 12,675; Agricultural Stabilization and Conservation Service, 2,550; Rural Electrification Administration, 550; and Soil Conservation Service, 14,177.]

SEC. [627] 618. Funds provided in this Act may be used for one-year contracts which are to be performed in two fiscal years so long as the total amount for such contracts is obligated in the year for which the funds are appropriated.

SEC. [628] 619. Funds appropriated by this Act shall be applied only to the objects for which appropriations were made except as otherwise provided by law, as required by 31 U.S.C. 1301.

SEC. [629] 620. None of the funds in this Act shall be available to restrict the authority of the Commodity Credit Corporation to lease space for its own use or to lease space on behalf of other agencies of the Department of Agriculture when such space will be jointly occupied.

[SEC. 630. None of the funds provided in this Act may be expended to release information acquired from any handler under the Agricultural Marketing Agreement Act of 1937, as amended: *Provided*, That this provision shall not prohibit the release of information to other Federal agencies for enforcement purposes: *Provided further*, That this provision shall not prohibit the release of aggregate statistical data used in formulating regulations pursuant to the Agricultural Marketing Agreement Act of 1937, as amended: *Provided further*, That this provision shall not prohibit the release of information submitted by milk handlers.]

[SEC. 631. Unless otherwise provided in this Act, none of the funds appropriated or otherwise made available in this Act may be used by the Farmers Home Administration to employ or otherwise contract with private debt collection agencies to collect delinquent payments from Farmers Home Administration borrowers.]

[SEC. 632. Hereafter, none of the funds appropriated in this or any other Act shall be used to alter the method of computing normalized prices for agricultural commodities for use by any Federal agency in evaluating water resources development projects to be undertaken in whole or in part with Federal funds that was in effect as of January 1, 1986.]

[SEC. 633. None of the funds in this Act, or otherwise made available by this Act, shall be used to sell loans made by the Agricultural Credit Insurance Fund. Also, none of the funds in this Act, or otherwise made available by this Act, shall be used to sell or offer for borrower prepayment more loans from the Rural Development Insurance Fund than needed to realize net proceeds of \$584,000,000, the total level authorized by the Omnibus Reconciliation Act of 1986, Public Law 99-509, and the Continuing Appropriations Act of 1987, Public Law 99-591. Further, Rural Development Insurance Fund loans offered for sale in fiscal year 1989 shall be first offered to the borrowers for prepayment. Borrowers who rejected prepayment offers in fiscal year 1988 shall remain eligible for prepayment in fiscal year 1989.]

[SEC. 634. (a) Effective beginning with the 1989 crop year for honey, section 405 of the Agricultural Act of 1949 (7 U.S.C. 1425) is amended, in the text of subsection (a) (as so designated by section 1004(1) of the Food Security Act of 1985 effective for the 1986 through 1990 crops), by striking out "No producer" and inserting in lieu thereof "Except as otherwise provided in section 405A, no producer".

(b) The Agricultural Act of 1949 is amended by inserting after section 405 the following new section:

"SEC. 405A. (a) A producer of honey may satisfy the producer's obligation to repay a loan, or a portion of a loan, made to the producer under section 201(b) of this Act by forfeiting the collateral for the loan, or portion of the loan, only if the value of the collateral forfeited, when taken together with the value of the collateral forfeited on any other loan or loans of the producer for such crop of honey under section 201(b), does not exceed \$250,000: *Provided, however*, That the loan forfeiture limitation provided by this section shall not be applicable for any crop year for which the Secretary does not permit producers of honey to repay the price support loans at a level determined under section 201(b)(2)(B).]

["(b) The producer of honey shall be personally liable for the repayment of a loan or loans made to the producer under the program for the crop of honey involved, with respect to that portion of the loan or loans for which satisfaction of the loan by forfeiture, as provided in subsection (a), is prohibited.]

["(c) The loan contracts of the Commodity Credit Corporation entered into with producers of honey shall clearly indicate the extent to which a producer of honey may be personally liable for repayment of a loan under this section.]

["(d) The Commodity Credit Corporation may issue such regulations as the Corporation deems necessary to carry out this section.".]

[SEC. 635. None of the funds appropriated or otherwise made available by this Act shall be used to pay the salaries of personnel who carry out a targeted export assistance program under section 1124 of the Food Security Act of 1985 if the aggregate amount of funds and/or commodities under such program exceeds \$200,000,000: *Provided*, That \$30,000,000 shall be held in reserve to be released by the Department of Agriculture only if required.]

[SEC. 636. None of the funds appropriated or otherwise made available by this Act shall be used to pay the salaries of personnel who carry out an export enhancement program (estimated to be \$900,000,000 in the President's fiscal year 1989 Budget Request) if the aggregate amount of funds and/or commodities under such programs exceeds \$770,000,000.]

[SEC. 637. No later than 30 days after enactment of this Act, funds provided in this Act shall be used to implement section 633 of the "Rural Development, Agriculture and Related Agencies Appropriations Act, 1988", and, within the authorities provided in such section, shall allocate \$150,000,000 in prepayments to telephone program borrowers and \$350,000,000 in prepayments to electric program borrowers.]

[SEC. 638. None of the funds in this Act, or otherwise made available by this Act, shall be used to regulate the order or sequence of advances of funds to a borrower under any combination of approved telephone loans from the Rural Electrification Administration, the Rural Telephone Bank or the Federal Financing Bank.]

[SEC. 639. In fiscal years 1989 and 1990, \$20,000,000 of section 32 funds shall be used to purchase sunflower and cottonseed oil, as authorized by law, such purchases to facilitate additional sales of such oils in world markets at competitive prices, so as to compete with other countries: *Provided*, That these funds shall be in addition to funds made available for this purpose by the Rural Development,

Agriculture, and Related Agencies Appropriations Act, 1988 (Public Law 100-202).]

[Sec. 640. Within 30 days of the enactment of this section the Secretary of Agriculture may establish and operate a program for fiscal year 1989 as follows:

(a) The Secretary shall make available to sugar refiners, operators and processors commodities acquired by the Commodity Credit Corporation at such levels as the Secretary determines necessary to permit such refiners, operators or processors to purchase in the amounts specified below raw sugar grown in the Republic of the Philippines and countries designated as beneficiary countries pursuant to section 212 of the Caribbean Basin Economic Recovery Act (19 U.S.C. 2702) at prices equivalent to the market price for raw cane sugar in the United States on the condition that an equivalent amount of sugar refined in the United States is exported to world markets within 60 days. The Secretary shall make such commodities available on the basis of competitive bids and shall have discretion to accept or reject bids under such criteria as the Secretary determines appropriate. Generic certificates shall be issued in lieu of commodities acquired by the Commodity Credit Corporation under the program established under this section.]

[(b) The Secretary shall make available sufficient commodities to permit the importation of no less than 290,000 short tons of sugar, raw value, from the beneficiary countries specified in subsection (a), and no less than 110,000 short tons of sugar, raw value, from the Republic of the Philippines. Sugar imported under the program authorized under this section shall be in addition to any sugar quota level established for the countries specified in subsection (a) pursuant to headnote 3 of schedule 1, part 10, subpart A of the Tariff Schedules of the United States (9 U.S.C. 1202).]

[(c) In order to maximize the number of competing bidders, the Secretary shall, in determining the low bidders in the program established under this section, make appropriate adjustments in bids received from sugar refiners, operators and processors to reflect differing transportation costs based on refinery and factory location.]

[(d) The program authorized under this section shall be in addition to, and not in place of, any authority granted to the Secretary or the Commodity Credit Corporation under any other provision of law.]

[(e) The Secretary shall carry out the program authorized by this section through the Commodity Credit Corporation.]

[(f) Nothing in this section shall be deemed to increase the appropriation for any program administered by the United States Department of Agriculture.]

[(g) The Secretary may provide such other terms and conditions as the Secretary determines appropriate to carry out this section.]

[Sec. 641. (a) Section 17(p) of the National School Lunch Act (42 U.S.C. 1766(p)) is amended by adding at the end thereof the following new paragraph:

"(4) For the purpose of establishing eligibility for free or reduced-price meals or supplements under this subsection, income shall include only the income of an eligible person and, if any, the spouse and dependents with whom the eligible person resides.".]

[(b) Section 17(p) of such Act (as amended by subsection (a) of this section) is amended by adding at the end thereof the following new paragraph:

"(5) A person described in paragraph (1) shall be considered automatically eligible for free meals or supplements under this subsection, without further application or eligibility determination, if the person is—

"(A) a member of a household receiving assistance under the Food Stamp Act of 1977 (7 U.S.C. 2011 et seq.); or

"(B) a recipient of assistance under title XVI or XIX of the Social Security Act (42 U.S.C. 1381 et seq.)."]

[(c) Subparagraph (A) of section 17(p)(3) of such Act is amended to read as follows:

"(A) The Secretary, in consultation with the Commissioner on Aging, shall establish, within 6 months of enactment, separate guidelines for reimbursement of institutions described in this subsection. Such reimbursement shall take into account the nutritional requirements of eligible persons, as determined by the Secretary on the basis

of tested nutritional research, except that such reimbursement shall not be less than would otherwise be required under this section.".]

[Sec. 642. Such sums as may be necessary for fiscal year 1989 pay raises for programs funded by this Act shall be absorbed within the levels appropriated in this Act.]

[Sec. 644. When issuing statements, press releases, requests for proposals, bid solicitations, and other documents describing projects or programs funded in whole or in part with Federal money, all grantees receiving Federal funds, including but not limited to State and local governments, shall clearly state (1) the percentage of the total cost of the program or project which will be financed with Federal money, and (2) the dollar amount of Federal funds for the project or program.]

Sec. [645] 621. Effective August 30, 1989, none of the funds available in this Act for the Special Supplemental Food Program for Women, Infants, and Children (WIC) may be used by a State if that State has not examined the feasibility of implementing cost containment procedures described in section 3 of the Commodity Distribution Reform Act and WIC Amendments of 1988 (7 U.S.C. 612c note) (including infant formula rebates) for acquiring infant formula and, where practicable, other foods that are necessary to carry out such program, and if the State has a determined that such a procedure would lower costs and enable more eligible persons to be served (without interference with the delivery of nutritious foods to recipients) and has not initiated action to implement such procedures. The Secretary may extend the effective date of implementation on a case-by-case basis where necessary.

[Sec. 646. Effective October 1, 1989, section 6.29 of the Farm Credit Act of 1971 (12 U.S.C. 2278b-9) is amended by—

(1) in subsection (a)(1), striking out "Except as provided in paragraph (2)," and inserting in lieu thereof "Except as provided in paragraphs (2) and (3),"

(2) adding at the end of subsection (a) the following new paragraph:

"(3) PERIODIC PURCHASES.—(A) Notwithstanding any other provision of this section, the Financial Assistance Corporation shall establish a program under which System institutions shall purchase, as debt obligations are issued under section 6.26(a), stock of the Corporation in amounts described in this paragraph.]

["(B) The program shall provide, with respect to each issuance of debt obligations under section 6.26(a), that each System institution originally required to purchase stock under paragraph (1), or the successor thereto, shall purchase Corporation stock in an amount determined by multiplying the amount of stock such institution was originally required to purchase under that paragraph by a percentage equal to the percentage which the amount of the issuance bears to \$4,000,000,000.]

["(C) The Financial Assistance Corporation shall promptly rescind purchases of stock of the Corporation made under paragraph (1) or (2) by System institutions and refund to such institutions, or their successors, the purchase price for the stock, except that, with respect to each issuance of debt obligations that occurs before October 1, 1988, the Corporation shall deduct from any refund due any System institution, and retain, the amount payable by such institution."]

(3) in subsection (c)—

(A) striking out "Within" and inserting in lieu thereof "(1) Within",

(B) striking out "(1) the" and inserting in lieu thereof "(A) the", and

(C) striking out "(2) in the case" and inserting in lieu thereof "(B) in the case", and

(4) adding at the end thereof the following new paragraph:

"(2) Not later than 15 days before each issuance of debt obligations under section 6.26(a) occurring after September 30, 1988, the Financial Assistance Corporation shall notify each System institution required to purchase Corporation stock under subsection (a)(3) of the amount of the stock it is required to purchase.".]

Sec. 622. 7 U.S.C. 2226 is amended by deleting "emergency forest fire fighting and pest control" and substituting "emergencies such as fire, flood, storm, or any other unavoidable cause." (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1989.)

EXPLANATION OF REQUESTS

This part contains supplemental appropriations requests for 1989 being proposed for congressional consideration in this budget. Requests for supplemental appropriations are usually made after enactment of regular appropriations. Information is also included on proposals to rescind budget authority and to rescind or otherwise reduce the availability of other budgetary resources.

PROPOSED SUPPLEMENTAL REQUESTS

Supplemental requests are shown as separate sections.

Section I.—Supplementals proposed in this budget for various purposes are included in this section. The presentation usually includes suggested appropriation language, the related budget schedules, and narrative explanations of the requests.

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Section II.—Requests for pay supplementals in this section are in the form of suggested appropriations language. The amounts contained in the appropriations language also appear as separate line entries in the regular program and financing schedules in Part I.

RESCISSION PROPOSALS

Section III.—Under the provisions of the Impoundment Control Act of 1974 (Public Law 93-344), whenever the President proposes rescission of enacted appropriations, a special message must be sent to the Congress giving details of the proposals. Included in this section are related budget schedules, references to the special message being sent to the Congress, and narrative explanations of the proposals.

PROPOSED SUPPLEMENTALS AND RESCISSION PROPOSALS

SUMMARY OF PROPOSED SUPPLEMENTALS AND RESCISSION PROPOSALS

	1989 requests	
	1989 budget authority	Associated requests not affecting budget authority
PROPOSED SUPPLEMENTAL ACTIONS		
SECTION I—PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR VARIOUS PROGRAMS (EXCLUDING REQUESTS FOR INCREASED PAY COSTS)		
Legislative branch.....	15,280,000	
The Judiciary	10,345,000	
Department of Agriculture.....	250,000,000	language
Department of Commerce.....	1,069,000	language
Department of Education.....	4,308,000	329,928,000
Department of Health and Human Services.....	598,679,000	language
Department of Housing and Urban Development.....		language
Department of Justice	5,000,000	
Department of Labor	128,093,000	language
Department of State.....		language
Department of Transportation.....	1,135,000	language
Department of the Treasury.....		language
Department of Veterans Affairs	1,035,493,000	language
Environmental Protection Agency.....		language
Office of Personnel Management.....		language
Other independent agencies.....	2,635,000	language
General provisions		language
Total, Section I.....	2,052,037,000	329,928,000
SECTION II—INCREASED PAY COSTS FOR THE FISCAL YEAR 1989		
Department of Defense—Civil.....		language
Department of Health and Human Services.....		language
Other independent agencies.....		language
SECTION III—RESCISSION PROPOSALS		
Department of Housing and Urban Development.....	— 71,651,000	
Department of the Interior.....	— 65,000,000	
Department of Justice	— 5,000,000	
Department of Labor	— 1,445,000	
Total, Section III.....	— 143,096,000	
Grand total	1,908,941,000	329,928,000

DETAILS OF PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1989

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated out of any money in the Treasury not otherwise appropriated to supply supplemental appropriations for the fiscal year ending September 30, 1989 and for other purposes; namely:

SECTION I—PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR VARIOUS PROGRAMS (EXCLUDING REQUESTS FOR INCREASED PAY COSTS)

Legislative Branch

SENATE

SALARIES, OFFICERS AND EMPLOYEES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries, officers and employees," \$490,000.

SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

(Supplemental now requested, existing legislation)

For an additional amount for "Sergeant at Arms and Doorkeeper of the Senate," \$157,000.

MISCELLANEOUS ITEMS

(Supplemental now requested, existing legislation)

For an additional amount for "Miscellaneous items," \$570,000.

HOUSE OF REPRESENTATIVES

SALARIES AND EXPENSES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", \$6,102,000.

JOINT ITEMS

OFFICIAL MAIL COSTS

(Supplemental now requested, existing legislation)

For an additional amount for "Official mail costs", \$7,057,000.

LEGISLATIVE BRANCH BOARDS AND COMMISSIONS

BIOMEDICAL ETHICS BOARD

SALARIES AND EXPENSES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", \$904,000.

Program and Financing (in thousands of dollars)

Identification code	10-0930-1-1-752	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 31.0)		1,080	
Financing:				
40.00	Budget authority (appropriation)		1,080	
Relation of obligations to outlays:				
71.00	Obligations incurred, net		1,080	
72.40	Obligated balance, start of year			315
74.40	Obligated balance, end of year		-315	
90.00	Outlays		765	315

This request would provide for the minimum level of funding required for judicial security in 1989, as approved by the Executive Committee of the Judicial Conference of the United States; and for the security requirements of the seven new bankruptcy judgeships authorized by Public Law 100-587.

JUDICIAL RETIREMENT FUNDS

PAYMENT TO JUDICIAL OFFICERS' RETIREMENT FUND

(Supplemental now requested, existing legislation)

For payment to the Judicial Officers' Retirement Fund, as authorized by Public Law 100-659, \$4,000,000.

Program and Financing (in thousands of dollars)

Identification code	10-0941-1-1-752	1988 actual	1989 est.	1990 est.
Program by activity:				
10.00	Total obligations (object class 13.0)		4,000	
Financing:				
40.00	Budget authority (appropriation)		4,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net		4,000	
90.00	Outlays		4,000	

This proposal would provide funds necessary to pay the retirement annuities of bankruptcy judges and magistrates pursuant to Public Law 100-659.

JUDICIAL OFFICERS' RETIREMENT FUND

(Supplemental now requested, existing legislation)

Program and Financing (in thousands of dollars)

Identification code	10-8122-1-7-602	1988 actual	1989 est.	1990 est.
Program by activity:				
10.00	Total obligations (object class 42.0)		4,000	
Financing:				
40.00	Budget authority (appropriation)		4,000	
Relation of obligation to outlays:				
71.00	Obligation incurred, net		4,000	
90.00	Outlays		4,000	

This schedule reflects a payment into the Judicial Officers' Retirement Fund.

Department of Agriculture

AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

(Appropriation language now requested, existing legislation)

Such sums as may be necessary for salaries and other expenses incurred in carrying out fiscal year 1989 workload in connection with 1988 disaster assistance activities only, shall be available by transfer from the Commodity Credit Corporation during fiscal year 1989.

This proposed language would permit transfer of Commodity Credit Corporation funds to the Agricultural Stabilization and Conservation Service (ASCS) in such amounts as may be required to carry out uncontrollable workload in ASCS county offices resulting from the 1988 Disaster Assistance Act.

FOREST SERVICE

NATIONAL FOREST SYSTEM

(Supplemental now requested, existing legislation)

For an additional amount for "National Forest System," \$250,000,000 to be used for forest firefighting, fire severity presuppression, and emergency rehabilitation of National Forest System lands and Department of the Interior lands covered by interdepartmental agreements: Provided, That such funds are available for repayment of advance to other appropriation accounts from which funds were transferred in the preceding fiscal year for such purposes.

Program and Financing (in thousands of dollars)

Identification code	12-1106-1-1-302	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Total obligations (object class 25.0)		250,000	
Financing:				
40.00	Budget authority (appropriation)		250,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net		250,000	
90.00	Outlays		250,000	

This supplemental request would provide funds to repay \$250 million transferred from the Forest Service Cooperative Work Trust Fund account in 1988 to finance obligations incurred for fire suppression and for emergency rehabilitation of burned-over areas.

This request would ensure that program needs associated with the Cooperative Work Trust Fund would be met and that funds are available to meet unanticipated emergency fire-fighting costs in 1989.

COOPERATIVE WORK TRUST FUND

(Supplemental now requested, existing legislation)

Program and Financing (in thousands of dollars)

Identification code	12-8028-1-7-302	1988 actual	1989 est.	1990 est.
Financing:				
21.40	Unobligated balance available, start of year			-250,000

COOPERATIVE WORK TRUST FUND—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-8028-1-7-302	1988 actual	1989 est.	1990 est.
24.40	Unobligated balance available, end of year.....		250,000	250,000
40.00	Budget authority (appropriation) (current, indefinite)		250,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net			
90.00	Outlays			

This schedule reflects the repayment of \$250 million from the Forest Service account "National Forest System" transferred in 1988 to finance obligations incurred for fire suppression and for emergency rehabilitation of burned-over areas.

Department of Commerce GENERAL ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

(Supplemental now requested, existing legislation)

Program and Financing (in thousands of dollars)

Identification code	13-2050-1-1-452	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Development grants (total obligations) (object class 41.0)		-1,431	
Financing:				
39.00	Budget authority		-1,431	
Budget authority:				
41.00	Transferred to other accounts		-1,431	
43.00	Appropriation (adjusted)		-1,431	
Relation of obligations to outlays:				
71.00	Obligations incurred, net		-1,431	
72.40	Obligated balance, start of year			-1,288
74.40	Obligated balance, end of year		1,288	844
90.00	Outlays		-143	-444

This schedule reflects the proposed transfer of \$1.4 million to the Salaries and expenses account of the Federal Communications Commission.

ECONOMIC DEVELOPMENT REVOLVING FUND

(Supplemental now requested, existing legislation)

Program and Financing (in thousands of dollars)

Identification code	13-4406-1-3-452	1988 actual	1989 est.	1990 est.
Financing:				
21.98	Unobligated balance available, start of year: Fund balance			19,200
22.98	Unobligated balance transferred, net: Fund balance		19,200	
24.98	Unobligated balance available, end of year: Fund balance		-19,200	-19,200
39.00	Budget authority			
Relation of obligations to outlays:				
71.00	Obligations incurred, net			
90.00	Outlays			

This schedule reflects the proposed transfer of \$19.2 million in unobligated balances to the Operations, re-

search and facilities account of the National Oceanic and Atmospheric Administration. This proposal is required to meet contractually determined payment schedules for the polar-orbiting weather satellite program.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

OPERATIONS, RESEARCH AND FACILITIES

(Supplemental now requested, existing legislation)

For an additional amount for "Operations, research and facilities", \$21,700,000, to remain available until expended, of which \$19,200,000 shall be derived by transfer from the unobligated balances of the Economic Development Revolving Fund, notwithstanding any other provision of law, including section 257(c) of the Trade Act of 1974, as amended, and section 203 of the Public Works and Economic Development Act of 1965, as amended.

Program and Financing (in thousands of dollars)

Identification code	13-1450-1-1-306	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Satellite observing system (total obligations) (object class 25.0)		21,700	
Financing:				
22.40	Unobligated balance transferred, net		-19,200	
40.00	Budget authority (appropriation)		2,500	
Relation of obligations to outlays:				
71.00	Obligations incurred, net		21,700	
72.40	Obligated balance, start of year			6,944
74.40	Obligated balance, end of year		-6,944	-1,519
90.00	Outlays		14,756	5,425

This proposal would provide funds to meet contractually determined payment schedules for the polar-orbiting satellite program. These resources would ensure that the satellite development schedule is maintained and that the possibility of a gap in polar-orbiting meteorological satellite coverage is minimized. The \$2.5 million increase in budget authority would be offset by an increase in receipts related to the LANDSAT program.

Department of Education OFFICE OF POSTSECONDARY EDUCATION

STUDENT FINANCIAL ASSISTANCE

(Appropriation language now requested, existing legislation)

Of the funds appropriated under this heading in the Department of Education Appropriations Act, 1988, \$4,308,000 shall be available for title IV, part D of the Higher Education Act of 1965, as amended, until September 30, 1990.

Program and Financing (in thousands of dollars)

Identification code	91-0200-1-1-502	1988 actual	1989 est.	1990 est.
Program by activities:				
10.00	Income contingent loans (total obligations) (object class 41.0)		4,308	
Financing:				
50.00	Budget authority (reappropriation)		4,308	

EXPLANATION OF OTHER MATERIALS

This section includes the following material:

(a) A list of advance appropriations, as required by the Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)), including those resulting from multi-year appropriations requests, a list of appropriations with advance funding provisions, and a list of appropriations with forward funding provisions.

(b) A statement of amendments and revisions, if any, to 1989 budget authority requests that were transmitted to the Congress after the 1989 Budget but prior to the transmittal of the 1990 Budget, as required by section 601 of the Congressional Budget Act of 1974.

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NOTE.—This section previously included information on the amounts of appropriations requested for the Offices of Inspectors General for Federal departments and establishments, as required by section 3 of the Federal Managers' Financial Integrity Act of 1982 (Public Law 97-255). Pursuant to the Inspectors General Act Amendments of 1988, separate appropriations accounts are proposed for each Office of Inspector General, and the information on appropriations and related financial information are now presented in separate account presentations in Part I of this document. See the index (under the general heading, "Inspectors General") for the location of each appropriation request.

ADVANCE APPROPRIATIONS, ADVANCE FUNDING, AND FORWARD FUNDING FOR 1990

I. An advance appropriation is one made to become available one fiscal year or more beyond the fiscal year for which the appropriation act is passed. Advance appropriations in fiscal year 1990 appropriations Acts will become available for programs in 1991 or beyond. Since these appropriations are not available until after fiscal year 1990, the amounts will not be included in fiscal year 1990 budget totals, but will be reflected in the budget totals for the fiscal year for which they are requested. In certain cases, these amounts represent the second or a subsequent year request for appropriations on a multi-year basis.

The Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)) requires inclusion in the budget of "information on estimates of appropriations for the fiscal year following the fiscal year for which the budget is submitted for grants, contracts, and other payments under each program for which there is an authorization of appropriations for that following fiscal year when the appropriations are authorized to be included in an appropriation law for the fiscal year before the fiscal year in which the appropriation is to be available for obligation." In fulfillment of this requirement, the table below lists those accounts authorized to receive, in fiscal year 1990, advance appropriations for fiscal year 1991 and beyond and cites the authorizing statute. Also listed in Part A are accounts presented on a multi-year basis that have no specific legal authority. The listing is in two parts: Part A shows the amounts of advance appropriations included in the 1990 budget. Part B is a listing of accounts for which advance appropriations are authorized but not requested in the 1990 budget.

A. Accounts for which advance appropriations are included in the 1990 budget:

Department of Defense—Military:

All accounts (Public Law 99-145, sec. 1405) \$320,908,744 thousand for 1991.

Army:

Aircraft procurement, \$965,600 thousand for 1992, \$932,560 thousand for 1993, and \$675,600 thousand for 1994.

Missile procurement, \$950,100 thousand for 1992, \$317,800 thousand for 1993, and \$74,400 thousand for 1994.

Procurement of weapons and tracked combat vehicles, \$2,513,900 thousand for 1992, \$2,546,800 thousand for 1993, and \$2,557,900 thousand for 1994.

Other procurement, \$783,400 thousand for 1992, \$980,600 thousand for 1993, and \$1,103,400 thousand for 1994.

Navy:

Aircraft procurement, \$2,564,435 thousand for 1992, \$2,858,568 thousand for 1993, and \$2,650,505 thousand for 1994.

Weapons procurement, \$629,049 thousand for 1992, \$558,759 thousand for 1993, and \$980,401 thousand for 1994.

Shipbuilding and conversion, \$3,852,500 thousand for 1992, \$3,946,500 thousand for 1993, and \$4,036,400 thousand for 1994.

Air Force:

Aircraft procurement, \$10,456,751 thousand for 1992, \$12,896,135 thousand for 1993, and \$10,766,265 thousand for 1994.

Missile procurement, \$1,307,837 thousand for 1992, \$699,356 thousand for 1993, and \$955,226 thousand for 1994.

Other procurement, \$156,000 thousand for 1992, and \$136,300 thousand for 1993.

Marine Corps:

Procurement, \$25,800 thousand for 1992, and \$5,600 thousand for 1993.

Department of Energy:

Atomic energy defense related activities (Public Law 99-145 sec. 1405) \$9,389,000 thousand for 1991. Clean coal technology, \$385,000 thousand for 1991, \$200,000 thousand for 1992, \$200,000 thousand for 1993, \$200,000 for 1993, \$200,000 for 1994, \$400,000 thousand for 1995, \$200,000 for 1996, and \$200,000 thousand for 1997.

Department of Health and Human Services, except Social Security:

Grants to States for Medicaid (42 U.S.C., sec. 1396) \$10,000,000 thousand for 1991.

Special benefits for disabled coal miners (30 U.S.C., sec. 921) \$215,000 thousand for 1991.

Supplemental security income program (42 U.S.C., sec. 1381) \$3,157,000 thousand for 1991.

Family support payments to States (42 U.S.C., secs. 601 and 651) \$3,000,000 thousand for 1991.

Interim assistance to States for Legalization (Public Law 99-603, sec. 204) \$433,000 thousand for 1991.¹

Department of Transportation: Coast Guard, all accounts, \$336,000 thousand in 1991.

Central Intelligence Agency: Payment to the Central Intelligence Agency retirement and disability fund (Public Law 99-145 sec. 1405) \$164,400 thousand for 1991.

Corporation for Public Broadcasting: Public broadcasting fund, \$232,648 thousand for 1990 and \$298,870 thousand for 1991.

Federal Emergency Management Agency:

Salaries and expenses (Public Law 99-145 sec. 1405) \$68,907 thousand for 1991. Emergency management planning and assistance, \$240,385 thousand for 1991.

Intelligence Community Staff (Public Law 99-145, sec. 1405) \$24,400 thousand for 1991.

National Aeronautics and Space Administration: Research and Development (Space Station Freedom), \$2,980,500 thousand for 1991, and \$3,494,000 thousand for 1992.

Selective Service System: Salaries and expenses (Public Law 99-145, sec. 1405) \$26,700 thousand for 1991.

B. Accounts authorized to receive advance appropriations but for which none are requested in the 1990 budget:

Department of Agriculture:

Food program administration (42 U.S.C., sec. 1752).

Food donations program (Public Law 93-29, sec. 209).

Child nutrition programs (42 U.S.C., sec. 1752).

Department of Education. The following activities are authorized to receive advance appropriations (20 U.S.C. 1223 and 29 U.S.C. 703):²

Compensatory education for the disadvantaged.

Impact aid.

School improvement programs.

Indian education.

Bilingual education.

Immigrant and refugee education.

Education for the handicapped.

Special institutions for the handicapped.

Rehabilitation services and handicapped research.

Vocational and adult education.

Student financial assistance.

Guaranteed student loans.

Higher education.

Higher education facilities loans and insurance.

College housing and academic facilities loans.

Howard University.

Education research and statistics.

Libraries.

Education and research overseas (special foreign currency program).

Department of Health and Human Services:

Payments to States for foster care and adoption assistance (Public Law 96-272).

Human Development Services (Public Law 97-35, sec. 657, Public Law 89-73 as amended, sec. 209).

¹ Amounts identified for 1991 may be adjusted based on reestimating at the time the budget is submitted. However, the annual amount cannot exceed \$1 billion pursuant to Public Law 99-603.

² These statutes erroneously refer to "advance funding". Since these statutes describe and clearly intend to provide advance appropriations, the affected accounts are listed here and not in section II.

II. Advance funding is budget authority that is to be charged to the appropriation in the succeeding year but which authorizes obligations to be incurred in the last quarter of the fiscal year if necessary to meet higher than anticipated benefit payments in excess of the specific amount appropriated for the year. When such budget authority is used, an adjustment is made to increase the budget authority for the fiscal year in which it is used and to reduce the budget authority of the succeeding fiscal year. Essentially, this is a device for avoiding supplemental requests late in the fiscal year for certain entitlement programs, should the appropriations for the current year prove to be too low. The table below lists those accounts for which advance funding authority is requested in the 1990 budget.

Department of Labor:

Special benefits.

Black lung disability trust fund.

Federal unemployment benefits and allowances.

Department of Veterans Affairs:

Burial benefits and miscellaneous assistance.

Readjustment benefits.

Veterans insurance and indemnities.

Loan guaranty revolving fund.

III. Forward funding is budget authority that is made available for obligation beginning in the last quarter of the fiscal year for the financing of ongoing grant pro-

grams of grantees during the next succeeding fiscal year. The budget authority for such programs is included in the budget totals for the year in which it is appropriated. This device is often used for education programs, so that grants can be made prior to the start of the school year. The language providing forward funding for education programs will specify that amounts appropriated will not be available until some time into the year of the appropriation (e.g., July 1, 1990) and in most cases will specify that such amounts will remain available until the end of the succeeding fiscal year. The table below lists those accounts for which forward funding exists or is requested in whole or in part in the 1990 budget.

Department of Education:

Compensatory education for the disadvantaged.

School improvement programs.

Education for the handicapped.

Vocational and adult education.

Indian education.

Student financial assistance.

In the training and employment area, forward funding is provided in some accounts by providing appropriations for a program year that starts in the fiscal year of the appropriation and extends into the following fiscal year. Program years running from July 1 to June 30 are authorized for training programs under the Job Training Partnership Act, State Employment Service operations under section 6 of the Wagner-Peyser Act, and senior citizen employment programs under Title V of the Older Americans Act. The table below lists those accounts for which such forward funding is requested in the 1990 budget.

Department of Labor:

Training and employment services.

Community service employment for older Americans.

State Unemployment Insurance and Employment Service Operations.

STATEMENT OF AMENDMENTS TO AND REVISIONS IN BUDGET AUTHORITY FOR 1989

(Between the Transmittal of the 1989 and 1990 Budgets)

A statement of all amendments to or revisions in budget authority requested between transmittal of the 1989 budget and the 1990 budget is presented below. This statement is being included in the budget in accordance with the Congressional Budget Act of 1974 (31 U.S.C. 1105(d)).

The modifications to requests for 1989 budget authority that were made through the course of the past year took three forms. If the Congress had not yet acted on a pending request, the President sent amendments to the budget requests transmitted in January 1988. If appropriations had been enacted, the President proposed

either supplemental budget authority or rescission of enacted appropriations.

Amendments and requests for supplemental appropriations are printed in the documents of the House of Representatives and the Senate that are identified in part A of the following listing. The President's proposals for rescissions are included in special messages to the Congress under the Impoundment Control Act of 1974 (Public Law 93-344). Both the special messages and monthly cumulative reports on the items they cover are printed in the Federal Register.

PART A. AMENDED AND SUPPLEMENTAL REQUESTS RELATING TO 1989 BUDGET AUTHORITY

Transmitted to Congress on	Agencies affected	Printed as
Mar. 17, 1988.....	Department of Justice.....	H. Doc. 100-176
May 23, 1988	Legislative Branch, the Judiciary	H. Doc. 100-200
May 24, 1988	Department of Education	H. Doc. 100-201
July 25, 1988	Legislative Branch, Department of Commerce.....	H. Doc. 100-214
	Department of Health and Human Services.	
	Department of Veterans Affairs.	
Sept. 26, 1988	Department of Health and Human Services	H. Doc. 100-232
	Department of Housing and Urban Development.	
	Department of State.	
	General Services Administration.	

PART B. REQUESTS FOR RESCISSION OF BUDGET AUTHORITY

There are no rescissions currently pending before the Congress.
Rescission proposals associated with the 1990 budget request are
shown in Part II of this appendix.

